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Adopted June 2014 Updated Draft December 2022







ALBUQUERQUE RAIL YARDS MASTER DEVELOPMENT











COVER AND TITLE PAGES: PHOTO ESSAY, BUILDING OF THE RAIL YARDS, 1919-1922, UNIVERSITY OF NEW MEXICO, CENTER FOR SOUTHWEST RESEARCH

Adopted June 2014 Updated Draft December 2022



2014 MASTER DEVELOPMENT TEAM

Samitaur Constructs, Frederick and Laurie Samitaur Smith Build New Mexico, James K. Trump

ARCHITECT

Eric Owen Moss Architects, Eric Owen Moss, FAIA, Dolan Daggett SMPC Architects, Glenn Fellows, AIA Studio Southwest Architects, Robert Heiser, AIA

CONSERVATION ARCHITECT

Giora Solar Architects, Giora Solar

HISTORIC PRESERVATION Cherry/See/Reames Architects, Edie Cherry, FAIA

PLANNING / LANDSCAPE ARCHITECT Consensus Planning, Jim Strozier, Jacqueline Fishman, AICP, Laurie Firor, ASLA

TRAFFIC ANALYSIS

Terry O. Brown, P.E.

STRUCTURAL ENGINEERING Chavez-Grieves Engineers, Inc., Victor J. Chavez, P.E.

CIVIL ENGINEERING Wilson & Company, Christopher Perea, P.E., Daniel Aguirre, P.E.

MEP ENGINEERING Bridgers & Paxton, John Grapsas, P.E.

LEGAL COUNSEL Hill, Farrer & Burrill LLP, Arthur B. Cook Goodson Wachtel & Petrulis APC, Edward Wachtel Myers, Oliver & Price, P.C., John Myers

ADMINISTRATION

Richard J. Berry, Mayor Robert J. Perry, Chief Administrative Officer Gilbert Montano, Deputy Chief Administrative Officer

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2014 ACKNOWLEDGMENTS

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PLANNING DEPARTMENT

Suzanne Lubar, Director Matt Conrad, Associate Director Russell Brito, Division Manager, Urban Design and Development Rebecca Velarde, Manager, Metropolitan Redevelopment Maryellen Hennessy, Senior Planner, LUCC Petra Morris, Senior Planner John Gabriel Rivera, Senior Planner Ed Boles, Senior Planner (ret.)

LEGAL DEPARTMENT

Kevin Curran, Assistant City Attorney

2022 ACKNOWLEDGMENTS

ADMINISTRATION

Tim Keller, Mayor Lawrence Rael, Chief Administrative Officer Bob White, Associate Chief Administrative Officer Diane Dolan, Special Projects Analyst

CITY COUNCIL

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CITY COUNCIL SERVICES

Chris Melendrez, Director Petra Morris, Associate Director of Planning & Policy Development

PLANNING DEPARTMENT

Alan Varela, Director Mikaela Renz-Whitmore, Division Manager, Urban Design and Development Leslie Naji, Senior Planner, Landmarks Commission

METROPOLITAN REDEVELOPMENT AGENCY Terry Brunner, Director

Karen Iverson, Manager

LEGAL DEPARTMENT Lauren Keefe, City Attorney

CONTENTS

1	EXECUTIVE SUMMARY	2
2	EXISTING CONDITIONS	8
3	PUBLIC INPUT PROCESS	24
4	ZONING COMPLIANCE & REGULATORY FRAMEWORK	34
5	GOALS & POLICIES	48
6	DEVELOPMENT REGULATIONS	58
7	, DESIGN GUIDELINES	74
8	LANDSCAPE GUIDELINES	84
9	TRANSPORTATION INFORMATION AND RECOMMENDATIONS	100
1	0 CONCEPT AND PHASING PLAN	108

