

# P&P Draft 11/10/2021

# 2-58 FORCE REVIEW BOARD (FRB)

Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s):

A. Related SOP(s)

None

B. Form(s)

None

C. Other Resource(s)

None

D. Rescinded Special Order(s)

None

### 2-58-1 Purpose

The purpose of this policy is to outline the requirements of the Force Review Board (FRB).

### 2-58-2 Policy

It is the policy of the Albuquerque Police Department (Department) to conduct timely, comprehensive, and reliable reviews of Level 2 and Level 3 use of force investigations to ensure the findings are supported by a preponderance of the evidence and tactical activations in order to analyze and critique specialized response protocols.

### N/A 2-58-3

### Definitions

A. Chief of Police and Superintendent of Police Reform's Report

A report summarizing the voting outcome and discussion by the FRB for the Chief of Police and Superintendent of Police Reform.

B. Concern

Any identified issue that requires a resolution related to equipment, policy, supervision, tactics, and/or training.

C. Course of Business (COB) Document

Any routine document(s) created by or produced in an official capacity to describe or assess a routine business practice to indicate a plan or solution. This can also include,



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but is not limited to, memoranda, police reports, and/or documents reflected in routine course of business files.

D. Deficient Investigation

An investigation that fails to include all the relevant information to arrive at a wellfounded finding without resorting to surmise or assumption of facts at issue.

E. Designee

An individual who may sit on the FRB as a replacement for a voting member who is unable to attend a meeting. To be a qualified designee, a member shall have completed FRB and Department-mandated use of training.

F. Level 2 Use of Force FRB Meeting

The FRB meeting that reviews a sample of Level 2 uses of force.

G. Level 3 Use of Force FRB Meeting

The FRB meeting that reviews Level 3 uses of force.

H. Material Discrepancy

A lack of compatibility between two (2) or more facts that could change the outcome of an investigation.

I. Non-voting Attendee

A person without voting authority who is authorized by the FRB Chair to attend the FRB meeting. At the discretion of the FRB Chair, non-voting attendees may ask questions, answer questions from the FRB voting members, and participate in discussion of matters before the FRB.

J. Non-voting Member

A Board member who does not have voting authority. At the discretion of the FRB Chair, non-voting members may ask questions, answer questions from the FRB voting members, and participate in discussion of matters before the FRB. The FRB Chair as a non-voting member shall have voting authority to either break a tie or establish quorum.

K. Preponderance of the Evidence

Evidence that establishes that a fact is more probable than not.

L. Referral



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A decision that requires further action as determined by the FRB. All referrals shall be assigned to a specific person to remediate an identified concern.

M. Representative

An individual who provides answers to questions posed by the FRB within their area of expertise.

N. Success

A response within policy that results in a positive outcome and can be used as a training opportunity and/or a commendation.

O. Tactical Activation FRB Meeting

The FRB meeting that reviews all tactical deployments to analyze and evaluate response protocols.

P. Ten Percent (10%) Sample

The selection of Level 2 uses of force that will be reviewed by the FRB. The ten percent (10%) sample is based on the number of completed Level 2 use of force investigations in a given month. A list of investigations that are completed in a given month will be numbered and the data will be entered into a web-based random sample generator.

Q. Voting Member

An FRB member whose attendance is mandatory and who has case review and voting responsibility.

7 2-58-4

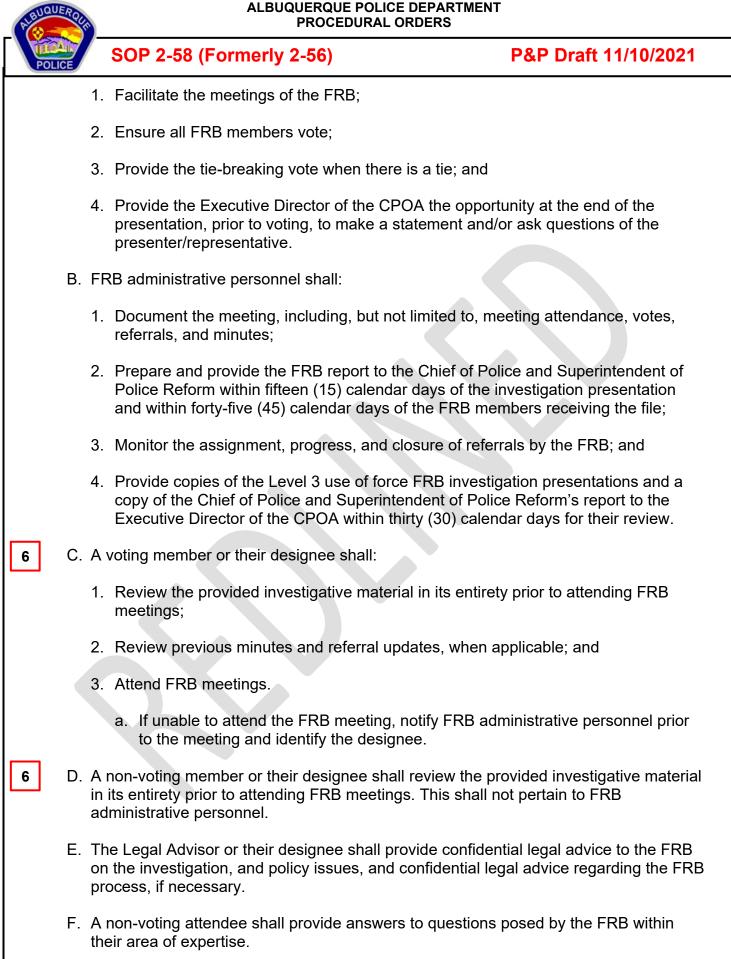
### Composition

A. Chair

The Chief of Police shall appoint all voting members to the FRB, including the Chair of the FRB and their designee.

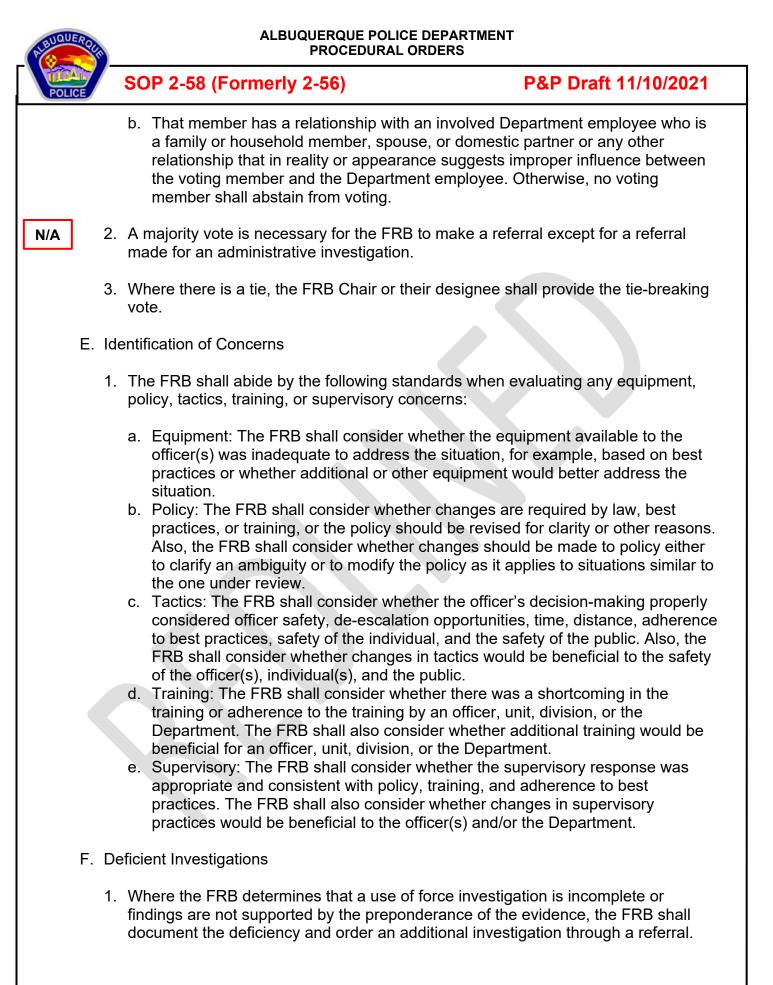
- B. Voting Members
  - 1. The FRB shall be comprised of the following voting members:
    - a. Deputy Chief of the Management Services and Support Bureau or their designee who completed FRB and Department-mandated use of training;
    - b. Deputy Chief of the Field Services Bureau (FSB) or their designee who completed FRB and Department-mandated use of training;

