# ALBUQUERQUE CIVILIAN POLICE VERSIGHT

**Mission Statement** 

"Advancing Constitutional Policing and Accountability for the Albuquerque Police Department and the Albuquerque Community"

# Semi-Annual Report

January 1<sup>st</sup> 2021- June 30<sup>th</sup> 2021

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# List of Acronyms

- *APD* Albuquerque Police Department or "Department"
- APOA- Albuquerque Police Officer's Association
- CPOA- Civilian Police Oversight Agency or "Agency"
- CPOAB- Civilian Police Oversight Agency Board or "Board"
- CPOA/Board- Both Agency and the Board
- CASA- Court Approved Settlement Agreement
- CRC- Case Review Sub-Committee
- CPC- Civilian Police Complaint
- *CPCs* Community Policing Councils
- DOJ- Department of Justice
- *ECW* Electronic Control Weapons
- FRB- Force Review Board
- IA- Internal Affairs
- IAFD- Internal Affairs Force Division
- OBRD- On-Body Recording Device
- OIS- Officer Involved Shooting
- OPA- Office of Policy Analysis
- PNP- Policies and Procedures Review Sub-Committee
- PPRB- Policy and Procedures Review Board
- *SOPs* Standard Operating Procedures
- SNBOOC- Sustained Not Based on Original Complaint
- SUOF- Serious Use of Force
- UOF- Use of Force



# Report Highlights

- Civilian Police Oversight Agency recorded/received 238 complaints and investigated (assigned CPC numbers) 118 complaints against APD personnel during the reporting period starting January 1<sup>st</sup> 2021 and ending June 30<sup>th</sup> 2021.
- The Agency completed investigations for 78 civilian police complaints during this reporting period.
- 35% of the civilian police complaints were closed within 120 days.
- The Agency investigated *118* complaints compared to *172* investigated during the last reporting period.
- 78 complaints investigations were completed compared to 22 during the last reporting period.
- 57% of the completed investigations were 'Administratively Closed' and 35% of those were due to 'No SOP Violation'.
- *16* APD Standard Operating Procedures (SOPs) came under review *100* times in *33* complaints which had findings other than 'administratively closed'. SOP 1-1 Personnel Code of Conduct came under review *42* times in civilian police complaint investigations.
- 2 letters of non-concurrences were received from the Chief of Police.
- *103* APD employees were identified in complaints investigated during this reporting period, out of those, 38 hold ranks of Police Officer 1<sup>st</sup> class.
- 93% of the APD employees identified in complaint investigations were white (49% white Hispanic, 51% white non-Hispanic) and 76% were Male.
- *120* complainants filed complaints against APD employees during this period. *4* filed complaints anonymously. Out of *120*, *55* were male, *60* were female and *5* complainants did not identify their gender. Youngest complainant was *16* years old and the oldest was *74* years old.
- 32% of the complainants were white while 50% did not report on race. 23% were Hispanic, 21% non-Hispanic while 56% complainants did not report on their ethnicity.
- Majority of the complainants were heterosexual (approx. 33%), while a significantly larger number (57%) did not report on their sexual orientation.
- 12% of the complainants reported they experience mental illness while 46% reported no mental illness. 42% of the complainants did not report on this information.
- 45% of the complainants reported they do not struggle with homelessness while *one* complainant reported struggle with homelessness. 54% did not report on this information.
- 53% of the complainants reported they were not homeless when they interacted with APD while 3 complainants informed they were homeless at the time of the interaction. 45% again, did not report.
- 81 Serious Use of Force/Level 3 cases were investigated by IAFD. 12 SUOF cases were reviewed by the CPOA Board after they were reviewed by the Force Review Board (FRB).



# Introduction

The Civilian Police Oversight Agency (CPOA) is an independent Agency of the City of Albuquerque and is neither part of the City government or the City Council. The CPOA consists of the Board (CPOAB) and an Administrative Office (CPOA or "Agency") led by the Executive Director. The CPOA receives, investigates, and reviews complaints and commendations submitted by the community members concerning the Albuquerque Police Department (APD) and provides policy, disciplinary, training and procedural recommendations to the APD. As stated in the Oversight Ordinance section (§ 9-4-1-2), the purpose of the CPOA is to:

- (A) Foster and perpetuate policing policies and practices that effectively maintain social order and which at the same time foster mutual trust and cooperation between police and civilians;
- (*B*) Ensure that the civilian police oversight body functions as independently as possible from the executive and legislative branches of government of the City of Albuquerque;
- (*C*) Provide civilians and police officers a fair and impartial system for the investigations and determinations on civilian police complaints;
- (D) Gather and analyze information, reports, and data on trends and potential issues concerning police conduct and practices and the related impacts on the community and individuals; and
- (E) Provide input, guidance and recommendations to the City Council, the Mayor and the Chief of Police for the development of policy for the Albuquerque Police Department.

The CPOA is mandated by the Oversight Ordinance (§ 9-4-1-10) to regularly inform the Mayor, the City Council and the Public by submitting written semi-annual reports. The information provided in this report is for period beginning January 1<sup>st</sup>, 2021 through June 30<sup>th</sup>, 2021. This report is divided into the following sections:



- I. Complaint Details
- II. Employee and Complainant Demographics
- III. APD Use of Force Incidents
- IV. Public Outreach
- V. CPOA/Board Policy Activities, Policy Recommendations provided to APD, CPOAB Training Status & Legislative Amendments to Oversight Ordinance and Policies and Procedures

The first section, 'Complaint Details,' identifies the total number of complaints investigated (assigned CPC numbers) and closed (case investigation completed) during the first six months of 2021. This section covers complaint closure timelines, complaints source, the number of complaints received and investigated by the city council districts and number of complaints investigated and closed compared to the previous years. Furthermore, the section provides information related to the SOPs that came under review in completed investigations, identifies the finding of complaints as well as provide snapshot of the CPOAB review of non-concurrences from the Chief of Police as required by the Oversight Ordinance.

The second section, 'Employee and Complainant Demographics,' reports demographic information on both APD employees and the complainants. The information includes gender and race of employees involved, their rank, assigned bureau and division, median age, and also identifies number of employees involved in repeated complaints. With regard to the information about the complainants, this report provides data on their gender, race and ethnicity, sexual orientation, housing and mental health status and also reports on whether citizens opted for mediation when they filed complaints with the Agency.

The third section 'APD Use of Force Incidents' will provide a snapshot of uses of force incidents that were received and investigated by Internal Affairs Force Division (IAFD) and Serious Uses of Force incidents reviewed by the CPOAB in the first six months of 2021. Section four will highlight Outreach Initiatives undertaken by the CPOA/Board during this reporting period. The final section highlights 'the Board policy activities, policy procedural or training recommendations



provided to the APD, discussion of issues/matters pertinent to the APD, status of the CPOA Board members training and the Board approved changes to the policies and procedures and recommendations provided to the City Council regarding legislative amendments governing the Oversight Ordinance.

Since March 18<sup>th</sup> 2020, Mayor Tim Keller declared Public Health Emergency for the City of Albuquerque due to the novel coronavirus (COVID-19). The CPOA remained operational in the modified capacity during this reporting period since march 2020 which significantly impacted both the Agency and the Board processes. Some of the processes impacted as a result of COVID-19 includes but not limited to; case investigations process while working remotely, inability to conduct certain interviews for both officers and complainants and shift from in-person to online zoom meetings for the CPOA as well as the Board public meetings. As a result, there may be some differences in information and trends identified in this report compared to previous CPOA reports.



# **Complaint Investigation Process**



*Complaint Timelines* 

Civilian police complaints can either be filed with the police department or with the CPOA itself. If the complaint is filed with the police, they must refer the complaint to the CPOA within three business days. Once the complaint is received by the CPOA, there are seven days to assign the complaint to an investigator. The CPOA will mediate complaints, whenever appropriate and with agreement of both parties. During this reporting period, mediation program was reinstated for a period of one year. The agreement requires reporting of information pertinent to mediation program in order to measure its effectiveness after one year. At this time, the program is on-going and do not have reasonable data for reporting purposes.

For the cases not sent to mediation, the CPOA is responsible to open a case and assign it to an investigator. The assigned investigator will interview complainants/witnesses, obtain evidence, and interview the APD personnel involved, when appropriate and review other necessary materials. Once the investigation of the complaint is completed, the Executive Director of the Agency will review the findings of the investigation to determine if there are any violations of Albuquerque Police Department Standard Operating Procedures (SOPs). The investigator may



close the complaint following an initial (preliminary) investigation or the investigator may take it for a full investigation. A complaint can be resolved without a full investigation for the following reasons:

- The investigator verifies after initial review that the complaint does not constitute misconduct by an APD employee,
- The investigator cannot minimally substantiate allegations,
- The policy violations are minor,
- The allegations are duplicative,
- There is lack of information to complete the investigation,
- The complainant requests a withdrawal of the complaint, or
- The complaint was lodged against someone who is not an APD employee.

Paragraph 191 of the Court Approved Settlement Agreement (CASA) stipulates "All administrative investigations conducted by the Internal Affairs Division or the Civilian Police Oversight Agency shall be completed within 90 days of the initiation of the complaint investigation. The 90-day period shall not include time for review. An extension of the investigation of up to 30 days may be granted but only if the request for an extension is in writing and is approved by the Chief. Review and final approval of the investigation, and the determination and imposition of the appropriate discipline, shall be completed within 30 days of the completion of the investigation. To the extent permitted by state and city law, extensions may also be granted in extended absences."

After receiving the complaint, the CPOA has a total of 120 days to complete the investigative process including request for 30-day extension from the Chief in order to be compliant with the CASA requirement mentioned above. In some cases, citizens do not file complaint with the CPOA immediately after the incident, the body camera footage of the incident may not be available to CPOA investigators due to APD's On-Body Recording Device (OBRD) non-evidentiary video retention policy of 120 days.



The CPOAB reviews the outcome of complaints during the Board monthly meetings. The Board concludes whether they agree or disagree with the Agency's finding. During this review period, it is possible that the CPOAB will disagree with the Agency's finding and return the complaint to the CPOA for further investigation. The additional amount of time given to resolve the complaint resulting from CPOAB non-concurrence is not explicitly specified in the Oversight Ordinance, however these cases are dealt with priority and are usually presented to the Board at the next scheduled public meeting.

Upon approval of the findings and recommendations by the CPOAB, the CPOA Executive Director as per the Oversight Ordinance submits a public record letter to the complainant and to the APD Chief of Police with the findings. Upon receipt of the findings, the civilian complainant has 30 days to request an appeal of the CPOAB's decision if certain conditions for the appeal stated in policies and procedures are met. If no appeal is requested, the Chief of Police must notify the CPOAB and the original complainant of his/her final disciplinary decision. The Chief of Police/Superintendent of Police Reforms retains sole authority to take disciplinary action against an APD employee for violations of the department's SOPs.

The complainant may disagree with the Chief's disciplinary findings and can file an appeal to the Chief Administrative Officer of the City of Albuquerque concerning the discipline issues. If the investigation exceeds nine months, the Executive Director of the CPOA must report the reasons to the CPOAB. The Agency does not conduct criminal investigations. At any point during the investigative process, if the investigators at the Agency determine criminal allegations are associated with the civilian complaint, the administrative investigation is transferred to Internal Affairs Bureau at APD.

There are six possible findings of complaints investigated by the CPOA which includes:

- **Sustained** Where the investigation determines, by a preponderance of the evidence that the alleged misconduct did occur.
- Not Sustained Where the investigation is unable to determine, by a preponderance of the evidence, whether the alleged misconduct occurred.



- **Exonerated** Where the investigation determines, by a preponderance of the evidence, that the alleged conduct did occur but did not violate APD policies, procedures, or training.
- **Unfounded** Where the investigation determines, by clear and convincing evidence, that the alleged misconduct did not occur or did not involve the subject officer.
- Sustained Violation Not Based on Original Complaint (Sustained/NBOOC) Where the investigation determines, by a preponderance of the evidence, that misconduct did occur that was not alleged in the original complaint but was later discovered during the investigation.
- Administratively Closed Where the policy violations are minor, the allegations are duplicative, or investigation cannot be conducted because of the lack of information in the complaint.



# **Data Source and Limitations**

This report highlights complaints investigated and complaints closed (investigation completed) along with the findings; demographic information of employees and complainants; and number of serious uses of force incidents. It also provides information regarding policy activities at APD during the reporting period; policy recommendations given by the CPOA/Board, CPOAB training status as well as the CPOA/Board public outreach efforts. Data for this report is retrieved from the IA Pro (Internal Affairs record management database), complainant data retained by the CPOA, CPOAB meeting minutes and City of Albuquerque human resources.

Since the majority of the data is extracted from IA Pro database, it is important to note that the CPOA is not an IA Pro administrator and only has limited control over data entry into the database. The CPOA cannot certify the validity and reliability of APD Internal Affairs data retrieved from the database. Since the complaint data were drawn from live databases, changes in coding, complaints specifications, allegations, employee/complainant and outcome numbers may fluctuate over time and are subject to revision. Addition of new information in the cases later in the stage of investigative process may also lead to discrepancies between data presented in this report and historical data presented in previous CPOA reports.



# Section 1. Complaint Details

Civilian Police Oversight Agency is responsible for receiving and investigating all complaints involving APD employees and ensuring that the complaint process is accessible to all members of the community. Any person claiming to be aggrieved by actions of the Albuquerque police may file a complaint against any of its employees/officers.

During the reporting period of January 1<sup>st</sup> 2021 to June 30<sup>th</sup> 2021, the CPOA recorded/received 238 complaints and investigated (assigned CPC numbers) 118 complaints. Note that complaint investigations are an on-going process and so these numbers may change in future. Several complaints received by the Agency were not investigated due to reasons including but not limited to:

<u>Complaints</u> <u>Recorded</u>

238

Complaints Investigated

(Those assigned CPC numbers)

118

Complaints Closed 78

Data Source: IA Pro

- Investigators after initial review evidently determined that allegations are not true or does not constitute misconduct,
- Duplicative complaints (already assigned a CPC number),
- Complaints not involving APD personnel (out of jurisdiction),
- Complaints at time of receipt were resolved through informal mediation,
- Driving complaints forwarded to officer supervisor for resolution,
- Lack of information to open an investigation and,
- Complaints forwarded to Internal Affairs due to aspect of criminal allegations.

Complaints opened for investigation by each month (as depicted in the chart on the right) shows that the majority (approx. 26%) were opened in the month of March. The CPOA closed a total of 78 complaint investigations<sup>1</sup> which is a significant increase from the last reporting period when the



<sup>&</sup>lt;sup>1</sup> Of the 78 completed investigations, 64 were opened in the year 2020 while 14 were opened and closed during this reporting period.



Agency closed 22 cases. However, it still shows lower closure rate when compared to last three years primarily due to onboarding and training new investigators during this period. Of the complaints that were closed, (approx. 57%) were closed administratively. Paragraph 184 of the CASA in part states "Administrative closing or inactivation of a complaint investigation shall be used for the most minor policy violations that do not constitute a pattern of misconduct, duplicate allegations, or allegations that even if true would not constitute misconduct."

### **Complaint Closure Timelines**

Information pertinent to complaint investigations timelines for the current reporting period is highlighted in this section. As noted earlier, all complaints must be completed within 90 days unless an extension of 30 days from APD's Chief is granted as stated in Paragraph 191 of the CASA. For this reporting period, 27 out of the 78 complaints were closed in less than 120 days. 18 complaints were closed after nine months from the date of receipt. Table 1 below provides a snapshot of all complaints closed by the Agency by the total number of days taken for investigation completion.

Up to 90	91-120	121-150	151-180	181 days-	More than	Total
days	days	days	days	9 months	9 months	
14	13	15	6	12	18	78

Table 1. Complaints Closure timelinesData Source: IA Pro- January 1st 2021-June 30th 2021

#### **Complaint Sources**

Complaints received by the Agency can come through different sources. A complainant may file it in writing or over the phone. They can email, file online, send the complaint through regular mail, or fax the complaint. Complaint forms are available online, at all police sub-stations, supervisor patrol cars, libraries and community centers across Albuquerque - covering more than fifty locations. For the period of January 1<sup>st</sup> to June 30<sup>th</sup> 2021, out of the 118 complaints investigated, 49 reached the Agency through online self-



reporting by citizens, 35 complaints were received via blue team<sup>2</sup>/APD, while 14 were received by the Agency through email. Table 2 below summarizes the source of all complaints that were investigated during the current reporting period.