APPENDICES

A -	SOURCES AND CREDITS	169
В-	PHOTOGRAPHIC SURVEY OF HISTORIC STRUCTURES	171
C -	INFRASTRUCTURE REPORT	201

Project Introduction 1.
Project History and Process 12 Master Development Plan Intent 0.3
Master Development Plan Intent .3 Neighborhood History & Contex 2.1
Site Histor 2.2
Existing Site Conditions 2.3
Rail Yard Advisory Board 3.1 Public Meetings/ Workshops 3.2
Public Input Process - Major Planning Termes 3.3
Albuquerque/ Bernalillo County Comprehens /e Plan 4.1 Barelas Sector Development Plan & Existin Zoning 4.2
Historic Priservation 4.3
Memorandum of Understanding (MOU) 4.4
Maintenance Program Agreement 4.5 Archaeological Regulations 4.6
Job Generation, Economic Development & Economic Viability 5.1
Housing 5.2
Community Connectivity 5.3 Land Uses 5.4
Architecture & Hyporic Rehabilitation 5.5
Art & Culture 5.6
Site Development Plan for Subdivision 6.1 Development Standor is Matrix Components 6.2
Access 6.3
Historic Features 6.4 Signs 6.5
Lindscape and Site Amenities 6.6
Utilities and Screening 6.7
Exterior Lighting 6.8 Implementation 6.9
Infill Design Guidelines 7.1
Tracks 7.2
Parking 7.3 Loading 7.4
Signage 7.5
Security 7.6 Public Art 7.7
Sustainability 7.8
Pollution Control 7.9
Exterior Lahting Guidelines 7.10 Design Goals 8.1
General Landscape Design 8.2
Vehicular Site Actors Information 9.1
Existing Access by Alterna ve Transport 9.3
Traffic Impact Study Information 9.2 Existing Access by Alterna ve Transport 9.3 Transit Recommendations 9.4
Other Alternative Transportation Recommendations 9.5 Site Conguration 9.6
Vision Steement 10.1
Preservation and Adaptive Reuse State and 10.2
Design Fedures 10.3 Sustainab lity 10.4
Parcel/ Land Use Recommendations 10.5
Land Use Characterization 10.6
Parcel Characterizations 0.7 Concept Vignettes 0.8
Surrounding Development Opportunities 1 9
Project Phasing 10.00 Development Thresholds 10.1
Conceptual Phase 1 Implementation 10.12
Duplicates earlier
contents list

TABLEAUS

1	Site Plan for Subdivision	
2	Landscape Master Plan	
3	Historic Preservation & Adaptive Reuse Diagram	
4	Land Use Diagram	126
5	Illustrative Concept Plan	
6	Conceptual Aerial View from Northwest	138
7	Conceptual Aerial View from West	140
8	Preliminary Phase Parking Plan	148

FIGURES

1	Site Aerial Context	9
2	Spirit of Rail Yards	12
3	Spirit of Place	18
4	Rail Yards Surrounding Parcelization & Zoning	32
5	Development Standards Matrix	51
6	Existing Palette	66
7	Enlarged Street Plan	95
8	Rebuild Iconic Structures Diagram	107
9	Conceptual Paseo Building Diagram	109
10	Conceptual Below Grade Parking Diagram	111
11	Conceptual Acoustic Mounds Diagram	113
12	Conceptual Connector Diagram	117
13	Conceptual Public Open Space Diagram	119
14	Conceptual Sustainability Features Diagram	121
15	Conceptual Water Conservation Diagram	123
16	Conceptual Parcelization Diagram	129
17	Existing Vacant Lots - South Broadway	142
18	Existing Vacant Lots - Barelas	143
19	Phasing Plan Diagram	145
20	Phase 1 Site Plan Concept	152
21a	Existing Water	210
21b	Conceptual Water	211
22a	Existing Wastewater	214
22b	Conceptual Wastewater	215
23a	Existing Drainage	222
23b	Conceptual Drainage	223
24	Existing Dry Utilities	224



EXECUTIVE SUMMARY 1

1.0 EXECUTIVE SUMMARY

1.1 Project Introduction

The <u>original</u> Master Development Plan (MDP) <u>was</u> the culmination of a three-year planning and design process <u>initiated in 2010</u> by the City of Albuquerque for the 27.3 acre site referred to as the "Rail Yards". The process included active involvement from many diverse stakeholders, including the City, Rail Yards Advisory Board, the Barelas, South Broadway, and San Jose Neighborhood Associations, WHEELS Museum, New Mexico Steam Locomotive and Railroad Historical Society, the general public, and other stakeholders. The MDP aims to respond to

the input received from all of the interested parties regarding this unique property.

The MDP is intended to provide the necessary guidance for long term redevelopment of the Rail Yards property. It is not intended to be overly restrictive, but rather to provide flexibility with predictability over time.

In 2022, the City determined that an update was needed to the Master Development Plan. This determination was based on the City taking on the role of Master Developer, the need to keep the document up to date and relevant, and the physical changes that have occurred on the site since the original Master Development Plan was approved in 2014.



Historic Santa Fe Rail Yard, Site Aeria

1.2 Project History and Process

Phase One - Request for Proposal

A Request For Proposal (RFP) was issued by the City of Albuquerque in July 2010 for a Master Developer to "plan, design, implement, and manage a mixed use redevelopment of the City-owned 27.3 acre site containing Historic Locomotive Shops (a.k.a. the Rail Yards)." The intent was to redevelop the Rail Yards into a mixed use project that would include a minimum of 30 units of workforce housing and a transportation museum to be operated by the WHEELS (We Have Everything Everyone Loves Spinning) Museum Foundation. The City's Rail Yards Advisory Board was responsible for recommending the selection of the Master Developer to the Mayor and the City Council. The RFP provided a list of purposes for the redevelopment project as follows:

- Develop Workforce Housing and a museum to be operated by the WHEELS Museum to meet legislative requirements;
- 2. Establish a focal point for social and commercial activity;
- 3. Restore connectivity between the site and adjoining neighborhoods, and strengthen connections with other area amenities and resources;
- 4. Catalyze further neighborhood redevelopment in collaboration with the Barelas and South Broadway neighborhoods;
- 5. Preserve and re-use the site's historical architectural assets and unique visual environment;
- 6. Stimulate redevelopment of Albuquerque's greater downtown area;
- Maximize transportation opportunities offered by proximity to the "Railrunner" Commuter Train Station, city transit hub and bicycle network;
- 8. Generate employment opportunities, with a mix of living and high wage jobs, as well as job training; and
- 9. Provide for the substantial public and social needs of the community, including, for example, health care, job training, education, immigrant services, and childcare.

Proposals were submitted to the City in September 2010. Samitaur Constructs (Samitaur) was subsequently selected as the Master Developer for the redevelopment project. The project is <u>was</u> envisioned to be developed in four phases, with Phase 1 being the RFP process, Phase 2 entailing the creation of the Master Development Plan, Phase 3 entailing the design and approval of the Master Development Plan, and Phase 4 covering the disposition, financing, construction, and management of the Rail Yards Redevelopment project to be regulated pursuant to a Master Development and Disposition Agreement to be negotiated between the City and Samitaur.

Phase Two and Phase Three Master Plan Agreement The Phase Two and Phase Three Master Plan Agreement is was between the City of Albuquerque and Samitaur. The agreement, which was signed on June 15, 2012, confirmed the selection of Samitaur by the City as the Master Developer of the Rail Yards project and conferred upon Samitaur the right to develop the entire project area under the City's ownership or control. The Master Plan Agreement provided the framework for the Master Development and Disposition Agreement.

The Master Plan Agreement defines the project area as follows:

The City cancelled the agreement with Samitaur in 2018 and has since assumed the role of Master Developer. The project area is defined as follows:

Tract A as shown on the Plat of Tract A, A.T. & S.F. Railway Company Machine Shop, Albuquerque, Bernalillo County, New Mexico, as the same is shown and designated on the plat thereof, filed in the office of the County Clerk for Bernalillo County, New Mexico on January 25, 1996, in Plat Book 96C, Folio 44, containing approximately 27.32 acres more or less.

The Rail Yards property was acquired in 2007 by the City with funds appropriate for specific purposes, including state and local funding

sources. Pursuant to the RFP, state funds, and City Council Resolutions R-07-202, R-07-274, and R-07-332, the Master Development Plan shall address community revitalization through the elimination of blighted conditions and emphasis on economic development, and shall include a minimum of 30 units of workforce housing and a location for the WHEELS Museum.

The Master Plan Agreement addresses financing for on-site and off-site infrastructure. Samitaur is responsible for on-site infrastructure needed to implement the Master Development Plan. Samitaur will be responsible for any off-site infrastructure only to the extent that it is required to benefit the project. The City may participate in funding off-site improvements to the extent that the infrastructure capacity required by the City exceeds that required for the project.

The Master Plan Agreement provides language regarding environmentalissues, traffic impact study, conceptual drainage plan, and conceptualwater, sewer, and dry utilities plans. In regard to traffic impact analysesand the evaluation of the capacity of intersections, the Master Plan-Agreement gives the Planning Director the authority to accept alternative analyses, including the evaluation of public transportation opportunities, shuttle services to City parking structures, etc.

1.3 Master Development Plan Intent

The MDP is a long-range planning document that is intended to guide redevelopment of the Rail Yards property into a vibrant, mixed-use employment and cultural center that includes commercial, office, light industrial, institutional, and <u>residential</u> uses that are complemented by residential development and public spaces. In order to fulfill the vision for redevelopment of this property, the MDP provides:

- The necessary framework to direct new development that respects the historic condition and context of the Rail Yards property;
- A description of the history of the site and neighborhood context, physical conditions, public input process, regulatory framework, and guiding principles, goals, and policies to ensure users of the document understand the intent and vision for redevelopment activities;

• The framework for physical redevelopment of the site graphically illustrated by a Site Development Plan for Subdivision and Landscape Master Plan and described in narrative format through the Development Regulations and Design Guidelines.

Executive Summary Section 1



EXISTING CONDITIONS 2

2.0 EXISTING CONDITIONS

2.1 Neighborhood History & Context

The Rail Yards property lies within the Barelas neighborhood, one of Albuquerque's oldest, and is adjacent to the South Broadway neighborhood. Originally settled as a farming community, it was reshaped by the establishment of the railroad in the 1880s. By the 1900s, Barelas was flourishing, with many of its residents were employed by the Atchison, Topeka and Santa Fe Railway (AT&SF).