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		<ul> <li>c. Deputy Chief of the Investigative Bureau and Department-mandated use of trainin</li> <li>d. FSB Commander or their designee who of mandated use of training; and</li> <li>e. Academy Division Commander or their d Department-mandated use of training.</li> </ul>	g; completed FRB and Department-			
	C.	Non-Voting Members				
		1. The FRB shall be comprised of the following	non-voting members:			
		<ul><li>a. FRB Chair or their designee (except in a</li><li>b. FRB administrative personnel; and</li><li>c. Legal Advisor or their designee.</li></ul>	tie vote or to establish quorum);			
	D.	Non-Voting Attendees				
		1. The FRB may be comprised of the following	non-voting attendees:			
		<ul> <li>a. Administrative support staff;</li> <li>b. Executive Director of the CPOA; and</li> <li>c. Representatives, including but not limited</li> <li>i. Internal Affairs Force Division (IAFD);</li> <li>ii. Internal Affairs Professional Standard</li> <li>iii. Tactical Section;</li> <li>iv. Academy Division;</li> <li>v. Crisis Intervention Division;</li> <li>vi. Compliance and Oversight Division;</li> <li>vii. Crisis Negotiation Team; and</li> <li>viii. Any other personnel deemed approprint</li> </ul>	s (IAPS) Division;			
7	2-58-5	Training Requirements				
	Α.	Voting and non-voting members and their desig training:	nees shall complete the following			
		1. Mandated Department use of force training a	and refresher updates; and			
		2. FRB training course and FRB refresher cour	se(s).			
	В.	Non-voting members who are civilian Departme Department use of force training and refresher u	•			
7	2-58-6	Member and Attendee Responsibilities	6			
	A.	The FRB Chair or their designee shall:				



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<b>6</b> 1	Attendance is mandatory if requested by FR	B administrative personnel.		
m	he Chief of Police may suspend an FRB voting nember is under investigation for an FRB-relate nall remain in effect until the investigation is ful	ed policy violation. The suspension		
6 2-58-7	Procedures			
A. N	leetings			
1	The attendance of three (3) voting members take action as a Board. An FRB meeting sha present.			
2	The Chair shall adjourn the meeting and reso emergencies, call-outs, etc.).	chedule if quorum is lost (e.g., due to		
3	The FRB Chair has the discretion to approve observe an FRB meeting, with the exception investigation being reviewed.			
	<ul> <li>Individuals in an observational capacity meeting discussions nor provide any opin concerns, or referrals to the Board, unles</li> </ul>	nions, suggestions, proposed		
<b>N/A</b> 4	. The Chair of the FRB may require an observ	er to leave for any reason.		
5	Should the FRB Chair determine that confide FRB Chair may suspend the meeting to rece Chair shall determine the individuals from the during the discussion of legal issues. After re Chair shall determine whether to continue to for a future FRB meeting.	ive confidential legal advice. The FRB e Department that should be present eceiving the legal advice, the FRB		
В. С	ase Review			
1	. FRB administrative support staff shall provide	e case materials to the FRB.		
2	. Within thirty (30) days of the FRB receiving t FRB administrative support staff, the FRB sh	-		
3	The FRB shall identify whether the incident r tactical, or training concerns that require rem document any successes observed during ea	ediation. The FRB shall also		
5 4	. The FRB shall review each Level 3 use of fo	rce investigation.		

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		5.	The FRB shall review tactical deployments to response protocols.	o analyze and critique specialized	
		6.	The FRB shall review a ten percent (10%) sa investigations closed in the previous month.	ample of Level 2 use of force	
7		7.	On a quarterly basis, the FRB shall review us to discuss trends and patterns identified by th operations.		
		8.	For use of force investigations, the FRB shal	I determine whether:	
			<ul><li>a. The investigation was thorough and comp</li><li>b. The investigation findings were supported evidence;</li><li>c. Any use of force was lawful and consister</li></ul>	d by the preponderance of the	
			training; d. The incident raised equipment, policy, su and		
			e. IAFD personnel appropriately identified a discrepancies.	nd took corrective action(s) for all	
		9.	For tactical activations, the FRB shall determ	nine whether:	
			<ul><li>a. The incident raised equipment, policy, su and</li><li>b. SOD personnel adhered to specialized re</li></ul>		
			Department Standard Operating Procedu		
N/A	C.	Pre	esentation		
		1.	When a case is presented to the FRB, no off who has been or is being investigated for the An involved individual is an officer who applie of force.	e use of force incident shall be present.	
		2.	Regardless of the above section, the Tactica regarding tactical deployments.	l Section Lieutenant may present	
5 [	D.	Vo	ting		
		1.	No voting member shall attend any portion of	f an FRB case review when:	
			a. That member was involved in any part of involved individual is an officer who applie of force; or	•	



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	<ul> <li>a. The FRB shall document the specific evidence incident that supports its finding that an invest preponderance of the evidence.</li> <li>b. The receiving bureau or division is responsible and shall respond in writing documenting prop deadline imposed by FRB. The additional investigation or proposed is completed by the deadline, the receiving b memorandum to FRB personnel informing completion.</li> </ul>	tigation was not supported by the e for the additional investigation posed corrective measures by the estigation shall be added to the corrective measures cannot be pureau or division shall send a	
7 G. F	Referrals		
1	. The FRB shall refer a case for additional investig that additional evidence, if available, is necessary improve the reliability or credibility of the use of for referral response and/or additional investigation s case file.	y to resolve inconsistencies or orce investigation findings. The	
2	. FRB administrative personnel shall:		
	<ul> <li>a. Generate and send the referral to the approprire referral shall contain: <ol> <li>The concern or success identified;</li> <li>The action the Board votes to be taken;</li> <li>The bureau or division employee responsiand completing the referral; and</li> <li>The date the response to the referral is du personnel.</li> </ol> </li> <li>b. Track and maintain all FRB referrals.</li> </ul>	ble for taking appropriate action	
5 3	. The responsible bureau or division employee sha	all:	
	<ul> <li>a. Address and implement any referrals given by designated. In the written response, the response employee shall: <ol> <li>Identify the concern or success;</li> <li>Include any background information that is iii. Identify the action taken in response to the b. Return the response and attach all COB docu completion.</li> </ol> </li> </ul>	onsible bureau or division s necessary; and e concern or success;	
5 4	. If a referral cannot be completed within the timefr responsible bureau or division employee shall pro date of completion via memorandum, and sent to	ovide the reason and proposed	

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	a. The FRB shall ensure the responsible bureau or d with the requirements for referrals as outlined in th		
5.	If an FRB voting member identifies a potential policy was an Internal Affairs Request (IAR) through the IA datab than twenty-four (24) hours after identifying the violation	ase web application no later	
7 2-58-8	Record Maintenance		
	ompliance and Oversight Division (COD) personnel sha cords generated by the FRB including:	II be the custodians of all	
1.	Agenda;		
2.	Sign in sheet;		
3.	Minutes;		
4.	Voting sheets;		
5.	Chief of Police and Superintendent of Police Reform's	s report;	
6.	PowerPoint presentations;		
7.	Referral(s);		
8.	Response to referral(s); and		
9.	Any other COB documents that are deemed necessar	y by the FRB.	