Blue- team	Email	Facsimile	Online- Self Reported	Online- Call in	In Person	Written- Interoffice Memo	Written- Mail
35	14	1	49	13	1	2	3

Table 2. Complaints SourceData Source: IA Pro- January 1st 2021-June 30th 2021

## Complaint by City Council Districts

The information reported in this sub-section provides a list of complaints investigated for incidents that occurred during this reporting period by the City Council Districts. Of the total 9 City Council Districts in Albuquerque, majority of the complaints investigated were for incidents which occurred in District 2 and District 7, with 23 and 18 complaints respectively. The CPOA investigated the least number of complaints for police misconduct incident occurring in City Council District 8. Figure 1 below provides a snapshot of all City Council districts in Albuquerque as well as number of complaints investigated by the Agency for incidents occurring in respective districts.

<sup>&</sup>lt;sup>2</sup> Blue Team is a program in IA Pro which allow Incidents (use-of-force, field-level discipline, complaints, vehicle accidents and pursuits) to be entered and routed through the chain-of-command for review and approval. Source of complaints received by APD and forwarded to the CPOA are identified as 'Blue-team' in this report





Figure 1. Albuquerque City Council Districts Map & complaints investigated for each district Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021

Several citizens who filed complaints did not provide information regarding incident location. Some complaints were filed against employees for reasons not involving a physical incident, such as conduct by an employee over the phone or officers not following up on investigations, which are shown as 'Not Applicable' in the figure above. 5 complaints investigated during this reporting period were from 'Out of Area' suggesting the incident occurred outside of the City Council's jurisdiction.



## **Complaints Trend**



Figure 2.1. Civilian Police Complaints investigated trend Data Source: IA Pro- January 1<sup>st</sup> 2017-June 30<sup>th</sup> 2021



## **COMPLAINTS CLOSED**

Figure 2.2. Civilian police complaints closed trend Data Source: IA Pro- January 1st 2017-June 30th 2021

Figure 2.1 and 2.2 above presents the number of complaints investigated and closed by the Agency from January 2017 to date. This data may be helpful in understanding and analyzing few things. First, more complaints received/investigated might suggest an occurrence of more police misconduct incidents or fewer complaints can indicate an improvement in officers' conduct. An increase in complaints received/investigated can also



suggest that citizens are now more aware of the complaint process compared to previous years leading them to file more complaints, which can be attributed to increased visibility in the community and improved community outreach by the Agency. Often, change in the environment and national incidents involving police can result in increased number of complaints received by the Agency.

Secondly, a comparison of complaints closed with previous years will identify why more or fewer case investigations are completed in the current period. The information is useful to understand if there is a need for more investigators due to fewer complaint closed and will also reflect on the efficacy of the investigators if more case investigations are completed. However, it is important to note that some investigations generally take more time than others due to factors including but not limited to high number of associated allegations and/or involvement of more employees, incident occurred long time ago. Nevertheless, trends highlighted in this section will help inform the CPOAB and policy makers to make conversant decisions.

118 complaints were investigated during the current reporting period compared to 172 complaints investigated during the last six months of 2020. During the years 2019 and 2018, the Agency opened investigations for 244 and 279 complaints respectively as seen in figure 2.1 above. The Agency completed case investigations for 78 complaints during this reporting period. Complaints closed during this reporting period saw a significant increase compared to the last reporting period when the Agency closed 22 complaint investigations.

#### **Complaint Findings**

Following the completion of investigation for civilian police complaint, the CPOA identifies one of several findings for each allegation associated with the complaint. These include: Unfounded (investigation determined that misconduct did not occur), Sustained (alleged misconduct did occur), Not Sustained (unable to determine by preponderance of evidence whether misconduct occurred), Exonerated (alleged conduct occurred, but did not



violate APD policies, procedures or training), Administratively Closed (minor policy violation, duplicative allegations, or cannot conduct investigation due to lack of information in the complaint) and Sustained NBOOC (finding not based on original complaint).

It is important to note that there can be more than one allegation and more than one officer involved in one civilian police complaint. For instance, if there are 3 allegations in one complaint, there will be 3 findings for each allegation (e.g. Sustained, Unfounded & Admin Closed). For such case, the findings in this report will be reported as 'sustained' which is the highest disposition as reported in IA Pro database. Figure 3 below illustrates findings by the CPOA for all civilian police complaints which were completed during January 1<sup>st</sup> to June 30<sup>th</sup> 2021.



Figure 3. CPOA findings for Complaints Closed Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021 SNBOOC-Sustained Violation Not Based on Original Complaint

Table 3 below provides a snapshot of all administratively closed cases and identifies why this finding was assigned. 16 out of 45 cases were administratively closed due to 'No SOP Violation'.



Reason for Admin Closure	Count
Lack of Information	11
No Jurisdiction	10
No SOP Violation	16
Duplicative	1
Minor Violation	1
Withdrawn	3
Admin Closed	3
Total	45

Table 3. Administratively closed cases, findings reasonData Source: IA Pro- January 1st 2021-June 30th 2021

### SOPs Reviewed for Complaints Closed

This sub-section identifies allegations associated with complaints that were closed by the Agency during this reporting period. Since administratively closed cases comprises 57% of the total cases closed and no allegations were identified for these findings, it is not possible to provide information regarding SOPs violated. For this reporting period, we can only identify SOPs that were reviewed for remaining cases with the disposition other than administratively closed. With the help of this data, we can identify the SOPs which were violated the most in civilian police complaints.

16 APD SOPs were reviewed 100 times for 33 cases with disposition other than administratively closed. SOP 1-1 (Personnel Code of Conduct) was reviewed 42 times while SOP 3-13 (Officer's Duties and Conduct) came under review 14 times in civilian police complaint investigations during this reporting period. Table 4 below lists all 16 SOPs that were reviewed, times they were reviewed along with the findings.

SOP Number & Title	Times Reviewed	Findings
2-5 Aviation Police Manual	1	Unfounded
1-4 Biased Based Policing/Profiling	2	x2 Unfounded
4-24 Civil Disputes	2	x2 Exonerated
2-68 Interviews and Interrogations	1	Exonerated
2-40 Misdemeanor Traffic and City Ordinance Enforcement	1	Unfounded
3-13 Officer's Duties and Conduct	14	x8 Exonerated, x5 Unfounded, x1 Not Sustained
1-1 Personnel Code of Conduct	42	x15 Exonerated, x15 Unfounded, x7 Not Sustained, x5 Sustained
2-60 Preliminary and Follow up Criminal Investigations	6	x3 Exonerated, x2 Not Sustained, x1 Unfounded
2-16 Records	3	x1 Exonerated, x1 Unfounded, x1 Not Sustained
2-19 Response to Behavioral Health Issues	2	x2 Exonerated
2-33 Rights and Safety of Onlookers	4	x3 Sustained, x1 Exonerated
2-71 Search and Seizure Without a Warrant	3	x2 Exonerated, x1 Unfounded
2-73 Submission of Evidence, Confiscated Property, and Found Items	1	Unfounded
2-52 Use of Force-General	10	x9 Unfounded, x1 Exonerated
2-56 Use of Force—Reporting by Department Personnel	7	x4 Unfounded, x2 Admin Closed, x1 Sustained
2-8 Use of On-Body Recording Devices	1	SNBOOC

Table 4. SOPs reviewed in completed CPOA Investigations Data Source: IA Pro- January 1st 2021-June 30th 2021 SNBOOC-Sustained Violation Not Based on Original Complaint

## Chief Non-Concurrences with CPOAB findings

This sub-section identifies cases when the Chief of Police did not concur with CPOAB proposed findings or disciplinary recommendations concerning APD employee. Oversight Ordinance section (§ 9-4-1-4-C-3-g) stipulates "Imposition of the recommended discipline is at the discretion of the Chief of Police. However, if the Chief of Police does not follow the disciplinary recommendation of the Board, the Chief of Police shall respond in writing, within 30 days of the department's final disciplinary decision, with a detailed explanation of the reason as to why the recommended discipline was not imposed. The Chief shall identify the specific findings of the Board with which the Chief disagrees, or any other basis upon which the Chief declined the Board's disciplinary recommendation". During this reporting period, the CPOAB received two (CPC 249-20, CPC 293-20) non-concurrences from the Chief of Police. (See Appendix III-1 & 2)



# Section II. Employee and Complainant Demographics

Section § 9-4-1-10-B of the Oversight Ordinance requires reporting of demographic information pertinent to subject officers and complainants in the semi-annual reporting. This section is divided into two sub-sections, first will provide information for APD employees identified in complaints investigated while the second sub-section reports on demographics of complainants who filed complaints with the Agency during January 1<sup>st</sup> 2021 to June 30<sup>th</sup> 2021.

## **Employee Demographics**

Complaints can be filed against both sworn and non-sworn employees of the Albuquerque Police Department. A total of 103 APD employees were identified in complaints investigated during this reporting period. Out of 118 total complaints investigated during the reporting period, 79 provided information regarding sworn and non-sworn APD employees while 39 complaints did not identify involved employees in the IA Pro database. Of those 39 complaints that did not identify employee information, 22 are 'Active Investigations', 12 were 'Administratively Closed', 4 are in 'Initial' phase of investigative process, and 1 complaint was against 'APD Department' at the time when information was retrieved from the database. Note that one complaint can have more than one employee involved, we might have information of one employee in a particular complaint but that complaint may have missing information about other employees.

As required by the Oversight Ordinance and the CASA, this sub-section reports on demographic characteristics of APD employees who were identified in civilian police complaints investigated during this reporting period. The information reported here provides a snapshot of the employee's rank; includes information on employees by the number of times they were identified in complaints investigated, assigned bureau and division, race & ethnicity, gender and median age. Table 5 below illustrates the total number of APD employees by their race, ethnicity and gender as of June 2021.



Race & Ethnicity	Female	Male	Total
American Indian or Alaskan Native	16	18	34
Asian (Not Hispanic or Latino)	3	14	17
Black or African American	3	28	31
Hispanic or Latino	265	422	687
Native Hawaiian or Other Pacific Islander	1	6	7
Two or More Races (Not Hispanic or Latino)	11	17	28
White (Not Hispanic or Latino)	173	503	676
Total	472	1008	<u>1480</u>

Table 5. APD Employee Demographics as of June 2021 Data Source: City of Albuquerque, Human Resources

## Employee's Rank

As stated earlier, 103 employees were identified in complaints investigated during the current reporting period. Among those, 38 were Police Officer's 1<sup>st</sup> class and 17 were Senior Police Officer 1<sup>st</sup> class. Please note that 3 officers received complaints at different ranks which led to increase in the total number in the figure below. Figure 4 below provides information regarding all employee's rank who are identified in complaints investigated at the time of incident.





Figure 4. Employees Rank Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021

## Employee's Involved in Complaint Investigations

This sub-section identifies the number of complaints investigated and the number of employees involved in those complaints. As already highlighted, of the total 118 complaints investigated during the reporting period, 79 provided information about involved employees. As seen in table 6.1 below, 50 complaints identified involvement from one APD employee. 25 complaints identified two employees and 1 complaint investigated during this period concerned 6 employees.

Number of Complaints	Concerned Employees
50	1
25	2
1	3
2	4
1	6

Table 6.1 Complaints Investigated & Employees involvedData Source: IA Pro- January 1st 2021-June 30th 2021



This sub-section reports on the number of times APD employees were involved in complaints investigated during this reporting period. Table 6.2 below provides snapshot of employees involved and times they were involved in the complaint investigations.

Number of Employees	Times Involved
90	1
12	2
1	3

Table 6.2 Times Employees involvedData Source: IA Pro- January 1st 2021-June 30th 2021

#### Employee's Assigned Bureau

This sub-section provides information pertinent to the bureau of involved employees at the time when a misconduct complaint was investigated by the Agency. There are five bureaus in APD which includes Field Services, Professional Standards and Accountability, Investigative, Special Operations and Management Services and Support Bureau. Figure 5 highlights all the employees who were the recipient of complaints by their assigned bureaus. Note that 14 employees did not have information regarding their assigned bureau in the database and 1 employee transferred bureaus and was identified in complaints as part of two separate bureaus at the time of complaint receipt.



Figure 5. Employee's Assigned Bureau Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021



## Employee's Assigned Division

This sub-section provides information related to employee's division at the time when a misconduct complaint was investigated by the Agency. Total of 18 employees who received complaints were assigned to the Northeast area command division while 16 employees from Southeast area command division were identified during this reporting period. 5 employees transferred divisions and received complaints at different divisions. Further breakdown of employees by their assigned division at the time when complaints was investigated by the Agency is illustrated in figure 6 below. Note that 14 employees did not have information regarding their assigned division in the database.



Figure 6. Employee's Assigned Division Data Source: IA Pro- January 1st 2021-June 30th 2021



## Employee's Gender, Ethnicity and Race

The CASA and the Oversight Ordinance require capturing demographic information of APD employees who were the recipient of civilian police complaints. Reporting on such information help identify the trends and biases of employees originating specifically due to the race and gender and will also help the CPOAB to provide policy, training and procedural recommendations to APD. As seen in the figure 7, approximately 93% of APD employees identified in complaints investigated were of white race and approximately 76% were male. Of the total 96 white employees, 47 were white (Hispanics) and 49 were white (Non-Hispanics).



Figure 7. Employee's Gender, Ethnicity & Race Data Source: IA Pro- January 1st 2021-June 30th 2021

#### Employee's Median Age

This sub-section shows the median age range of all employees who were identified in misconduct complaints investigation during this reporting period. 20 employees were in the age group of 26-30 years while 19 were between 31-35 years old at the time of the incident. The youngest APD employee receiving complaint was 21 years old while the oldest employee was 61 years old at time when the incident occurred. Figure 8 below



provides information regarding all employees' age who were identified in civilian police complaints.



Figure 8. Employee's Median Age Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021



# Complainant's Demographics

This section identifies complainant's demographic information for this reporting period. To fulfil the CASA requirement, the Agency amended its complaint forms in order to capture additional data for involved complainants. For the current reporting period, the Agency investigated 118 civilian police complaints involving 120 complainants. 4 out of those filed complaints anonymously. The data provided in this section provides information on complainants' gender, race, ethnicity, sexual orientation, mental health status, median age, housing status (homeless), and also reports on whether complainants opted for mediation when they filed complaints with the Agency.

During this reporting period, 4 complainants filed complaints with the Agency more than once. 6 complaints identified 2 complainants, out of those 6, 2 identified APD personnel along with citizen complainants. The source of data reported in this section is from the complaint form 'Optional Demographic Section'. Note that information reported in this section mirrors the information reported by the citizen in the complaint form. The complainant might state they do not have mental illness in the complaint, but is later determined that they have mental health issues. The information reported here will state 'No' mental illness as stated by the complainant on the complaint form. Some data is not reported by complainants regarding the demographic characteristics which will be highlighted alongside each sub-section.

Since this section is 'optional' while filing the complaint form, several complainants skipped this demographic section and did not provide any information. Some complaints were received via direct email, blue team or through written memorandum by the Agency which do not have any demographic information regarding complainants. This caused a significant large number of missing information. Another reason for missing information is due to old complaint forms which did not capture all the information as required in the new complaint form. Notably, some complaints are filed by citizens on behalf of other individuals. Demographic information captured may not have information of the actual complainant and may have information of those submitting



the complaint form. Sub-sections below highlight demographic information for complainants from January 1<sup>st</sup> 2021 to June 30<sup>th</sup> 2021.

#### **Complainant Gender**

This sub-section provides information regarding the gender of complainants who filed complaints during this reporting period. Of the total 120 complainants, Male were 55 compared to 60 Female complainants. 2 anonymous complainants identified themselves as male. During this period,



5 complainants did not record information about gender when the complaint was filed with the Agency.

#### Complainant Race & Ethnicity

Data on race and ethnicity will help identify problems and population at risk, which is crucial information for policymakers in making effective decisions. The data will also help understand the underlying causes of problems faced by specific groups of population due to police misconduct. It will help understand if police officers are complying with civil rights law and will also help detect evidence of discrimination against certain population segments. As seen in figure 9, white complainants comprised of the largest percentage (approx. 32%). 50% of the complainants did not report on race while submitting complaint with the Agency. Individuals with Hispanic ethnicity has slightly large percentage (approx. 23%) compare to non-Hispanic (approx. 21%) with (approx. 56%) complainants not identifying information about ethnicity.





Figure 9. Complainants Race & Ethnicity Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021

#### **Complainant Sexual Orientation**

Per the CASA agreement, the Agency and APD are mandated to collect data regarding the sexual orientation of citizens to identify possible biases among specific population segments. Discrimination and harassment by law enforcement based on



an individual's sexual orientation hinders the process of effective policing, breaks community trust and prevents officers from protecting and serving communities. For the complaints investigated during this period, approximately 33% of the complainants were heterosexual while a significantly larger number (approx. 57%) of the complainants did not provide information regarding their sexual orientation.