In the mid-1920s, South Fourth Street in Barelas was designated part of Route 66 and the Pan American Highway (U.S. 85), which helped establish a thriving commercial corridor active from the 1930s through the 1950s. The decline of the railroad industry and the construction of Interstate 25 negatively affected the community, as did the urban renewal program of the 1970s, which led to industrial development replacing much of the housing stock in south Barelas. However, the Barelas neighborhood has added new amenities in recent decades including the Albuquerque Hispano Chamber of Commerce and, further south, the National Hispanic Cultural Center. These additions have reaffirmed its history and community character.

Along the eastern edge of the Rail Yards is the South Broadway neighborhood. Much of the community's growth took place between 1885 and 1925, following its founding by Antonio Sandoval, a wealthy landowner responsible for constructing the Barelas ditch, which drained and irrigated the surrounding area. As in Barelas, many of South Broadway's residents made their living through agricultural pursuits before transitioning to jobs at the Rail Yards and a local iron foundry.

South Broadway urbanized rapidly during this period, only to suffer similar economic and population decline concurrent to that of the railroad industry. Recently, The United South Broadway Corporation and other organizations have worked to provide affordable housing for residents of the community.

The redevelopment of the Rail Yards provides an opportunity for Barelas, South Broadway, and Downtown Albuquerque to enrich their respective individual identities while rallying around a new collective identity to whose development each is crucial. Residents of these communities have expressed both excitement and reservations regarding redevelopment plans for the Rail Yards and, given the personal ties many have to the history of the Rail Yards, for good reason. Nevertheless, successful redevelopment truly has the potential to be a force of unification for the communities, the city, and the state of New Mexico.



BARELAS

Historic Route 66/ Central Avenue

Coal Avenue

Bridge Boulevard/ Avenida Cesar

Chavez

Rio Grande BNSF Railway Interstate 25 Albuquerque, map showing relationship of Rail Yards site to adjacent neighborhoods.

SOUTH

BROADW



Figure 1: Site Aerial Context

Aerial view Albuquerque showing relationship of Rail Yards site to surrounding civic amenities.

2.2 Site History

"Between 1880 and 1930, the single most important factor in Albuquerque's transformation from a farming village to a commercial and industrial center, and its emergence as the leading city of New Mexico, was the railroad. Throughout this period, the Santa Fe Railway was the city's leading employer, culminating in an estimated 1500 employees during World War II." (Wilson, 1986)

The impact of a transcontinental railroad on the economic development of the Territory of New Mexico, and the subsequent growth of Albuquerque, cannot be overstated. As was the case with other previous economic lifelines in the region, such as the Camino Real de Tierra Adentro in the sixteenth through early nineteenth centuries and the Santa Fe Trail in the early to mid-nineteenth century, the arrival of the Atchison, Topeka & Santa Fe (AT&SF) Railway into northeast New Mexico in the winter of 1879 was a significant historical event for not only New Mexico and Albuquerque but the entire region as well. (Dodge et al, 2014)

The Historic Locomotive Shops on the Rail Yards site were built by the AT&SF Railway between 1914 and 1924 as a maintenance and repair facility for steam locomotives that served the southwestern United States and was one of only four such facilities built for that purpose. (The other three being located in Topeka, Kansas; Cleburne, Texas; and San Bernardino, California). The shop complex was outfitted with the latest engineering technology for locomotive repair and industrial efficiency. As such, the shops were an integral part of the AT&SF's railroad transportation system, which provided freight and passenger service for more than six decades. The Locomotive Shops also played an integral part in the economic history of Albuquerque by their status as the second largest industrial complex in the state and the city's largest employer. The shops played a major role in the city's economic development, particularly in the adjacent neighborhoods of Barelas, South Broadway, and San Jose (Dodge et al, 2014).







Albuquerque as Railroad Town, 1886.

Rail Yards upon completion of Machine Shop, ~1922



Rail Yards, San Bernardino, CA (demolished 1996) showing similarity of shop complex to Albuquerque Rail Yards.



Rail Yards, Major Historic Buildings

Beginning in 1914, and continuing intermittently for the next ten years, the Rail Yards expansion resulted in the completion of more than twenty-five buildings, structures, and other improvements spread over twenty-seven acres. The resulting complex represented the latest in industrial construction techniques and installing equipment that embodied state-of-the-art engineering technology for steam locomotive repair and maintenance - a task that required a great deal of daily maintenance as well as regular, periodic major overhauls. Every day, or every 100 to 150 miles, it was necessary to remove clinkers (the residue of unfired or partially fired coal) from the locomotive's firebox, clean the fire tubes, flues, and smoke boxes, wash out mineral residue from the boiler, and inspect all moving parts for general wear and tear. Major overhauls were undertaken every 400,000 miles of operation that included a complete disassembly of the engine, the cleaning and repairing of all moving parts including trueing the wheels, and patching or replacing the boiler or firebox. All of this work, including the reconditioning and fabrication of replacement parts, was done at Albuquerque's locomotive shops. (Dodge et al, 2014)