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# 2-58 \_\_FORCE REVIEW BOARD\_(FRB)

Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s):

A. Related SOP(s)

2-20\_\_\_\_ Hostage Situations, Barricaded Individuals, and Tactical Threat Assessments 2-52\_\_\_\_\_ Use of Force:-General

2-53\_\_Use of Force: Definitions Electronic Control Weapon (ECW)None

2-54<u>Intermediate Weapon Systems</u> Use of Force Reporting and Supervisory Force Investigation

2-55\_\_\_\_\_Use of Force: <u>De-escalation</u>Appendix

B. Form(s)

None

C. Other Resource(s)

None

D. Rescinded Special Order(s)

None

### 2-58-1 Purpose

The purpose of this policy is to <u>outline the requirements of the define the</u> Force Review Board (FRB).\_, its purpose, and its processes of operation. The FRB reviews and evaluates use of force investigations, tactical deployments, and use of force statistics <u>to make decisions for</u> improvements within the Albuquerque Police dDepartment (Department)al improvements to identify concerns and deficiencies regarding\_ policy, training, tactics, equipment, and/or supervision<u>equipment, policy, tactics, training, and/or supervision</u>.

2-58-2 Policy

<u>It is the policy of t</u>the <u>Albuquerque Police Department</u> (<u>Albuquerque Police Department</u> (Department)) to conducts reviews and evaluations of all Level 3 uses of force (formerly known as serious use of force) investigations; to conduct reviews and evaluations of a ten percent (10%) sample of all Level 2 uses of force investigations; and to conduct reviews and evaluations of all specialized tactical deployments where force is used in an effort to maintain high-quality investigations and adherence to best practices. The Department ensures that use of force investigations are complete and supported by the prependerance of the evidence.



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The FRB will<u>shall</u> identify and report concerns, deficiencies, and/or successes found in use of force investigations and tactical activations. Quarterly updates regarding concerns, deficiencies, referrals to the Internal Affairs Professional Standards (IAPS) Division, and/or successesbased on FRB referrals are willshall be be sent to the Training Academy Division as part of a needs assessment for consideration in future use of force training.

When the FRB identifies concerns, deficiencies, and/or successes, it shall make a referral(s) or referrals to the appropriate bureau or division for resolution. This may include modifying equipment, policy, training, tactics or supervision<u>equipment, policy, tactics, training, and/or</u> supervision. timely, comprehensive, and reliable reviews of Level 2 and Level 3 use of force investigations to ensure the findings are supported by a preponderance of the evidence and tactical activations investigations in order to analyze and critique specialized response protocols to ensure investigations they are complete and, for administrative investigations, to ensure the findings are supported by a preponderance of the evidence.

The FRB shall follow up on referrals to assure they are resolved through the appropriate corrective action.

### N/A 2-58-3 \_\_\_\_Definitions

#### A. Presenter

The presenter is the investigator or supervisor who has specific knowledge of the investigation and will provide an explanation of the incident.

#### B. Concern

A concern is any identified issue <u>that requires a resolution</u> of importance<u>related to</u> not addressed by policy or training<u>equipment</u>, policy, supervision, tactics, and/or training. D. Course of Business (COB) Document

A course of business (COB) document is any routine document(s) created by or produced in an official capacity to describe or assess a routine business practice to indicate a plan or solution. This can also include, but is not limited to, memoranda, forms, and/or police reports, and/<u>or</u> documents reflected in routine course\_of\_business files\_(, e.g., e-mails, automated dating protocols, and centralized storage systems with systemassigned dating and delivery protocols). For example, a single document photocopied with a given date is not sufficient; however, a "forwarded e-mail" with a COB date and time or copy from a central server is sufficient.

### E. Deficiency

A deficiency is an identified failure or shortcoming to meet a requirement by policy, law or best practices, or a failure or shortcoming in\_training, policy, equipment, tactics, and/or supervision<u>equipment, policy, tactics, training and/or supervision</u>.

F. Designee



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<u>An</u> designee is an individual who may sit on the FRB as a replacement for a voting member who is unable to attend a meeting. To be a qualified designee, a member must have completed Department-approved FRB training.

A. Chief of Police and Superintendent of Police Reform's Report

<u>A report summarizing the voting outcome and discussion by the FRB for the Chief of</u> <u>Police</u> and Superintendent of Police Reform.<u>-Once approved by the Chief of Police, a</u>

### B. Concern

Any identified issue that requires a resolution related to equipment, policy, supervision, tactics, and/or training.

C. Course of Business (COB) Document

Any routine document(s) created by or produced in an official capacity to describe or assess a routine business practice to indicate a plan or solution. This can also include, but is not limited to, memoranda, police reports, and/or documents reflected in routine course of business files.

Level 3 Use of Force FRB

The FRB meeting that reviews Level 3 (formerly known as serious) uses of force.

D. Deficient Investigation

An investigation that fails to include all the relevant information to arrive at a wellfounded finding without resorting to surmise or assumption of facts at issue.

### E. Designee

An individual who may sit on the FRB as a replacement for a voting member who is unable to attend a meeting. To be a qualified designee, a member must shall have completed FRB and Department-mandated use of training.

F. Level 2 Use of Force FRB Meeting

The FRB meeting that reviews a ten percent (10%)-sample of Level 2 uses of force.

G. Level 3 Use of Force FRB Meeting

The FRB meeting that reviews Level 3 uses of force.



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### Presenter

G. <u>The presenter is the An individual investigator or supervisor who has specific</u> <u>knowledge of the investigation and and will provide an explanation of the incident.</u> H.I. Representative

<u>I.</u> An individual who provides answers to questions posed by the FRB within the area of their expertise.

#### I. FRB Report

<u>A report summarizing the voting outcome and discussion by the FRB for the Chief of</u> Police. Once approved by the Chief of Police, a copy of the report will be sent to the Executive Director of the Civilian Police Oversight Agency (CPOA).

#### H. Material Discrepancy

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A material discrepancy is a lack of compatibility between two (2) or more facts that could change the outcome of an investigation.

#### K. Misconduct

A violation of Department policies or procedures; violation of federal, state, or local criminal laws; constitutional violations, whether criminal or civil; violation of personnel rules; or violation of administrative rules or regulations.

#### L.Non-member-voting Aattendees

A person without voting authority who is authorized by the FRB Chair to attend the FRB meeting. At the discretion of the FRB Chair, non-voting attendees may ask guestions, answer questions from the FRB voting members, and participate in discussion of matters before the FRB. Non-member attendees are members<u>A member</u> for which attendance is not mandatory. Non-member attendees include Department administrative support staffpersonnel and, \_representatives;, and the Executive Director of the CPOA.

### M.-Non-voting Mmembers

<u>J.</u>

Non-voting members are a <u>A Board member who does n attendees whose attendance</u> is mandatory but do not have voting authority. At the discretion of the FRB Chair, nonvoting members may ask questions, answer questions from the FRB voting members, and participate in discussion of matters before the FRB. <u>The FRB Chair as a non-</u> voting member shall have voting authority to either break a tie or establish quorum.

K. Preponderance of the Evidence



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The prependerance of the eEvidence is greater weight of evidence; evidence that establishes that a fact is more probable than not.

### <u>Presenter</u>

<u>An individual who has specific knowledge of the investigation and shall provide an</u> explanation of the incident. The individual who presents an incident and/or investigation to the FRB.