## Complainant Mental Health Status

This sub-section provides information pertinent to mental health status of complainants. Paragraph 175 of the CASA states "APD and the Civilian Police Oversight Agency shall track allegations regarding misconduct involving individuals who are known to be homeless or have a mental illness, even if the complainant does not specifically label the



*misconduct as such*". The CPOA updated the complaint form to comply with the Department of Justice requirements by adding questions to determine if complainants experience mental health issues or struggled with homelessness. For this reporting period, 15 complainants stated they were experiencing mental health issues while 55 reported 'No' mental health issues. 50 complainants did not identify whether they experience any mental health issues.

#### **Complainant Housing Status**

Albuquerque has a significantly large segment of homeless population. Police engages with such groups on a daily basis. DOJ findings concluded that APD tended to use excessive force against the homeless population group and have reiterated in the CASA to capture information regarding complainants' housing status. The information reported in this subsection identifies if the complainant struggle with homelessness as well as if they were homeless at the time of interaction with the APD. As seen in figure 10 below, 45% of the individuals who filed complainant reported they struggle with homelessness. 54 % did not report on this information. 52% of the complainants stated they were not homeless when the incident occurred while 3 complainants stated they were homeless at the time of incident. Again, a significantly large number, 45% did not report on this information.





Figure 10. Complainant Housing Status Homeless ATOI (At time of incident) Data Source: IA Pro- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021

#### **Complainant Interest in Mediation**

One of the first questions in the Agency's complaint form asks individuals if they are interested in resolving the dispute through mediation. The data reported in this subsection is retrieved from the complaint forms submitted by complainants during this reporting period. The form gives the



option to the complainant to indicate if they are interested, not interested in mediation or would like more information on the process. Some complainants choose to simply not respond to the question. This data only highlights the complainant's perspective and records their respective interest in mediation.

Mediation program was reinstated for one year during the month of July 2020. The Agency started sending eligible complaints to Alternative Dispute Resolution (ADR), which is a City department tasked with conducting mediation. At this time, there is not enough data to suggest whether the program is effective or not. The Agency is mandated by the court



stipulation to report on mediation program and to identify substance of complaints that are sent for mediation, whether mediation was successful or not, officer's and complainant participation in mediation. The Agency will have reasonable data at the end of the one year from the initiation date of the program. During this period, 58% of the individuals who answered the question about mediation in the complaint form reported they are either interested in mediation or need more information about the process.

### Complainant Median Age

This sub-section highlights the median age of complainants who filed complaints during the first six months of 2021. 66 complainants reported on their age when submitting complaints with the Agency while 54 individuals did not report their age. The youngest complainant was 16 years old while the oldest was 74 years old. Of those complainants who reported their age, the largest percentage of complainants (10%) were between the age group of 41 to 45 years old. Figure 11 below provide details about complainants' age group for this reporting period.



Figure 11. Complainants Median Age Data Source: IA Pro- January 1st 2021-June 30th 2021



# Section III. APD Use of Force Incidents

The information underlined in this section will report on the number of Use of Force incidents that were received and investigated by Internal Affairs Force Division (IAFD) during this reporting period and the CPOAB review of Level 3 Use of Force cases. There was a total of 344 Level 1 and 2 and 81 Level 3/Serious Uses of Force (SUOF) cases from the period beginning January 1<sup>st</sup> 2021 to June 30<sup>th</sup> 2021. Sub-sections below provide detailed information regarding area commands where these incidents occurred, call type associated with force events and serious uses of force cases that were reviewed by the CPOAB during this reporting period.

SOP 2-52 (Use of Force-General) outlines the list of all events which will be classified among three force levels. All Level 3 force incidents will be identified as serious uses of force in this report. SOP 2-53-2-M define different level of force as:

- Level 1 Use of Force: Force that is likely to cause only transitory pain, disorientation, and/or discomfort during its application as a means of gaining compliance.
  - a. This includes techniques that are not reasonably expected to cause injury, do not result in an actual injury, and are not likely to result in a complaint of injury (i.e., pain compliance techniques and resisted handcuffing).
  - b. Shows of force, including: pointing a firearm, beanbag shotgun, 40-millimeter impact launcher, OC spray, or ECW at an individual, or using an ECW to "paint" an individual with the laser sight or utilizing a warning arc. A show of force is reportable as a Level 1 use of force.
  - c. Level 1 use of force does not include interaction meant to guide, assist, or control an individual who is offering minimal resistance.
- Level 2 Use of Force: Force that causes injury, could reasonably be expected to cause injury, or results in a complaint of injury.



- a. Level 2 use of force includes: i. Use of an ECW, including where an ECW is fired at an individual but misses; ii. Use of a beanbag shotgun or 40-millimeter impact launcher, including where it is fired at an individual but misses; iii. OC spray use including where it is sprayed at an individual but misses; iv. Empty-hand techniques (e.g., strikes, kicks, takedowns, distraction techniques, or leg sweeps); and v. Strikes and attempted strikes with impact weapons. This excludes strikes to the head, neck, throat, chest, or groin, with a beanbag shotgun or 40-millimeter impact launcher and strikes to the head, neck, throat, torso, or groin with a baton or improvised impact weapon, which are considered Level 3 uses of force.
- Level 3 Use of Force: Force that results in, or could reasonably result in, serious physical injury, hospitalization, or death.

a. Level 3 use of force includes: i. Use of deadly force; ii. Critical firearm discharges; iii. Use of force resulting in death or serious physical injury; iv. Use of force resulting in hospitalization; v. Strikes to the head, neck, throat, chest, or groin with a beanbag shotgun or 40-millimeter impact launcher and strikes to the head, neck, throat, torso, or groin with a baton or improvised impact weapon; vi. Use of force resulting in a loss of consciousness; vii. Police Service Dog bites; viii. Three or more applications of an ECW on an individual during a single interaction, regardless of the mode or duration of the application, and regardless of whether the applications are by the same or different officers; ix. ECW application on an individual during a single interaction for longer than 15 seconds, whether continuous or consecutive, regardless of the mode of application; x. Neck holds; xi. Four or more strikes with a baton or improvised impact weapon; and xii. Any Level 2 use of force against a handcuffed individual.


### Level of Force Used by Area Commands

Among all use of force incidents, majority of the events occurred in southeast area command totaling 112 events. For southeast area command, level 1 force was reviewed and investigated 32 times, level 2 force 65 times while level 3 force event was investigated 15 times during the reporting period. Note that IAFD does not investigate level 1 use of force and these are forwarded to the respective area commands. Prisoner Transport Center (PTC) is within valley area command's jurisdiction, however cases occurring at PTC are reported separately. Out of Area suggests use of force incidents occurring outside the jurisdiction of APD area commands. Breakdown of force incidents that occurred during these six months by the area command for all levels of use of force is highlighted in the figure below.



Figure 12. Level of force by Area Commands PTC: Prisoner Transport Center Data Source: IAFD report to CPOAB- January 1<sup>st</sup> 2021-June 30<sup>th</sup> 2021

#### Type of Calls associated with Force Event

For a total of 425 use of force cases received and investigated by IAFD during these six months, it is important to identify what type of calls led to these force events. This sub-



section will provide count of all call types which resulted in officer using some level of force against an individual(s). As seen in the table below, majority of the calls leading to a Use of Force event resulted from 'Family Dispute' and 'Disturbance'. Complete list of these calls by count is provided in the table below.

Call Type	Count
Family Dispute	72
Disturbance	67
Suspicious Person/Vehicle	40
Suicide	30
Aggravated Assault/Battery	27
Wanted Person	23
Behavioral Health	17
Continuation-Early Force Event	17
Onsite Suspicious Person/Vehicle	17
Drunk Driver	11
Fight in Progress	10
SWAT	9
Traffic Stop	7
Vandalism	7
Shooting	6
Armed Robbery Commercial	5
Auto Theft	5
Burglary Auto	5
Burglary Residence	5
Stolen Vehicle Found	5
Burglary Commercial	4
Shots Fired	4
Auto/Carjacking	3
Traffic Accident/Injuries	3
Welfare Check	3
Onsite Disturbance	2
Tactical Assistance	2
Traffic Accident/No Injuries	2
ALPR Hit	1
Armed Robbery Individual	1
Bait Vehicle Theft	1
Theft/Fraud/Embezzlement	1
Battery	1
Contact	1
Bomb Threat	1
Demonstration	1
DOA	1
DV Escort	1
Narcotics	1
Neighbor Trouble	1
Onsite Auto Theft	1
Sleeping Individuals	1
Sex Offense	1
Shoplifting	1
Stabbing	1
Fotal	425



Table 8. Call types associated with use of force eventData Source: IA Pro- January 1st 2021-June 30th 2021

#### CPOAB Review of SUOF/Level 3 UOF cases

The Board during this reporting period reviewed 12 Serious Use of Force Cases. As defined in the policy, the Board review these cases after the review by the Force Review Board. List of SUOF cases, the CPOA Executive Director findings and the Board's disposition of these cases is identified below:

#### 1- APD Case # 19-0070442 (See Appendix III-3):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Sustained' for the Use of Force where the investigation determines, by a preponderance of the evidence, the alleged misconduct did occur. This violation was a Level 7 and Executive Director recommended 'Verbal Reprimand' for Officer 1. CPOAB concurs with the findings of the Executive Director in this case.

#### 2- APD Case # 19-0075407 (See Appendix III-4):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 3- APD Case # 19-0089586 (See Appendix III-5):

Executive Director review finds  $\rightarrow$  Officer's 1 & Sergeant 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 4- APD Case # 19-0093619 (See Appendix III-6):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged



conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 5- APD Case # 20-0004251 (See Appendix III-7):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 6- APD Case # 20-0006203 (See Appendix III-8):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 7- APD Case # 20-0007881 (See Appendix III-9):

Executive Director review finds  $\rightarrow$  Officer's 1 & Officer's 2 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 8- APD Case # 20-0008932 (See Appendix III-10):

Executive Director review finds  $\rightarrow$  Officer's 1 & Sergeant 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 9- APD Case # 20-0009181 (See Appendix III-11):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Not Sustained' for the Use of Force where the investigation is unable to determine, by a preponderance of the evidence,



whether the alleged misconduct occurred. CPOAB concurs with the findings of the Executive Director in this case.

#### 10- APD Case # 20-0010100 (See Appendix III-12):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 11- APD Case # 20-0011970 (See Appendix III-13):

Executive Director review finds  $\rightarrow$  Officer's 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 12- APD Case # 20-0027063 (See Appendix III-14):

Executive Director review finds  $\rightarrow$  Officer's 1 & Sergeant 1 conduct 'Exonerated' for the Use of Force where the investigation determines, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. CPOAB concurs with the findings of the Executive Director in this case.

#### 13- APD Case # 19-0077270:

Executive Director asked the Board to request the full investigation file prior to making any findings in this case from the Force Review Board. CPOAB made a motion to request full case investigation file for this case.



# Section IV. Public Outreach

This section highlights public outreach initiatives undertaken by the CPOA and the Board during this reporting period. In response to the Governor's public health order, CPOA/CPOAB continued all public meetings via Zoom video conference. There was a total

Mission Statement "Outreach will promote the mission of the CPOAB and be the bridge for communication with the community."

of *six* Outreach Sub-committee Board meetings. Member Chantal Galloway will continue her role as the Chair for the Outreach Sub-committee for 2021-2022 Board cycle. Sub-committee efforts were focused on supporting the needs of the Agency and the Board, while also including the ongoing community engagement between the CPOA and the community policing councils (CPC's). Public Outreach activities during this reporting period are highlighted below:

- The Community Policing Council liaison, Kelly Mensah officially started with the Agency in the month of January.
- Community Engagement Specialist M.s Amanda Bustos resigned from the CPOA during this reporting period. She served the Agency for four years. The position remained unfilled by the end of this period.
- Outreach Sub-committee focused efforts on developing Social Media policy for the Board. Member Nixon is assigned with this task and presented a draft policy for review.
- Outreach Sub-committee discussed and developed solutions for the onboarding of
  prospective Board members to provide a realistic insight as to what the volunteer
  commitment for the CPOA Board involves. Sub-committee also discussed how CPC
  members should be encouraged to apply to become CPOA Board members given that they
  already receive similar volunteer training into APD policies and practices. Outreach Subcommittee also discussed the need to analyze data and current policies and procedures with
  regards to the work volunteer members are tasked with, specifically regarding which cases
  to review.
- Discussions at the outreach Sub-committee also focused on the area of Board member training as required by the Oversight Ordinance and the CASA. It includes updating



training materials beginning with the Diversity and inclusion trainings for the Board. Several members of the Board met with outside vendor to discuss possible training opportunity.

- CPC Liaison Kelly Mensah represented the CPOA at the 2/27/2021 CPC Summit. He
  presented to each community policing council about the need for more robust involvements
  within the CPCs. Mr. Mensah also worked on mixing up CPC members between different
  area commands to reinvigorate the CPCs.
- Outreach Sub-committee also spent significant amount of time during this reporting period discussing case review process and how it impacts Board member turnover. The Subcommittee discussed recommending authorizating the use of CPOA/CPOAB attorney's time to work alongside the Executive Director in exploring whether the CASA or the Oversight Ordinance provides opportunity to the Board to no longer review each civilian complaint and only review appeals and have an audit function.
- Foothills CPC submitted their Annual report and can be found online on the CPC website. For detailed CPCs activities during this reporting period, refer to each area command annual report at: https://www.cabq.gov/community-policing-council/community-policingcouncils-annual-reports
- Outreach Sub-committee discussed efforts being made with the City Council regarding the delay in selecting new Board members from the pool of applicants.
- Sub-committee discussed community engagement and mediation brochures. Changes were identified and committee agreed that collateral materials would be utilized until they are finished.
- Director Harness provided an update on the newly hired CPC Office Assistant who started the work with the CPCs in the month of May. He also discussed the Community Policing Council's concerns and their request for an MOU between the CPOA and CPC's. Kelly Mensah, CPC Liaison worked with the CPC's in drafting the MOU which remained a work-in-progress throughout this reporting period. Director Harness also provided an update on the budget for the CPOA which includes funding for the CPC's.
- Director Harness updated the Outreach Sub-committee on discussions during the meeting between the City Council, Department of Justice, and the CPOA regarding CPOA Board member appointments.



- CPC Liaison met with local YouTube producer to support the CPCs community engagement efforts and explored options for content geared towards a younger pool of CPC candidates.
- Discussions were held regarding the CPOA collaboration with the Albuquerque Community Safety (ACS) Department. The CPOA showed interest in collaborating resources between Crisis Intervention Team (CIT) and the ACS department for complainants who need additional "case management" services. This collaboration would essentially happen after a preliminary investigation was conducted and the CPOA can no longer support the needs of the complainants due to the viability of a complaint. This would help streamline the workload for investigative staff and better meet the needs of some of the complainants that engage in the process.
- Director Harness provided a template for a Memorandum of Understanding (MOU) to the CPCs detailing the authority between the Agency and the CPCs.
- On May 5<sup>th</sup> 2021, Southwest CPC focused on the Officer Accountability Project with a discussion titled "The Other Side of Law & Order, Part: The Impacts of Officer's Misconduct".
- Director Harness appeared on the panel at the Valley CPC in the month of June and provided an update on IMR-13 and the status conference.
- Director Harness also worked with CPC Liaison to explore hiring new police officers and reviewing recruiting obligations under the CASA.
- Director Harness met with the CPC monitor Dr. Rickman who suggested the need for revamping the CPC website. CPC Liaison and office assistant worked on updating the CPC website.
- Director Harness informed the Outreach Sub-committee regarding the meetings between the CPOA, DOJ and the City Council. Board members appointments, creation of a selection committee to appoint new members and revision of the CPOA Oversight Ordinance to be in alignment with the CASA were discussed. Director also emphasized on how the revisions will be beneficial to the CPOAB and its ability to comply with the requirements of the CASA.
- Outreach Sub-committee recommended two solutions to the training and ride along requirements which were discussed at the meeting with the IMT. (a) NACOLE/Training



Takeaway Form and (b) The standard of a minimum of 8 hours of "Ride Along" time be used to satisfy the requirement of 2 ride along/6 months requirement set forth in the CASA. The 8 hours can be broken up as needed to accommodate Board members' schedules.

- There was ongoing discussion regarding how the CPCs will held meetings once COVID-19 restrictions are eliminated. Community Centers will likely not reopen before August so CPCs will continue to meet via zoom in the meantime. A hybrid solution is also being explored once the community centers are reopened.
- There were two meetings held during the IMT visit regarding appointment of Board positions. Director Harness updated the Sub-committee that there may be additional vetting questions added to the application to assess a candidate's familiarity with the CASA and Oversight. For example, have you read the CASA or have you attended a CPOAB Meeting.