At their height in the mid 1940s, the shops serviced an average of 40 locomotives per month. The complex was built at a time when industrial architecture was making a shift nationwide from large masonry load bearing walls with timber roof construction to steel structures with thinner walls of brick veneer or a structure of reinforced concrete. Both steel and concrete structure allowed for much larger window openings, and therefore, better interior day lighting and ventilation. Because of the railroad's leading role, the remaining structures are now the most prominent reminders of this important period in Albuquerque's history. (Wilson, 1986) Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

Figure 2: Spirit of the Rail Yards





























The "Spirit" of the Rail Yards referenced throughout this Master Development Plan is embodied in the images shown in this spread; American ingenuity, craftsmanship and pride of work. The intent of the proposed redevelopment is to continue this lineage of innovation into the modern era — not through nostalgia, but by rekindling the original spirit.







2.2.1 Past Preservation Efforts

The Santa Fe Railway demolished its landmark Hotel Alvarado in 1970, removing the most treasured of Albuquerque's railroad buildings after a local preservation effort stalled. Its loss informs local thinking about the value of preserving the city's remaining historic buildings, especially those of the railroad.

In 1986, the Santa Fe Railway demolished the Roundhouse, Power Plant, and 230-foot smokestack, thwarting the City's attempt to designate the complex as a City Landmark and listing on both state and national historic registers that could have helped prevent demolition. Again Albuquerque's railroad architectural heritage was harmed, drawing even more attention to what remains of the massive Rail Yards.

The historic resources remaining from the shops complex constitute the largest historic industrial plant in the state. They employ a variety of materials and features which reflect the rapid innovation of industrial design and architecture at the time.

The Rail Yards buildings, because of the quality of their design, construction, and style, are an excellent representation of this industrial aspect of the city's history and are eligible for listing on the New Mexico Register of Cultural Properties and National Register of Historic Places, as well as designation as Albuquerque City Landmarks.

Refer to Appendix C for a photographic survey that provides a brief description and photo documentation of some of the historic resources to be preserved and adaptively reused.

2.3 Existing Site Conditions (2014)

The 27.3 acre Rail Yards site is rectangular in shape and oriented northsouth, measuring approximately 2000 feet in length and 650 feet in width. The site is bordered on the north and south by parcels owned by the Burlington Northern Santa Fe Railroad (BNSF). These parcels are currently in limited use as railway support facilities. The site is bordered to the west by 2nd Street for the majority of its perimeter with the exception of the northern most portions, which tapers to follow 1st Street. To the east, the site lies directly adjacent to the railroad alignment also controlled by BNSF and is in active use for both freight and passenger train service.

2.3.1 Neighborhood Edges

The relationship between the Rail Yards and the surrounding neighborhoods of Barelas and South Broadway is characteristic of many American cities: modest working class, single-family detached homes located immediately adjacent to the main industry or factory in town. The images on the following pages show views both to and from the Rail Yards site out to these neighborhoods.

2.3.2 Existing Building Conditions

The existing property edge is barricaded by a chain link fence and offlimits to the community. For years, the Rail Yards have been abandoned and left in a state of increasing disrepair as evidenced by the photos shown below. Beyond the cosmetic damages of graffiti and broken glass, lie the more significant concerns of potential structural damage and water infiltration damage through large areas of roof failure that have



View of Rail Yards from Santa Fe Avenue with Barelas neighborhood homes in foreground.



View west toward Barelas neighborhood from roof of Machine Shop.



View east toward South Broadway neighborhood from roof of Machine Shop.



View south toward former site of Roundhouse building from roof of Machine Shop. Turntable is still in operation.



View south down fire runway between Machine Shop and Barelas neighborhood to the west.

manifested in many of the large structures such as the Machine and Boiler Shops. It has been reported that storms have continued to erode large areas of roof sheathing causing the existing creosote flooring to be significantly damaged. In addition, one of the large 20-foot tall Machine Shop doors recently collapsed from its track.

The <u>original</u> Master Development Plan <u>represents represented the</u> first step towards stemming the tide of neglect and abandonment that unfortunately characterized the <u>current</u> condition of the once grand Rail Yards complex. Since the adoption of the original Master Development Plan in 2014, the City has taken a number of critical steps towards rehabilitation of the Rail Yards site through various infrastructure, street, building, and landscape projects.

2.3.3 Easements

<u>At the time of the original Master Development Plan</u>, there are were two current easements affecting the site. The first allow<u>ed</u> for the continued use of the Turntable and access thereto, <u>which has since been terminated</u>. The second allows for a continuous 10-foot utility easement running along the western perimeter of the site. Refer to the Site <u>Development</u> Plan for <u>Subdivision</u> drawing in Section 6 for the location of each.

