

1 **TITLE 20 ENVIRONMENTAL PROTECTION**  
2 **CHAPTER 11 ALBUQUERQUE - BERNALILLO COUNTY AIR QUALITY CONTROL BOARD**  
3 **PART 21 OPEN BURNING**

4  
5 **20.11.21.1 ISSUING AGENCY:** Albuquerque - Bernalillo County Air Quality Control Board. P.O. Box  
6 1293, Albuquerque, NM 87103. Telephone: (505) [~~768-2600~~] 768-2601.  
7 [6/14/71. . .12/1/95; 20.11.21.1 NMAC - Rn, 20 NMAC 11.21.I.1, 10/1/02; A, 4/11/11]

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9 **20.11.21.2 SCOPE:**

10 **A.** [~~This part~~] 20.11.21 NMAC is applicable to sources within Bernalillo county.  
11 **B. Exempt:** [~~This part~~] 20.11.21 NMAC does not apply to sources within Bernalillo county that are  
12 located on Indian lands over which the Albuquerque - Bernalillo county air quality control board lacks jurisdiction.  
13 [12/1/95; 20.11.21.2 NMAC - Rn, 20 NMAC 11.21.I.2, 10/01/02; A, 12/31/03; A, 4/11/11]

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15 **20.11.21.3 STATUTORY AUTHORITY:** [~~This part~~] 20.11.21 NMAC is adopted pursuant to the authority  
16 provided in the New Mexico Air Quality Control Act, NMSA 1978 Sections 74-2-4, 74-2-5.C; the Joint Air Quality  
17 Control Board Ordinance, Bernalillo County Ordinance 94-5 Sections 3 and 4; and the Joint Air Quality Control  
18 Board Ordinance, Revised Ordinances of Albuquerque 1994 Sections 9-5-1-3 and 9-5-1-4.  
19 [6/14/71. . .12/1/95; 20.11.21.3 NMAC - Rn, 20 NMAC 11.21.I.3, 10/1/02; A, 12/31/03; A, 4/11/11]

20  
21 **20.11.21.4 DURATION:** Permanent.  
22 [12/1/95; 20.11.21.4 NMAC - Rn, 20 NMAC 11.21.I.4, 10/1/02]

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24 **20.11.21.5 EFFECTIVE DATE:** December 1, 1995, unless a later date is cited at the end of a section.  
25 [12/1/95; 20.11.21.5 NMAC - Rn, 20 NMAC 11.21.I.5 & A, 10/1/02]

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27 **20.11.21.6 OBJECTIVE:** To ensure that all persons conduct open burning in a manner that prevents or  
28 abates emissions from fires in the open, which, as a general class, produce visible emissions and noxious byproducts  
29 of combustion.  
30 [3/24/82. . .12/1/95; 20.11.21.6 NMAC - Rn, 20 NMAC 11.21.I.6, 10/1/02; 20.11.21.6 NMAC - A, 12/31/03]

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32 **20.11.21.7 DEFINITIONS:** In addition to the definitions in Section 20.11.21.7 NMAC, the definitions in  
33 20.11.1 NMAC apply unless there is a conflict between definitions, in which case the definition in [~~this Part~~]  
34 20.11.21 NMAC shall govern.

35 **A. “Agricultural burning”** means the burning of crop residues for field preparation or that is  
36 otherwise used for the production of a crop.

37 **B. “Alternative to burning”** means a treatment employing manual, mechanical, chemical, or  
38 biological methods to manage vegetation [~~and/or~~] or fuel loads, or land management practices that treat vegetation  
39 (fuel) without using fire. A treatment or practice may only be considered an alternative if it has successfully been  
40 used to take the place of fire for at least three consecutive years. Suggested alternatives to burning are listed in  
41 Section 20.11.21.18 NMAC.

42 **C. “Biomass utilization”** means any method of removing and taking biomass material to a landfill,  
43 burn facility, a power generation facility, an ethanol production facility, a redistribution facility, a fiberboard  
44 [~~and/or~~] or particleboard facility, using the material as compost or mulch, using it as animal bedding, for erosion  
45 control, etc.

46 **D. “Broadcast burn”** means the controlled application of fire to wildland fuels in their natural or  
47 modified state over a predetermined area. Broadcast burns do not include the burning of wildland fuels that have  
48 been concentrated in piles by manual or mechanical methods.

49 **[D.] E. “Burn down”** means that period of time, not to exceed three (3) hours, after a no-burn period is  
50 announced by the director, within which period a person operating a solid fuel heating device must cease  
51 combustion within any solid fuel heating device by withholding fuel or modifying the air-to-fuel ratio.

52 **[E.] F. “Burner”** means the person who is responsible for or in control of a prescribed fire project that is  
53 regulated under [~~this part~~] 20.11.21 NMAC.

54 **[F.] G. “Burn project”** means, in prescribed fires or in wildland fire use, a burn regulated by 20.11.21.15  
55 NMAC [~~regulated under this Part~~] on an area that is contiguous and is being treated or managed for the same land  
56 management objectives.

1 ~~[G.]~~ **H.** “**Class I area**” means all international parks, national wilderness areas which exceed 5,000 acres,  
2 national memorial parks which exceed 5,000 acres, and national park areas which exceed 6,000 acres in size and  
3 which were in existence on the date of enactment of the Clean Air Act Amendments of 1977. The extent of the  
4 areas designated as class I shall conform to any changes in the boundaries of such areas, which occurred ~~[after]~~  
5 subsequent to the date of the enactment of the Clean Air Act Amendments of 1977 or 1990.

6 ~~[I.]~~ **I.** “**Department**” means the Albuquerque environmental health department, which is the  
7 administrative agency of the Albuquerque - Bernalillo county air quality control board.

8 ~~[J.]~~ **J.** “**Director**” means the administrative head of the Albuquerque environmental health department or  
9 a designated representative(s).

10 ~~[H.]~~ **K.** “**Division**” means the city of Albuquerque air quality division or its successor agency.

11 ~~[I.]~~ **L.** “**Emission reduction technique**” or “**ERT**” means a control strategy used to reduce smoke from  
12 a prescribed fire that results in less smoke than would have been produced if the emission reduction technique were  
13 absent. A control strategy used for a period of fewer than three years is an emission reduction technique; if the  
14 control strategy replaces fire for three consecutive years or more, the control strategy is an alternative to burning.

15 ~~[J.]~~ **M.** “**Environmentally non-essential burning**” means the open burning of any unwanted combustible  
16 material which could otherwise reasonably be altered, destroyed, reduced or removed to a suitable disposal site  
17 without the potential to cause environmental harm or damage.

18 ~~[K.]~~ **N.** “**Environmentally poor burning substances**” include but are not limited to: refuse, paper,  
19 rubbish, books, magazines, fiberboard, packaging, rags, fabrics, animal waste, waste oil, liquid or gelatinous  
20 hydrocarbons, tar, paints and solvents, chemically treated wood, plastic or rubber, office records, sensitive or  
21 classified wastes, hazardous or toxic substances, interiors of wrecked vehicle bodies or other materials which are  
22 difficult to burn without producing significant amounts of noxious ~~[and/or]~~ or toxic fumes or dense smoke.

23 ~~[L.]~~ **O.** “**Health alert**” means an air pollution alert, warning or emergency issued by the department.

24 ~~[M.]~~ **P.** “**Hot torch**” means a wand or burner fueled by propane, butane or compressed natural gas.

25 ~~[N.]~~ **Q.** “**Hot torch burning**” means burning of individual weeds at the point of the hot torch.