Section V. CPOA/Board Policy Activities, Policy Recommendations provided to APD, CPOAB Training Status & Legislative Amendments to Oversight Ordinance and Policies and Procedures

As defined in the Oversight Ordinance, an important role of the CPOA/Board is to "Provide input, guidance and recommendations to the City Council, the Mayor and the Chief of Police for the development of policy for the Albuquerque Police Department". The Oversight Ordinance requires the Board and the Agency to recommend policies, training, programs, and other procedural suggestions to the APD. The Oversight Ordinance stipulates "The Board must dedicate a majority (more than 50%) of its time to policy recommendations". This section provides a snapshot of the activities that the Board dedicated to policy and other important matters related to APD during the current reporting period. During the first year of its existence the Board created a set of operating procedures designed to meet their obligations per the Oversight Ordinance. To serve this mission, the Board created Policy and Procedures Review Sub-Committee (PnP) that reviews APD policies and procedures, and makes recommendations on changes to ensure that compliance and consistency aligns with the CPOA's mission.

A critical function of the CPOA and the Board is to provide information regarding the APD policy processes to the public. This function is enhanced when CPOA/Board participates directly in the policy development process at APD and reports the results to the public. CPOA/Board recommendations are given serious consideration in the APD policy development and review process. Board members, the CPOA Executive Director and staff regularly participate in Policy and Procedure Unit (formerly Office of Policy Analysis OPA) meetings where new policies and modifications to existing policies are presented for review by APD subject matter experts. The members are presented with the opportunity to ask questions and recommend policy changes. The Board designee and the CPOA Executive Director also attend the Policy and Procedures Review Board (PPRB) meetings to finalize and vote on the SOPs before they reach the CPOAB for 30-day review, the independent monitor (if it is CASA related policy) and the Chief of APD for final approval and publishing.



Starting January 1<sup>st</sup> 2021 and ending June 30<sup>th</sup> 2021, CPOA/Board were involved in numerous policy related activities and other issues at the department. These activities are listed below:

• List of Policies that were presented at Policy and Procedures Review Unit (formerly Office of Policy Analysis) includes the following:

Policies presented at Policy and Procedures Review UnitSOP 2-36 Police Press Relations and Release of Police IdentificationPhotographsSOP 2-64 Violence Intervention Program VIP Custom NotificationDeliveriesSOP 1-36 Officer Wellness ProgramSOP 1-50 Gun Violence Reduction UnitSOP 2-7 Damage to Civilian PropertySOP 1-22 (Currently 2-89) Automated License Plate Reader ProgramSOP 1-80 (Formerly 6-5) Prisoner Transport UnitSOP 2-10 Use of Emergency CommunicationsSOP 2-69 Informants
PhotographsSOP 2-64 Violence Intervention Program VIP Custom Notification DeliveriesSOP 1-36 Officer Wellness ProgramSOP 1-50 Gun Violence Reduction UnitSOP 2-7 Damage to Civilian PropertySOP 1-22 (Currently 2-89) Automated License Plate Reader ProgramSOP 1-80 (Formerly 6-5) Prisoner Transport UnitSOP 2-10 Use of Emergency Communications
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SOP 1-80 (Formerly 6-5) Prisoner Transport Unit         SOP 2-10 Use of Emergency Communications
SOP 2-10 Use of Emergency Communications
SOP 2-69 Informants
SOP 3-50 Forms Control
SOP 1-12 (Formerly 1-45) Volunteer and Internship Program
SOP 1-54 (Formerly 4-2) Honor Guard Team
SOP 2-14 Use of Cell-Site Simulator Technology
SOP 2-15 Small Unmanned Aircraft System (sUAS) Operations
SOP 2-27 Rescue Task Force
SOP 2-107 Use of Crime Scene Specialist (CSS) Unit
SOP 3-15 Sworn Personnel Positions and Seniority
SOP 3-16 Seniority-To be deleted
SOP 3-40 Civil Litigation Process
SOP 1-14 Rapid Accountability Diversion Program
SOP 1-17 Aviation Division
SOP 1-31 Court Services Unit
SOP 1-75 Planning Division
SOP 2-75 Request for Legal Opinions for the City Attorney
SOP 3-23 Retirement Observance



SOP 1-44 (Formerly 8-12) False Alarms Unit
SOT 1-44 (romeny 8-12) Parse Alarms Ont
SOP 1-57 (Formerly 5-7) Identification and Disposition Unit
SOP 2-59 Extreme Risk Firearm Protection Orders Procedures
SOP 2-108 Electronic Communications Privacy Act (ECPA) Procedures
SOP 3-31 Physical Fitness Assessment
SOP 1-21 (Currently 4-14) Bicycle Patrol
SOP 1-86 (Formerly 8-7) Report Review Unit
SOP 1-93 (Formerly 8-11) Telephone Reporting Unit (TRU)
SOP 2-5 Department Vehicles
SOP 2-63 Crime Stoppers Investigations
SOP 2-99 Naloxone Policy
SOP 2-113 Custom Notification Gun Buy-Back (CNGBB) Program
SOP 1-2 Social Media
SOP 1-19 Shield Unit
SOP 1-83 (Currently 5-9 and 5-10) Real Time Crime Center
SOP 2-28 (Formerly 3-20) Flood Control Channel Action Plan (Code
Raft)
SOP 2-81 Off-Duty Conduct: Power of Arrest

• List of Policies and forms that were presented at Policy and Procedures Review Board (PPRB) includes the following:

Policies and Forms presented at PPRB
SOP 3-12 Awards and Recognition
Form- Criminal Nuisance Abatement Unit (CNAU)
Form- Law Enforcement Officers Safety Act Request for APD
Firearms Qualification
Form- PD 4606 Locker #505 Student's Clothing Bank APD Referral
Form
SOP 2-65 Language Access Procedure
SOP 3-6 Language Access Policy
SOP 1-56 (Currently 6-12) Horse Mounted Unit
Form- Horse Mounted Unit Donor Horse Agreement Form
Form- Horse Mounted Unit Horse Release Agreement Form



Form- APD Transport Unit Daily Inspection Log
SOP 1-15 Air Support Unit
Form- Problem-Oriented Policing Project Form
SOP 2-1 Uniforms
SOP 1-50 Gun Violence Reduction Unit
SOP 2-36 Police Press Relations and Release of Police Identification
SOP 2-64 Violence Intervention Program (VIP) Custom Notification Deliveries
SOP 3-33 Performance Evaluation and Management System (PEMS)
Form- Course Development Requirements Form
Form- Document Requirements Form
Form- Survey Development Requirements Form
Form- Test Development Requirements Form
Form- TNA Part 1- Training Development Request Form
Form- TNA Part 2- Training Needs Assessment Form
SOP 2-7 Damage to Civilian Property
SOP 2-37 Meal Breaks
Form- Performance Evaluation and Management System Command
Initiated Assessment Form Form- Performance Evaluation and Management System Employee
Self-Assessment Form
Form- Performance Evaluation and Management System Level 1 Assessment Form
Form- Performance Evaluation and Management System Level 2
Assessment Form Form- Performance Evaluation and Management System Monitoring
Plan Form
Form- Performance Evaluation and Management System Monitoring Plan Status Report Form
SOP 1-36 Officer Wellness Program
SOP 2-27 Rescue Task Force (To be archived)
SOP 2-69 Informants
SOP 2-98 Gunshot Detection Procedure
Domestic Violence Packet
Form- NCIC Triple 1 Form
Form- Request for CADs Update or Change Form
SOP 3-50 Forms Control
SOP 2-10 Use of Emergency Communications
SOP 2-14 Use of Cell-Site Simulator (CSS) Technology



SOP 2-15 Small Unmanned Aircraft System (sUAS) Operations
Child Exploitation Detail (CED) Department Patch
SOP 3-41 Complaints Involving Department Personnel
Form- Electronic Communications Privacy Act Warrant Tracking Form
Form- Electronic Support Unit UAS Mission Checklist
Form- Letter of Notification
Form- Electronic Support Unit UAS Mission Log
SOP 3-46 Discipline System
Form- Homicide Worksheet for Primary Briefing
Form- Consent to Search Digital Devices
SOP 1-54 (Formerly 4-2) Honor Guard Team
SOP 1-75 (Formerly 8-1) Planning Division
SOP 2-107 Use of Crime Scene Specialist (CSS) Unit
SOP 2-75 Request for Legal Opinions from the City Attorney (To be archived)
Form- Respirator Fit Test Record Form
Form- Critical Incident Referral Form
Form- Beat & Area Command Familiarity Quiz Form
Form- Consent to Assume Online Presence Form
Form- Consent to Use Digital Media File(s) for Undercover Operations Form
Form- APD Fleet Management Van Pre-Inspection Form
Form- APD Fleet Management Truck Pre-Inspection Form
Form- APD Fleet Management SUV Pre-Inspection Form
Form- APD Fleet Management Car Pre-Inspection Form
Form- Receipt and Agreement for a Permanently Assigned/Take Home Vehicle Form
Form- Pool Car Check-Out Log Form
Form- Laser Log Form
Form- Citation Log Form
Form- Identification Cards and Driver's License Log Form
Form- Skip License Plate Log Form
Form- Permission to Search for Body Samples Form
Form- Chain of Command Discipline Recommendation Form
Form- Crisis Intervention Call Review Form
Form- Chain of Custody Form



- The City Administration appointed two executive positions to oversee the Albuquerque Police Department to include the Chief of Police and the Superintendent of Police Reform/Deputy Chief Administrative Officer (Superintendent) in March 2021. The Chief of Police retired as a commander from APD in 2014, became Chief of Police in the Pueblo of Laguna and returned to APD in 2017 as the Deputy Chief of Police at the Field Services Bureau. Newly hired Superintendent is a four-time police chief who is tasked with vital pieces of the reform effort. The Superintendent oversees the Training Academy Division, the Internal Affairs Professional Standards Division, Internal Affairs Force Division, Crisis Intervention Division and Behavioral Health Section. (See Appendix III-15-APD organizational chart)
- A joint motion was filed with the Court in February 2021 establishing a temporary External Force Investigation Team (EFIT) to assist APD in conducting quality and timely investigations of Level 2 and Level 3 uses of force. EFIT is primarily designed to assist, evaluate and provide guidance to IAFD personnel. EFIT's work will be evaluated in the same manner as APD by the IMT and DOJ for the duration of the contract term. In April 2021, the City had advertised a Request for Letters of Interest outlining requirements for potential vendors, worked closely with the Department of Justice in the selection process, and selected a vendor.
- City Attorney's office updated the Board on the work in progress as it relates to the Board's review of serious use of force cases post Force Review Board.
- The Agency posted for 3 new investigative positions in the month of January 2021 and added two new investigators to the staff during this period. Investigator Erin O'Neil also resigned during this reporting period. The Executive Director notified the Board that Agency will be working with the City Legal to draft request for proposal for outside vendor in helping Agency with the case load.
- Investigators at the Agency attended Daigle internal affairs training. Newer investigators went through initial internal affairs training and experienced investigators that had already taken the initial training went through advanced training for certification.
- Deputy Commander Sean Waite who has been assigned to oversee APD's Office of Policy Analysis and other CASA related compliance tasks attended January 7<sup>th</sup> Board's Policy and Procedure Review Sub-committee meeting. He expressed interest in continuing the



interaction with the policy Sub-committee. He identified his immediate goals to include; shortening the SOP review timelines (CASA related SOPs are reviewed in timely manner however non-CASA SOP not reviewed in time), standardizing the SOP format, involving City Legal earlier in the process. Deputy Commander also updated the Sub-committee on the status of SOP 3-52 that concerns the policy development process.

- Ad-Hoc work group of the Board was voted to be withdrawn from the agenda. The committee struggled to gain traction on this item due to other significant demands of the Board.
- The Board discussed the Independent Monitoring Team request for providing mechanism or testing matrix that suggests members of the Board received required training mandated by the Oversight Ordinance and the CASA. Some members raised concerns regarding Board being a volunteer body and this task adds up more responsibilities, is time consuming and decrease the effectiveness of the Board.
- At February 11<sup>th</sup> 2021 Board meeting, Acting Commander Chris Patterson gave a presentation on Tier 4 Use of Force Training. This training includes defensive tactics training, UOF lectures, shoot on the move training, foot pursuit, UOF response to resistance simulator and other similar trainings. Acting Commander informed the Board that tier 4 defensive tactic portion is a two-day training, first part comprises of 10-hour a day defensive tactics training. Second day of tier 4 involves reality-based techniques (RBT) scenarios, which deals with the tools officer use (40mm, taser, oc spray etc) which again is a 10-hour training. Additionally, the training also includes 2-hours of de-escalation training. 3 hours of additional training for taser recertification and 10 hours of firearms manipulation and qualification training. APD provides a total of 36.25 hours of tier 4 UOF training, however per the CASA, APD is only required to provide 24 hours of tier 4 training.
- DOJ, City Attorney, City Legal, CPOA Executive Director and the CPOAB held a meeting on February 11<sup>th</sup> 2021 to discuss issues related to the appointment of new members and reappointment of current members to the Board.
- City Attorney informed the Board at February meeting about news circulating in the media that approximately 60 police officers are investigating other police officers at APD. The City Attorney notified that number is somewhat misleading as it identifies all civilians and



other staff at the compliance bureau that does not conduct investigations. IAFD in February 2021 had a total of 15 investigators and IAPS had 6 investigators. City plans to add at least 10 more investigators at the Internal Affairs Division.

- At the February Policy and procedure review Sub-committee, Sergeant Matthew Tinney was invited to provide a report on the Downtown Unit. The Downtown Unit was established primarily at the request of the business community to address issues that affected downtown businesses. It has since been expanded to deal with residential issues in the area as well as pedestrian safety. A significant fraction of the non-arrest contacts deals with homeless persons.
- Several bills impacting the law enforcement were introduced in New Mexico State Legislature during this reporting period. These include House Bill 4 titled 'New Mexico Civil Rights Act' that deals with qualified immunity for public officials, including law enforcement. Senate Bill 227 titled 'Inspection of Police Misconduct Investigation' requires providing inspection of law enforcement misconduct investigations; reporting of officer-involved injuries or deaths; amends the crime of justifiable homicide by a public officer or public employee; enacts the law enforcement officer procedures act; regulates the use of physical force by officers; establishes a duty of officers to intervene; requires use of force policies and prescribing standards for serving search warrants. This bill would require law enforcement agencies across the state to adopt many of the use-of-force policies and de-escalation practices that APD has developed under the CASA.
- A motion was made at the February Board meeting to invite APD training academy command staff to present at the march monthly Board meeting. The purpose of the invitation was to receive an update on officer training in regards to conducting interviews of children to determine the need for CACU resources and interviews of victims of sexual or domestic violence. Lieutenant Michael Meisinger with the APD Training Academy gave a presentation to the Board on APD training related to crimes against children unit (CACU), domestic violence and sexual assaults at March 11<sup>th</sup> Board meeting.
- On March 4<sup>th</sup> 2021, the CPOAB met for a study session to discuss annual assessment performance for Board members training and duties. The study session involving the CPOAB, CPOA Executive Director and Legal counsel focused on training opportunities



and needs for the Board, goals and priorities, conduct and ethics policy and Board member's relationship with the stakeholders.