### L. Referral

<u>A referral is a decision that</u>to requires further action as determined by the FRB-by specific Department personnel that has been voted on and approved by the FRB. All referrals shall be assigned to a specific person to remediate an identified deficiency or concern.</u>

#### M. Representative

An individual who provides answers to questions posed by the FRB within their area of their expertise.

#### N. Success

A response within policy that results in a positive outcome and can be used as a training opportunity and/or a commendation-by the Chief of Police.

### O.D.\_\_\_Voting Member

Voting members are attendees whose attendance is mandatory and who have voting responsibility.

P.<u>D.</u>Referral

A referral is a decision to require further action by specific Department personnel that has been voted on and approved by the FRB. All referrals shall be assigned to a specific person to remediate an identified deficiency or concern.

### Q.D.\_\_\_Level 3 Use of Force FRB

The FRB meeting that reviews Level 3 (formerly known as serious) uses of force.

R.D. Level 2 Use of Force FRB

The FRB meeting that reviews a ten percent (10%) sample of Level 2 uses of force.

S.O. Tactical Activation FRB Meeting



<u>7</u>

# SOP 2-58 (Formerly 2-56)

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The FRB meeting that reviews all <del>specialized</del>-tactical <del>unit</del>-deployments to analyze and evaluate response protocols-and-uses of force.

<u>∓.P.\_\_\_</u>Ten Percent (10%) Sample

The ten percent (10%) sample is  $t_{\underline{T}}$  he selection of Level 2 uses of force that will be reviewed by the FRB. The ten percent (10%) sample is based on the number of completed Level 2 use of force investigations for investigations for a given month. A list of investigations that are completed in a given month will be numbered and the data will be entered into a web-based n-online random sample generator.

Q. Voting Member

<u>Voting members are attendees</u> An **Board** FRB member whose attendance is mandatory and who has<del>ve</del> case review and voting responsibility.

### U.D.\_\_\_Preponderance of Evidence

The prependerance of the evidence is greater weight of evidence; evidence that establishes that a fact is more probable than not.

### 2-58-4 Responsibilities of the FRBForce Review Board (FRB) Composition

### A. Chair

The Chief of Police shall appoint all voting members to the FRB, to including the Chair of the FRB and their designee.

B. Voting Members

1. The FRB will-shall be comprised of the following voting members:

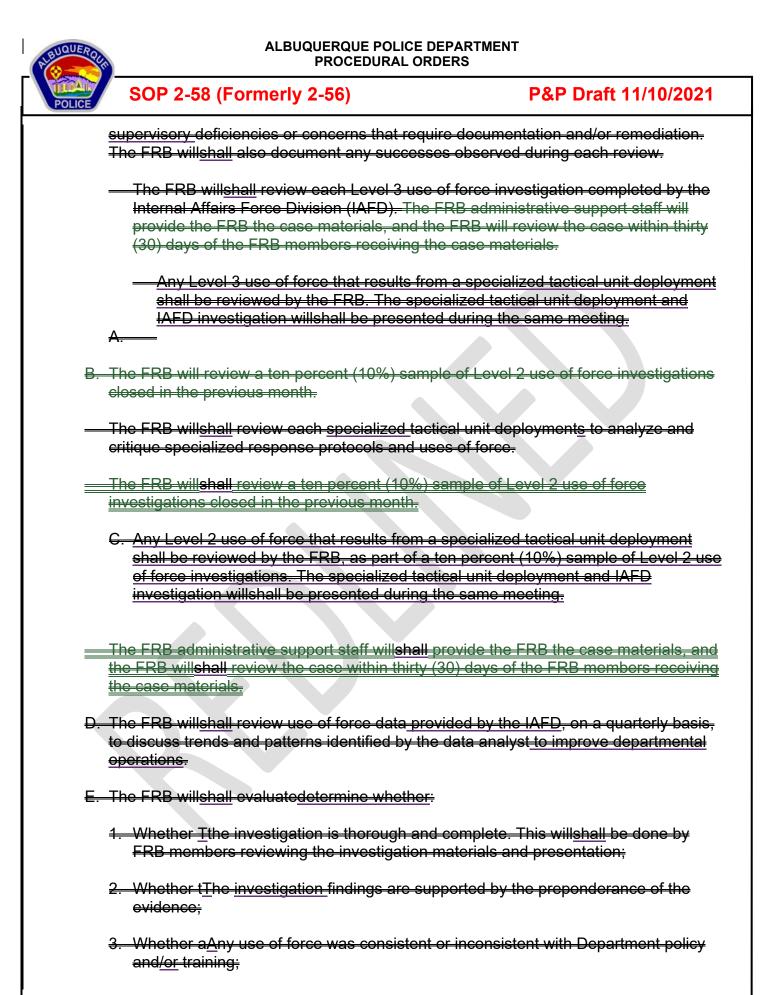
- a. a. Deputy Chief of the Administrative Services Management Services and Support Bureau or their- designee who completed FRB and Departmentmandated use of training Department-approved FRB training: Commander or Licutenant from the Administrative Management Services and Support Bureau or Deputy Chief from the Management Services and Support Services Bureau;
- b. b. Deputy Chief of the Field Services Bureau (FSB) or their their-designee who completed FRB and Department-mandated use of training Departmentapproved FRB training: Commander or Lieutenant from the Field Services BureauFSB or Deputy Chief from the Management Services and Support Services Bureau;



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- c. e-Deputy Chief of the Investigative Bureau or their designee who completed FRB and Department-mandated use of training<del>Department-approved FRB</del> training: Commander or Lieutenant from the Investigative Bureau or Deputy Chief from the Support Management Services and Support Bureau;
- d. d. Field Services Bureau FSB Commander or their designee who completed FRB and Department-mandated use of training Department-approved FRB training: Oother Field Services Bureau FSB Commander or Lieutenant; and
- e. e. Academy Division Commander or their designee who completed FRB and Department-mandated use of training Department-approved FRB training: Academy Division Lieutenant.
- C. Non-Voting Members
  - 1. 2-The FRB shall be comprised of the following non-voting members:
    - a. a. FRB Chair or their designee (except in a tie vote or to establish quorum);
    - b. b. FRB administrative personnel; and
    - c. c.-Legal Advisor or their designee.
- D. Non-Voting Attendees
  - 1. The FRB mayshall be comprised of the following non-voting attendees:
    - a. a. Administrative support staff;
    - b. b. Executive Director of the CPOA; and
    - c. e. Representatives, including, but not limited to:
      - i. i-Internal Affairs Force Division (IAFD);
      - ii. ii.-Internal Affairs Professional Standards (IAPS) Division;
      - iii. iii. Tactical Section;
      - iv. iv. Training Academy Division;
      - v. v. Crisis Intervention DivisionSection (CIS);
      - vi. vi. Compliance and Oversight Division;
      - vii. Crisis Negotiation Team; and
      - viii.1. Any other personnel deemed appropriate by the executive staff FRB.