26 ~~[O.]~~ **R.** “**No-burn period**” means a period of time, declared by the director, during which no person with  
27 authority or power to control the operation of a solid fuel heating device shall allow the operation of a solid fuel  
28 heating device to continue, following a burn down period, within the wood smoke impacted area, unless the device  
29 is a wood heater that has been emission certified by the EPA. Exemptions may be granted by the director per  
30 20.11.22.2 NMAC. No-burn periods may be declared any time from October 1 through February 28. The director  
31 shall declare a no-burn period after reviewing available meteorological data, air pollution monitoring data and other  
32 relevant information and determining that expected atmospheric conditions will not adequately disperse wood  
33 smoke.

34 ~~[P.]~~ **S.** “**Open burning**” means the combustion of any substance which is not confined in a device having  
35 controllable fuel/air mixture capable of achieving nearly complete combustion, and from which combustion  
36 products are discharged into the open air without passing through a stack, duct, chimney, or vent.

37 ~~[Q.]~~ **T.** “**PB-I**” or “**level I prescribed burn**” means a smoke management burn project that emits less  
38 than one ton of PM<sub>10</sub> emissions per day or burns less than 5,000 cubic feet pile volume of vegetative material per  
39 day.

40 ~~[R.]~~ **U.** “**PB-II**” or “**level II prescribed burn**” means a smoke management burn project that emits one  
41 ton or more of PM<sub>10</sub> emissions per day or burns 5,000 cubic feet or more pile volume of vegetative material per day.

42 ~~[S.]~~ **V.** “**Pile**” means vegetative materials that have been relocated and heaped together either by hand or  
43 machinery.

44 ~~[T.]~~ **W.** “**Pile volume**” means the gross volume of a pile, including the air space between solid  
45 constituents, as calculated from the overall dimensions and shape of the pile.

46 ~~[U.]~~ **X.** “**PM<sub>10</sub> emissions**” or “**PM<sub>10</sub>**” means finely divided solid or liquid material, with an aerodynamic  
47 diameter less than or equal to a nominal 10 micrometers emitted to the ambient air, as measured by the reference  
48 method in 40 CFR Part 50, Appendix J, or equivalent method approved by the EPA.

49 ~~[V.]~~ **Y.** “**Population**” means the total number of individuals occupying an area. Locations for individuals  
50 within an area include, but are not limited to, open campgrounds, single-family dwellings, hospitals, schools in use,  
51 villages, and open places of employment.

52 ~~[W.]~~ **Z.** “**Prescribed fire**” or “**prescribed burn**” or “**PB**” means any fire ignited by any person to meet  
53 specific non-agricultural land management objectives. For the purposes of ~~[this regulation]~~ 20.11.21 NMAC,  
54 wildland fire use is considered a prescribed fire.

55 ~~[X.]~~ **AA.** “**Public notification**” means any method that communicates burn information to the burners, air  
56 regulators, Bernalillo county fire department, the local fire authority, and to the general public.

1 ~~[Y.]~~ **BB. “Research and development activities”** means scientific experimentation using open burning to  
2 prove a concept or produce information useful in planning.

3 ~~[Z.]~~ **CC. “Vegetative material”** means untreated wood and untreated wood products, including tree stumps  
4 (whole or chipped), trees, tree limbs (whole or chipped), bark, sawdust, chips, scraps, slabs, millings, shavings,  
5 grass, grass clippings, weeds, leaves, conifer needles, bushes, shrubs, clippings from bushes and shrubs, and  
6 agricultural plant residue.

7 ~~[AA.]~~ **DD. “Ventilation index”** means a technical rating used to establish the potential for smoke or  
8 other pollutants to ventilate away from its source.

9 ~~[BB.]~~ **EE. “Ventilation index category”** means a category in the ventilation index that is  
10 determined as provided in Section 20.11.21.17 NMAC and is rated as excellent, very good, good, fair or poor.

11 ~~[CC.]~~ **FF. “Wildfire”** means an unplanned ~~and/or~~ or unwanted fire that burns vegetative material  
12 in a natural or modified state.

13 ~~[DD.]~~ **GG. “Wildland”** means an area in which there is minimal development, except for roads,  
14 railroads, power lines and similar utilities and transportation facilities. Structures, if any, are widely scattered.

15 ~~[EE.]~~ **HH. “Wildland fire use”** means the management of wildfire within a wildland that is ignited  
16 by natural forces, such as by lightning or volcanic eruption, following a decision to allow the wildfire to burn to  
17 accomplish specific pre-stated resource objectives in predefined geographic areas, also known as fire use, wildfire  
18 use, prescribed natural fire, and fire for resource benefit.

19 ~~[FF.]~~ **II. “Winter pollution advisory season” or “no-burn season”** means the period from October 1st  
20 through February 28th each year when no-burn calls are made. The no-burn call is a control strategy designed to  
21 protect the air quality in Bernalillo county. This strategy helps mitigate particulate matter and carbon monoxide  
22 build up during the colder months of the year when temperature inversions trap pollutants closer to ground level.

23 ~~[GG.]~~ **JJ. “Wood smoke impacted area”** means that portion of Bernalillo county that is the most  
24 adversely affected by the burning of wood during atmospheric conditions that the director concludes may not  
25 adequately disperse wood smoke. The wood smoke impacted area is bounded on the north and south by the  
26 Bernalillo county line, on the west by the universal transverse meridian (UTM) line 337000mE and on the east by  
27 the UTM line 367000mE, Zone 13.

28 [1/3/85. . .6/16/92, 12/1/95; 20.11.21.7 NMAC - Rn, 20 NMAC 11.21.I.7, 10/1/02; A, 12/31/03; A, 4/11/11]

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30 **20.11.21.8 VARIANCES:** [Reserved]

31 [12/1/95; 20.11.21.8 NMAC - Rn, 20 NMAC 11.21.I.8, 10/1/02]

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33 **20.11.21.9 SAVINGS CLAUSE:** Any amendment to 20.11.21 NMAC, ~~[which]~~ that is filed with the state  
34 records center shall not affect actions pending for violation of a city or county ordinance or 20.11.21 NMAC.  
35 Prosecution for a violation under a prior statute, ordinance or regulation shall be governed and prosecuted under the  
36 statute, ordinance or regulation in effect at the time the violation was committed.

37 [12/1/95; 20.11.21.9 NMAC - Rn, 20 NMAC 11.21.I.9 & A, 10/1/02; A, 12/31/03; A, 4/11/11]

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39 **20.11.21.10 SEVERABILITY:** If any section, paragraph, sentence, clause, or word of ~~[this Part]~~ 20.11.21  
40 NMAC or any federal standards incorporated herein is for any reason held to be unconstitutional or otherwise  
41 invalid by any court, the decision shall not affect the validity of remaining provisions of ~~[this Part]~~ 20.11.21 NMAC.

42 [12/1/95; 20.11.21.10 NMAC - Rn, 20 NMAC 11.21.I.10, 10/1/02; A, 4/11/11]

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44 **20.11.21.11 DOCUMENTS:** Documents incorporated and cited in ~~[this Part]~~ 20.11.21 NMAC may be  
45 viewed at the Albuquerque environmental health department, 400 Marquette NW, Albuquerque, NM.

46 [12/1/95; 20.11.21.11 NMAC - Rn, 20 NMAC 11.21.I.11 & A, 10/1/02; A, 4/11/11]

47  
48 **20.11.21.12 OPEN BURNING PROHIBITED:**

49 **A.** Open burning on private or public property (including burning of environmentally poor burning  
50 substances and vegetative materials), is prohibited in Bernalillo county unless authorized under Section 13, 14, or 15  
51 of 20.11.21 NMAC. In addition to complying with 20.11.21 NMAC, ~~[all open burning shall comply with applicable~~  
52 ~~local fire department requirements]~~ every person who plans to conduct open burning shall obtain all applicable  
53 permits and comply with all applicable restrictions of the Bernalillo county fire department and the Albuquerque fire  
54 department, prior to burning.