- At March 11<sup>th</sup> 2021 CPOAB meeting, newly appointed Chief of Police Harold Medina and Superintendent of Reforms and Deputy Chief Administrative Officer Sylvester Stanley participated. The Superintendent position will be in-charge of overseeing training academy, internal affairs and community policing. Chief Medina spoke about his support for the city's leadership decision for creating a new position and other priorities for the Albuquerque Police Department. Superintendent Stanley introduced himself and provided an outlook related to his appointment.
- Started in February 2021, complainants who will have their cases on the agenda will be invited to address the Board at time when their case are being heard. As per CPOA policies and procedures, Article II-6-B "When an individual civilian police complaint is on the agenda for the Board to review, the complainant or complainant's authorized representative will be provided with a minimum of five minutes to address the Board relating to the complaint and investigation". The proposed protocol/process of notifying complainants when their cases are presented to the Board for review was discussed. The Executive director indicated that upon a case being uploaded for Board's review, the complainant receives a notice from the CPOA that Board will be reviewing their case at the upcoming meeting. That notice is sent either via US mail or email. The complainant is advised to contact the CPOA no later than the Tuesday before the meeting if they wish to address the Board. If they contact the CPOA, they are provided with a zoom link for the meeting and are advised they are given 5 minutes to address the Board. In addition, they are advised they will be placed in the waiting room until it is their time to address the Board about their concerns. First complainant appeared in front of the Board during the March 11<sup>th</sup> 2021 meeting.
- As it pertains to SOP 2-23 and SOP 1-64 K-9-unit, Lieutenant Ray Del Greco and Sergeant Michael Hernandez were invited to present at the March Policy and Procedures Review Sub-committee meeting. They reported on deployments and apprehensions of K-9 and also answered other questions and concerns raised by the Sub-committee members.
- Dave Maas from Electronic Frontier Foundation presented at the NACOLE webinar where surveillance technologies of law enforcement agencies were discussed. The link:



atlasofsurveillance.org is an interactive website that allows the user to identify technologies acquired by different police departments across the country. APD has several technologies that can be categorized as surveillance technologies to include; Cell-site simulator technology, on-body recording devices, automated license plate readers, gun-shot detection system (ShotSpotter), small un-manned aircraft systems (drones), face recognition, home surveillance (Ring cameras). Chair of the policy Sub-committee provided a list of suggested questions that should be asked from the department when analyzing such technologies;

- i. What data is being collected? (Video, audio, license plate, biometrics etc)
- ii. How and where is the data being collected? Where will cameras be placed and why those places are chosen?
- iii. How long is the data being stored and the justification for the retention period?
- iv. What are the impacts on vulnerable communities (Black, Immigrant, LGBTQ, Muslim populations) and how will those be mitigated?
- v. Defined purposes for which the system can be accessed or searched?
- vi. How the technology's effectiveness is measured?
- vii. Who can access the system and what training they receive?
- viii. How is the system audited for misuse and are such results made public?
- ix. Has the company providing service or technology has ever experienced data breaches?
- x. Cost of the system and how will it be funded?
- The CPOAB voted to approve the contract with the current legal counsel Sutin, Thayer and Browne law firm for the fiscal year 2022.
- Outside consultant Arianna Trott with Be. Compassion was invited to provide the Board with the proposal for personalized training regarding diversity and inclusion. She provided an introduction and overview of the proposal of training for the Board and Agency staff at the March 11<sup>th</sup> 2021 meeting.
- Elections for the new CPOAB chair and vice-chair were held during March 11<sup>th</sup> 2021 meeting. Member Galloway nominated Eric Olivas to be the next chairperson of the CPOAB. There were no other nominations. Eric Olivas was elected as a chair of the

CPOAB by unanimous consent for the year 2021-2022. Eric Olivas nominated Chantal Galloway to be the next vice-chairperson of the CPOAB. There were no other nominations. Chantal Galloway was elected as a vice-chair of the CPOAB by unanimous consent for the year 2021-2022.

- The CPOAB voted to designate member Dr. William Kass as a Board representative at the APD Policy and Procedures Review Board by unanimous consent.
- As it pertains to SOP 2-92 and SOP 5-4, Acting commander Dennis Tafoya and Lieutenant Nicholas Sanders provided an update to the Board at April 8<sup>th</sup> 2021 meeting. They reported on CARE program training bids and informed the Board that there are currently over 120 APD officers that are CARE certified.
- At April 8<sup>th</sup> 2021 Board meeting, Mayor office reported that APD has contracted with Mr. Romero with UNM to provide consultancy to the department regarding review of policies and training to include training on search and seizures, 4<sup>th</sup> and 5<sup>th</sup> amendment.
- IMR 13<sup>th</sup> report was filed with the court on May 2021.
- The Executive Director and Lead Investigator of the CPOA conducted 12 interviews for the investigator position in April 2021.
- The final budget package was submitted to the CPOA budget analyst on April 2<sup>nd</sup> 2021. The budget includes the addition of the policy analyst to the CPOA staff. Current proposed budget for the CPOA stands at \$1,608,000.00. City Council approved the final budget for the CPOA on May 17<sup>th</sup> 2021. Total budget is \$1,698,000.00 which will allow for the hiring of a Policy Analyst and an additional Investigator.
- The Executive Director met with the Superintendent of Reforms and Deputy Chief Administrative Officer Sylvester Stanley to discuss upcoming changes within APD and CPOA compliance with the CASA.
- The new case management software Benchmark Analytics has been delayed until 4<sup>th</sup> quarter of 2021. The development work involving IAPS, IAFD, CPOA continued on bi-weekly basis.
- CPOA's January to June 2020 semi-annual report was approved by the Board and the City Council.



- The CPOAB approved and sent the letter of request for training to be developed for the Board regarding Equity and Inclusion to the City's office of equity and inclusion. (See Appendix III-16)
- Sub-committee changes were made during this reporting period (April 2021). New membership includes: Outreach Sub-committee Members Chantal Galloway, Doug Mitchell and Eric Nixon. Policy and Procedure Sub-committee Members Dr. William Kass, Tara Armijo-Prewitt and Eric Olivas. Case Review Sub-Committee Members Chantal Galloway, Dr. William Kass and Eric Nixon. Personnel Sub-committee Members Eric Olivas, Tara Armijo-Prewitt and Doug Mitchell.
- The CPOAB voted to adopt proposed review of serious uses of force cases process. (See Appendix III-17)
- APD policy representatives requested at the PnP Sub-committee of the Board to consider submitting 'No Recommendation' form for SOPs for which the Board has no substantive recommendations at the time. This includes SOPs that are advanced from PPRB to CPOAB for 30-day review period. The purpose is to ensure that SOPs are advanced and published in a timely manner. CPOAB voted to approve delegating CPOA Executive Director to require staff member to forward 'No recommendations' to APD policy unit after they are voted on at the monthly Board meeting.
- Policies that were voted by the Board for 'No Recommendations' during this reporting period includes: SOP 1-50 (Gun Violence Reduction Unit, SOP 2-36 (Police Press Relations), SOP 2-64 (VIP Custom Notifications), SOP 2-1 (Uniforms), SOP 2-27 (Rescue Task Force), SOP 2-69 (Informants), SOP 2-7 (Damage to Civilian Property), SOP 2-37 (currently 4-16) (Meal Breaks), SOP 3-33 (Performance Evaluation and Management System PEMS), SOP 3-50 (Forms Control), SOP 2-10 (Use of Emergency Communications), SOP 2-14 (Use of Cell-Site Simulator Technology), SOP 2-15 (Small Unmanned Aircraft Systems (sUAS) Operations), SOP 3-41 (Complaints Involving Department Personnel), SOP 3-46 (Discipline System).
- The CPOAB held a special meeting on May 10<sup>th</sup> 2021 to discuss Board members responsibilities in regards to members training, discussed the findings of IMR 13, IMR 13 response letter to the Court and suspension of Case Review Sub-committee for the second quarter of 2021.



- The CPOAB voted to authorize the legal counsel to review the CASA, Oversight Ordinance and Policies and Procedures to explore whether the Board can forego review of findings and individual civilian complaints received and investigated by the Agency and instead only review findings and complaints when; an appeal is requested by the complainants or while performing an audit as currently prescribed in policies and procedures.
- AMICI meetings were held on May 27<sup>th</sup> 2021.
- At May 20<sup>th</sup> 2021 Board meeting, Acting Commander Sean Waites gave a presentation on recently published IMR 13 and provided an overview of differences and compliance level variations between IMR 12 and IMR 13. Primary compliance remained the same at 100%, secondary compliance dropped from 91% in IMR 12 to 82% in IMR 13 and operational compliance level dropped from 64% to 59% during these two IMR periods.
- At May 20<sup>th</sup> 2021 Board meeting, the CPOAB voted to approve requesting the Agency to commence a study on traffic stops conducted by APD. The purpose of the study is to determine if APD traffic stops have resulted in disproportionate targeting of specific populous, unnecessary use of force and or increased risk to citizen or officer safety. The Agency will report back to the Board with its findings and any associated recommendations for changes in APD policy and training. The CPOAB drafted a letter to be sent out the Chief requesting datasets that will be required for this study. APD had not yet provided the datasets to the Agency till the end of the reporting period.
- The CPOAB approved the letter drafted by legal counsel to be presented to the court at June 9<sup>th</sup> 2021 public hearing. The letter to the court identifies issues to include; CPOAB staffing, timely access to serious uses of force case materials, funding, CPOAB specialized training, administrative investigations and CPOA successes with CPC integration and data analysis. *(See Appendix III-18)*
- The CPOAB at May 20<sup>th</sup> 2021 meeting voted to remove APOA from the agenda item. Motion stated "The Board agenda shall no longer include a reserved section for the APOA in the 'Department Reports' section of the agenda. The APOA shall remain free to address the Board during the public comments section of the meeting and the APOA may request additional time to present to the Board at any time through the Board chair." The letter attached in the appendix was sent out to the APOA explaining this change and expressing



Board's willingness to work with the APOA and maintaining an open channel of communication. (See Appendix III-19)

- The Executive Director informed the Board on strategies to increase timeline compliance for CPOA investigations. Suggested strategies include CPOAB to recommend a policy change to SOP 3-41 to allow minor violations to be referred to the area command for investigation by the CPOA as allowed by IAPS, CPOAB to recommend amendment to CASA placing statute of limitations on complaints, CPOAB to persuade the City to negotiate expanded time limitations with the APOA, increase the investigation staff at the Agency. The Executive Director also notified that the CPOA has set aside \$75000 to contract outside vendor investigators and that funding will come from FY 2021 and will carry into FY 2022.
- The CPOAB asked the Executive Director to conduct a study on the CPOA staffing and time management. Executive Director notified the Board that the CPOA will conduct the study post the health emergency and when the investigators at the Agency are fully staffed (7 investigators) and trained.
- The Executive Director provided an update on Board's request regarding the CPOA's investigation checklist. He indicated that the checklist constitutes an audit of each CPOA investigation and is not permitted under the City's Ordinance.
- The CPOAB voted to approve requesting the Executive Director or their designee to provide members of the Board with training on CPOA civilian police complaint process including intake, assignment, investigation and conclusion no later than 12/31/2021. The purpose of the training is to familiarize Board members with the complaint process and how the Agency handles complaint process. This will allow the Board members to make informed decisions when reviewing Agency's findings as required by the Oversight Ordinance. The Executive Director notified the Board that CPOA will not be able to provide this training until a later date since new investigators are receiving the training and the current case workload does not allow to provide such training.
- As per Article III, Section 2-c of the CPOA's updated Policies and Procedures approved at April 2021 meeting, Board appointed Vice Chair Chantal Galloway as the CPOA's point of contact until a new Chair and Vice Chair are elected in year 2022.



- At May 20<sup>th</sup> 2021 Board meeting, with the addition of two new Board members, new Subcommittee assignments were made. New membership includes: Outreach Sub-committee Members Chantal Galloway, Doug Mitchell, Eric Nixon and Gionne Ralph. Policy and Procedure Sub-committee Members Dr. William Kass, Tara Armijo-Prewitt, Eric Olivas and Richard Johnson. Case Review Sub-Committee Members Eric Nixon, Chantal Galloway, Dr. William Kass and Richard Johnson. Personnel Sub-committee Members Eric Olivas, Tara Armijo-Prewitt, Doug Mitchell and Gionne Ralph.
- Following the SUOF proposal approval at April 8<sup>th</sup> 2021 meeting, CPOAB voted to appoint member Dr. Kass as the serious use of force case manager until a new Chair and Vice Chair are elected in the year 2022.
- The CPOAB delegated the responsibility to Policy and Procedures Review Sub-committee to explore whether officer's who are no longer employed by the department should be investigated or not. The CPOAB discussed whether the Agency should continue administratively closing cases due to change in officer employment status or should they minimally investigate such complaints.
- Lieutenant Ray Del Greco and Sergeant Michael Hernandez participated in the Board meeting on June 10<sup>th</sup> 2021 and provided information on the K-9 Unit deployment criteria, de-escalation techniques, training requirements and other statistical data. The K-9 Unit was invited to report to the CPOAB as a result of high number of use of police service dogs in serious use of force cases that are reviewed by the Board.
- At June 10<sup>th</sup> 2021 Board meeting, the 9<sup>th</sup> member of the Board participated as an observer after getting approval from the City Council. The Board has not been fully staffed with 9 members since February of 2018.
- SOP 3-52 Policy Development Process remained a work in progress throughout this reporting period. Deputy Commander Sean Waites and City Legal updated the Board regularly on the progress and expected this policy to be presented for review at Policy and Procedure Review Unit at APD by the next reporting period.
- The CPOAB voted to appoint member Tara Armijo-Prewitt as the Board's IMR Liaison pursuant to recently updated Policies and Procedures.
- Court hearing was held in regards to IMR 13 and other updates from APD and other stakeholders in the consent decree process on June 9<sup>th</sup> 2021. IMT presented the findings of



IMR 13. Dr. Ginger provided a high-level overview of the report. Mr. Coyne discussed issues with APD use of force training. Dr. Kunard presented on crisis intervention reforms and praised APD for fulfilling CASA requirement regarding this aspect. Mr. Giaquinto presented on the implementation of discipline as well as CPOA/CPOAB. IMR-13 noted that, despite commendable improvements at APD regarding major discipline (class levels 1-5), APD still has problems with minor discipline. The CPOA's timeliness of investigations was noted an area of concern. This is a problem based on lack of investigators, not a systemic CPOA problem. IMT noted that the Community Outreach program is effective and working well and the CPOA Board needs to be fully staffed in order for it to provide effective oversight. The CPOA Board has a lot of tasks and responsibility and needs to reach an equilibrium regarding its duties and it needs to keep up with its training requirements. The Court was informed that the Board is mindful of these issues and are working on them.

From the Department of Justice, Mr. Killibrew led the discussion with an overview of compliance, force and the force investigation team, and noted that DOJ is troubled with the backsliding in CASA compliance. Ms. Martinez addressed the Court regarding the CPOA and CPOA Board, focusing first on CPOA Board staffing issues. Mr. Sanders discussed FRB and IAFD, as well as how they both had marked improvements from the last review period (IMR-12). Mr. Ryals discussed failures of the APD Training Academy and other APD training deficiencies. Mr. Kent presented information about APD data issues discovered during IMR-13.

From the City of Albuquerque, Chief Administrative Officer Ms. Nair spoke about the administration's position regarding IMR-13, and the management problems noted therein. She referenced the changes in various APD leadership positions that were implemented in response to IMR-13. Chief Medina spoke about the reform process and how we need to find a middle ground between implementing reforms and crime reduction. Deputy CAO Stanley provided additional information about IMR-13, areas of compliance, and areas that are still being improved. Lieutenant Meisinger provided an update about APD Academy Trainings during COVID. Lieutenant Dietzel presented about ECIT officer training that is voluntary under the CASA. Deputy Chief Garcia presented about the early intervention system. Commander Lowe provided a progress report regarding IAFD and the status of



ensuring adequate staffing. Commander Waite presented information about APD's compliance and oversight division.

From the APOA, Mr. D'Amato addressed the Court and he did not dispute IMR-13's general findings but took issue with some IMR-13 specifics. He mentioned staffing and training issues and how these contribute to the overarching issues. He advocated for the officers and how blame should not be on them, it should be directed at City leadership. Mr. Willoughby told the Court that APD officers are miserable and are leaving at unprecedented rates. He stated the "Crime Matters More" campaign was to give a voice to the community that wants the APD to focus on crime rather than reform. He claims APD cannot do both simultaneously.

From the AMICI stakeholders' group, Mr. Whatley highlighted those parts of the IMR-13 that impact MHRAC. The McClendon Subclass counsel, Mr. Cubra presented about concerns regarding the new ABQ Community Safety Department and whether ACS should be trained by APD. Mr. Jackson presented for the CPCs and highlighted that the addition of Mr. Mensah has been positive. APD Forward, through Mr. Housepian, reiterated what others said about the concerning backsliding noted in IMR-13. Executive Director Edward Harness provided his comments to the Court, which reiterated the main points from the letter that has been sent out by the CPOA/CPOAB. The Community Coalition provided brief comments about various IMR-13 issues, but focused on data issues and the CBA that needs to be in alignment with the CASA.

- The CPOAB approved July-December 2020 Semi-Annual report of the CPOA to be forwarded to the respective City authority. It was forwarded to the City Council by end of this reporting period.
- To reach compliance regarding timelines compliance for CPOA investigations, for the purpose of reducing the investigative burden on the CPOA and to bring Albuquerque in alignment with nationwide best practices, the CPOAB delegated Policy and Procedures Review Sub-committee to draft proposed changes to the CASA, Oversight Ordinance and requesting changes to the APOA's timeline limitations. These changes include; 1: Authorize the Policy and Procedures Review Sub-committee to area command for investigations by the CPOA as allowed by IAPS, 2: Authorize the Policy and Procedures



Review Sub-committee to utilize the services of legal counsel to author an amendment to the CASA, placing a statute of limitations on civilian police complaints, 3: Authorize the Board Chair to author a letter to the City Council and the CAO of the City of Albuquerque to request they negotiate expanded time limitations with the APOA to allow for 180-day disciplinary timelines as is standard practice in similar jurisdictions nationwide.