The FRB shall identify whether the incident raised policy, training, equipment, tactical and/or supervisory equipment, policy, supervisory, tactical, and/or training, and/or



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		4.	<u>Whether tThe incident raised equipment, poli</u> training, equipment, tactical and/or superviso		
		<del>5.</del>	Whether or not t <u>The chain of command appro</u> action(s) to correct <u>for any all deficiencies or</u>		
	F.	th: im	e FRB will <u>shall</u> refer a case for additional inve at additional evidence, if available, is necessar prove the reliability or credibility of the use of f erral will <u>shall</u> be added to the use of force cas	<del>y to resolve inconsistencies or</del> orce investigation findings. The	
<u>7</u>	2-58-	5	<u>Composition of the FRB</u> Training Requi	<u>rements</u>	
	<u>A</u> .		ting and non-voting members and their design ining:	ees shall complete the following	
		<u>1.</u>	Mandated Department use of force training a	nd refresher updates; and	
		<u>2.</u>	FRB training course and FRB refresher course	<u>se(s).</u>	
	<u>B</u> .		n-voting members who are civilian Departmen andated Department use of force training and r		
<u>7</u>	] –		e Chief of Police will <u>shall</u> appoint <u>all voting me</u> B and their designee.	embers to include the <u>C</u> chair of the	
		<del>A.</del>	<u><u> </u></u>	ollowing voting members:	
			1. <u>a. Deputy Chief of the Administrative Serv</u> Commander from the Administrative Services Support Services Bureau;		
			2. <u>b.</u> Deputy Chief of the Field Services Bure Field Services Bureau or Deputy Chief from t		
			3. <u>c.</u> Deputy Chief of the Investigative Burea Investigative Bureau or Deputy Chief from the	u or designee: Commander from the Support Services Bureau;	
			4. <u>d.</u> Field Services Commander or designed and	e: other Field Service Commander;	
			5. <u>e. Academy Division Commander or desig</u>	nee: Academy Lieutenant.	
		<del>B.</del>	<u>2. The FRB willshall be comprised of the f</u>	ollowing non-voting members:	
			1. <u>a. FRB Cchair or FRB Cchairtheir</u> designe	e (except in a tie vote);	



2. b. FRB administrative personnel; and

3. <u>c.</u>Legal Advisor or <u>their</u>designee: attorney from the City <u>of Albuquerque</u> Attorney's Office<u>Legal Department</u>.

C. The FRB shall be comprised of the following nNon-voting attendees:

1. <u>a.</u>Administrative support staff;

- 2. <u>b.</u>Executive Director of the CPOA; and
- 3. c. Representatives, including, but not limited to from:
  - a. <u>i. Internal Affairs Force Division (IAFD);</u>
  - b. <u>ii. Internal Affairs Professional Standards (IAPS) Division;</u>
  - c. <u>iii.</u> Tactical Section;
  - d. <u>iv.</u> Training Academy;
  - e. <u>v.</u> Crisis Intervention UnitSection;
  - f. <u>vi. Accountability Compliance and Oversight Division; and</u>
  - Crisis Negotiations Team; and

g. <u>1. Any other personnel deemed appropriate by the</u> executive staff..

### 2-58-6 <u>ERB-Member and Attendee Responsibilities</u>

- A. The FRB Chair or their designee shall:
  - 1. Call the meeting to order;
  - 2.1. Facilitate the meetings of the FRB;

3. Ensure that the previous meeting minutes are approved;

- 4.2. Ensure all FRB members vote; and
- 3. Provide the tie-breaking vote when there is a tie; and=
- <u>4. Provide t∓he Executive Director of the CPOA shall be provided anthe opportunity at the end of the presentation, prior to voting, to make a statement and/or ask questions of the presenter/representative.</u>
  <u>5.</u>
- B. FRB administrative personnel shall:
  - 1. Document the <u>meeting</u>minutes, to including, but not limited to, meeting attendance, <u>votes</u>, referrals, and minutes;e:

ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS



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<u>— Minutes;</u>

a. Identified deficiencies, concerns, and successes;

b. Votes: on the deficiencies and concerns

c. Referrals; and

d. Votes on referrals; and

e. Absent FRB members and their attending designee. Meeting attendance.

2. Complete voting sheets;

3. Provide FRB referral(s) to the appropriate bureau or division;

4.2. Prepare and provide the FRB report to the Chief of Police and Superintendent of Police Reform within fifteen (15) calendar days of the investigation presentation and within forty-five (45) calendar days of the FRB members receiving the file;

5.3. Monitor the assignment, progress, and closure of referrals by the FRB; and

 Provide status reports to the FRB on the progress being made to close referrals from the FRB; and

7. Provide copies of Level 3 <u>u</u>Use of <u>f</u>Force FRB documents to the CPOA within fifteen (15) calendar days for its review; and

4. Provide copies of the Level 3 use of force FRB investigation presentations and a copy of the Chief of Police and Superintendent of Police Reform's report will to the Executive Director of the CPOA within thirty (30) calendar days for their review.

<u>8. A</u>

<u>6</u>

C. <u>v</u>¥oting member<del>s</del> or <u>their</u> designee shall:

 Review the provided related investigative on material in its entirety prior to attending FRB meetings;

2. Attend FRB meetings; and

a. If unable to attend the FRB meeting, notify FRB administrative personnel prior to the meeting, via email, and identify the designee who will<u>shall</u> attend;; and

Review previous minutes and referral updates, when applicable; and e.

- 3. Attend FRB meetings.
  - 3. If unable to attend the FRB meeting, notify FRB administrative personnel prior to the meeting and identify the designee.

<u>D. A n</u>Non-v₩oting member<del>s</del> or <u>their</u> designee shall\_÷

ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS					
POLICE	SOP 2-58 (Formerly 2-56)	P&P Draft 11/10/2021			
	<u>r</u> Review <u>the</u> related provided <del>, entire</del> inv o attending FRB meetings. <del>the provided invest</del> attending the FRB-meeting.; and; This shall no personnel.	igative material in its entirety, prior to			
	2. Attend FRB meetings.				
	<del>prior to the meeting, via email<u>,</u> and iden</del> <del>and</del>				
	b. Review previous minutes and ref	erral updates, when applicable.			
<del>E.</del>	<u>The Legal</u> Advisor or <u>their designee shall</u> ÷				
	p <del>P</del> rovide <u>confidential</u> <del>a</del> legal <u>advice to the</u> policy issues, and <u>confidential legal</u> advi <u>c</u> se re	<u>he FRB</u> <del>opinion o</del> n the investigation, <u>and</u> garding the FRB process, if necessary.			
F.	<u>TheA</u> n <mark>N</mark> on-⊻ <del>V</del> oting <u>a</u> Attendee <del>s</del> shall <sub>.</sub> ≑				
<del></del>	<u>p</u> ₽rovide answers to questions posed b	y the FRB within their area of expertise.			
<u>6</u>	1. Attendance is mandatory if requested by FF	RB administrative personnel.			
	. The Chief of Police may suspend an FR member is under investigation for an FRB-relation suspension shall remain in effect until the investigation				
<u>6</u>	2. The Administrative Support Staff shall:				
	<ul> <li>Assist with the PowerPoint presentation</li> <li>b. Prepare an agenda identifying investiga</li> <li>FRB; and</li> </ul>				
	c. Prepare the investigation documents for	<del>r the FRB to review.</del>			
;	<ol> <li>The Executive Director of the CPOA willsha of the presentation to make a statement an presenter/representative.</li> </ol>				
2-58-7	2-58-7 <del>Training Requirements for FRB Members</del> Procedures				
<u>A.</u>	<u>Veetings</u>				
	<ol> <li><u>The attendance of three (3) voting member</u> <u>take action as a Board. An FRB meeting sh</u> <u>present.</u></li> <li>- 12 -</li> </ol>				

