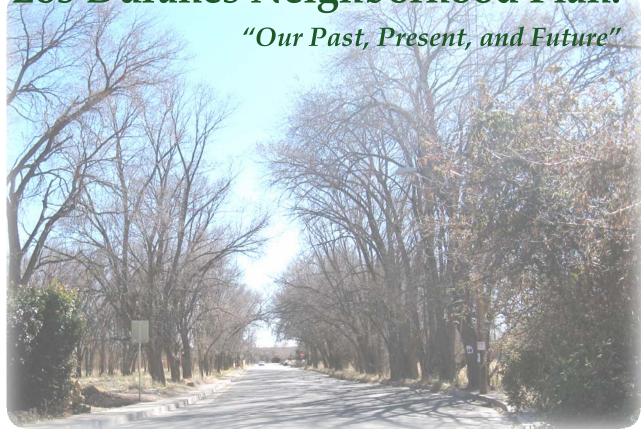
Los Duranes Neighborhood Plan:







A City of Albuquerque/ Bernalillo County Sector Development Plan

COA Red Line Version Aug 2011

This page intentionally left blank. COA Red Line Version Aug 2011

Acknowledgements

CITY OF ALBUQUERQUE

Richard J. Berry, Mayor

City Council

Don Harris, President, District 9

Ken Sanchez, District 1Dan Lewis, District 5Debbie O'Malley, District 2Rey Garduñno, District 6Isaac Benton, District 3Michael D. Cook, District 7

Brad Winter, District 4 Trudy Jones, Vice President, District 8

Dan Lewis, District 5 Ken Sanchez, District 1

Environmental Planning Commission

Doug Peterson, Chairman, District 8

Ron O. Garcia , District 1 Hugh Floyd, District 5

Jonathan Siegel, District 2 Len Malry, District 6

Rob Dickson, District 3 Laurie Moye, Vice Chair, District 7

Joe Yardumian, District 4 Michael Dickson, District 9

Laurie Moye, Vice Chair, Council District 7 Joe Yardumian, District 4

Rob Dickson, Council District 3

Ron O. Garcia , Council District 1

Michael Dickson, Council District 9

Hugh Floyd, Council District 5
Jonathan Siegel, District 2

Len Malry, District 6

Deborah Stover, Director, Planning Department
Andrew Garcia, Project Planner
Russell Brito, Manager, Urban Design & Development

Carol Toffaleti, Project Manager

BERNALILLO COUNTY

Board of County Commissioners

Michelle Lujan Grisham, District 1
Art De La Cruz, Vice-Chair, District 2
Maggie Hart Stebbins, Vice-[C63]Chair, District 3
Michael C. Wiener, District 4
Wayne A. Johnson, District 5

County Planning Commission

Bernie S. Sanchez, member Linda Barbour, Chair,
Chris Melendrez, member Mick McMahan, member
George Castillo, Vice Chair Toby Atencio, member

Joe Chavez, member

Acknowledgements

Tom Zdunek,
Acting County Manager

Sandy Fish, AICP, Director

Zoning, Building, Planning and Environmental Health

Catherine VerEecke, Program Planner

Acknowledgements

LOS DURANES SECTOR PLAN STEERING COMMITTEE

Stephen Archuleta
C. David Day
Jacqueline Fishman
Eddie Lopez
William Herring
Richard Meadows
J. Mericha
Rosemary Morin
Vera Olson
Carolyn Stewart
Jose Viramontes

CONSULTANT TEAM



In association with:

Harwick Transportation Group Southwest Planning and Marketing
Resources Technology, Inc Common Bond Preservation
TerraSystems Southwest

