CITY of ALBUQUERQUE FIFTEENTH COUNCIL

COUN	IL BILL NO R-02-30 ENACTMENT NO. 54-20	C
SPONS	DRED BY: Tina Cummins, by request	
1	RESOLUTION	
2	ESTABLISHING PRIORITIES FOR THE 2003 CAPITAL IMPROVEMENTS PL	AN;
3	DEFINING THE CRITERIA TO BE USED IN RATING PROJECT PROPOSA	LS;
4	ASSIGNING WEIGHTS TO THE CRITERIA; ALLOCATING AMOUNTS F	OR
5	DIFFERENT PURPOSES WITHIN THE 2003 GENERAL OBLIGATION BO	ND
6	PROGRAM.	
7	WHEREAS, Chapter 2, Article 12, R.O.A. 1994, the capital improveme	nts
8	ordinance, requires the preparation and submittal to Council of a ten-year p	lan
9	for capital expenditures; and	
§ ig 10	WHEREAS, it is necessary that government prioritize capital funding	for
] - New Deletion	public safety and basic infrastructure; and	
+ 12	WHEREAS, the ten-year plan's proposed projects must be ranked through	h a
Strikethrough Material - Strikethrough Material - 12 12 14 15 15 15 15 15 15 15 15 15 15 15 15 15	priority setting system; and	
Matte	WHEREAS, the City of Albuquerque has adopted the Albuquerque / Bernal	illo
b 46 15	County Comprehensive Plan;	
16 16	WHEREAS, the City of Albuquerque has adopted a Growth Poli	icy
型 数 17	Framework, outlined in Council Bill F/S R-70 (Enactment No. 91-1998;) and	
	WHEREAS, the City of Albuquerque has adopted policy with respect	to
+ Brackete Bracketed 02 01 02 01 02 03 03 03 03 03 03 03	Center & Corridors in Council Bill R-01-344 (Enactment No. 172-2001;) and	
Bracke acke	WHEREAS, the City of Albuquerque and the County of Bernalillo ha	ve
± ± 21	completed the Planned Growth Strategy study; and	
22	WHEREAS, the Council may provide policy direction through the	he
23	development of criteria to be used in ranking and selecting projects for propos	sai
24	to Council.	

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- 1 BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
- 2 ALBUQUERQUE, THAT:
- 3 Section 1. The amount of the 2003 general obligation bond program shall be
- 4 set at \$130,000,000.
- 5 Section 2. Policy Statement: It is the policy of the City of Albuquerque that
- 6 the 2003 general obligation bond program and the decade plan shall support
- 7 adopted growth policies, including but not necessarily limited to, the
- 8 Albuquerque / Bernalillo County Comprehensive Plan; F/S R-70 (enactment No.
- 9 91-1998) Growth Policy Framework; and R-01-344 (enactment 172-2001)
- 10 Centers and Corridors. The 2003 general obligation bond program and decade
- 11 plan shall emphasize rehabilitation and deficiency remediation of existing
- 12 systems, especially within the infill area of the City. All projects shall be
- 13 carefully examined for their impact on the operating budget and every effort
- 14 shall be made to minimize recurring expense that may be associated with capital
- 15 expenditures.
- 16 Section 3. The 2003 general obligation bond program and decade plan shall
- 17 be used only to fund and plan for basic infrastructure requirements within the
- 18 water pressure zones presently served by water "Major Facilities" as defined by
 - the line extension policy contained in Bill No R-390 (Enactment No. 20-1984,)
- 20 whether served by the City of Albuquerque or New Mexico Utilities, Inc.
- Section 4. 90% of the 2003 G.O. bond program and decade plan shall be
- 22 restricted to rehabilitation, renovation and deficiency remediation of existing
 - facilities and systems. All deficiency remediation projects shall be described in
 - terms of the current level of service and the level of service to be achieved as a
 - result of the project(s).
 - Section 5. The allocation of the 2003 general obligation bond program shall
- 27 be approximately:
 - A. 30% shall be allocated to the Public Works Department, Streets Divisions;
- 29 B. 11.5% shall be allocated to the Public Works Department, Hydrology
- 30 (storm drainage) Division;
- 31 C. 5% shall be allocated to the Transit Department;
- 32 D. 10% shall be allocated to the Parks and Recreation Department;