2.3.4 Utilities

Given that the Rail Yards were in use up until the 1990s, the site is serviced by all requisite utilities: electricity, gas, water, sewer, and storm drain. The site is not currently serviced by fiber optic telecommunications. Utility infrastructure and capacity; however, are likely insufficient to accommodate the level of redevelopment anticipated by the Master Development Plan.

2.3.5 Environmental Conditions

As a former industrial site, the Rail Yards has some soil and groundwater contamination caused by former site activities. The environmental condition of the site has been extensively studied and there are now few,



Current condition of Rail Yards buildings characterized by vandalism, graffiti and general neglect.



Current condition (2014) of Rail Yards buildings



Rail Yards, ALTA Land Survey, 2000.

if any, data gaps. Significant removal of contaminated soil has already been accomplished. Contaminated areas still within the site include the following:

- The southern 1/3 of the site was formerly occupied by a number of above ground fuel tanks, below ground fuel cellars, and an oil/water separator. Some of these storage vessels leaked and, therefore, soils have been contaminated with petroleum fuel, primarily diesel and motor oil. Also, soil around a former oil cellar north of the Blacksmith Shop and along the eastern site boundary remains contaminated with petroleum. Groundwater contamination appears to be limited to the southeast corner of the site.
- Sandblasting and battery storage caused lead contamination of soil in two areas north of the main buildings on the site. Much of the lead-contaminated soil has been removed. Lead contamination of shallow soils still exists in more widespread areas of the site.
- Most paint on the historic structures is lead-based, and the glazing of some of the windows contains asbestos.
- Petroleum contamination exists in the soil under the Machine Shop, and lead contamination exists in the soil under the Paint Shop.

2.4 Improvements & Studies Completed or Planned Since 2014

2.4.1 Existing Site Activity

The Wheels Museum has been housed on the Rail Yards since 2008. The Museum is located in the Storehouse and contains a broad collection of transportation related exhibits, including a private train car, a Fred Harvey collection, and a model train exhibit. The Museum is open to the public and holds events throughout the year.

The Blacksmith Shop was improved in 2014 to the extent that space is available to the public for special events. Since 2014, there have been a wide range of events held at the site in the Blacksmith Shop, from live music to food festivals, and from weddings to graduations; however, the most frequent user of this space has been the Rail Yards Market. The Rail Yards Market began operating on the site in May 2014, and is located in the Blacksmith Shop, and more recently also on the Plaza at the north end of the site. The Market has a summer season (May through October) and holiday market in December. Between 2014 and 2021, there were 182 markets, with approximately 100,000 people coming to the site each season.

2.4.2 Environmental Remediation

As an integral part of the redevelopment of the Rail Yards property, detailed environmental studies have been completed on the site and existing buildings. Based on that information, several remediation efforts have been completed and are summarized as follows:

Parking Lot and Courtyard Area – There was lead contaminated soil in this area that included an old detention pond (which can be seen on older aerial photographs). There was a small building (now demolished) on site where old batteries were stored. Approximately 11,000 yards of contaminated soil was removed and disposed of and replaced with clean fill. The New Mexico Environment Department (NMED) has reviewed and approved a conditional certificate of completion for the soil remediation project for this portion of the site to residential and commercial standards.

Parking Lot and Outdoor Plaza - The parking lot at the north end of the site was reconfigured to maximize onsite parking and work through the removal of existing infrastructure and obstacles. Various obstructions, fences, power poles, and railroad infrastructure throughout the site constrained the use of the site. The Sheet Metal Shed and the North Washroom were removed and the site was optimized to provide the maximum amount of parking for the site. Parking lot lighting was provided.

The outdoor plaza is a gathering space that provides a gathering area that also serves as a detention pond for large storm events. A water quality feature was installed to capture runoff from the parking lot and remove any floatable debris and petrochemicals as well as capture runoff from any small rain events. The outdoor pavilion also provides electrical hook-ups for entertainment and pedestals for food trucks. The entrances to the Blacksmith Shop and Flue Shop were also improved as part of this project. <u>South Property</u> - The only environmental steps taken on the south property to date is the installation of new monitoring wells for groundwater.

Firehouse - The Firehouse building contains lead-based paint. The City plans to remediate the paint with a future project. There are a number of techniques to remediate the paint issue, so it is best to defer any remediation until there is a project that can incorporate the remediation into the design. There is also asbestos in the roof material, which will need to be remediated as well.

2.4.3 Blacksmith Shop, Flue Shop, Boiler Shop, and Tender Repair Shop Buildings

<u>Utilities were designed to serve the Blacksmith Shop and Flue Shop, which</u> included water, sewer, gas, electric, storm drain, and a duct bank for fiber optics within a 16-foot wide corridor. The project accounted for future expansions and has utility stub-outs strategically placed.