Table of Contents

I. Introduction	
Executive Summary	[Part 1 Red Line] 1
Plan Organization	5
Related Plans, Policies, Codes and Programs	6
Community Participation	6
II. Neighborhood Context	
Los Duranes History	[Part 2a Red Line] 9
Existing Land Use, Zoning & Development Patterns	17
County Area	17
City Area	18
Rio Grande Bosque and Acequias	[Part 2b Red Line] 26
Community Facilities and Parks	26
Architectural History & Building Fabric	30
Demographics	
Neighborhood Housing	
Transportation and Circulation	
Utilities	
Drainage	
III. Neighborhood Plan	
Vision, Goals and Strategies	[Part 3 Red Line] 60
1. Families, Youth and Elders	
2. Housing	
3. Streets, Sidewalks, and Trails	
4. Land Uses, Agriculture and Acequias	
Community and Special Places	
Neighborhood Safety and Crime Prevention	
Los Duranes Sector Development Plan Zoning and Development Regula	
General Provisions	
LDSDP SU-2 Zone for City of Albuquerque Zoning Districts	
LDSDP SU-2/RA-1	
LDSDP SU-2/RA-2	
LDSDP SU-2/R-1	
LDSDP SU-2/R-LT	
LDSDP SU-2/R-T	
LDSDP SU-2/R-2	
LDSDP SU-2/Mixed Use District 1 (MUD 1) Zone	
LDSDP SU-2/Mixed Use District 2 (MUD 2) Zone	
General Regulations	
Acequia Protection	
Private Commons Development	
Electrical Utilities	
SD-LD Bernalillo County Zoning Districts	
Street Standards	
Capital Improvement Plan (CIP) Projects	
Implementation Matrix	
picificitation matrix	130

Table of Contents

. Appendix		
Recommendations for the Rehabilitation of Older Structures		
Public Comments from the February 2009 Neighborhood Workshop	148	
FIGURE A AERIAL VIEW OF LOS DURANES	[Part 1 Red Line]	
FIGURE B LDSP STUDY AREA MAP	3	
FIGURE C LA VILLA DE ALBUQUERQUE	[Part 2a Red Line]	
FIGURE D LAND USE TREND ANALYSIS 1935	xx	
FIGURE E LAND USE TREND ANALYSIS 1955	xx	
FIGURE F LAND USE TREND ANALYSIS 1975	xx	
FIGURE G LAND USE TREND ANALYSIS 1993	xx	
FIGURE H VIEW OF LOS DURANES LOOKING WEST TO THE RIO GRANDE	xx	
FIGURE I EXISTING LAND USE MAP 2008	xx	
FIGURE J EXISTING ZONING MAP 2008	xx	
FIGURE K PARCEL MAP 2009	xx	
FIGURE L FIGURE-GROUND DIAGRAM	xx	
FIGURE M ACEQUIAS & CULTURAL/ HISTORIC SITES	[Part 2b Red Line]	
FIGURE N PARKS, OPEN SPACE AND BIKE ROUTES	xx	
FIGURE O GAVINO ANAYA HOUSE	xx	
FIGURE P CAPILLA DE SAN JOSE	xx	
FIGURE Q TRANSPORTATION	xx	
FIGURE R ROADWAY WIDTHS	xx	
FIGURE S PEDESTRIAN FACILITIES	xx	
FIGURE T ELECTRIC TRANSMISSION FACILITIES	xx	
FIGURE U PROPOSED CITY & COUNTY SECTOR DEVELOPMENT PLAN ZONING .	[Part 3 Red Line] 71	
FIGURE V PROPOSED CITY & COUNTY SECTOR DEVELOPMENT PLAN ZONING (OFFICIAL B&W MAP)72	
FIGURE W SU-2/RA-1, SU-2/RA-2 & SU-2/R-1, EXAMPLE LOT COVERAGE & SET	「BACKS. [Part 4 Red Line]xx	
FIGURE X SU-2/RA-1, SU-2/RA-2 & SU-2/R-1, EXAMPLE FLAT ROOF, HEIGHT ST	TANDARDS & SECOND	
FLOOR AREA MAXIMUM	xx	
FIGURE Y SU-2/RA-1, SU-2/RA-2 & SU-2/R-1, EXAMPLE PITCH ROOF, HEIGHT S	STANDARDS & SECOND	
FLOOR AREA MAXIMUM.	xx	
FIGURE Z SU-2/R-1 & SU-2/R-2, EXAMPLE BUILDING FRONTAGE STANDARDS	xx	
FIGURE AA SU-2/R-1 & SU-2/R-2, EXAMPLE FRONT SETBACK STANDARDS	xx	
FIGURE BB PROPOSED COMMUNITY ACEQUIA SYSTEM MAP		
FIGURE CC PROPOSED COMMUNITY ACEQUIA SYSTEM MAP (OFFICIAL B&W N		
FIGURE DD EXAMPLE OF PCD ON 1 ACRE LOT WITH DETACHED UNITS		
FIGURE EE EXAMPLE OF PCD ON 1 ACRE LOT WITH ATTACHED UNITS		
FIGURE xx SD-LD A-1, HEIGHT AND STEP-BACK PROVISIONS; FLAT ROOF	•	
FIGURE xx SD-LD A-1, HEIGHT AND STEP-BACK PROVISIONS; SLOPED ROOF		
FIGURE xx SD-LD R-1, HEIGHT AND STEP-BACK PROVISIONS; FLAT ROOF	xx	