55 **B.** Compliance with 20.11.21 NMAC shall not relieve any person from complying with all other  
56 applicable statutes, ordinances and regulations.

C. Open burning allowed under Sections 13, 14, or 15 of 20.11.21 NMAC shall be suspended during declared “no burn periods” during the winter pollution advisory season ~~[and/or]~~ or when an air pollution health alert is issued ~~[unless a waiver has been granted]~~ ~~[, following the general process provided in 20.11.21.15 NMAC]~~ A waiver from the no burn restriction may be granted for extenuating circumstances by following the process in Subsection D of 20.11.21.12 NMAC. A no burn waiver may be rescinded in the event of a health alert.

D. The burner may apply for a waiver by submitting a written application for waiver to the department at least two weeks prior to the planned burn project event. The burner shall document the reasons for requesting the waiver in the application for a waiver. The department shall notify the burner no later than one week prior to the planned burn project event whether the waiver is granted or denied, and, if denied, the reasons for the denial. The department shall consider each waiver request on a case-by-case basis. An applicant for a waiver may challenge the department’s denial of a waiver by following the procedures established in 20.11.21.21 NMAC. A person adversely affected by the department’s granting of a waiver may challenge the department’s decision by following the procedures established in Subsection B of 20.11.21.21 NMAC.

[1/3/85, 12/1/95; 20.11.21.12 NMAC - Rn, 20 NMAC 11.21.I.12 & Repealed, 10/1/02; Rn, 20 NMAC 11.21.II.1, 10/1/02; A, 12/31/03; A, 4/11/11]

**20.11.21.13 CONDITIONALLY ALLOWED OPEN BURNING WITH A PERMIT:**

A. Open burning may be allowed for the purposes described in Table I if, prior to burning, an open burning permit has been obtained from: 1. the Albuquerque environmental health department (as [set forth in] required by Subsections B and C of 20.11.21.13 NMAC) [before the fire is ignited]; and 2. the Bernalillo county fire department or the Albuquerque fire department as applicable.

**Table I  
OPEN BURNING PERMITS FOR MULTIPLE AND SINGLE EVENTS**

Permit Basis		Purpose and Conditions
Multiple Event	Single Event	
X	X	1. Timber and forest management ( <del>[single event]</del> permit required for burns one-quarter acre through 10 acres in size, or up to 1000 cubic feet of pile volume per day).
	X	2. Disease control of dead animals and plants.
X	X	3. Research and development activities (single-event permit required for burns of 2,000 gallons or more liquid fuel or 5,000 pounds or more solid fuel).
<del>[X]</del> Up to 2,000 lbs	Greater than 2,000 lbs	4. Disposal <del>[by burning]</del> of explosives <u>by burning</u> , to avoid hazards of transport or handling.
<del>[X]</del> Up to 2,000 lbs	<del>[X]</del> Greater than 2,000 lbs	5. <i>Above-ground</i> detonation of more than 20 pounds of explosives <del>[(single event permit required for detonation of more than 200 pounds)].</del>
Up to 35,000 lbs	Greater than 35,000 lbs	6. <i>Below-ground</i> detonation of more than 20 pounds of explosives.
X	X	<del>[6.]</del> 7. Ignition of rocket motors containing more than 4,000 pounds fuel (single-event permit required for motors containing more than 8,000 pounds fuel).
X		<del>[7.]</del> 8. Fire fighter and rescue training (fuel and conditions appropriate for the activity). No environmentally poor burning substances may be burned unless essential to simulate the needed training conditions. Training burns shall comply with 20.11.64.11 NMAC and 40 CFR Part 61, National Emission Standards for Hazardous Air Pollutants, Subpart

Permit Basis		Purpose and Conditions
Multiple Event	Single Event	
		M, <del>regarding</del> <i>National Emission Standard for Asbestos.</i>
X	X	<del>8.</del> 9. Hot torch burning of weeds along ditches, channels, public rights of way, or other <i>public property</i> .
X	X	<del>9.</del> 10. Agricultural burning ( <del>single event</del> permit required for <del>broadcast</del> burns one-quarter acre through 10 acres in size, or up to 1000 cubic feet of pile volume per day).
	X	<del>10.</del> 11. Any special condition which would otherwise be prohibited <del>but</del> for which there is an unusual need where burning would best serve the public interest overall.

1  
2 **B.** A person seeking a multiple or single event permit for the purposes described in Table I shall  
3 deliver the following information to the department in letter form or by a department approved electronic  
4 notification method at least five business days in advance of the single or multiple event burn:

- 5 (1) the requestor's name, address, and telephone number; ~~and~~  
6 (2) location where burning is to be conducted; ~~and~~  
7 (3) type and quantity of ignitable material and fuel; and  
8 (4) additional required information:  
9 (a) date(s) when the burning is to be conducted; ~~and~~  
10 (b) for multiple burn events, the estimated number, character, and schedule of fires to be  
11 conducted; ~~and~~  
12 (c) general description of method to ignite, maintain, control, and terminate the burning; ~~and~~  
13 (d) reasons why the requestor believes the burning is necessary; ~~and~~  
14 (e) what alternatives to burning have been considered and why they were not chosen instead of  
15 burning; and  
16 (f) for multiple event permits, the number and character of similar fires conducted during the  
17 previous permit cycle for which renewed approval is sought.

18 (5) In the event of an emergency necessitating a single event permit, the above process may be  
19 handled by telephone if the department is in agreement and the information is promptly delivered to the department  
20 in writing. In case of such emergency, the five-business-day notice requirement may be waived at the discretion of  
21 the department. Information supplied to the department relative to planned burning shall be construed to be part of  
22 the conditions of the permit issued pursuant thereto. Any later need to deviate from the original plan must be  
23 reported to and approved by the department in order to maintain the validity of the permit.

24 **C.** Upon receipt of a request for a single event or multiple event open burning permit, the department  
25 shall evaluate the application and decide whether to grant the permit, deny the permit or grant the permit with  
26 additional conditions that the department believes to be in the best interest of the local community and consistent  
27 with the board's ~~goal, of eliminating,~~ intent, to eliminate "environmentally non-essential burning". Multiple event  
28 permits shall only be renewed by the department following a re-evaluation of all the information provided in the  
29 renewal request. The department shall consider the need to burn, anticipated atmospheric conditions and other  
30 factors the department determines are relevant.

31 **D.** ~~[Within 24 hours of receipt of the applicant's request, the department shall notify the applicant by~~  
32 ~~phone, electronically or in writing, that the department has received the request.]~~ After evaluation of the applicant's  
33 request, the department shall respond to the applicant at least 24 hours in advance of the scheduled open burn event  
34 in writing or by a department-approved electronic notification method advising the applicant of its findings,  
35 including any additional conditions deemed necessary. In an emergency, preliminary information regarding the  
36 department's decision should first be telephoned to the applicant if possible, to expedite issues of immediate need.

37 **E.** If an applicant for a permit under ~~this subsection~~ 20.11.21.13 NMAC is not satisfied with either  
38 the conditions or denial of the applicant's request, the applicant may request an administrative hearing on the merits  
39 before the board consistent with 20.11.21.21 NMAC.