NLBUQUE	RQUE		ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS	
POLIC			SOP 2-58 (Formerly 2-56)	P&P Draft 11/10/2021
		<u>2.</u>	<u>The Chair shall adjourn the meeting and resch</u> <u>members mustshall leave</u> quorum is lost (e.g.,	
		<u>3.</u>	The FRB Chair has the discretion to approve a observe an FRB meeting, with the exception of investigation being reviewed.	
			a. Individuals in an observational capacity ma meeting discussions nor provide any opinion deficiencies Chair.	ons, suggestions, proposed
<u>N/A</u>		<u>4.</u>	The Chair of the FRB may require an observe	er to leave for any reason.
		<u>5.</u>	Should the FRB Chair determine that confider FRB Chair may suspend the meeting to receiv Chair shall determine the individuals from the during the discussion of legal issues. After rec Chair shall determine whether to continue to r for a future FRB meeting.	ve confidential legal advice. The FRB Department that should be present ceiving the legal advice, the FRB
		_	FRB administrative personnel shall document	
				<del>uices<u>,</u>r<u>iepoit and minutes.</u></del>
	<u>B.</u>	Ca	<u>se Review</u>	
		<u>1.</u>	The FRB administrative support staff shall pro the FRB shall review the case within thirty (30 the case materials. FRB administrative suppor materials to the FRB.	) days of the FRB members receiving
		<u>2.</u>	Within thirty (30) days of the FRB receiving the FRB administrative support staff, the FRB sha that it is complete and that the findings are su evidence."	all review each investigation-to ensure
		<u>3.</u>	The FRB shall identify whether the incident ra tactical, and or/or training concerns that require document any successes observed during eac	e remediation. The FRB shall also
<u>5</u>		<u>4.</u>	The FRB shall review each Level 3 use of force Internal Affairs Force Division (IAFD).	ce investigation <del>-completed by the</del>
<u>5</u> <u>Any Level 3 use of force that results from a specialized tactical unit deployment</u> shall be reviewed by the FRB. The specialized tactical unit deployment and IAFD investigation shall be presented during the same meeting.			d tactical unit deployment and IAFD	
			- 13 -	



<u>7</u>

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5. The FRB shall review <u>specialized</u> tactical <u>unit</u> deployments to analyze and critique specialized response protocols-and uses of force.
6. The FRB shall review a ten percent (10%) sample of Level 2 use of force investigations closed in the previous month.
Any Level 2 use of force that results from a specialized tactical unit deployment shall be reviewed by the FRB, as part of a ten percent (10%) sample of Level 2 use of force investigations. The specialized tactical unit deployment and IAFD investigation shall be presented during the same meeting.
7. On a quarterly basis, tThe FRB shall review use of force data provided by the IAFD, on a quarterly basis, to discuss trends and patterns identified by the data analyst to improve Dependent of percented.

—For use of force investigations, t he FRB shall determine whether:

<u>8. :</u>

- a. The investigation wasis thorough and complete;
- b. The investigation findings arewere supported by the preponderance of the evidence;
- c. Any use of force was lawful and consistent with Department policy and/or training;
- d. The incident raised equipment, policy, supervisory, tactics, and/or training concerns; and
- e. <u>The chain of command</u>IAFD personnel appropriately identified and took <u>corrective action(s)</u> for all <del>concerns</del>discrepancies.
- 9. For tactical activations, the FRB shall determine whether:
  - a. The incident raised equipment, policy, supervisory, tactics, or training concerns; and
  - b. SOD personnel adhered to specialized response protocols consistent with Department Standard Operating Procedures (SOP).

<u>N/A</u>



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<u>A. Voting</u>

- 1. No voting member shall attend any portion of an FRB case review when:
  - a. That member was involved in any part of the incident being reviewed. An involved individual is an officer who applied, participated in, or ordered the use of force; or
  - a. That member has a relationship with an involved Department employee who is a family or household member, spouse, or domestic partner or any other relationship that in reality or appearance suggests improper influence between the voting member and the Department employee. Otherwise, no voting member shall abstain from voting.
- 1. A majority vote is necessary for the FRB to make a referral.
- 1. Where there is a tie, the FRB Chair (or designee) shall provide the tie-breaking vote.
- C. Presentation
  - 1. When a case is presented to the FRB, no officer who is involved in, a witness to, or who has been or is being investigated for that the use of force incident case shall be present. An involved individual is an officer who applied, participated in, or ordered the use of force.
  - 2. Regardless of the above section, the Tactical Section Lieutenant may present regarding tactical activations deployments.
- <u>Case Review</u>

D. Voting

<u>5</u>

N/A

- 1. No voting member shall attend any portion of an FRB case review when:
  - a. That member was involved in any part of the incident being reviewed. An involved individual is an officer who applied, participated in, or ordered the use of force; or
  - <u>b.</u> That member has a relationship with an involved Department employee who is a family or household member, spouse, or domestic partner or any other relationship that in reality or appearance suggests improper influence between the voting member and the Department employee. Otherwise, no voting member shall abstain from voting.
- 2. A majority vote is necessary for the FRB to make a referral except for a referral made for an administrative <u>internal</u> investigation.



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<u>—Where there is a tie, the FRB Chair <del>(or their designee)</del> shall provide the tiebreaking vote.</u>

3.

- E. Identification of Concerns
  - 1. The FRB shall <u>abide by follow</u>-the <u>following standards <del>below in</del>when</u> evaluating any <u>equipment</u>, policy, <del>training, equipment, tactics</del>, <u>training, or <del>or</del></u> supervisory <del>deficiencies or</del> concerns:

—Equipment-deficiency or concern:

- Deficiency: In evaluating a deficiencyconcern in equipment, the FRB shall consider whether the equipment available to the officer(s) was inadequate to address the situation, for example, based on best practices or whether additional or other equipment would better address the situation. Where
   Ddepartment personnel comply with policy in the use of equipment, the FRB cannot make a referral for a policy violation but may make other referrals, including but not limited to a referral to change the policy. However, the FRB cannot make a referral regarding the failure to use equipment that is defined by policy as misconducta policy violation. A policy violationMisconduct mustshall be referred to the IAPS Division for investigation.
- a. Concern: In evaluating a concern regarding equipment, theAlso, the FRB shall consider whether additional or other equipment would be beneficial to better address a situation..
- Policy deficiency or concern:
- Deficiency: In evaluating a deficiency inconcern regarding policy, tThe FRB shall consider whether changes are required by law, best practices, or training, or the policy should be revised for clarity or other reasons<del>by law, or best</del> practices, training, and policies regarding equipment use and tactics. However, the FRB cannot make a referral regarding a violation of policy that is defined by policy as a policy violationmisconduct. A policy violationMisconduct mustshall be referred to the IAPS Division for investigation.
- b. Concern: In evaluating a concern regarding policy Also, the FRB shall consider whether changes should be made to policy either to clarify an ambiguity or to modify the policy as it applies to situations similar to the one under review. If the FRB identifies a policy violation not identified in the investigation, this violation shall be referred to the IAPS Division for investigation.

Deficiency: In evaluating a deficiencyconcern regarding tactics, the FRB shall consider whether the officer's decision-making properly considered officer safety, de-escalation opportunities, time, distance, adherence to best practices, safety of the individual, and the safety of the public. However, the FRB cannot make a referral regarding a tactical deficiency that is defined by policy as misconducta policy violation. A policy violationMisconduct mustshall be referred to the IAPS Division for investigation.