Table of Contents

XX	URE xx SD-LD R-1, HEIGHT AND STEP-BACK PROVISIONS; SLOPED ROOF	FIGURE X
Part 6 Red Line]	URE xx STREET STANDARDS .	FIGURE X
art 2b Red Line]	BLE 1 LOS DURANES DEMOGRAPHICS 2008 V. 2000	TABLE 1
xx	BLE 2 LOS DURANES COMPARATIVE DEMOGRAPHICS 2008	TABLE 2
xx	BLE 3 LOS DURANES HOUSING 2008 V. 2000	TABLE 3
xx	BLE 4 LOS DURANES COMPARATIVE HOUSING 2008	TABLE 4
xx	BLE 5 LOS DURANES BUILDING PERMITS NEW SINGLE FAMILY UNITS 1990 VS. 2008.	TABLE 5
xx	BLE 6 ROAD MILES BY WIDTH	TABLE 6
xx	BLE 7 VEHICLE CRASH SUMMARY DATA	TABLE 7
xx	BLE 8 TRAFFIC CALMING DEVICES	TABLE 8



Figure A: Aerial View of Los Duranes

Executive Summary

Plan Purpose and Intent

The purpose of the Los Duranes Sector Development Plan (LDSDP) is to articulate the community's vision and goals for the future, document past and recent history, describe current conditions, trends and future forecasts and provide strategies for achieving the community's vision and goals. It implements the Comprehensive Plan as a Rank III Sector Development Plan and replaces the Los Duranes Sector Development Plan adopted in 1976.

Much has changed since 1976 and the neighborhood area has experienced many beneficial outcomes from new development and private and public initiatives. Located in the beautiful North Valley and five minutes from downtown Albuquerque and two minutes from Old Town, Los Duranes has become a very desirable and irreplaceable historic neighborhood. Faced with new challenges, the neighborhood recognized the need to preserve and enhance what is unique about the neighborhood's character and develop a vision for the future. This resulting plan is a tool to help manage change brought on by development pressures and implement the community vision and goals.

The planning process achieved a high level of neighborhood agreement and is expected to be used by the neighborhood, elected officials, public agencies, land owners, builders and developers as well as zoning officials and public works.

The Los Duranes Sector Development Plan is a Rank III Plan, and is intended to be implemented and enforced through policy, regulation, public and private initiatives and capital improvements funding. As a Rank III Plan it recommends strategies that include policies, parcel-specific zoning regulations, design standards and guidelines, streetscape recommendations, and capital project priorities. This plan is based on the community's' visions, goals and strategies identified and developed through the community planning process and a comprehensive analysis of current conditions, future forecasts and best practices for livable neighborhoods.

The Los Duranes Sector Development Plan area covers land within the City of Albuquerque municipal limits as well as an unincorporated area in Bernalillo County. Both jurisdictions jointly participated in the planning and approval process and are responsible for implementing the goals and objectives through strategies, regulation and capital improvement funding. The Albuquerque Public School District, the Metropolitan Arroyo and Flood Control Authority, and the multi-county Middle Rio Grande Conservancy District Planning have related planning authority and participated in the development of this plan.

Plan Area Boundaries

The Plan area covers the traditional neighborhood of Los Duranes located north of I-40 and east of the Rio Grande. The western portion, approximately one-third of the plan area, falls within Bernalillo County's planning and zoning jurisdiction. The remainder is within the City of Albuquerque's planning and zoning jurisdiction with the exception of two County islands along Los Anayas Road. The boundary is shown on Figure I-2 LDSP Study Area Map, page 1, and defined as:

- The southern boundary is Interstate 40 west of Rio Grande Boulevard.
- The Alameda Drain is the southeastern limits of the neighborhood, extending north to Indian School Road.
- The east side of Rio Grande Boulevard sets the plan area boundary between Indian School Road and Los Anayas Road, where the boundary jogs west.
- The northern boundary, though irregular, is defined by parcels fronting on Los Anayas Road.
- The western boundary follows the Albuquerque Drain south to I-40.