40 **F.** Any multiple or single event permit issued under this ~~section~~ 20.11.21.13 NMAC may be  
41 revoked or suspended if the applicant fails to comply with the permit provisions therein, and the permittee may be  
42 subject to enforcement actions.

G. ~~[All permits issued under this section shall expire when specified or not later than one year from the date of issuance.]~~ For permits issued pursuant to 20.11.21.13 NMAC: Single-event permits shall only be valid for one month and multiple-event permits shall only be valid for one year, unless stipulated otherwise in the permit. [12/1/95; 20.11.21.13 NMAC - Rn, 20 NMAC 11.21.II.2, 10/1/02; A, 12/31/03; A, 4/11/11]

**20.11.21.14** **CONDITIONALLY ALLOWED OPEN BURNING NOT REQUIRING A PERMIT FROM THE ENVIRONMENTAL HEALTH DEPARTMENT:** Open burning is allowed for the purposes set forth in Table II ~~[providing that]~~ if: 1. the burn complies with ~~[local fire and safety codes as well as]~~ the time requirements specified in Table II; and 2. prior to burning, the person planning to conduct open burning obtains all permits and complies with all restrictions required by the Bernalillo county fire department and the Albuquerque fire department, as applicable (e.g. 25 feet from any structure; pile size no greater than three feet in diameter and two feet high; no offensive or objectionable smoke or odor emissions; atmospheric conditions or local circumstances that make such fires hazardous, etc.).

**Table II**  
**CONDITIONALLY ALLOWED OPEN BURNING**

Type of Burning	Time Restrictions
1. Cooking food <del>[not intended for resale].</del>	No limit on time of day
2. Recreational or ceremonial bonfires.	
3. Dead and dry weed removal on private residential, commercial or industrial property, and hot torch weed control on private residential property <del>[-, provided that the amount of non-piled vegetative material shall not exceed 10 acres per day. Piled vegetative material, including material gathered in a pit or open container, shall be no more than 1,000 cubic feet of pile volume per day.]</del> Burning in excess of these daily limits is subject to SMOKE MANAGEMENT; PRESCRIBED BURNS; WILDFIRES, 20.11.21.15 NMAC].	11 AM to 3 PM October through March 6 AM to 5 PM April through September
4. Small-scale fire extinguisher training (fewer than 50 participants)	No limit on time of day

[1/3/85. . .12/1/95; 20.11.21.14 NMAC - Rn, 20 NMAC 11.21.II.3, 10/1/02; A, 12/31/03; A, 4/11/11]

**20.11.21.15** **SMOKE MANAGEMENT; PRESCRIBED BURNS; WILDLAND FIRE USE; WILDFIRES UNDER SUPPRESSION:** ~~[This section]~~ 20.11.21.15 NMAC applies to all ~~[users of]~~ persons who intend to use prescribed fire ~~[that intend]~~ to burn ~~[or do burn]~~ more than 10 acres or more than 1,000 cubic feet of pile volume of vegetative material per day. Specified portions of ~~[this section]~~ 20.11.21.15 NMAC also apply to the land manager or owner of property on which a wildfire occurs.

**A. Materials allowed to be burned:** Only vegetative material shall be burned, with the following exceptions:

- (1) auxiliary fuel or incendiary devices may be used to start the burning authorized by ~~[this section]~~ 20.11.21.15 NMAC, provided that:
  - (a) no oil heavier than No. 2 diesel shall be used; and
  - (b) no more than the minimum amount of auxiliary fuel necessary to start the fire shall be used.
- (2) Polyethylene sheeting may be burned with the vegetative materials, provided that:
  - (a) the sheeting has been covering piled vegetative material for at least one month prior to burning; ~~[and]~~
  - (b) the amount of sheeting burned is no more than the minimum necessary to cover the pile; ~~[and]~~
  - (c) removal of the sheeting before burning is impractical; and
  - (d) the burner is able to provide evidence, such as purchase records or package labeling, that establish the sheeting is polyethylene and not some other form of plastic.

**B. Requirements for PB-I:** For any burn project expected to produce less than one ton of PM<sub>10</sub> emissions per day or burn less than 5,000 cubic feet pile volume per day, all of the following requirements shall ~~[be met.]~~ apply.

1 (1) The burner shall burn only under appropriate dispersion conditions. In order to accomplish this  
2 objective, the burner shall follow either Subparagraph (a) or (b) of Paragraph (1) of Subsection B of 20.11.21.15  
3 NMAC.

4 (a) The burner shall:

5 (i) ignite burns only during the hours from one hour after sunrise until one hour before  
6 sunset; the burner may apply for a waiver of this requirement by submitting a written application for waiver to the  
7 department [~~no fewer than~~] at least two weeks prior to the planned burn project; the burner shall document the  
8 reasons for requesting the waiver in the application for a waiver; the department shall notify the burner no later than  
9 one week prior to the planned burn project whether the waiver is granted or denied, and, if denied, the reasons for  
10 the denial; the department shall consider each waiver request on a case-by-case basis; and

11 (ii) conduct burn projects at least 300 feet from any occupied dwelling, workplace, or  
12 place where people congregate, which is on property other than the burn project location; the burner may apply for a  
13 waiver of this requirement by submitting a written application for waiver to the department [~~no fewer than~~] at least  
14 two weeks prior to the planned burn project; the burner shall document the reasons for requesting the waiver in the  
15 application for a waiver; the department shall notify the burner no later than one week prior to the planned burn  
16 project whether the waiver is granted or denied, and, if denied, the reasons for the denial; and the department shall  
17 consider each waiver request on a case-by-case basis; **or**

18 (b) The burner shall:

19 (i) only burn during times when the ventilation index category is rated “good” or better  
20 as determined by using the methodology outlined in 20.11.21.17 NMAC, unless a waiver has been granted by the  
21 department; the burner may apply for a waiver of this requirement by submitting a written application for waiver to  
22 the department no later than 10:00 a.m. one business day prior to the planned burn project; the burner shall  
23 document the reasons for requesting the waiver in the application for a waiver; the department shall notify the  
24 burner no later than 3:00 p.m. one business day prior to the planned burn project whether the waiver is granted or  
25 denied, and, if denied, the reasons for the denial; the department shall consider each waiver request on a case-by-  
26 case basis; and

27 (ii) conduct visual monitoring and document the results in writing; the results shall  
28 evaluate the smoke dispersion by recording characteristics of the smoke (e.g., color, density), including the general  
29 compass direction of dispersion, the patterns of vertical dispersion, and the duration of the smoke plume(s), and  
30 corresponding time-of-day information; use of onsite instruments to record the wind speed and direction is  
31 encouraged; no later than six months after the burn project, the burner shall submit records of these results to the  
32 department; for burn projects planned to be conducted within a one mile radius of a population, the department may  
33 require the burner to notify the department no later than two business days prior to the planned burn project so that  
34 the department may determine whether to conduct instrument monitoring, in addition to the visual monitoring  
35 conducted by the burner; and the need for instrument monitoring by the department shall be determined by the  
36 department on a case-by-case basis.

37 (2) The burner shall notify the local fire authorities prior to igniting a burn.

38 (3) [~~No later than 10:00 a.m. one business day prior to the planned ignition of the burn project,~~] The  
39 burner shall register the burn project with the department (on a registration form obtained from the department), no  
40 later than 10:00 a.m. one business day prior to the planned ignition of the burn project. The department shall  
41 provide the burner with a registration number for the burn project. Prior to igniting the burn project, if the burner  
42 has not received the registration number, the burner shall make a good faith effort to contact the department to  
43 obtain the registration number. If the burner is not able to obtain a registration number before igniting the burn, the  
44 burner shall obtain a registration number from the department as soon as possible. For burn projects longer than  
45 seven consecutive days, the burner shall notify the department every seven days when burning is to be conducted  
46 under that burn project registration. The burner shall not burn more area or volume than the burner has included in  
47 the registration form submitted to the department.