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- 1 E. 10% shall be allocated to Public Safety, including the Police and Fire 2 Departments:
 - F. 26.5% shall be allocated to all other Community Facilities, including the Cultural Services Department; Environmental Health Department; Family and Community Services Department; Department of Finance and Administrative Services; Planning Department; and the Department of Senior Affairs:
 - G. 7% or a minimum of \$9,000,000 shall be allocated to the Council-Neighborhood Set-Aside Program, such projects to be identified for inclusion in the G.O. bond program by the district Councillor, subject only to the approval of the full Council. Councillors may be assisted in the identification of the projects to be funded through the Council-Neighborhood Set-Aside by City Council, Family and Community Services, and Planning staff. These projects shall further the adopted City policies as contained in Section 2 of this legislation.

Section 6. A minimum of 90% (\$35,100,000) of the Streets allocation shall be used for rehabilitation and deficiency remediation as defined in Section 8 below. A minimum of \$20,300,000 of the Streets allocation shall be used for rehabilitation as defined in this legislation. A minimum of \$14,800,000 of the Streets allocation shall be used to correct deficiencies also as defined here. The increase in funding for rehabilitation and deficiency projects shall not cause funding in these categories of projects from other sources to be reduced.

Section 7. An "Infill / Community Vitality" set aside of \$5,000,000 shall be funded. This shall consist of \$3,000,000 for streets deficiency projects and \$2,000,000 for hydrology deficiency projects. These funds only may be used to correct street and hydrology deficiencies within the 1980 boundaries of the city that are barriers to infill / community vitality projects and for projects that would not have been financially feasible but for the availability of these funds. These funds shall be allocated to facilitate the maximum number of projects instead of concentrated in a few, large projects. Adjacent neighborhoods shall be involved by the implementing agencies in the planning of these projects.

Section 8. The CIP Ordinance contains the following language "facility plans shall be developed and maintained by all City departments, coordinated according to a common set of standards by the CIP office. These plans shall include the condition of the City's major capital assets and a program of necessary annual capital expenditures to restore, replace, and maintain the facilities, vehicles and equipment in good condition. In order to implement this policy, the 2003 CIP shall contain a \$400,000 set-aside to obtain technical assistance.

Section 9. Of the 10% (\$13 million) allocated to the Parks & Recreation Department, \$1.5 million shall be set-aside for replacement vehicles. Of the 10% (\$13 million) allocated to public safety, \$5.0 million shall be set-aside for replacement of marked and unmarked police vehicles and \$3.0 million shall be set-aside for replacement of fire vehicles. Of the \$26.5% (\$34.5 million) allocated to Community Facilities, \$250 thousand shall be set-aside for replacement of vehicles in the Animal Services Division of the Environmental Health Department and \$250 thousand shall be set-aside for replacement of vehicles at the Zoo, Aquarium and/or Botanic Garden. In all cases, these funds shall be expended, to the extent possible, to replace heavy vehicles that have reached the end of their useful life and purchase shall be requested through the Public Works Department, Fleet Management Division in accordance with Administrative Instruction 4-3 Vehicle Acquisition Policy and Procedures.

Section 10. The criteria attached hereto are derived from the legislation and policy sited in Section 2 above, and shall be used by City Departments to determine which projects to propose for funding. The criteria shall be used by the Mayor to evaluate and select projects for submittal to Council in the next Decade Plan for Capital Improvements.