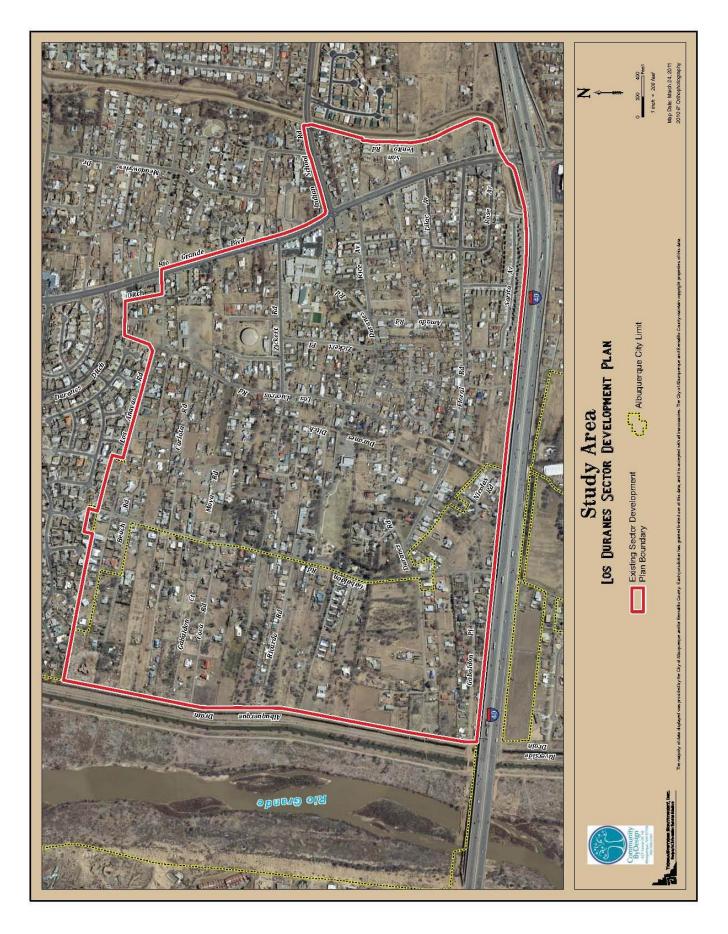


Figure B: LDSP Study Area Map

Key Implementation Measures

The LDSDP establishes new zoning and development regulations to implement strategies that support community goals for land use, agriculture and the acequia system. The intent is to continue the historic scale and pattern of development and encourage consolidated open space and agricultural land.

The LDSDP zoning and development regulations apply to all new development and are specific to the Los Duranes Plan Area (see City and County Sector Plan Zoning Map page—52). Due to the separate City and County zoning codes, provisions are organized under LDSDP SU-2 zoning districts for properties in the portion under the City's zoning jurisdiction and SD-LD zoning districts for properties under the County's zoning jurisdiction. Highlights include:

For both City and County portions:

- Setbacks standards to protect the Community Acequia System
- Street standards for new subdivisions and retention of existing cross-sections.
- Design standards pertaining to scale and massing for residential development

For City portions:

- Provisions to encourage neighborhood-oriented commercial and office uses, and retail and
 residential mixed uses to create a transition zone between the rural residential character of the
 neighborhood and the more urban character and intensities of development that fronts Rio
 Grande Blvd.
- Provisions and design standards permitting the use of Private Commons Development (PCD) in the SU-2 zoning district on residential tracts with a minimum of one acre.

For County portions:

- Design regulations and guidelines for perimeter walls and fences
- Provisions and zoning standards for clustered housing and conservation subdivisions as a conditional use in the -SD-LD A-1 and SD-LD R-1 zoning districts for tracts with a minimum of 2 acres.
- Provisions and zoning standards for secondary dwelling units as a conditional use for properties with SD-LD A-1 and SD-LD R-1 zoning districts for tracts with a minimum of 1 acres.

Several capital improvement projects were discussed as part of the community planning process. There was an emphasis on streetscape improvements, alternative traffic calming measures, transportation options for seniors and a neighborhood needs assessment to guide the community center /park master plan and programming. The Plan recommends that the Neighborhood Association create an

Implementation Task Force to organize committees by Plan Element to be responsible for coordinating the implementation of each of the strategies and activities. The Plan lists the most important projects and provides an implementation matrix listing strategies by Plan Element and identifying responsible organizations, timeframe and funding sources.

Plan Organization

The plan is divided into the following sections:

Section I. Introduction provides an overview of the plan purpose and intent, boundaries, key implementation measures, the policy context for adoption and the community planning process.

Section II. Neighborhood Context provides information and analysis on the history and current conditions and identifies issues and opportunities that are addressed in Section III.