 The CPOAB voted to approve policies and procedures review Sub-committee recommendations for APD SOP 2-98 Gunshot Detection System Procedure. (See Appendix III-20)

#### Policy Recommendations provided to APD

The Oversight Ordinance states "The Board shall review and analyze policy suggestions, analysis, studies, and trend data collected or developed by the Administrative Office, and shall by majority vote recommend policies relating to training, programs and procedures or other matters relating to APD. Any such policy recommendations shall be supported by specific, written findings of the Board in support of the proposed policies. The Board's policy recommendations shall be submitted to APD and to the City Council. The Board shall dedicate a majority (more than 50%) of its time to the functions described in this subsection". (§ 9-4-1-4-C-5-a). The PnP Sub-committee is tasked with reviewing APD policies and procedures and make recommendations to the full Board on suggested changes.

Establishing and implementing sound policies are important to guide officers in making good decisions in critical situations. The quality of a department's policy impacts the quality of services delivered to the public. Effective police accountability requires the department to have clear and detailed policies regarding police encounters that involve life, liberty and well-being of people they encounter3. Accountability encourages departments to build trust in the communities they serve. Policies need to be clear and consistent throughout a department's Standard Operating Procedures manual. Inadequate policies fail to tackle possibly illegal and unprofessional actions. CPOA/Board recognizes that a good policy recommendation has several features:

<sup>&</sup>lt;sup>3</sup> The New World of Police Accountability, Third Edition by Samuel E. Walker & Carol A. Archbold



- It identifies a problem and proposes a solution,
- It is supported by data,
- It is transparent to the community,
- It is clear, understandable, trainable and acceptable to the Police Department, and
- It has a good chance of being adopted.

There was *one* policy recommendation letter (SOP 2-98) sent to APD by the CPOA/Board. Extensive discussions also took place at the Policy and Procedures review Sub-Committee, APD Policy and Procedure Unit (formerly Office of Policy Analysis) and APD Policy and Procedures Review Board. Many concerns were raised with the Subject Matter Experts (policy owners), and several comments and suggestions were provided at these meetings to bring changes in the SOPs early in the process.

#### **CPOAB Training Status**

Section § 9-4-1-5-F-5 of the Oversight Ordinance stipulates "*The Director shall track training progress for each Board member, verify completion of the initial and on-going training requirements for each Board member, and include this information for each Board member as part of the semi-annual reports required by this article*". This section highlights all the required initial training/orientation, six months training as well as annual training regarding all Board members who served during this reporting period. Note that the data in this section was retrieved on 10-25-2021 suggesting the training status of Board members was identified as of the mentioned date.

Per section § 9-4-1-5-F-1 of the Oversight Ordinance, members of the Board upon appointment shall complete an orientation and training program to include training by the CPOA staff or CPOA legal counsel on CPOA policies, and procedures and attendance of at least one Board meeting as an observer (except for reappointed members). The status of this requirement is identified in the table below:



Board Member	Initial Appointment	Be trained by the CPOA	Attend at least one Board		
	Date	staff or CPOA legal	meeting as an observer		
		counsel on CPOA	(except for reappointed		
		policies, and procedures	members)		
Tara Armijo-Prewitt	6-14-2019	Completed	Completed		
Patricia French	6-4-2021	Completed	Completed		
Chantal Galloway	11-20-2017	Completed	Completed		
Richard Johnson	4-19-2021	Completed	Completed		
William Kass	6-6-2017	Completed	Completed		
Eric Nixon	3-12-2020	Completed	Completed		
Eric Olivas	6-14-2019	Completed	Completed		
Gionne Ralph	4-19-2021	Completed	Completed		

Table 9. Initial training/orientation status (prior to participating in first board meeting) As of 10-25-2021

Section § 9-4-1-5-F-2 of the Oversight Ordinance lists the required training that Board members shall complete within the first 6 months on serving on the Board. Table 10 below lists the status of each Board member on those trainings during the first six months of 2021.

	Tara Armijo-	Patricia	Chantal	Richard	William	Eric Nixon	Eric Olivas	Gionne
	Prewitt	French	Galloway	Johnson	Kass	(Deadline	(Deadline	Ralph
	(Deadline	(Deadline	(Deadline	(Deadline	(Deadline	9-12-2020)	1-14-2020)	(Deadline
	1-14-2020)	1-4-2022)	5-20-2018)	10-19-2021)	1-6-2018)			10-19-2021)
CASA	Completed	Completed	Completed	No	Completed	Completed	Completed	No
Training								
Oversight	Completed	Completed	Completed	No	Completed	Completed	Completed	No
Ordinance								
Training								
Public	Completed	Completed	Completed	No	Completed	Completed	Completed	No
Meetings								
/Conduct of								
Public								
Official								
Training								
Civil Rights	Completed	Completed	Completed	No	Completed	Completed	Completed	No
Training								



Use of	Completed	Completed	Completed	No	Completed	Completed	Completed	No
Force								
Training								
Civilian	Not fully	Ongoing	Completed	Ongoing	Completed	Completed	Completed	Completed
Police	completed	(within		(within		as member	as member	while an
Academy	due to	deadline)		deadline)		of NW	of NE CPC	APD
Training	external					CPC (2018)	(2016)	Chaplain (10
	factors							years ago)
Two APD	Completed	No (within	Completed	No (within	Completed	No (unable	Completed	No (within
Ride-Along		deadline)		deadline)		due to		deadline)
						COVID)		
Annual	No (due to	No (within	No (due to	No (within	No (due to	No (due to	Completed	No (within
Firearms	external	deadline)	external	deadline)	external	external	as part of	deadline)
Simulation	factors)		factors)		factors)	factors)	CPA	
Training							(2016)	
Internal	No (not	No (within	Completed	No (within	Completed	No (not	No (not	No (within
Affairs	provided by	deadline)		deadline)		provided by	provided by	deadline)
Training	APD)					APD)	APD)	
Equity and	Completed	No (within	Completed	No (within	Completed	No (due to	Completed	No (within
Cultural		deadline)		deadline)		external		deadline)
Sensitivity						factors)		
Training								
APD	No (due to	No (within	No (due to	No (within	No (due to	No (due to	No (due to	No (within
Officers	external	deadline)	external	deadline)	external	external	external	deadline)
Training	factors)		factors)		factors)	factors)	factors)	
Curriculum								

Table 10. Required Training status (within 6 months of appointment)External factors: training not offered, COVID-19 or other outside factors leading to non-completionWithin Deadline: Still within time frame to complete the required trainingAs of 10-25-2021

Section § 9-4-1-5-F-3 stipulates "Board members shall receive eight hours of annual training on any changes in law, policy, or training in the areas outlined under subsection (2) above, as well as developments in the implementation of the 2014 DOJ Settlement Agreement (or any subsequent agreements) until such time as the terms of the agreement are satisfied. Board members shall also participate in at least two police ride-along for every six-months of service on the Board." Table 11 below lists the status of each Board member on the annual/required on-going trainings during the first six months of 2021.



	Tara Armijo-	Patricia	Chantal	Richard	William	Eric Nixon	Eric Olivas	Gionne
	Prewitt	French	Galloway	Johnson	Kass			Ralph
Annual Training	Completed	N/a	Completed	N/a	Completed	Completed	Completed	N/a
on changes in	(Post-					(Post-		
laws, policies,	completion					completion		
training as well as	essay was					essay was		
developments in	not					not		
implementation of	submitted)					submitted)		
2014 DOJ								
settlement								
agreement								
(NACOLE								
attendance)								
Two Ride-Along	No (Waived	No (N/a	No	No (N/a	No	No	No	No (N/a
	due to	until	(Waived	until	(Waived	(Waived	(Waived	until
	COVID)	initial 6-	due to	initial 6-	due to	due to	due to	initial 6-
		month	COVID)	month	COVID)	COVID)	COVID)	month
		training.		training.				training.
		Waived		Waived				Waived
		due to		due to				due to
		COVID)		COVID)				COVID)

#### Table 11. Required Annual/On-going Training status As of 10-25-2021

#### Legislative Amendments to Oversight Ordinance and/or Policies and Procedures

Section § 9-4-1-10-F of the Oversight Ordinance states "The CPOA shall be responsible for regularly informing Mayor, the City Council, and the Public by submitting semi-annual report that include; Identification of any matters that may necessitate the City's Council consideration of legislative amendments to this Police Oversight Ordinance". During this reporting period, there were no legislative amendments that were proposed by the CPOAB to the City Council regarding the Oversight Ordinance. However, several changes to the Policies and Procedures governing the CPOA/Board were approved by the Board during this reporting period which includes:

• Changes made in the CPOA Policies and Procedures in regards to Board's 'Public Relations Policy'.

ARTICLE III -- ORGANIZATION OF THE CIVILIAN POLICE OVERSIGHT AGENCY BOARD to add (C):

C. The Chairperson Shall Designate One Board member to work with the CPOA Executive Director and serve as the point of contact (POC) for official communication to the public regarding Board business and information. At any time, if approached for dialogue, any board member can refer members of the public to the POC.

 Changes made in the CPOA Policies and Procedures in regards to appointing one Board member as 'IMR Liaison'.
 ARTICLE III -- ORGANIZATION OF THE CIVILIAN POLICE OVERSIGHT AGENCY BOARD Section 2 (A). to add (15):

(15) Appoint one Board member to act as an IMR Liaison. The IMR Liaison is responsible for viewing the draft IMR, identifying any potential concerns, conferring with the Executive Director and legal counsel on concerns, and, in coordination with the Chairperson and Executive Director, report any concerns to the Independent Monitor Team. All members remain able and are encouraged to review the draft IMR.

• Changes made in the CPOA Policies and Procedures in 'Conduct and Ethics Consideration' section.

ARTICLE III -- ORGANIZATION OF THE CIVILIAN POLICE OVERSIGHT AGENCY BOARD (5). to add in table 'Public Statements':

Individual board members should feel free to speak with the public but should use discretion when determining what scenarios warrant speaking to the public as a member of the Board.

And



For both the PR POC and individual board members, the guidelines for information deemed confidential and not for public knowledge should be always adhered to while serving on the Board.



# Appendix

# I. Civilian Police Oversight Agency (CPOA) Staff

**Edward W. Harness, Esq.** Executive Director

Erin E. O'Neil Investigator

Katrina Sigala Senior Administrative Assistant

**Ali Abbasi** Data Analyst

**Tressler J. Stephenson** Investigator

Kelly Mensah Community Policing Councils Liaison Diane L. McDermott Assistant Lead Investigator

Antonio Coca Investigator

Amanda Bustos Community Outreach Engagement Specialist

Valerie Barela Administrative Assistant

Misael Palalay Investigator

Marteessa Billy CPC Administrative Assistant



## A. CPOA Executive Director

**EDWARD W. HARNESS, ESQ.** was selected as the top candidate by the CPOAB for the Executive Director position and confirmed by the City Council as Executive Director of the CPOA in September of 2015. Edward Harness is a graduate of Marquette University Law School. He completed his undergraduate degree in Management of Criminal Justice Operation at Concordia University, where he graduated Cum Laude. As a private practice attorney, focused on consumer rights and advocacy, Mr. Harness was recognized as one of Milwaukee's Top-Rated Attorneys 2012 - 2015. He also served as a Police Commissioner 2007 - 2015. Prior to attending law school Mr. Harness was a City of Milwaukee Police Officer and served in the U.S. Army as a Military Policeman.

#### **B.** Duties and Responsibilities of the Executive Director

Under the amended Oversight Ordinance, the Executive Director reports directly to the Civilian Police Oversight Agency Board (CPOAB). The CPOA Executive Director's duties are as follows:

- Independently investigate, or cause to be investigated, all civilian police complaints and prepare findings and recommendations for review by the CPOAB;
- Review and monitor all Internal Affairs investigations including but not limited to officer involved shooting investigations. The Director shall prepare and submit findings and recommendations to the CPOAB relating to officer involved shootings, and shall report on general trends and issues identified through monitoring or auditing of Internal Affairs;
- Provide staffing to the CPOAB and ensure that the duties and responsibilities of the CPOA are executed in an efficient manner, and manage the day-to-day operations of the CPOA.
- The CPOA will receive and process all civilian complaints directed against the Albuquerque Police Department and any of its employees.
- The Director shall independently investigate and make findings and recommendations for review by the CPOAB for such civilian complaints, or assign them for independent investigation by CPOA staff or an outside independent investigator. If assigned to staff or



an outside investigator, the Director shall oversee, monitor, and review all such investigations and findings for each.

- All findings relating to civilian complaints, officer involved shootings and serious uses of force shall be forwarded to the CPOAB for its review and approval. For all investigations, the Director shall make recommendations and give advice regarding Police Department policies and procedures to the CPOAB, as the Director deems advisable.
- Investigation of all civilian complaints filed with the CPOA shall begin immediately after complaints are filed and proceed as expeditiously as possible, and if an investigation exceeds a timeframe of nine months the Director must report the reasons to the Board.
- All civilian complaints filed with other offices within the city authorized to accept civilian complaints, including the Police Department, shall be immediately referred to the Director for investigation.
- Mediation should be the first option for resolution of civilian police complaints. Mediators should be independent of the CPOA, APD, and the city, and should not be former officers or employees of APD. At the discretion of the Director an impartial system of mediation should be considered appropriate for certain complaints. If all parties involved reach an agreement, the mediation is considered successful and no investigation will occur.
- The Director shall monitor all claims of officer involved shootings and serious uses of force. No APD related settlements in excess of \$25,000 shall be made for claims without the knowledge of the Director. The Director shall be an ex-officio member of the Claims Review Board.
- The Director shall maintain and compile all information necessary to satisfy the CPOA's semi-annual written reporting requirements in § 9-4-1-10.
- The Director shall have access to any Police Department information or documents that are relevant to a civilian's complaint, or to an issue which is ongoing at the CPOA.
- The Director shall play an active public role in the community, and whenever possible, provide appropriate outreach to the community, publicize the civilian complaint process, and identify locations within the community that are suitable for civilians to file complaints in a non-police environment.
- The Director shall be provided the necessary professional and/or clerical employees for the effective staffing of the Administrative Office, and shall prescribe the duties of these staff


members. Such professional and clerical employees will be classified city employees. All CPOA staff with investigative duties shall be professional investigators trained in professional investigation techniques and practices.

- The Director shall report directly to the Board and lead the Administrative Office; independently investigate or supervise all investigations of civilian complaints, audit all IA investigations of complaints, recommend and participate in mediation of certain complaints, and supervise all CPOA staff.
- The Director shall complete the initial and ongoing training requirements for Board members as prescribed by § 9-4-1-5(F) and report completion of training activities to the Chair of the Board.



# II. Civilian Police Oversight Agency Board (CPOAB)

### **A. Volunteer Board Members**

<u>Dr. William J. Kass</u> - Dr. William J. Kass is currently a retired physical scientist. As a private citizen, he has been active in following Albuquerque Police Department reform efforts for nearly five years. He has met with victim's family members; attended meetings with the Department of Justice, the Independent Monitor Team, the City of Albuquerque Council, the Mayor's Initiative, the Police Oversight Task Force and former and current versions of the Police Oversight Board. He has also attended several area Community Policing Councils. His interests are primarily in policy and community outreach. He serves as the chair of Policy and Procedure Review Committee and is a member of the Community Outreach Sub-Committee. He believes that police policy is public policy and the community should have a voice in creating that policy. That can only be done if the community is informed and engaged and Albuquerque Police Department responds positively to their concerns.

Email: wkass.pob@cabq.gov

Term: Appointed 06-04-2020, Expires 02-02-2023

<u>Chantal M. Galloway</u> - Ms. Chantal M. Galloway is currently a Vice-President of Business Services. Ms. Galloway holds a BBA from the University of Arkansas at Little Rock, as well as an MBA from the University of New Mexico. Ms. Galloway's interest in serving the CPOAB comes from her desire to be active and serve her community. Ms. Galloway has a background with for-profit and non-profit organizations and hopes to bring her skills of obtaining outcomes wherein vested partied have their concerns or opinions heard and acted upon.