Section 11. As part of the CIP planning process, the Administration shall categorize all streets and storm drainage; transit; parks, recreation and open space; public safety; community facilities; and water and wastewater projects in the Mayor's proposed decade plan as growth, rehabilitation, deficiency, mandate or improvements, defined as follows:

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- A. Growth: New facilities, component additions, or system upgrades that provide service or capacity for new customers (e.g. customers not currently using the system;) or that restore needed reserves previously used to support new users;
 - B. Rehabilitation: Projects that extend the service life of an existing facility or system, or that restore original performance or capacity by rehabilitating or replacing system components;
 - C. Deficiency: Projects that correct inadequate service, provide system backup capability, or minimize downtime or loss of service ability. Inadequate service shall be defined by a level of service standard, and the proposed project shall be designed to measurably improve the level of service within the area of the project.
 - D. Improvements: Projects that enhance the efficiency or customer satisfaction of an existing system that are not covered in the above categories, including costs to conduct special studies directly related to the implementation of the capital program;
 - E. Mandate: Projects that are required in order to comply with regulation(s) of federal, state, or local jurisdictions.

Section 12. All projects proposed for the 2003 General Obligation Bond Program shall be rated by a staff committee(s) using the criteria attached hereto. The ratings shall be divided into high, medium and low priority, and no more than 10% of the Mayor's proposed General Obligation Bond program funds shall be allocated to projects with low priority ratings.

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	1	PASSED AND ADOP	TED THIS	6th	_ DAY OF _	MAY	, 2002
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Public Works: Streets, Storm Drainage, & Water / Wastewater RANGE CRITERIA WEIGHT 25% Rehabilitation, and/or Protection of existing assets or areas of the City Highest Supports maintenance, rehabilitation and/or upgrades of streets, storm drainage and/or water and wastewater facilities within the 1960 City Boundaries, and is consistent with the City's 5-Year Goals/1-Year Objectives. Supports maintenance, rehabilitation and/or upgrades of streets, storm drainage and/or water and wastewater facilities within the 1980 City Boundaries, and is consistent with the City's 5-Year Goals/1-Year Objectives. Replaces a critical facility or system, or component thereof, that has failed or is near failure. Supports the implementation of the adopted Centers & Corridors Plan, and/or is located in an Activity Center [as defined in the adopted Centers & Corridors Plan.] Supports / supplements an adequately functioning facility. Supports facilities located outside the 1980 City Boundaries. Lowest Initiates a new system or facility to deliver services not previously provided. **Operating Budget Impact** 25% Highest Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient life-cycle cost. Retrofits capital facility with energy efficient systems; or makes use of alternative energy source. Partners with non-City public or private sector organization in support of joint development. Has no impact on general fund costs. Increases the City's general fund costs, but uses some participating funds from other agencies or sources to diminish the cost impact and demonstrably improves services to the public. Increases the City's general fund costs. Lowest

RANGE	CRITERIA			VеіGн
	Enhancement of	existing assets or areas of the	City	20%
Highest		ll area and/or will stimulate infill d h the City's 5-Year Goals/1-Year		
		roved appearance of major unland	•	
	Supports bicyc	cle transportation.		
	 Improves pede 	estrian mobility.		
Lowest	 Located outside 	de the 1980 City Boundaries.		
	Economic / Comr	munity Vitality		15°
Highest	business, espe	e jobs or to promote economic op ecially within Federally designate e "Enterprise Zones."		
		creation in areas of the City anne: elps to create a better balance of		
	 Supports neight 	hborhood-based economic devel	opment.	
	_	eighborhood revitalization, or add s, or improves tax base.	dresses disinvestment in	
Lowest	Has little poter	ntial to promote economic develo	pment.	
	Implementation o	of Plans / Legal Mandates		15
Highest		a legal mandate (City Ordinance Federal or State regulation.)	; Joint Powers Agreement;	
	 Support and/or 	or fulfills City's 5-Year Goals/1-Ye	ar Objectives.	
	 Implements de project. 	epartmental facility plan; complete	es on-going phased	
	 Implements ar 	n adopted plan.		
.owest		lements a new project, not part of facility plan; does not help fulfill C		