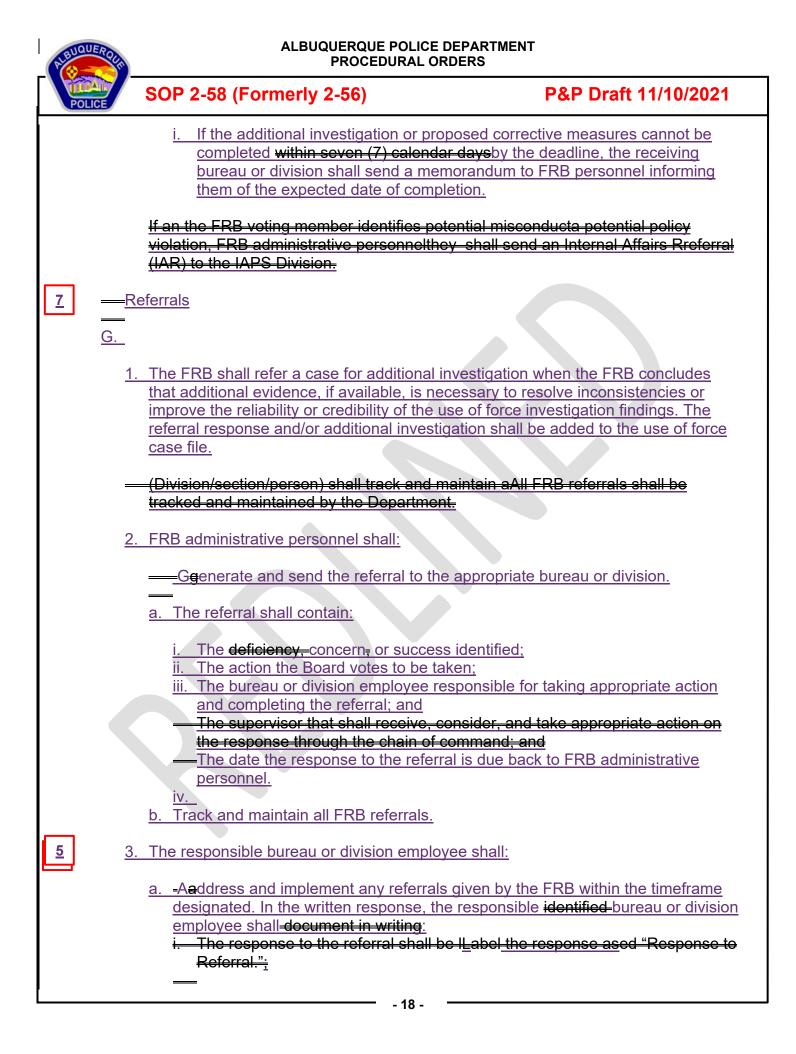


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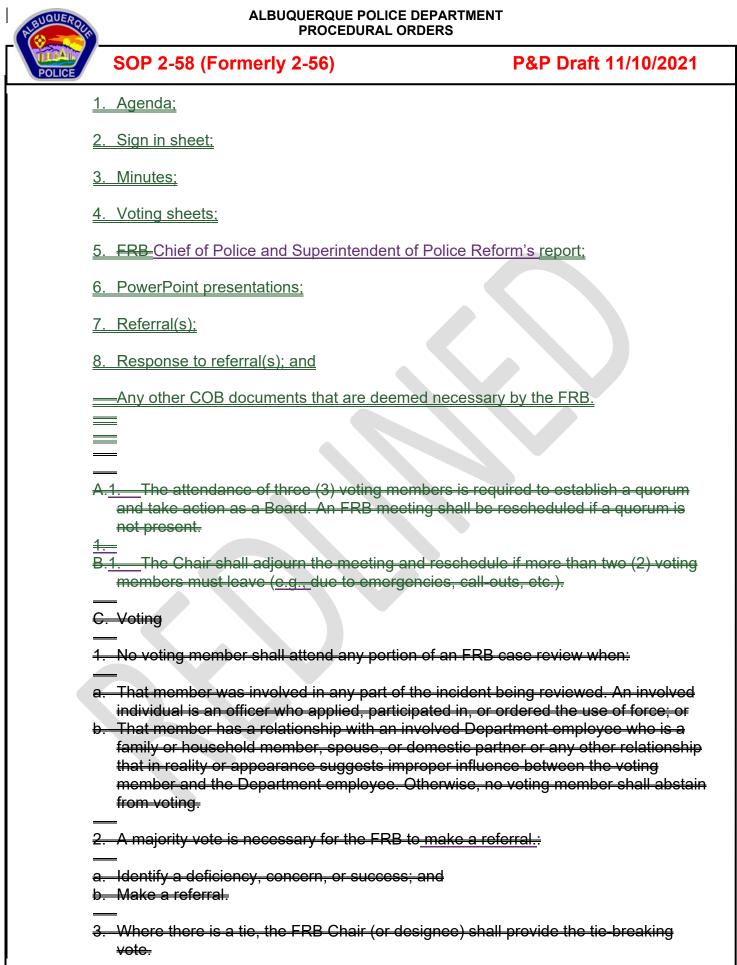
- c. Concern: In evaluating a concern regarding tactics Also, the FRB shall consider whether changes in tactics would be beneficial to the safety of the officer(s), individual(s), and the public.
- Deficiency: In evaluating a deficiency inconcern regarding training, tThe FRB shall consider whether there was a shortcoming in the training or adherence to the training by an officer, unit, division, or the Department. However, the FRB cannot make a referral for training if the deficiency is defined by policy as a policy violationmisconduct. A policy violationMisconduct mustshall be referred to the IAPS Division for investigation.
- d. Concern: In evaluating a concern regarding trainingAlso, tThe FRB shall also consider whether additional training would be beneficial for an officer, unit, division, or the Department.
- <u>Supervisory</u> deficiency or concern:
- Deficiency: In evaluating a supervisory deficiencyconcern, tThe FRB shall consider whether the supervisory response was appropriate and consistent with policy, training, and adherence to best practices. However, FRB cannot make a referral regarding a supervisory deficiency that is defined by policy as a policy violationmisconduct. MisconductA policy violation mustshall be referred to the IAPS Division for investigation. Also,
- e. Concern: In evaluating a supervisory concern, the FRB shall also consider whether changes in supervisory practices would be beneficial to the officer(s), and/or the Department.

### F. Deficient Investigations

- 1. Where the FRB determines that a use of forcen investigation is incomplete deficient or findings are not supported by the preponderance of the evidence, the FRB shall document the concerns deficiency and order an additional investigation through a referral.
  - a. The FRB shall document the specific evidence (or lack of evidence) from the incident that supports its finding that an investigation was not supported by the preponderance of the evidence.
  - FRB administrative personnel shall forward the original use of force investigation, as part of a referral, to the appropriate bureau or division for additional investigation.
  - b. The receiving bureau or division is responsible for the additional investigation and shall respond in writing documenting proposed corrective measures within seven (7) calendar days of receiving the referral by the deadline imposed by FRB. The additional investigation shall be added to the use of force case file, titled "Addendum".



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	i. <del>The i</del> ldentifiv the <del>ed deficiency, concer</del> ii. Include a <del>A</del> ny background information iii. Identify t∓he action taken in response <u>and</u> —Return the response and <del>Identify tThe</del> <del>provided.</del>	that is necessary; and		
6-7 <u>+</u>	<u>The bureau or division employee respons</u> <u>referral shall a</u> a <u>A</u> ttach all COB documents <u>b.</u> <u>The response to the referral shall be labeled</u>	s supporting proof of completion.		
<u>5</u> <u>4</u> .	If a referral cannot be completed by the due of by the FRB, the responsible bureau or division and proposed date of completion via memora personnel.	on employee shall provide the reason		
	a. The FRB shall ensure the responsible bur with the requirements for referrals as outli <del>Procedure (</del> SOP <del>)</del> .			
<u>5</u>	If an FRB voting member identifies a potential complete an Internal Affairs Request formal (IA application no later than within-twenty-four (2 violation to the IAPS Division.	R) through the IA database web		
<u>a</u> — <del>A. V</del>	RB administrative personnel shall document all ad referrals in the FRB report and minutes. oting and non-voting members_, to includ <u>and th</u> Illowing training:	<u>,                                 </u>		
	<ul> <li>Mandated Department use of force training a</li> </ul>			
<del>2</del> 7 2-58-8	FRB training course and FRB refresher course			
<u>A.</u>	ternal Affairs Force Division IAFD Compliance a ersonnel shall be the custodians of all records of peuments shall be included including in the IA of http:	and Oversight Division (COD) generated by the FRB <del>. The following</del>		





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D.<u>1.</u>\_\_When a case is presented to the FRB, no officer who is involved in, a witness to, or who has been or is being investigated for that case shall be present. An involved individual is an officer who applied, participated in or ordered the use of force.