Email: cgalloway.pob@cabq.gov

Term: Appointed 02-04-2019, Expires 02-02-2022

<u>Eric Olivas</u> - Mr. Eric Olivas currently owns and manages his own landscaping business and a real estate investment business. Mr. Olivas' education includes a B.S. in Biology and Chemistry and a M.S. in Biology from the University of New Mexico. Mr. Olivas was the Chairman of the Northeast Community Policing Council prior to joining the CPOAB. His other community work



includes serving on the Quigley Park Neighborhood Association Board. Mr. Olivas is an avid runner, hiker, backpacker and enjoys spending time with his family and dog. Mr. Olivas' interest in serving on the Board comes from his experience with the NE CPC and his belief that the City needs an adaptive and responsive police force focused on constitutional community policing, that includes strong Civilian Police Oversight. Civilian Police Oversight must be efficient, transparent, and place an emphasis on policy analysis and policy improvement to affect systemic training deficits and cultural problems within the police department.

Email: <a href="mailto:eolivas.pob@cabq.gov">eolivas.pob@cabq.gov</a>

Term: Appointed 06-14-2019, Expires 02-02-2024

<u>Tara Armijo-Prewitt</u> - Ms. Tara Armijo-Prewitt grew up in Albuquerque, graduated from Albuquerque High School, and graduated with honors with a B.S. in Biology from the University of New Mexico before attending graduate school at the University of California Davis, where she earned an M.S. in Entomology. Ms. Armijo-Prewitt is currently working for Catholic Charities of NM in the Center for Educational Opportunities. Ms. Armijo-Prewitt's interest in serving on the CPOA Board comes from her desire to be an engaged citizen and to contribute to the improvement of her community.

Email: <a href="mailto:tarmijo-prewitt.pob@cabq.gov">tarmijo-prewitt.pob@cabq.gov</a>

Term: Appointed 06-14-2019, Expires 02-02-2022

<u>Douglas Mitchell</u> - Mr. Douglas Mitchell is retired after a long career working in the Juvenile Justice System in Albuquerque and New Mexico. Mr. Mitchell's interest in serving comes from being a lifelong resident of Albuquerque and wants to contribute to assure that the City thrives. He understands the Police Department has to reflect the values the community represents and wants to move that forward. He believes his years of experience working within the judicial, legislative, and executive branches of government would be an asset to the CPOA Board. Mr. Mitchell has Bachelors of Arts, Social Science and Master of Arts, Public Administration from UNM.

<u>Eric Nixon</u> - Mr. Eric Nixon is currently a Project Manager for the Department of Homeland Security. Mr. Nixon's interest in serving comes from having immersed himself in learning about social justice and equity issues that occur in the community. Mr. Nixon has served as a member of



the NW Area Command CPC. This experience has given him a background for voting on and advocating the CPC's recommendations regarding policing activities and policy changes at APD. Mr. Nixon is dedicated to performing the tasks of the Board as a resolute Board Member and impartial voice intent on finding the best solutions for ensuring APD integrity and accountability. Email: enixon.pob@cabq.gov

Term: Appointed 03-12-2020, Expires 02-02-2024

<u>Gionne N. Ralph</u> - Ms. Ralph is an active community member with a broad range of service to our City. This range has included serving as a Volunteer Police Chaplin with the Albuquerque Police Department, working with the New Mexico Martin Luther King Jr. Commission as an Events Coordinator and also serving as a Foster Parent to a young person who was being treated at Desert Hills Behavioral Health Facility which provides treatment for children and adolescents who have been struggling with substance abuse. Ms. Ralph feels that she can be fair and unbiased on the Board if appointed since after serving as a Chaplain for over 10 years has afforded her the unique opportunity to see both sides of law enforcement and the citizens that are at that moment both facing unwanted situations.

Email: rgionne.pob@cabq.gov

Term: Appointed 04-19-2021, Expires 02-02-2023

Patricia J. French - Ms. French is a retired City of Albuquerque Employee who spent over 30 years with the Albuquerque Police Department. During her tenure at the Police Department, she served as Records Supervisor and in her final two years with the City as the False Alarm Reduction Supervisor. Ms. French also served on the Public Employees Retirement Association of New Mexico Board (PERA) for many years. She served four years as Chair of the Board. In addition to her service on the PERA Board, Ms. French has been involved in a wide range of community service activities which has included serving on the Rio Grande Credit Union Supervisory Committee, the Brookline College Criminal Justice Program Advisory Committee, First Vice President of the Retired Public Employees of New Mexico and President of American Federation of State, County & Municipal Employees (AFCME) Local 3022. Known for her commitment to representing the working class, labor, teachers, veterans, the individuals who have paid their debt to society but are still not allowed to vote, Ms. French has served her community well. Ms. French



is a leadership expert who has the experience of high-energy to take on challenges presented to her. Ms. French brings unique perspectives gained from her understanding of how policies are created at APD. She was trained to perform internal investigations and has done many through her years with APD. She believes that her knowledge and expertise in reviewing investigations and knowledge of what questions to ask and what to look for are invaluable to the committee.

Email: pafrench.pob@cabq.gov

Term: Appointed 06-07-2021, Expires 02-02-2022

<u>Richard Johnson</u> - Mr. Johnson is currently employed as the Pastor and Co-Founder of The Living Water Miracle Center. As an active community leader, Mr. Johnson has worked through his ministry helping to feed the food insecure residents of Albuquerque. Mr. Johnson has also helped people with their drug addictions by providing counseling and help with other issues in the hope of breaking the cycle of addiction. Mr. Johnson spends time during the day of his working hours in contact with people who are at higher risk of experiencing interactions with law enforcement. Mr. Johnson's interest in serving on the CPOA Board comes from the fact that he feels that he can bring a different perspective to the Board because of his close ties to the community and help bridge the gap between the community and law enforcement.

Term: Appointed 05-03-2021, Expires 02-02-2024



### **B.** Civilian Police Oversight Agency Board Duties

The Civilian Police Oversight Agency Board (CPOAB) is tasked with the following functions:

- Promote a spirit of accountability and communication between the citizens and APD while improving community relations and enhancing public confidence;
- Oversee the full investigation of civilian complaints; audit and monitor all investigations and/or officer involved shootings under investigation by APD's Internal Affairs;
- Continue cooperation with APD and solicit public input by holding regularly scheduled public meetings;
- Review all work of the CPOA with respect to quality, thoroughness, and impartiality of investigations;
- Submit all findings to the Chief of Police;
- Review and analyze policy suggestions, analysis, studies, and trend data collected or developed by the Administrative Office, and shall by majority vote recommend polices relating to training, programs and procedures or other matters relating to APD. The CPOAB's policy recommendations shall be submitted to APD and to the City Council. The CPOAB shall dedicate a majority (more than 50%) of its time to the functions described in this subsection.

## C. Civilian Police Oversight Agency Board Sub-Committees

<u>Case Review Sub-Committee:</u> Reviews Civilian Complaints alongside the CPOA Executive Director.

Members:

Eric Nixon (chair)

Chantal Galloway

Dr. William Kass

**Richard Johnson** 



**Policy and Procedures Review Sub-Committee:** Reviews Albuquerque Police Department policies and procedures, and makes recommendations on changes to ensure that compliance and consistency aligns with the Civilian Police Oversight Agency's mission.

<u>Members:</u> Dr. William J. Kass (chair) Eric Olivas Tara Armijo-Prewitt Richard Johnson

**Community Outreach Sub-Committee:** Members of the Civilian Police Oversight Agency Board discuss community outreach and engagement efforts.

<u>Members:</u> Chantal Galloway (chair) Eric Nixon Douglas Mitchell Gionne Ralph

**<u>Personnel Sub-Committee:</u>** Discuss business regarding Civilian Police Oversight Agency administrative human resource decisions.

Members:

Eric Olivas (chair) Douglas Mitchell Tara Armijo-Prewitt Gionne Ralph

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# **III.** Attachments

1. Chief's Non-Concurrence Letter CPC # 249-20

	rque Police Department	,	Sec.	figure .
	April 27, 2021			A MARKET STATION
		10 M	\$ \$	A. A. I
	VIA CERTIFIED MAIL		CPC 249-	Martin
	Juan Armas		CFC 249-	20
	4051 Montgomery Blvd NE		1	141 1
	Building A		12	11 8
	Albuquerque NM 87109			2.2 2
	Dear Mr. Armas:			and ( the product of ) ( pro-
1	Upon receipt of the complaint fill Agency conducted an investigation been through the review process m by the Executive Director. After careful consideration of the	i into the incidént. The andated by City Ordinar	completed inves tce, which includ	tigation has les a review
Roma NW	Executive Director. For the excepti	available facts, I agre	be with the find	ings of the
and the second second			Challen .	Lafa Man Andrews
2904	If you have any further questions Administrative Officer. You have requesting an appeal to the Office 87103, within 30 days of this notifi	regarding this disposition the right to appeal the r of the Mayor, PO Bo	findings by send	hing a letter
aquergie Alexico 87102	If you have any further questions Administrative Officer. You have requesting an appeal to the Office	regarding this disposition the right to appeal the of the Mayor, PO Bo cation. ping this matter to my a inistratively closed, cer	findings by send at 1293, Albuqu attention. Even the tain information	ting a letter erque, NM hough your is cantured
aquerque (Asia) Mesico 87102	If you have any further questions Administrative Officer. You have requesting an appeal to the Office 87103, within 30 days of this notifi I would like to thank you for bring complaint was exonerated and adm from all citizen complaints in an	regarding this disposition the right to appeal the of the Mayor, PO Bo cation. ing this matter to my a inistratively closed, cer attempt to enhance an U.S. Post	findings by send ix 1293; Albuqu ittention. Even th tain information ad improve our al Service	tong a letter erque, NM hough your is captured continuing
aquerque Actor 87102	If you have any further questions Administrative Officer. You have requesting an appeal to the Office 87103, within 30 days of this notifi I would like to thank you for bring complaint was exonerated and adm from all citizen complaints in an policing efforts.	regarding this dispositi the right to appeal the r of the Mayor, PO Bo cation. inistratively closed, cer attempt to enhance ar U.S. Post CERTIF	findings by send at 1293, Albuqu attention. Even the tain information ad improve our	tong a letter erque, NM hough your is captured continuing
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aquerque Actor 87102	If you have any further questions i Administrative Officer. You have requesting an appeal to the Office 87103, within 30 days of this notifie I would like to thank you for bring complaint was exonerated and adm from all citizen complaints in an policing efforts. Sincerely, Walcock HAROLD J. MEDINA	regarding this disposition the right to appeal the r of the Mayor, PO Bo cation. ing this matter to my a inistratively closed, cer attempt to enhance ar U.S. Post CERTIF CERTIF	findings by send ix 1293; Albuqu ittention. Even th tain information ad improve our al Service	tong a letter erque, NM hough your is captured continuing
aquerque Actor 87102	If you have any further questions i Administrative Officer. You have requesting an appeal to the Office 87103, within 30 days of this notifie I would like to thank you for bring complaint was exonerated and adm from all citizen complaints in an policing efforts. Sincerely,	regarding this disposition the right to appeal the r of the Mayor, PO Bo cation. ing this matter to my a inistratively closed, cer attempt to enhance ar U.S. Post CERTIF CERTIF	findings by send ix 1293; Albuqu ittention. Even th tain information ad improve our al Service	tong a letter erque, NM hough your is captured continuing
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2. Chief's Non-Concurrence Letter CPC # 293-20

CITY	OF ALBUQUERQUE
Albuquer	rque Police Department
Harold J.	Medina, Chief of Police
	May 6, 2021
	VIA EMAIL CPC 293-20
	Graham Dumas Graham.dumas@lopdnm.us
	Dear Mr. Dumas:
	Upon receipt of the complaint filed, Antonio Coca of the Civilian Police Oversight Agency conducted an investigation into the incident. The completed investigation has been through the review process mandated by City Ordinance, which includes a review by the Executive Director.
	After careful consideration of the available facts, 1 agree with the findings of the Executive Director. For the exception of SOP 1-1-4D15
400 Roma NW	If you have any further questions regarding this disposition, please contact the Chief Administrative Officer. You have the right to appeal the findings by sending a letter requesting an appeal to the Officer of the Mayor, PO Box 1293, Albuquerque, NM 87103, within 30 days of this notification.
Albuqueque	I would like to thank you for bringing this matter to my attention. Even though your complaint was exonerated and not sustained, certain information is captured from all citizen complaints in an attempt to enhance and improve our continuing policing efforts.
New Mexico 87102	
www.cabq.gov	Michael Amarchers
	MICHAEL SMATHERS Acting Chief of Police
	MS/ZC/ag
	cc: Internal Affairs Professional Standards Division Civilian Police Oversight Agency







	Officer 1's conduct SUSTAINED where the investigation nee of the evidence, the alleged misconduct did occur.
Recommendation: This viol Officer 1.	lation is a Level 7 therefore I recommend a Verbal Reprimand for
	Sincerely,
	/s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770



	CIVILIAN POLICE OVERSIGHT AGENCY CIVILIAN POLICE OVERSIGHT AGENCY BOARD
	Dr. William J. Kass, Chair Eric Olivas, Vice Chair Tara Armijo-Prewitt Chantal M. Galloway Douglas Mitchell Eric Nixon Edward Harness, Executive Director
	February 2, 2021
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102
	RE: APD Case # 19-0075407, IAFD Case # C2019-000070
	Dear Interim Chief Medina:
	My review of this case included:
PO Box 1295	Computer Aided Dispatch Reports     APD Field Services Reports
Albuquerque	Internal Affairs Reports     Officer Interviews
	Internal Affairs Force Division Reports     Ormmand Review
NM 87103	<ul> <li>On Body Recording Device Videos</li> <li>APD Policy 2-23 Use of Canine, APD Procedural Order 6-9 K9 Unit</li> </ul>
www.cabq.gov	
	My review of the evidence shows on August 16, 2019 the victim " " was a barricaded subject. APD SWAT activation was called. Officer's used public address announcements, and chemical munitions, to gain D 's compliance. As he exited the dwelling, he failed to comply with officer's directions. He began to walk away, it appeared to avoid arrest. Officer 1 deployed his K9 to apprehend D The K9 made contact with D s arm and he was taken into custody. He was medically evaluated on scene, then transported for processing.









Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.

Finding: The CPOA finds Sergeant 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.

Sincerely,

/s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770







evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. Sincerely, /s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770







Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. Sincerely, /s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770





ALBUQUERQUE CIVILIAN POLICE VERSIGHT

evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. Sincerely, /s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770 . .





Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.

Finding: The CPOA finds Officer 2's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.

Sincerely,

/s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770



	CIVILIAN POLICE OVERSIGHT AGENCY BOARD Dr. William J. Kass, Chair Eric Olivas, Vice Chair Tara Armijo-Prewitt Chantal M. Galloway Douglas Mitchell Eric Nixon Edward Hamess, Executive Director
	February 12, 2021
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102
	RE: APD Case # 20-0008932, IAFD Case # C2020-000051
	Dear Interim Chief Medina:
	My review of this case included:
PO Bax 1293	Computer Aided Dispatch Reports     APD Field Services Reports     Internal Affairs Reports
Albuquerque	<ul> <li>Officer Interviews</li> <li>Internal Affairs Force Division Reports</li> <li>Command Review</li> </ul>
NM 87103	<ul> <li>On Body Recording Device Videos</li> <li>APD Policy 2-52 Use of Force</li> </ul>
www.cabę.gov	
	My review of the evidence shows on January 28, 2020 the victim, Ms. P., was contacted by officers of the Albuquerque Police Department because she was involved in a traffic accident. Officers determined there was probable cause to arrest Ms. P for DWI. After placing Ms. P in handcuffs, she began to resist, so officers took her to the ground while she was handcuffed.
	Finding: The CPOA finds Officer 1's conduct "Examerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.





2 140 8	CIVILIAN POLICE OVERSIGHT AGENCY BOARD Dr. William J. Kass, Chair Tara Armijo-Prewitt Chantal M. Galloway Eric Nixon Edward Harness, Executive Director
	February 12, 2021
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102
	RE: APD Case # 20-0009181, IAFD Case # C2020-000052
	Dear Interim Chief Medina:
	My review of this case included:
PO Bax 1293	Computer Aided Dispatch Reports     APD Field Services Reports     Internal Affairs Reports     Officer Interviews
Albuquerque	Internal Affairs Force Division Reports     o Command Review     On Body Recording Device Videos
NM 87103	<ul> <li>APD Policy 2-52 Use of Force, APD Policy 2-54-5 Electronic Control Weapon</li> </ul>
www.cabq.gov	
	My review of the evidence shows on January 29, 2020 the victim, Mr. N., was observed in a vehicle traveling eastbound on Avalon. Mr N. was known by Officer 1 to be on APD's top 15 wanted list. Officer 1 attempted a traffic stop. The vehicle stopped and Mr. N fled from the vehicle on foot into a school. Officer 1 gave chase. He caught Mr. N. at a fence line and discharged his ECW. The first cycle of the ECW worked and Mr. N. was taken into custody.
	Finding: The CPOA finds Officer 1's conduct "Not Sustained," where the investigation is unable to determine, by a preponderance of the evidence, whether the alleged misconduct occurred.