	TRANSIT DEPARTMENT	
RANGE	CRITERIA	WEIGHT
	Rehabilitation, and/or Protection of existing assets or areas of the City	25%
Highest	 Rehabilitates and/or maintains Transit vehicles, facilities or systems for use within the 1960 Boundaries and is consistent with the City's 5-Year Goals/1-Year Objectives. 	
	 Rehabilitates and/or maintains Transit vehicles, facilities or systems for use within the 1980 Boundaries and is consistent with the City's 5-Year Goals/1-Year Objectives. 	
	 Replaces a critical facility or system, or component thereof, that has failed or is near failure. 	
	 Supports the implementation of the adopted Centers & Corridors Plan, and/or is located in an Activity Center [as defined in the adopted Centers & Corridors Plan.] 	
	Supports / supplements an adequately functioning facility.	
	Supports facilities located outside the 1980 City Boundaries.	
Lowest	 Initiates a new system or facility to deliver services not previously 	
	provided.	
		25%
Highest	provided. Operating Budget Impact	25%
	provided.	25%
	 Operating Budget Impact Reduces City's long term operations/maintenance costs. 	25%
	 Operating Budget Impact Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; 	25%
	 Operating Budget Impact Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient life-cycle costs. Retrofits capital facility with energy efficient systems; or makes use of 	25%
	 Operating Budget Impact Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient life-cycle costs. Retrofits capital facility with energy efficient systems; or makes use of alternative energy source. Partners with non-City public or private sector organization in support of 	25%
	 Operating Budget Impact Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient life-cycle costs. Retrofits capital facility with energy efficient systems; or makes use of alternative energy source. Partners with non-City public or private sector organization in support of joint development. 	25%

	TRANSIT DEPARTMENT	
RANGE	CRITERIA	WEIGHT
	Enhancement of existing assets or areas of the City	20%
Highest	 Increases headways on critical, high density routes, and is consistent with the City's 5-Year Goals/1-Year Objectives. 	
	 Serves an infill area and/or will stimulate infill development. 	
	Supports bicycle transportation.	
	 Improves pedestrian mobility. 	
Lowest	Located outside the 1980 City Boundaries.	
	Economic / Community Vitality	15%
Highest	 Helps to create jobs or to promote economic opportunity, or helps local business, especially within Federally designated Enterprise Community areas or State "Enterprise Zones." 	
	 Supports job creation in areas of the City annexed from 1960 to the present and helps to create a better balance of jobs and housing. 	
	 Supports neighborhood based economic development. 	
	 Encourages neighborhood revitalization, or addresses disinvestment in blighted areas, or improves tax base. 	
Lowest	Has little potential to promote economic development.	
	Implementation of Plans / Legal Mandates	15%
Highest	 Is required by a legal mandate [City Ordinance; Joint Powers Agreement; Court Ruling; Federal or State regulation.] 	
	 Support and/or fulfills City's 5-Year Goals/1-Year Objectives. 	
	 Implements departmental facility plan; completes on-going phased project. 	
	Implements an adopted plan.	
Lowest	 Begins or implements a new project, not part of an adopted plan or the departmental facility plan; does not help fulfill City 5-Year Goals/1-Year Objective. 	

	Parks, Recreation and Open Space
RANGE	CRITERIA
	Rehabilitation, and/or Protection of existing assets or areas of the City 25%
Highest	 Supports maintenance, rehabilitation and/or upgrades of trails, parks, recreation and/or open space facilities within the 1960 City Boundaries, and is consistent with the City's 5-Year Goals/1-Year Objectives. [Open Space not subject to geographic boundaries.]
	 Supports maintenance, rehabilitation and/or upgrades of trails, parks, recreation and/or open space facilities within the 1980 City Boundaries, and is consistent with the City's 5-Year Goals/1-Year Objectives. [Open Space not subject to geographic boundaries.]
	 Replaces a critical component of a trail, park, recreation and/or open space facility that has failed or is near failure, and is consistent with the City's 5-Year Goals/1-Year Objectives.
	 Supports the implementation of the adopted Centers & Corridors Plan, and/or is located in an Activity Center [as defined in the adopted Centers & Corridors Plan.]
	 Supports / supplements an adequately functioning trail, park, recreation and/or open space facility.
	 Supports facilities located outside the 1980 City Boundaries, except Open Space.
Lowest	 Initiates a new trail, park, recreation and/or open space facility, in order to deliver services not previously provided.
	Operating Budget Impact 25%
Highest	Reduces City's long term operations/maintenance costs.
	 Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies;
	and/or is projected to have exceptionally efficient life-cycle costs.
	 Reduces water use; retrofits capital facility with energy efficient systems; or makes use of alternative energy source.
	 Partners with non-City public or private sector organization in support of joint development.
	Has no impact on general fund costs.
	 Increases the City's general fund costs, but uses some participating funds from other agencies or sources to diminish the cost impact and
	demonstrably improves services to the public.