48 (4) [~~No more than two weeks following completion of the burn project,~~] The burner shall submit a  
49 completed burn project tracking form to the department (on a tracking form obtained from department), no later than  
50 two weeks following completion of the burn project.

51 (5) For burn projects conducted within a one-mile radius of a population, the burner shall comply  
52 with the following additional requirements [~~in addition to complying with all other applicable requirements of~~  
53 ~~Subsection B of 20.11.21.15 NMAC~~]:

54 (a) the burner shall conduct visual monitoring and document the results; the results shall  
55 evaluate the smoke dispersion by recording characteristics of the smoke (e.g., color, density), including the general  
56 compass direction of dispersion, the patterns of vertical dispersion, the duration of the smoke plume(s), and

1 corresponding time-of-day information; use of onsite instruments to record the wind speed and direction is  
2 encouraged; documentation through use of photographs, with the date, time, and other relevant information noted on  
3 the photographs, is also encouraged; and no later than six months after the burn project, the burner shall submit  
4 records of these results to the department; and

5 (b) ~~[no fewer than two days prior to, and no earlier than 30 days in advance of igniting a burn~~  
6 ~~project,]~~ The burner shall conduct public notification of any population(s) within a one-mile radius of the burn  
7 project ~~[in advance of igniting the burn project]~~ at least two days prior to, but no earlier than 30 days in advance of  
8 igniting a burn project; and the method of notification shall be an advertisement in a newspaper of general  
9 circulation in the area where the burn will take place, ~~and/or~~ or other means, as approved by the department to  
10 ~~[assure]~~ ensure that adequate notice is provided to the affected public.

11 (6) An applicant for a waiver may challenge the department's denial of a waiver by following the  
12 procedures established in 20.11.21.21 NMAC. A person adversely affected by the department's ~~[grant]~~ granting of  
13 a waiver may challenge the department's decision by following the procedures established in Subsection B of  
14 20.11.21.21 NMAC.

15 **C. Requirements for PB-II:** For any burn project expected to produce emissions greater than or  
16 equal to one ton of PM<sub>10</sub> emissions per day or expected to burn 5,000 cubic feet pile volume per day or more, all of  
17 the following requirements shall ~~[be met]~~ apply.

18 (1) The burner shall review smoke management educational material supplied by the department or  
19 complete a department-approved smoke management training program prior to initiating burning.

20 (2) The burner shall consider alternatives to burning and shall document the alternatives considered  
21 and the rationale for not utilizing alternatives provided in 20.11.21.18 NMAC on a form obtained from department.

22 (3) The burner shall implement at least one emission reduction technique included in 20.11.21.19  
23 NMAC and shall document the techniques implemented on a form obtained from the department. ~~[No fewer than~~  
24 ~~two weeks prior to the planned burn project,]~~ The burner may apply for a waiver of this requirement by submitting a  
25 written application to the department at least two weeks prior to the planned burn project. The burner shall  
26 document the reasons for requesting the waiver in the application for a waiver. The department shall notify the  
27 burner no later than 10:00 a.m. one week prior to the planned burn project whether the waiver is granted or denied,  
28 and, if denied, the reasons for the denial. The department shall consider each waiver request on a case-by-case  
29 basis.

30 (4) The burner shall only burn during times when the ventilation index category is "good" or better as  
31 determined by using the methodology outlined in 20.11.21.17 NMAC, unless a waiver has been granted by the  
32 department. ~~[No later than 10:00 a.m. one business day prior to the planned burn,]~~ The burner may apply for a  
33 waiver of this requirement by submitting a written application to the department no later than 10:00 a.m. one  
34 business day prior to the planned burn. The burner shall document the reasons for requesting the waiver in the  
35 application for a waiver. The department shall notify the burner no later than 3:00 p.m. one business day prior to the  
36 planned burn whether the waiver is granted or denied, and, if denied, the reasons for the denial. The department  
37 shall consider each waiver request on a case-by-case basis.

38 (5) The burner shall conduct visual monitoring and shall document the results. The results shall  
39 evaluate the smoke dispersion by recording characteristics of the smoke (e.g., color, density), including the general  
40 compass direction of dispersion, the patterns of vertical dispersion, and the duration of the smoke plume(s). Use of  
41 onsite instruments to record the wind speed and direction is encouraged. Documentation through use of  
42 photographs, with the date, time, and other relevant information noted on the photographs, is also encouraged. No  
43 later than six months after the burn project, the burner shall submit records of these results to the department.

44 (6) The burner shall notify the local fire authorities prior to igniting a burn.

45 (7) ~~[No fewer than two weeks prior to planned ignition of the burn,]~~ The burner shall register a burn  
46 project with the department on a registration form obtained from the department at least two weeks prior to planned  
47 ignition of the burn. The department shall provide the burner with a registration number for the burn project. Prior  
48 to igniting the burn project, if the burner has not received the registration number, the burner shall make a good faith  
49 effort to contact the department to obtain the registration number. If the burner is not able to obtain a registration  
50 number before igniting the burn, the burner shall obtain a registration number from the department as soon as  
51 possible. For burn projects longer than seven consecutive days, the burner shall notify the department every seven  
52 days when burning is to be conducted under that burn project registration. The burner shall not burn more area or  
53 volume than the burner has included in the registration form submitted to the department.

54 (8) The burner shall notify the department of the intent to burn on a specific date no later than 10:00  
55 a.m. one business day prior to the planned burn project. The notification may be made up to ~~[a]~~ seven days prior to  
56 igniting the burn. The department shall notify the burner of the receipt of the notification by 11:00 a.m. on the day

1 the department receives the notification. If the department has not notified the burner by 11:00 a.m., and prior to  
2 igniting the burn, the burner shall make a good faith effort to contact the department to verify that the department  
3 received the notification. The burner shall not burn more area or volume than the burner included in the registration.  
4 The department shall notify the burner no later than 3:00 p.m. one business day prior to the start of the burn project  
5 if a modification of the burn is being required by the department.

6 (9) ~~[No later than two weeks following the end of the burn project,]~~ The burner shall complete and  
7 submit to the department a fire activity tracking form, using a form obtained from [the](#) department no later than two  
8 weeks following the end of the burn project.

9 (10) The department may require the burner to notify the department no later than two business days  
10 prior to the planned burn so the department may determine whether to conduct instrument monitoring in addition to  
11 visual monitoring conducted by the burner. The need for instrument monitoring by the department shall be  
12 determined by the department on a case-by-case basis.

13 (11) The burner shall conduct public notification ~~[no fewer than]~~ at least two business days prior to,  
14 and no earlier than 30 days prior to igniting a burn. The method of notification shall be an advertisement in a  
15 newspaper of general circulation in the area where the burn will take place, ~~[and/or]~~ or other means, as approved by  
16 the department to ~~[assure]~~ ensure that adequate notice is provided to the affected public.

17 (12) An applicant for a waiver may challenge the department's denial of a waiver by following the  
18 procedures established in 20.11.21.21 NMAC. A person adversely affected by the department's ~~[grant]~~ granting of  
19 a waiver may challenge the department's decision by following the procedures established in Subsection B of  
20 20.11.21.21 NMAC.