	CIVILIAN POLICE OVERSIGHT AGENCY BOARD Dr. William J. Kass, Chair Eric Olivas, Vice Chair Tara Armijo-Prewitt Chantal M. Galloway Douglas Mitchell Eric Nixon
	Edward Harness, Executive Director
	February 12, 2021
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department
	400 Roma NW Albuquerque, NM 87102
	RE: APD Case # 20-0010100, IAFD Case # C2020-000058
	Dear Interim Chief Medina:
	My review of this case included:
PO Bax 1293	Computer Aided Dispatch Reports
	APD Field Services Reports     Internal Affairs Reports
	o Officer Interviews
Albuquerque	Internal Affairs Force Division Reports     O Command Review
NIL CORIAG	<ul> <li>On Body Recording Device Videos</li> </ul>
NM 87103	APD Policy 2-52 Use of Force
www.cabq.gov	
	My review of the evidence shows on February 1, 2020 the victim, Ms. N., was contacted by officers of the Albuquerque Police Department because she stated she was overdosing and threatening business staff with a knife. Officer I arrived on scene, Ms. N was walking on the median still armed with a knife. More officers arrived. Ms. N was warned to drop the knife or she would be tased. Ms. N dropped the knife and was placed under arrest. After handcuffing Ms. N. began to resist., at that point Officer 1 took Ms. N. to the ground, while handcuffed.
	Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the
	Albuquerque - Making Hutsey 1706-2006

ALBUQUERQUE CIVILIAN POLICE VERSIGHT

evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. Sincerely, /s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770



	CIVILIAN POLICE OVERSIGHT AGENCY BOARD Dr. William J. Kass, Chair Tara Armijo-Prewitt Chantal M. Galloway Douglas Mitchell Eric Nixon Edward Harness, Executive Director
	February 12, 2021
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102
	RE: APD Case # 20-0011970, IAFD Case # C2020-000071
	Dear Interim Chief Medina:
	My review of this case included:
PO Box 1293	Computer Aided Dispatch Reports     APD Field Services Reports
	<ul> <li>Internal Affairs Reports         <ul> <li>Officer Interviews</li> </ul> </li> </ul>
Albuquerque	Internal Affairs Force Division Reports     O Command Review
NM 87103	<ul> <li>On Body Recording Device Videos</li> <li>APD Policy 2-23 Use of Canine, APD Procedural Order 6-9 K9 Unit</li> </ul>
www.cabq.gov	
	My review of the evidence shows on February 6, 2020 the victim Ms. N. was an armed barricaded subject. APD SWAT activation was called. Officer's used public address announcements, chemical munitions, and noise flash diversionary devices to gain Ms. N's compliance. As he exited the dwelling, she failed to comply with officer's directions. She began to walk away, it appeared to avoid arrest. Officer 1 deployed his K9 to apprehend Ms. N. The K9 made contact with Ms. N.'s left flank and she was taken into custody. She was medically evaluated on scene, then transported for processing.
	Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the

ALBUQUERQUE CIVILIAN POLICE VERSIGHT

evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training. Sincerely, /s/Edward Harness Edward Harness, Esq. Executive Director Civilian Police Oversight Agency (505) 924-3770



	CIVILIAN POLICE OVERSIGHT AGENCY BOARD Dr. William J. Kass, Chair Eric Olivas, Vice Chair Tara Armijo-Prewitt Chantal M. Galloway Douglas Mitchell Eric Nixon Edward Harness, Executive Director					
	February 12, 2021					
	Harold Medina, Interim Chief of Police C/O Internal Affairs Unit Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102					
	RE: APD Case # 20-0027063, IAFD Case # C2020-000225					
	Dear Interim Chief Medina:					
	My review of this case included:					
PO Box 1293 Albaquerque NM 87103	<ul> <li>Computer Aided Dispatch Reports</li> <li>APD Field Services Reports</li> <li>Internal Affairs Reports         <ul> <li>Officer Interviews</li> </ul> </li> <li>Internal Affairs Force Division Reports         <ul> <li>Command Review</li> </ul> </li> <li>On Body Recording Device Videos</li> <li>APD Policy 2-52 Use of Force</li> </ul>					
				www.cabq.gov	My review of the evidence shows on March 27, 2020 the victim, Mr. S., was a barricaded subject. A SWAT activation was called. Officers used public address announcements, chemical munitions, and noise flash diversionary devices. Mr. S eventually exited his residence, but he failed to comply with officer's directives. Officer 1 discharged his 40mm sponge round, striking Mr. S. He was taken into custody.	
					Finding: The CPOA finds Officer 1's conduct "Exonerated," regarding the allegation of a violation of this SOP, which means the investigation determined, by preponderance of the evidence that the alleged conduct did occur but did not violate APD policies, procedures, or training.	

ALBUQUERQUE CIVILIAN POLICE **ERSIGHT** 





15. APD Organizational Chart









# 16. Letter for Training Request to Office of Equity and Inclusion

	CIVILIAN POLICE OVERSIGHT AGENCY
	Civilian Police Oversight Agency Board
	Eric Olivas, Chair Chantal M. Galloway, Vice-Chair
	Tara Armijo-Prewitt William J. Kass Doug Mitchell Eric Nixon
	Edward Harness, Executive Director
	April 8, 2021
	Re: CPOAB Request for Training
	Dear Michelle Melendez, Director Office of Equity & Inclusion:
	Per Civilian Police Oversight Agency Board (CPOAB) Ordinance, the City of Albuquerque is required to provide and all board members are required to attend Equity and Cultural Sensitivity training annually (9-4-1-5 (F) (2)(k)). Many members of the current board have never been offered this training, while others that have been offered training have indicated that the training was generic and generally not useful or applicable to the work of Civilian Police Oversight.
PO Box 1293	CPOAB members have a unique need for specialized Equity and Cultural Sensitivity training. Board members operate in a different environment than a standard workplace for which most of this type of training is designed. Board members are volunteers that represent the diversity of our community. The CPOAB reviews: Citizen Police Complaint Findings, Appeals to Civilian Complaint Findings, Serious Use of Force Investigations, APD Policies, and APD Statistics
Albuquetque	among other items. The CPOAB interacts with members of the public, members of law enforcement, and civilian complainants. The unique role of the Board in reviewing what are in many cases life and death matters as well as matters of constitutional rights and civil rights makes high-quality diversity, equity, cultural sensitivity, and inclusion training perhaps the most important training need of the CPOAB at this time.
NM 87103	We the members of the CPOAB hereby request that a specialized Diversity, Equity, Cultural Sensitivity and inclusion training program be designed to meet the specific needs of the board. Such training must include matters we frequently see in police complaints such as, but not limited to: implicit bias, racial bias, gender bias, sexual orientation, gender identity bias,
www.cabq.gov	homeless status, mental health status, employment status, criminal record, past police interactions, veteran status, age, political affiliation, religion, and socioeconomic status. We request a summary of the proposed training(s) be presented to the board no later than the June 2021 meeting of the CPOAB. The Board shall reserve the right to refuse the training proposed and request a new proposal if it is not deemed to be adequate to meet the specific needs of the board.
	Sincerely,
	G'C Q'



#### 17. Proposed SUOF case review process





18. CPOAB Letter to the Court



"that a systems analysis study may be needed to identify problems, issuer, need and solutions related to recruiting and retaining" CPOA Board members. (IMR-13 [Doc. 781], p. 329.) This is a busy Board tasked with many duties and responsibilities. It needs a full complement of the CPOA Board to operate as effectively and efficiently as possible.

#### TIMELY ACCESS TO SUOF MATERIALS

The CPOA Board reviews all SUOF investigations. CASA, ¶ 280; see also generally Albuquerque Ordinance, § 9-4-1-4(C). Both the CASA and Albuquerque Ordinance specifically require that the CPOA Board be provided "access to all APD documents, reports, and other materials that are reasonably necessary for the agency to perform thorough, independent investigations of civilian complaints and reviews of serious uses of force and officer-involved shootings." CASA, ¶ 280; see also Albuquerque Ordinance, § 9-4-1-4(C)(3) ("APD shall provide Board members, the Director, and CPOA staff with reasonable access to APD premises, files, documents, reports and other materials that are reasonably necessary for the agency to perform thorough, independent investigations of civilian complaints and reviews of serious uses of force and officerinvolved shootings.").

While CPOA Board review of FRB presentations and SUOF investigations was in its infancy during the IMR-13 review period, issues have already arisen regarding access to these materials. Technology issues with APD's new document management system mean that CPOA Board is not provided timely or meaningful access to the FRB presentations. FRB presentations take significant time to load, and none of the embedded videos play. This issue is leading to a backlog with the CPOA Board that needs to be addressed as expeditiously as possible.

Similarly, the OBRD videos that are included with SUOF investigations are posing significant delays in the CPOA Board's review. The APOA has demanded that the City redact these videos—which takes a tremendous amount of APD time and resources. The City, APOA, and CPOA Board are in the process of working towards acceptable solutions for this issue that is contributing to the CPOA Board's backlog. If these discussions are not successful, this is an issue that will warrant increased focus moving forward.

#### FUNDING

Paragraph 278 of the CASA [Doc 465-1], paragraph 278, provides, in pertinent part that, "the City shall provide the agency with a dedicated budget." When City Council rewrote the police oversight ordinance in February 2014, it provided the CPOA's budget would be 0.5% of APD's budget. In April 2019, City Council approved significant amendments to the oversight ordinance. The amendment included a change to the funding of the CPOA. No longer is it a stated percentage of APD's budget. Instead the budget will be "a dedicated and independent source of funding" (Albuquerque Ordinance 9-4-1-4(A)(2)). Among the many concerns this raises, one is this could be the first step towards defunding the CPOA as soon as the CASA is completed. It is also concerning that, despite the fact the CPOA is "accountable to, but independent from, the Mayor, the City Attorney's Office, the City Council, and APD," the CPOA is required to seek support and approval from the City to ensure adequate funding. (CASA [Doc. 465-1], ¶ 272 (emphasis added).) As noted in IMR-13 [Doc. 781], p. 255), this is an issue the Independent Monitor has been, and continues to, carefully monitor.

#### CPOA BOARD SPECIALIZED TRAINING

In line with the Monitor's acknowledgement that "[n]eeds-focused training is essential to the effectiveness of the CPOA Board," the CPOA Board is working with the City to obtain diversity and inclusion training that meets its specialized needs. It is also working with the City regarding updated use of force training that includes APD's trainings related these updated policies and procedures. (IMR-13 [Doc. 781], p. 331.)

#### ADMINISTRATIVE INVESTIGATIONS

Paragraph 184 of the CASA [Doc 465-1], paragraph 184 provides in part, "the Civilian Police Oversight Agency shall investigate all misconduct complaints..." The CPOA states emphatically without a limitation on the types of complaints it must investigate, and a statute of limitations for complaints, the CPOA cannot attain meaningful oversight.

Paragraph 191 of the CASA [Doc 465-1], paragraph 191 provides in part that, " [a]ll administrative investigations conducted by the Internal Affairs Bureau of the Civilian Police Oversight Agency shall be completed in 90 days of the initiation of the complaint Investigation." The CPOA views this limitation as an impediment to fair and thorough investigations.

#### CPOA SUCCESS WITH CPC INTEGRATION AND DATA ANALYSIS

Importantly, the CPC's were integrated into the CPOA during IMR-13's review period. This assimilation and integration was not only seamless, but it was highly successful. The CPOA and CPCs should be commended for their hard work in this regard. Additionally, the CPOA's data analysis excelled during this review period. Through its inhouse data analysis, the CPOA has produced high-quality work and continues to produce policy focused work. The CPOA and its data analyst should be commended for their hard work in this regard.



# 19. Letter to the APOA

	CIVILIAN POLICE OVERSIGHT AGENCY
	Civilian Police Oversight Agency Board
	Eric Olivas, Chair Chantal M. Galloway, Vice-Chair
	Tara Armijo-Prewitt Patricia Franch Richard Johnson Dr. William J. Kass Doug Mitchell Eric Nixon
	Gionne Ralph
	Edward Hamess, Executive Director
	June 10, 2021
	Shaun Willoughby
	President, Albuquerque Police Officers' Association
	3813 Hawkins St. Albuquerque, NM 87109
	Alandaridae' (AM 87104
	Mr. Willoughby,
	Beginning in October of 2018, an item has been included on every regular CPOA Board
	agenda for the APOA to participate more fully in the oversight process as well as to share important information with the Board and Albuquerque community. In that time, a
	representative of your organization has only taken advantage of the opportunity to
PO Bea 1293	educate and/or offer insight as to how our officers' jobs are helped or hindered because of
	the oversight process on one or two occasions.
Albuquerque	As such, at the May 20, 2021 regular meeting of the CPOA Board, it was decided by
	unanimous vote that a standing item for the APOA would no longer be placed on our
NM 87103	agendas. However, we strongly encourage any member of the APOA (or your representative) to address the Board during Public Comment or, if there is a presentation
	that you ever believe would be of benefit to us, a request can be made through the Chair
	to be placed on our agenda.
www.abq.gov	We thank you for the tireless work you do for our officers and hope to forge a more
	meaningful partnership as we all continue to operate for the betterment of our community.
	Sincerely,
	The Civilian Police Oversight Agency Board by
	S-C Q-
	Eric Olivas; @Haii (505) 924-3770
	in status and a present of the second s



# 20. Recommendation Letter: SOP 2-98 Gunshot Detection System Procedure

	CIVILIAN POLICE OVERSIGHT AGENCY Civilian Police Oversight Agency Board	
	Eric Olivaz, Chair Chantal M. Galloway, Vice-Chair Tara Armijo-Prewitt Patricia French Richard Johnson Dr. William J. Kass Daug Mitchell Eric Nixon Gionne Ralph Edward Hamess, Executive Director	
	June 10, 2021	
	Harold Medina, Chief of Police Albuquerque Police Department 400 Roma NW Albuquerque, NM 87102	
	Re: Recommendation SOP 2-98 Gunshot Detection Procedure	
	Dear Chief Medina:	
FO Box 1293	The Civilian Police Oversight Agency Board (CPOAB) is in receipt of SOP 2-98 Gunshot Detection Procedure which was advanced for further recommendations by the Department's Policy and Procedure Review Board on June 9, 2021 for 30-day review.	
Albuquerque	The CPOA Board fully support the department in implementing this system and firmly believes that this tool will be beneficial in reducing gan violence and crimes related to firearms in our City. However, we recognize several recommendations will enhance the effectiveness of this system, will allow for evaluation to determine its success and support the mission of the Board to be a bridge between members of the community and APD.	
NM 87103	CPOA Board recommends APD to:	
	1- Create data-driven patrol plans from the data retrieved from this system to	
www.cabq.gov	maximize crime deterrence and to reduce gun violence in the City.	
	<ul> <li>2- Semi-annually, RTCC provide the Board with oral or written 'impact reports'</li> </ul>	
	which will highlight the results of ShotSpotter use to include information but not	
	limited to; number of individuals arrested, percentage decrease or increase in gun	
	violence compared to previous period, number of firearms seized, percentage	
	increase or decrease in homicides by shootings or gun related incidents with	
	injuries, comparison of shots fired trend with area commands that does not use	

ALBUQUERQUE VILIAN POLICE ERSIGHT ShotSpatter, number of gunshat victims found with the help of this the use led to reduction in gunshot victims transport time. 3- Board is seeking information on change in dispatch call priority levels from Priority 1 (as stated in Special Order 20-28 dated March 2020 & SO 20-54 dated July 2020) to Priority 2. Several jurisdictions across the country including Denver Colorado and Richmond California considers gunshot detection system dispatch call as priority 1 and the manufacturer of this system also recommends police departments using this tool to consider dispatching calls generated from ShotSpotter as priority 1. 4- Board requests that the department notify the Board when seeking approval from the City Council for investments more than \$100,000 in purchasing new technology and equipment. This practice will allow the Board to review and evaluate those particular investments at initial stages, which in turn will increase transparency, promote community trust, and will engrain the Board in the oversight process. We look forward to your response to our recommendations above, in compliance with your obligations under §9-4-1-4(C) (5) (c) of the Civilian Police Oversight Agency Ordinance. Sincerely, The Civilian Police Oversight Agency Board by O Eric Olivas, Chair (505) 924-3770 cc: Civilian Police Oversight Agency City Council President, Cynthia Borrego Mayor, Tim Keller City Attorney, Esteban A. Aguilar Jr. James Ginger Ph.D. United States Attomey, Elizabeth Martinez City Clerk, Ethan Watson APD, Commander Cori Lowe APD, Commander Cecily Barker