Enhancement of existing assets or areas of the City - Serves an infill area and/or will stimulate infill development, and is consistent with the City's 5-Year Goals/1-Year Objectives Promotes / supports recreational opportunities for young people, and is consistent with the City's 5-Year Goals/1-Year Objectives - Supports bicycle transportation and/or improves pedestrian mobility. - Located outside the 1980 City Boundaries, except Open Space. - Economic/ Community Vitality - Helps to create jobs or to promote economic opportunity, or helps local business, especially within Federally designated Enterprise Community areas or State "Enterprise Zones." - Supports job creation in areas of the City annexed from 1960 to the present and helps to create a better balance of jobs and housing Supports neighborhood-based economic development Encourages neighborhood revitalization, or addresses disinvestment in blighted areas, or improves tax base. Lowest - Has little potential to promote economic development.	
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Lowest • Begins or implements a new project, not part of an adopted plan or the	
departmental facility plan; does not help fulfill City 5-Year Goals/1-Year Objective.	

	Public Safety: Fire and Police Departments	
RANGE	CRITERIA	WEIGHT
	Rehabilitation, and/or Protection of existing assets or areas of the City	25%
<i>Highest Lowest</i>	 Supports maintenance, rehabilitation and/or upgrades of critical public safety systems primarily serving areas within the 1960 City Boundaries, and is consistent with the City's 5-Year Goals/1-Year Objectives. Supports maintenance, rehabilitation and/or upgrades of critical public safety systems primarily serving areas within the 1980 and is consistent with the City's 5-Year Goals/1-Year Objectives. Replaces a critical facility or system, or component thereof, that has failed or is near failure. Supports the implementation of the adopted Centers & Corridors Plan, and/or is located in an Activity Center [as defined in the adopted Centers & Corridors Plan.] Supports / supplements an adequately functioning facility. Initiates a new system or facility to deliver services not previously provided and is not required by nationally recognized standards for the delivery of public safety services. 	
	Operating Budget Impact	25%
Highest	 Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient life-cycle costs. Retrofits capital facility with energy efficient systems; or makes use of alternative energy source. Partners with non-City public or private sector organization in support of joint development. Has no impact on general fund costs. Increases the City's general fund costs, but uses some participating funds from other agencies or sources to diminish the cost impact and demonstrably improves services to the public. 	
Lowest	Increases the City's general fund costs.	

in the second se	Public Safety: Fire and Police Departments	
RANGE	CRITERIA	WEIGHT
	Enhancement of existing assets or areas of the City	20%
Highest Lowest	 Eliminates or greatly reduces the number of life-threatening incidents that may occur if the proposed project were not implemented, and is consistent with the City's 5-Year Goals/1-Year Objectives. Significantly improves public safety (e.g. essential police or fire facilities / systems) or improvements will facilitate gang intervention and enhance activities for young people. Responds to a public safety issue (e.g. graffiti eradication; traffic safety concerns.) Moderately improves citizen safety. Has no clear relationship to public safety. 	
Lowest	• Has no clear relationship to public salety.	
	Economic / Community Vitality	15%
Highest Lowest	 Helps to create jobs or to promote economic opportunity, or helps local business, especially within Federally designated Enterprise Community areas or State "Enterprise Zones." Supports job creation in areas of the City annexed from 1960 to the present and helps to create a better balance of jobs and housing. Supports neighborhood-based economic development. Encourages neighborhood revitalization, or addresses disinvestment in blighted areas, or improves tax base. Has little potential to promote economic development. 	
	Implementation of Plans / Legal Mandates	15%
Highest Lowest	 Is required by a legal mandate [City Ordinance; Joint Powers Agreement; Court Ruling; Federal or State regulation.] Support and/or fulfills City's 5-Year Goals/1-Year Objectives. Implements departmental facility plan; completes on-going phased project. Implements an adopted plan. Begins or implements a new project, not part of an adopted plan or the departmental facility plan; does not help fulfill City 5-Year Goals/1-Year Objective. 	