The corridor between the Blacksmith Shop and Flue Shop was reconstructed and the drainage issues that the area was experiencing have been eliminated. With the new construction, all the existing roof drains adjacent to the project were tied into the new storm drain system.

The Boiler Shop, Tender Repair Shop, and the Flue Shop roofs have been replaced with new TPO systems and fire-retardant lumber. The original flooring in the Boiler Shop utilized creosote treated wood blocks, which has been removed and disposed of, and a new concrete floor was installed. If a new enclosed space is proposed for the Boiler Shop (a building within the building), a vapor barrier (or equivalent venting technology) will need to be installed as part of redevelopment. The City salvaged a small 3,000 square foot area of the blocks that were in the Boiler Shop and determined to be in the best condition and disposed of the rest. The salvaged blocks are now stored on the property and may be used as part of a future project. There are minor issues with asbestos inside the Tender Repair Shop that will be remediated at the time of future remodeling prior to use. The Flue Shop has been remodeled into offices and has a Certificate of Occupancy with the utility project completed. The lead-based paint and asbestos in the interior of the Flue Shop have been remediated. The old windows had asbestos puty, which were replaced with new storefront windows to match the look of the historic windows. In replacing the flooring, a vapor barrier with a new topping slab was installed.

2.4.4 Streetscape Project

The streetscape project along the 2nd Street frontage included a new sidewalk, decorative fencing, landscaping, seating walls, and path lighting. This corridor is intended to enhance the walkability to the site and provide connections to the community as well as connections to future projects. The intersection at Santa Fe Avenue was raised to create a pedestrian entrance to the site and establish a connection to the neighborhood with a connection to the bosque trail approximately half a mile away. A raised crosswalk was also installed at Pacific Avenue. The raised crosswalk and intersection will also double as traffic calming devises to slow down traffic and enhance the pedestrian experience.

2.4.5 Roundabout

A roundabout is planned to connect the intersections of 1st Street, 2nd Street, and Hazeldine Avenue at the triangle property to the west of the Rail Yards site. The roundabout will also provide the main entrance to the Rail Yards property between the Fire House and the Pattern House. The roundabout will be key to the traffic calming in the area and reduce vehicle speeds. This will also provide landscaping and give the property an identity as vehicles approach the site.

2.4.6 Turntable and Railroad Displays

In October 2022, the City gave the New Mexico Steam Locomotive & Railroad Historical Society access for one year to the southern portion of the site, including the turntable, to facilitate and encourage public displays, support railroad related operations, storage, and maintenance, and to conduct site cleanup, evaluation, restoration, and rehabilitation. The turntable is of particular interest to this organization, as well as other historical rail organizations, because of its ability to support active rail users. The New Mexico Steam Locomotive & Railroad Historical Society is a nonprofit organization whose mission it is to fully restore the Baldwin 4-8-4 Steam Locomotive, AT&SF 2926, to operational status while promoting and educating the public about rail transportation. The AT&SF 2926 engine ran from 1944 to 1956. In 1956, it was retired to an Albuquerque park where it remained until 2000. Since 2000, the volunteers have been working to get the AT&SF 2926 fully operational.

2.4.7 Albuquerque Rail Trail

The planned Rail Trail project will be a new trail network in the railroad corridor running from Lomas Boulevard and the railroad tracks to the Rail Yards property. This project will connect Downtown to the Rail Yards and provide wayfinding, landscaping, art installations, linear parks, and connections to local business.

2.4.8 Report on Equitable Development and Community Benefits in the Albuquerque Rail Yards

The City of Albuquerque engaged a consultant to prepare the "Report on Equitable Development and Community Benefits in the Albuquerque Rail Yards" (Claudia B. Isaac, Ph.D., 2019). The report defines equitable development as:

"an approach to creating health, vibrant, communities of opportunity. The report identifies an equitable development strategy for redevelopment as being "determining how to generate a return on public investment that considers not only the City and private investors but the adjacent community as well, especially in regards to who will capture that return on investment."

The two primary neighborhoods adjacent to the Rail Yards are Barelas and South Broadway. Enterprises suggested by the neighborhoods included business incubator; food packing and distribution; craft/artisan meat goods and small-scale butchery; nursery; commercial enterprise to meet residents' daily needs; light manufacture of energy parts; and film industry. Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

Key takeaways from the report include:

Development Strategy and Process

- <u>Phased</u>, incremental development, possibly by a community development corporation
- <u>Community benefit requirements should have:</u>
 - <u>Claw-back provisions;</u>
 - Measurable and time specific performance indicator;
 - <u>Clear monitoring and enforcement mechanisms; and</u>
 - <u>Staff to monitor and enforce.</u>

Economic Prosperity

- <u>Provide commercial space for existing local businesses and</u> entrepreneurial initiatives, including a permanent space for the Rail <u>Yards Market</u>
- <u>Reinforce multiplier effects between neighborhood commercial</u> <u>corridors</u>
- Establish goals for local contractors and sub-contractors on construction contracts
- Development a long-term community-based business development plan and provide space for the identified initiative(s) at the Rail Yards.