### E.<u>1. Regardless of the above section, the Tactical Section Lieutenant may present</u> tactical activations.

- F. The FRB Chair has the discretion to approve additional individuals to attend and observe an FRB meeting. (with the exception of the officer(s) involved in the investigation being reviewed).
- Individuals in an observational capacity may not participate in any of the meeting discussions nor provide any opinions, suggestions, proposed deficiencies, or referrals to the Board, unless called on by the FRB Chair.
- 2. The Cchair of the FRB may require an observer to leave for any reason.
- 3. Should the FRB Chair determine that confidential legal advice is necessary, the FRB Chair may suspend the meeting to receive legal advice. The FRB Chair willshall determine the individuals from the Department that should be present during the discussion of legal issues. After receiving the legal advice, the FRB Chair willshall determine whether to continue to review the case or to table the case for a future FRB meeting.
- G. FRB administrative personnel shall document all deficiencies, concerns, successes, and referrals in the FRB report and minutes.
- 2-58-9 Identifying Deficiencies or Concerns
- A.<u>1. The FRB shall follow the standards below in evaluating any policy, training,</u> equipment, tactics, or supervisory deficiencies or concerns:
- Equipment deficiency or concern
- Deficiency: In evaluating a deficiency in equipment, the FRB shall consider whether the equipment available to the officer(s) was inadequate to address the situation, for example, based on best practices. However, FRB cannot make a referral regarding the failure to use equipment that is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- <u>Concern: In evaluating a concern regarding equipment, the FRB shall consider</u> whether additional or other equipment would be beneficial to better address a situation.
- 1. Policy deficiency or concern



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- a. Deficiency: In evaluating a deficiency in policy, the FRB shall consider whether changes are required by law, or best practices, training, and policies regarding equipment use and tactics. However, FRB cannot make a referral regarding a violation of policy that is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- b. Concern: In evaluating a concern regarding policy, the FRB shall consider whether changes should be made to policy either to clarify an ambiguity or to modify the policy as it applies to situations similar to the one under review. If the FRB identifies a policy violation not identified in the investigation, this violation shall be referred to IAPS for investigation.
- 2. Training deficiency or concern
- a. Deficiency: In evaluating a deficiency in training, the FRB shall consider whether there was a shortcoming in the training or adherence to the training by an officer, unit, division, or the Department. However, the FRB cannot make a referral for training if the deficiency is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- b. Concern: In evaluating a concern regarding training, the FRB shall consider whether additional training would be beneficial for an officer, unit, division, or the Department.
- 3. Equipment deficiency or concern
- a. Deficiency: In evaluating a deficiency in equipment, the FRB shall consider whether the equipment available to the officer(s) was inadequate to address the situation, for example, based on best practices. However, FRB cannot make a referral regarding the failure to use equipment that is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- b. Concern: In evaluating a concern regarding equipment, the FRB shall consider whether additional or other equipment would be beneficial to better address a situation.
- 4. Tactics deficiency or concern
- a. Deficiency: In evaluating a deficiency regarding tactics, the FRB shall consider whether the officer's decision-making properly considered officer safety, deescalation opportunities, time, distance, adherence to best practices, safety of the individual, and the safety of the public. However, FRB cannot make a referral regarding a tactical deficiency that is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- b. Concern: In evaluating a concern regarding tactics, the FRB shall consider whether changes in tactics would be beneficial to the safety of the officer(s), individual(s), and the public.

- Training deficiency or concern



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- Deficiency: In evaluating a deficiency in training, the FRB shall consider whether there was a shortcoming in the training or adherence to the training by an officer, unit, division, or the Department. However, the FRB cannot make a referral for training if the deficiency is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- <u>Concern: In evaluating a concern regarding training, the FRB shall consider</u> whether additional training would be beneficial for an officer, unit, division, or the Department.

5. Supervisory deficiency or concern

- a. Deficiency: In evaluating a supervisor deficiency, the FRB shall consider whether the supervisory response was appropriate and consistent with policy, training, and adherence to best practices. However, FRB cannot make a referral regarding a supervisory deficiency that is defined by policy as misconduct. Misconduct must be referred to IAPS for investigation.
- b.<u>9.</u> <u>Concern: In evaluating a supervisory concern, the FRB shall consider whether</u> changes in supervisory practices would be beneficial to the officer(s), and/or the Department.

### 2-58-10 Deficient Investigations

- A. Where the FRB determines that an investigation is deficient or findings are not supported by the preponderance of the evidence, the FRB willshall document the concerns and order an additional investigation through a referral.
  - The FRB will<u>shall</u> document the specific evidence (or lack of evidence) from the incident that supports its finding that an investigation was not supported by the prependerance of the evidence.
  - FRB administrative personnel shall forward the original use of force investigation, as part of a referral, to the appropriate bureau or division for additional investigation.
  - 3. The receiving bureau or division is responsible for the additional investigation and shall respond in writing documenting proposed corrective measures within seven (7) calendar days of receiving the referral. The additional investigation shall be added to the use of force case file, titled "<u>A</u>addendum".
    - a. If the additional investigation or proposed corrective measures cannot be completed within seven (7) calendar days, the receiving bureau or division shall send a memorandum to FRB personnel informing them of the expected date of completion.
- B. If the FRB identifies potential misconduct, FRB administrative personnel shall send a referral to IAPS\_<u>Division</u>.



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2-58-11 Referrals and Responses				
B. All referrals willshall be tracked and maintained by the Department.				
C. FRB administrative personnel shall generate and send the referral to the appropriate bureau or division.				
D. The referral shall contain:				
1. The deficiency, concern, or success identified;				
2. The action the Board votes to be taken;				
3. The bureau or division employee responsible for completing the referral;				
<ol> <li>The supervisor that will<u>shall</u> receive, consider, and take appropriate action on the response through the chain <u>of</u>command; and</li> </ol>				
5. The date the response to the referral is due back to FRB administrative personnel.				
6-7 E. The responsible bureau or division employee will <u>shall</u> address and implement any referrals given by the FRB within the timeframe designated. In the response, the identified bureau or employee will <u>shall</u> document in writing:				
1. The identified deficiency, concern, or success;				
2. Any background information that is necessary;				
3. The action taken in response to the deficiency, concern or success; and				
4. The supervisor to whom the response was provided.				
6-7 F. The bureau or division employee responsible for completing a response to a referral shall attach all COB documents supporting proof of completion.				
G. The response to the referral shall be labeled "Response to Referral."				
6-7 H. If a referral cannot be completed by the due date, the responsible bureau or division employee shall provide the reason and proposed date of completion via memorandum, and sent to FRB administrative personnel.				
2-58-12 Reports and Records				
A. Internal Affairs Force Division shall be the custodian of all records generated by the FRB. The following documents shall be included in the BlueTeam entry: 1. Agenda;				

ALBUQUEROUR	ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS				
POLICE	SOP 2-58 (Formerly 2-56)		P&P Draft 11/10/2021		
2	<del>Sign in sheet;</del>				
3	<del>Vinutes;</del>				
<u>4</u>	<del>√oting sheets;</del>				
5	<del>-RB-report;</del>				
<del>7</del>	PowerPoint presentations; Referral(s); Response to referral(s); and Any other COB documents that are-	deemed necessary by	<del>y the FRB.</del>		