	COMMUNITY FACILITIES (CULTURAL SERVICES; ENVIRONMENTAL HEALTH; FAMILY & COMMUNITY SERVICES; FINANCE & ADMINISTRATION; PLANNING; SENIOR AFFAIRS	s)
RANGE	CRITERIA	WEIGHT
	Rehabilitation, and/or Protection of existing assets or areas of the City	25%
<i>Highest</i>	 Supports maintenance, rehabilitation and/or upgrades of community facilities, and is consistent with the City's 5-Year Goals/1-Year Objectives. Replaces a critical component of a facility or system that has failed, or is near failure, and is consistent with the City's 5-Year Goals/1-Year Objectives. Supports the implementation of the adopted Centers & Corridors Plan, and/or is located in an Activity Center [as defined in the adopted Centers & Corridors Plan.] NOTE: This criteria is not applicable to existing Cultural Services facilities. Supports / supplements an adequately functioning community facility. Supports facilities located outside the 1980 City Boundaries. Initiates a community facility to deliver services not previously provided and is not consistent with the City's 5-Year Goals/1-Year Objectives. 	
	Operating Budget Impact	25%
<i>Highest Lowest</i>	 Reduces City's long term operations/maintenance costs. Leverages non-City revenues. Uses operating resources shared by multiple departments or agencies; and/or is projected to have exceptionally efficient lifecycle costs. Retrofits capital facility with energy efficient systems; or makes use of alternative energy source. Partners with non-City public or private sector organization in support of joint development. Has no impact on general fund costs. Increases the City's general fund costs, but uses some participating funds from other agencies or sources to diminish the cost impact and demonstrably improves services to the public. Increases the City's general fund costs. 	

CRITERIA	WEIGHT
Enhancement of existing assets or areas of the City	20%
 Serves an infill area and/or will stimulate infill development, and is consistent with the City's 5-Year Goals/1-Year Objectives. Promotes / supports educational, recreational or social opportunities for City residents, especially young people, seniors and/or the handicapped; and is consistent with the City's 5-Year Goals / 1-Year Objectives. Is a definitive action to protect physical/natural environment or conserve energy; or measurably increases employee productivity [e.g. air quality control efforts; insulation of City owned buildings, or major long term computer systems enhancement.] Improves social/cultural environment, or encourages citizen involvement, or promotes tourism. 	
 Initiates new project, and/or is inconsistent with City's 5-Year Goals/1 Year Objectives. 	
Economic / Community Vitality	15%
 Helps to create jobs or to promote economic opportunity, or helps local business, especially within Federally designated Enterprise Community areas or State "Enterprise Zones." Helps to support job creation in areas of the City annexed from 1960 to the present and helps to create a better balance of jobs and housing. Supports neighborhood-based economic development. Encourages neighborhood revitalization, or addresses disinvestment in blighted areas, or improves tax base. Has little potential to promote economic development. 	
Implementation of Plans / Legal Mandates	15%
 Is required by a legal mandate [City Ordinance; Joint Powers Agreement; Court Ruling; Federal or State regulation.] Support and/or Fulfills City's 5-Year Goals/1-Year Objectives. Implements departmental facility plan; completes on-going phased project. Implements an adopted plan. Begins or implements a new project, not part of an adopted plan or the departmental facility plan; does not help fulfill City's 5-Year Goals/1-Year Objective. 	
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