21 **D. Wildland fire use:** For wildland fire use exceeding 10 acres in size, the following requirements  
22 shall apply:

23 (1) ~~[No later than one business day following the decision to manage a wildland fire use burn,]~~ The  
24 burner shall register the burn project with the department on forms obtained from [the](#) department no later than one  
25 business day following the decision to manage a wildland fire use burn. The department shall provide the burner  
26 with a registration number for the burn project. Each day the wildland fire use burn project is burning, the burner  
27 shall notify the department daily by 10:00 a.m. on the status of the burn project.

28 (2) The burner shall notify the ~~[appropriate]~~ local fire authorities of the decision to manage a  
29 wildland fire use burn. For wildland fire use burns within Bernalillo county, the burner shall conduct public  
30 notification no later than one calendar day after the decision to manage the burn as a wildland fire use burn. The  
31 notification shall be appropriate to the population being notified.

32 (3) The burner shall conduct visual monitoring and shall document the results. The results shall  
33 evaluate the smoke dispersion by recording characteristics of the smoke (e.g., color, density), including the general  
34 compass direction of dispersion, the patterns of vertical dispersion, and the duration of the smoke plume(s). Use of  
35 onsite instruments to record the wind speed and direction is encouraged. Documentation through use of  
36 photographs, with the date, time, and other relevant information noted on the photographs, is also encouraged. No  
37 later than six months after the burn project, the burner shall submit records of these results to the department.

38 (4) ~~[No later than two weeks following the end of the burn project,]~~ The burner shall complete and  
39 submit to the department a fire activity tracking form obtained from [the](#) department no later than two weeks  
40 following the end of the burn project.

41 **E. Wildfire under suppression:** For all wildfires exceeding 100 acres in size, the land manager or  
42 owner of property on which the wildfire occurs shall complete a fire activity tracking form obtained from the  
43 department and submit it to the department no later than six weeks following the cessation of fire fighting activities  
44 on the wildfire.

45 [20.11.21.15 NMAC - N, 12/31/03; A, 4/11/11]

46  
47 **20.11.21.16 CALCULATION OF PM<sub>10</sub> EMISSIONS FOR PRESCRIBED BURNS:** To determine  
48 whether a prescribed burn has the potential to produce more than one ton of PM<sub>10</sub> emissions per day, use the  
49 emission factors listed below (adapted from AP-42) or any alternative method approved in writing by the  
50 department.

51 **A.** To calculate the quantity of PM<sub>10</sub> emissions in tons generated by a prescribed burn project or a  
52 wildfire, multiply the number of acres estimated to be burned:

- 53 (1) by 0.04348 tons per acre for forest; and
- 54 (2) by 0.02941 tons per acre for shrub land; and
- 55 (3) by 0.01 tons per acre for grass land; and
- 56 (4) by 0.01538 tons per acre for field crops.

1           **B.** For shrub and forest piles, multiply the number of cubic feet of piled material estimated to be  
2 burned by 0.0002 tons per cubic foot.

3           **C.** For all other prescribed burn projects or a wildfire uses that do not fall into the categories listed in  
4 this section, contact the department for assistance in determining a methodology to estimate emissions that is  
5 consistent with EPA methodologies.

6 [20.11.21.16 NMAC - N, 12/31/03]

7  
8 **20.11.21.17 DETERMINATION OF VENTILATION INDEX CATEGORY:**

9           **A.** PB-I and PB-II prescribed burns are allowed to be ignited only with a ventilation index category  
10 rated “good” or better, unless a waiver has been granted by the department. The ventilation index category may be  
11 obtained by contacting the department, or the burner may make the determination by calculating and documenting  
12 the ventilation index category using the following methodology:

13           (1) using a computer with internet access, enter the national weather fire forecast website at  
14 [~~http://www.srh.noaa.gov/abq/fw-3.htm~~] <http://www.srh.noaa.gov/abq/?n=forecasts-fireweather> or successor  
15 universal resource locator (URL) internet address; [~~and~~]

16           (2) select the appropriate zone for the location of the burn project within the New Mexico map  
17 showing the various zones; [~~and~~]

18           (3) examine the forecast and find the reference elevation to be used to determine the general  
19 ventilation index category for the Bernalillo county zone (e.g., Albuquerque - 5,300 feet above mean sea level or  
20 Mountainair - 6,500 feet above mean sea level); [~~and~~]

21           (4) record the mixing height for “today” or “tomorrow” as appropriate; [~~and~~]

22           (5) calculate the mixing height at the burn location by adding the forecasted mixing height and the  
23 reference elevation obtained above. From the sum of these two items, subtract the elevation of the burn location;  
24 and

25           (6) calculate the ventilation index for the prescribed burn by multiplying the mixing height at the  
26 burn location by the average forecasted transport wind speed.

27           **B.** Once the ventilation index for the prescribed burn has been calculated, refer to the following table  
28 to see if the ventilation index for the burn project is acceptable to ignite the burn:

29

Category	Knot-Feet
Excellent - Acceptable	Greater than or equal to 150,000
Very Good - Acceptable	100,000 - 149,999
Good - Acceptable	60,000 - 99,999
Fair - Not Acceptable	40,000 - 59,999
Poor - Not Acceptable	Less than or equal to 40,000

30 [20.11.21.17 NMAC - N, 12/31/03; A, 4/11/11]

31  
32 **20.11.21.18 ALTERNATIVES TO BURNING:** As required by Subsection C of 20.11.21.15 NMAC,  
33 burners engaged in PB-II prescribed burns are required to consider the use of alternatives to burning, which include  
34 department-approved alternatives, as well as those listed in [~~this section~~] **20.11.21.18 NMAC**. An effort will be  
35 made by the department to remove administrative barriers to the utilization of alternatives to burning.

36           **A. Manual/handwork** - Handwork involves picking up and moving limbs and brush, as well as  
37 cutting down and standing materials using hand tools or chainsaws. Manual work involves lifting, cutting, and  
38 carrying forest materials, and is generally limited to materials of roughly nine inches or less in diameter. Larger  
39 materials can be handled, but efficiency, production rate and safety decrease rapidly as size increases. If the fuels  
40 requiring treatment exceed the nine-inch-diameter threshold, handwork is not a good option.

41           (1) **Cut and scatter** - Hand crews cut and scatter material to change the vertical and horizontal  
42 continuity of the fuel load. This technique increases the surface fuel load by redistributing ladder fuels onto the  
43 ground surface. It is appropriate where stand density is generally low and existing surface fuels are shallow.

44           (2) **Pile** - Cut material is piled, redistributing the fuel load rather than reducing it. Piling can be used  
45 in denser stand conditions than [~~can~~] scattering can, because the piles can be situated to avoid fuel-loading problems.  
46 Drawbacks to piling include: slower decomposition than when scattered, labor intensive and dense stand conditions  
47 can result in a high number of piles.

48           **B. Mechanical treatments** - Employ equipment as the primary means of modifying or removing  
49 fuels. Generally, treatment areas must be within one-quarter mile of a road and have slopes less than [~~forty~~] 40  
50 percent.

1 (1) **Pile** - Cut material is piled, redistributing the fuel load rather than reducing it  
2 (2) **Fuel modification** - Machinery is used to process the material into smaller pieces that can then be  
3 redistributed on the ground surface or removed from the site. Because materials processed in this fashion can be  
4 much more densely packed than materials that are scattered by hand or piled by hand, the available oxygen supply is  
5 reduced, thereby inhibiting spread of fire and flame height.

6 (i) **Masticate/mow** - Mastication involves the processing of standing or downed material  
7 where it occurs. Mastication is more suitable for denser stand conditions than is scattering or piling, and the  
8 redistributed fuel load decomposes more rapidly. It is most appropriate for treating both green and dead ladder fuels  
9 and the higher surface fuels. Mowing is primarily appropriate to treat grassland and light shrub land habitats. Like  
10 mastication, mowing processes the vegetation material on site and in place.