Section III. Neighborhood Plan, presents visions, goals and implementation strategies under the following six plan elements:

- Families, Youth and Elders
- Housing
- Streets, Sidewalks and Trails
- Land uses, Agriculture and Acequias
- Community and Special Places
- Neighborhood Safety and Crime Prevention

This section also provides includes recommendations for public and private actions and programs, changes and revisions to City and County zoning codes and capital improvement projects under the following subsections:

- **Zoning Regulations** presents new zoning districts, design standards and guidelines intended to be enforced by the City and County.
- Capital Improvement Projects lists priority capital improvement projects.
- Street Standards illustrates and prescribes street standards that are required when new subdivision streets are constructed.
- Implementation Matrix integrates strategies, timing of implementation, and responsible entities.

Section VI. Appendix provides in-depth information and recommendations on rehabilitation of older structures and public comments from the February 2009 neighborhood workshop.

Related Plans, Policies, Codes and Programs

As part of the LDSP planning process, the following City, County and other agencies plans, policies, codes and programs were reviewed in order to understand the current policy and regulatory framework that guides development in the neighborhood and determine appropriate amendments to the framework. Additionally, as a part of the approval process it is necessary to show how sector plan recommendations will implement specific goals of higher ranking plans such as the Comprehensive Plan and the North Valley Area Plan.

Plans adopted by both City of Albuquerque and Bernalillo County:

- Albuquerque/Bernalillo County Comprehensive Plan (2003 as Amended) Rank I
- North Valley Area Plan 1993 Rank II
- Trails and Bikeways Facility Plan 1993 Rank II
- Major Public Open Space Facility Plan 1999 Rank II
- Rio Grande Blvd Corridor Plan 1989 Rank III

Plans and Codes adopted by the City of Albuquerque:

- Los Duranes Sector Development Plan 1976, amended 1981 Rank III
- City of Albuquerque, New Mexico Code of Ordinances:
 - o Chapter 14: Zoning, Planning and Building
 - Article 9: Workforce Housing,
 - Article 12: Landmarks and Urban Conservation,
 - Article 16: Zoning Code

Codes adopted by Bernalillo County:

- Bernalillo County, New Mexico, Code of Ordinances:
 - o Chapter 74: Bernalillo County Subdivision and Land Development Standards Ordinance
 - o Appendix A: Comprehensive Zoning Ordinance of Bernalillo County

Plans and Programs adopted by Mid-Region Metropolitan Transportation Board:

- 2030 Metropolitan Transportation Plan for the Albuquerque Metropolitan Planning Area 2007
- Transportation Improvement Program (TIP): Policies and Procedures for the Albuquerque Metropolitan Planning Area. Approved October 23, 2008. Revisions approved October 15, 2010

Community Participation

The LDSDP is the result of a partnership between the City of Albuquerque and Bernalillo County working collaboratively with the Los Duranes neighborhood. Neighborhood residents, representatives of

community organizations, local business owners and other stakeholders in Los Duranes all contributed to the planning process. Input from the public, an essential element in the process, was gathered through community-wide Neighborhood Workshops and Steering Committee Meetings.

The Steering Committee was a principal means for citizen input into this planning effort. It was composed of Los Duranes residents and business-owners, representatives of local organizations such as the Los Duranes Neighborhood Association, and other community stakeholders. The monthly and bimonthly Steering Committee meetings were open to any interested stakeholder.

In addition to the Steering Committee meetings, three Community Meetings were offered for community input and feedback. The first, a Neighborhood Workshop, was held on February 21, 2009 at the Los Duranes Neighborhood Center. Organized as an open house, over 100 participants circulated through five stations identifying their issues, opportunities and aspirations for Los Duranes as it related to each of the five identified plan elements. Based on the community input, the Steering Committee developed vision and goals to guide the Plan. A second community wide workshop was held on September 26, which included facilitated group discussions to review visions and goals under each plan element. Based on input from the group discussions, the steering committee refined the visions and goals for each Plan element and began work on strategies to achieve the goals. A third community workshop was held on May 22, 2010 to present the Plan's strategies and development regulations for achieving the vision and goals.



Duranes Elementary School Choir sang for the participants at the first Neighborhood Workshop.



Important history is shared between generations.



Over 100 neighbors talked about their issues and hopes for the neighborhood at the first workshop.



At the second workshop, neighbors worked in small groups to create a common vision and determine goals for the neighborhood plan.



The third community workshop presented the draft plan with the strategies and proposed zoning regulations.