11 (ii) **Chip/grind/cut** - Material is placed into a piece of equipment and discharged, often  
12 through a chute. Because of this feature, material can be processed more selectively and transported off site for  
13 either disposal or utilization. It is the method of choice when biomass utilization is an option.

14 (iii) **Crush** - Another form of mastication; this technique is useful primarily for shrub  
15 land habitats dominated by brittle species.

16 (3) **Tree removal** - Numerous approaches to tree removal have been developed as the timber industry  
17 has evolved to operate in a variety of habitats and under myriad political and economic constraints.

18 (i) **Bole removal** - This is traditional harvesting. Trees are felled either by hand or  
19 mechanically and removed from the site for processing. Bole removal eliminates the vertical continuity of the fuel  
20 load, but increases surface fuels with the addition of leaf/needle and limb materials. Overall biomass is reduced.

21 (ii) **Whole tree yarding** - Trees are felled either by hand or mechanically. The entire  
22 tree is then brought intact to a staging area where they are processed. This method removes the vertical continuity  
23 of the fuel load, removes biomass, and adds very little to the surface fuel load. Moreover, the removal of leaf/needle  
24 and limb material is more important than bole removal in the context of fire behavior. Only suitable for trees 9-18  
25 inches in diameter in order to avoid damage to soil and water quality caused by felling trees greater than 18 inches in  
26 diameter.

27 (iii) **Cut-to-length logging** - Utilizes specialized equipment to cut and process entire  
28 trees on site in the forest. While much of the biomass either remains onsite or must be addressed through secondary  
29 treatments, an important advantage of this technique is its efficacy in treating material of very small diameter.

30 **C. Chemical** - Chemical treatments entail the application of herbicides. Chemical treatments do not  
31 remove fuel, but kill existing vegetation or inhibit growth (i.e. maintenance of defensible fuel profile zones).

32 **D. Grazing** - Involves the use of livestock, primarily cattle and goats, to manage the growth and  
33 composition of brush and grasses. While it is of limited utility in forested habitats, it can be an effective technique  
34 in rural residential areas, in the wild land-urban interface and in selected grassland and shrub land habitats.

35 [20.11.21.18 NMAC - N, 12/31/03; A, 4/11/11]

36  
37 **20.11.21.19 EMISSIONS REDUCTION TECHNIQUES:** Emissions reductions techniques (ERTs) are  
38 control strategies that help reduce smoke from prescribed fires. ERTs are used in conjunction with fire and do not  
39 replace fire. In addition to department-approved ERTs, other ERTs are included below.

40 **A. Reducing the area burned.**

41 (1) **Burn concentrations** - Sometimes concentrations of fuels can be burned rather than using fire on  
42 100 percent of an area requiring treatment. The fuel loading of the areas burned using this technique tends to be  
43 high.

44 (2) **Isolate fuels** - Large logs, snags, deep pockets of duff, sawdust piles, squirrel middens or other  
45 fuel concentrations that have the potential to smolder for long periods of time can be isolated from burning.  
46 Eliminating these fuels from burning is often faster, safer and less costly than mop-up, and allows targeted fuels to  
47 remain following the prescribed burn. This can be accomplished by several techniques including:

- 48 (a) constructing a fireline around fuels of concern;  
49 (b) not lighting individual or concentrated fuels;  
50 (c) using natural barriers or snow;  
51 (d) scattering the fuels; and  
52 (e) spraying with foam or other fire retardant material.

53 (3) **Mosaic burning** - Landscapes often contain a variety of fuel types that are noncontinuous and  
54 vary in fuel moisture content. Prescribed fire prescriptions and lighting patterns can be assigned to use this fuel and  
55 fuel moisture non-homogeneity to mimic natural wildfire and create patches of burned and non-burned areas or burn  
56 only selected fuels. Areas or fuels that do not burn do not contribute to emissions.

1           **B. Mechanical treatments** - Mechanically removing fuels from a site reduces emissions  
2 proportionally to the amount of fuel removed. Treatments may include but are not limited to the following methods.

3           (1) **Firewood sales** - Firewood sales may result in sufficient removal of woody debris making on site  
4 burning unnecessary. This technique is particularly effective for piled material where the public has easy access.

5           (2) **Whole tree harvesting** - Whole trees can be removed through harvesting or thinning techniques  
6 and virtually eliminate the need for burning.

7           (3) **Mulch/chips** - Mechanical processing of dead and live vegetation into wood chips or shredded  
8 biomass is effective in reducing emissions if the material is removed from the site or biologically decomposed.

9           (4) **Fuel for power generation** - Vegetative biomass can be removed and used to provide electricity  
10 in regions with cogeneration facilities.

11           (5) **Biomass utilization** - Vegetative material can be used for many miscellaneous purposes including  
12 pulp for paper, methanol/ethanol production, wood pellets, garden bedding, furniture, specialty crafts, compost,  
13 mulch and fiberboard/particleboard[~~etc~~].

14           **C. Chemical pre-treatments** - Broad spectrum and selective herbicides can be used to reduce or  
15 remove live vegetation, or alter species diversity respectively. Herbicides can be applied before burning to kill  
16 vegetation, which can create a much drier fuel, which in turn burns more efficiently.

17           **D. Site conversion** - Natural site productivity can be decreased by changing the vegetation  
18 composition.

19           **E. Land use change** - Changing wildlands / shrublands / rangelands / croplands to another land use  
20 category may result in elimination of the need to burn and vice versa.

21           **F. Reduce fuel loading** - Some or all of the fuel can be permanently removed from the site,  
22 biologically decomposed, [~~and/or~~] or prevented from being produced. Overall, emissions can be reduced when fuel  
23 is permanently excluded from burning.

24           (1) **Mechanically removing fuel** - Mechanically removing fuels from a site reduces emissions  
25 proportionally to the amount of fuel removed.

26           (2) **Burn more frequently at low intensity** - This method prevents the fuels from building up and  
27 causing greater emissions.

28           (3) **Schedule burning before green up** - Burning in cover types with a grass [~~and/or~~] or herbaceous  
29 fuel bed component can produce fewer emissions if burning takes place before these fuels green-up for the year.

30           (4) **Under burn before fall leaf drop** - When deciduous trees and shrubs drop their leaves, this  
31 ground litter contributes extra volume to the fuel bed.

32           (5) **Ungulates** - Grazing and browsing live grassy or brushy fuels by sheep, cattle or goats can reduce  
33 fuels prior to burning or reduce the burn frequency.

34           (6) **Isolating pockets of fuel** - See explanation under reducing the area burned.

35           **G. Reduce fuel consumption** - Emission reductions can be achieved when significant amounts of  
36 fuel are at or above the moisture of extinction, and therefore are unavailable for combustion.

37           (1) **Having high moisture content in non-target fuels** - This can result in only the fuels targeted  
38 being dry enough to burn.

39           (2) **High moisture in large woody fuels** - Burning when large-diameter woody fuels (three- plus  
40 inch diameter or greater) are wet can result in lower fuel consumption and less smoldering.

41           (3) **Moist litter or duff** - The organic layer that forms from decayed and partially decayed material  
42 on the forest floor often burns during the inefficient smoldering phase. Consequently, reducing the consumption of  
43 this material can be effective at reducing emissions.

44           (4) **Mass ignition/shortened fire duration/aerial ignition** - "Mass" ignition can occur through a  
45 combination of dry fine-fuels and rapid ignition, which can be achieved using a helitorch. The conditions necessary  
46 to create a true mass ignition situation include rapid ignition of a large open area with continuous dry fuels.

47           (5) **Burn before large fuels cure** - Living trees contain very high internal fuel moistures, which take  
48 a number of months to dry after harvest. If an area can be burned within 3-4 drying months of timber harvest, many  
49 of the large fuels will still contain a significant amount of live fuel moisture.

50           (6) **Rapid mop-up** - Rapidly extinguishing a fire can reduce fuel consumption and smoldering  
51 emissions somewhat, although this technique is not particularly effective at reducing total emissions and can be  
52 expensive.

53           (7) **Burn before precipitation** - Scheduling a prescribed fire before a precipitation event will often  
54 limit the consumption of large woody material, snags, stumps, and organic ground matter, thus reducing the  
55 potential for a long smoldering period and reducing the average emission factor.

1           **H. Minimizing emissions by minimizing the emission factor** - Using burning techniques that create  
2 a more efficient burn.

3           (1) **Burning fuels in piles or windrows** - Keeping piles dry and free of dirt and other debris  
4 generates greater heat and therefore, the piles burn more efficiently. The piles or windrows can be made  
5 mechanically or by hand.

6           (2) **Utilizing a backing fire** - Flaming combustion is cleaner than smoldering combustion. A  
7 backing fire takes advantage of this relationship by causing more fuel consumption to take place in the flaming  
8 phase than would occur if a heading fire were used.

9           (3) **Rapid mop-up** - See above.

10          (4) **Mass ignition/shortened fire duration/aerial ignition** - See above.

11          (5) **Dry conditions** - Burning under dry conditions increases combustion efficiency and fewer  
12 emissions may be produced.

13           **I. Air curtain incinerator (ACI)** - Use of an air curtain incinerator improves combustion and  
14 reduces emissions by introducing high velocity air into a combustion environment. As the air continuously rotates  
15 in and over the environment, a “curtain” is created over the fire thus trapping smoke and particulate matter.  
16 Constant airflow into and over the combustion environment allows temperatures to remain high, resulting in  
17 relatively complete combustion of all emission products. ACIs can burn a wider variety of materials from green fuel  
18 to red slash and produce lower smoke emissions as compared to pile or broadcast burning. They also reduce risk of  
19 an escaped fire since the fire is contained and can be quickly extinguished if necessary.

20 [20.11.21.19 NMAC - N, 12/31/03; A, 4/11/11]

21  
22 **20.11.21.20 AMBIENT AIR QUALITY STANDARD EXCEEDENCE:** The director shall have the  
23 authority to suspend any open burning allowed under ~~[this Part]~~ 20.11.21 NMAC in the event of ongoing or  
24 projected violations of the federal, state, or local ambient air quality standards.

25 [20.11.21.20 NMAC - Rn, 20.11.21.15 NMAC & A, 12/31/03; A, 4/11/11]

26  
27 **20.11.21.21 REVIEW MEETING, HEARING ON THE MERITS REGARDING PERMIT**  
28 **APPLICATIONS AND PERMITS:**

29           **A.** If a permit applicant is adversely affected by or disagrees with the division’s proposed decision  
30 regarding the applicant’s permit application, the applicant may request an informal review meeting to discuss the  
31 division’s proposed decision. The request shall be in writing or on a form obtained from the division. Within 15  
32 working days of the applicant receiving the proposed decision, the applicant shall deliver the request to the director  
33 and the division manager. Unless a timely request for an informal review meeting is received by the director, the  
34 division’s proposed decision regarding the permit application shall be final. Within 10 working days after receiving  
35 the request, the director shall hold an informal review meeting with the applicant and a division representative (e.g.,  
36 division manager or the person issuing the proposed decision regarding the permit application) in an attempt to  
37 resolve disagreements. Within two working days after the informal review meeting, the division representative shall  
38 issue a final decision regarding the permit application. If the permit applicant or permittee is adversely affected by  
39 the final decision made by the division representative, the permit applicant or permittee may follow the procedures  
40 described in ~~[the following subsection]~~ Subsection B of 20.11.21.21 NMAC.

41           **B.** A person adversely affected by the decision of the division regarding a permit application or  
42 permit (“petitioner”) may file a petition for a hearing on the merits before the board as provided by 20.11.81  
43 NMAC, Adjudatory Procedures - AQCB. Unless a timely petition for a hearing on the merits is received by the  
44 director, the decision of the division regarding the permit application or permit shall be final. ~~[The petition shall be~~  
45 ~~in writing, addressed to the board and be delivered to the director no later than 30 consecutive days after the later of:~~

46 ~~\_\_\_\_\_ (1) the decision of the division regarding the proposed application, if no timely request has been made~~  
47 ~~for an informal review meeting; **OR**~~

48 ~~\_\_\_\_\_ (2) the final decision of the division representative following an informal review meeting.~~

49 ~~\_\_\_\_\_ **C.** If a timely petition for a hearing on the merits is received by the director, the board shall hold a~~  
50 ~~hearing on the merits within 60 consecutive days after the director receives the petition. No fewer than 21~~  
51 ~~consecutive days before the start of the hearing, the board shall notify the petitioner and the applicant or permittee, if~~  
52 ~~other than the petitioner, of the date, time, and place of the hearing by certified mail. If the subject of the petition is~~  
53 ~~a permitting action deemed by the board to substantially affect the public interest, the board shall cause the notice of~~  
54 ~~the date, time, and place of the hearing to be published. In such circumstances, the public shall also be given~~  
55 ~~reasonable opportunity to submit data, views or arguments orally or in writing and to examine witnesses testifying at~~

1 the hearing. Any person submitting data, views or arguments orally or in writing shall be subject to examination at  
2 the hearing.

3 ~~D.~~ The board may designate a hearing officer to take evidence in the hearing and recommend a  
4 decision to the board. All hearings shall be recorded.

5 ~~E.~~ The burden of proof shall be upon the petitioner. Based upon the evidence presented at the  
6 hearing, within 30 consecutive days of the close of the hearing, the board shall sustain, modify, or reverse the  
7 decision of the division regarding the permit application or permit. The decision of the board shall be final and may  
8 be appealed consistent with 74-2-9 NMSA.]

9 [20.11.21.21 NMAC - N, 12/31/03; A, 4/11/11]

10  
11 **HISTORY OF 20.11.21 NMAC:**

12 **Pre-NMAC History:** The material in this part was derived from that previously filed with the commission of  
13 public records - state records center and archives.

14 Resolution No. 1, Air Pollution Control Regulations of the Albuquerque Bernalillo County Air Quality Control  
15 Board, 8/6/71;

16 Regulation No. 1, Air Pollution Control Regulations, 6/6/73;

17 Regulation No. 1, Air Pollution Control Regulations, [~~7/9/73~~] 7/19/73;

18 Regulation No. 1, Air Pollution Control Regulations, 3/21/77;

19 Regulation No. 3, Open Burning, 3/24/82;

20 Regulation No. 3, Open Burning, 1/3/85;

21 Regulation No. 3, Open Burning, 6/16/92.

22  
23 **History of Repealed Material:** [Reserved]

24  
25 **Other History:** Regulation No. 3, Open Burning, filed 6/16/92 was **renumbered** and **reformatted** into first  
26 version of the New Mexico Administrative Code as 20 NMAC 11.21, Open Burning, filed 10/27/95.

27 20 NMAC 11.21, Open Burning, filed 10/27/95 was **renumbered, reformatted, amended and replaced** by  
28 20.11.21 NMAC, Open Burning, effective 10/1/02.