Environmental Justice

- Full transparency
- No increased Rail Yards related activity off-site to the south
- <u>Affordable Housing</u>
- Invest in neighborhood stabilization strategies early while property values are attainable

Workforce Development

- Develop a worker supply-driven approach
- Create first-source hiring plans with on-the-job training requirements
- Address barriers to entering the film industry

Community Engagement

- <u>Review RYAB role and structure</u>
- Build the capacity of the existing organizations
- Expand the CABQ Rail Yards website
- Avoid fatigue and manage expectations



Figure 3: Spirit of Place Machine Shop interior.

Machine Shop interior (2014), view from roof clerestory looking west.



Machine Shop (2014), View from roof clerestory looking east

Appendix A Sources and Credits




3.0 PUBLIC INPUT PROCESS, 2012-2014

Introduction

The <u>original</u> Rail Yards MDP process involved a multi-pronged approach for engaging the public. This included the establishment of and meetings with the Rail Yards Advisory Board, public meetings and open houses, and hearings before the Environmental Planning Commission and the City Council. This section provides information about the public outreach efforts made by the planning team as part of the process to develop the Rail Yards Master Development Plan. The City and Samitaur relied heavily on input received during the process to inform the concepts and goals and policies of the Master Plan, so it was important to design a robust and engaging public input process that provided ample opportunities for interested parties to receive information and offer meaningful feedback.

3.1 Rail Yards Advisory Board

The Rail Yards Advisory Board was established by City Council Resolution F/S R-08-47. Per the Resolution, the Advisory Board was charged with assisting the City in selecting the master developer and overseeing the redevelopment process, including advising the City in regard to the approval and implementation of the MDP, the establishment of interim and/or long-term uses, and the programming and expenditure of capital and operating funds to support redevelopment efforts. The Advisory Board is comprised of elected officials and representatives from the community in order to "ensure transparency, extensive community consultation, and collaboration in the decision-making process".

Per the Resolution, the Rail Yards Advisory Board consists of the following representatives:

- City of Albuquerque (two members) The Mayor or Mayor's designee and the City Councilor elected to represent the Rail Yards area.
- State of New Mexico (six members) A representative appointed by the Governor, the State Senators from Districts 12 and 14, and State Representatives from Districts 11 and 14.
- Bernalillo County (one member) The County Commissioner from District 2

- A representative of the WHEELS Museum
- A representative from the Barelas neighborhood
- A representative from the South Broadway neighborhood
- A representative of the New Mexico District Council of the Urban Land Institute
- If applicable, the developer selected to develop Workforce Housing

3.2 Public Meetings/ Workshops

The City undertook extensive notification efforts in order to reach a wide audience and invite broad participation in the planning process. Initial means of notifying the public of the kick-off meetings for the Master Planning process included:

- Direct mail (nearly 4,000 pieces) to all property owners and residents in the Barelas and South Broadway neighborhoods, and notification of all Downtown area neighborhood associations. The mail piece included a letter from Mayor Richard J. Berry, City Councilor Isaac Benton, and then-City Councilor Debbie O'Malley that invited them to the Master Plan kick-off meetings in August, 2012, and explained how to stay engaged in the process. Also included in the mailing was a postcard to return to the Project Coordinator to request to be added to the notification list, and a brochure containing background information about the project and the seven guiding principles from the Master Plan Agreement.
- Article in the August, 2012, Neighborhood Newsletter (distributed to all contacts on file with the City's Office of Neighborhood Coordination). The article contained information about the kick-off meetings, the seven guiding principles from the Master Plan Agreement and the address for the Rail Yards website.
- Media Advisory on August 20, 2012. The media advisory contained information about the kick-off meetings and invited the public to attend the meetings to have a chance to win a guided tour of the site.
- Rail Yards Website. The City maintains a website containing information about the project, including its history and updates about the Master Planning process. The website also provides an opportunity for the public to submit comments directly to the planning team via an online form.

Rail Yards Master Development Plan Public Meetings

<u>Kick-Off Meetings</u> Thursday, August 23, 2012, 6 PM National Hispanic Cultural Center

Saturday, August 25, 2012, 10 AM Barelas Community Center

Saturday, August 25, 2012, 2 PM South Broadway Cultural Center

Follow-up communication was maintained via an email distribution list managed by City Planning Department staff. Emails were sent to notify people when new materials, such as meeting summaries, were available on the Rail Yards website and with information and reminders about upcoming meetings and tour opportunities. City Planning Department staff also served as the primary point of contact for people with questions about the process or who wanted to submit comments for consideration.

The public input process for the Rail Yards MDP started in August 2012. The City and Samitaur held three community kick-off meetings on August 23 and 25, 2012 to explain the planning process, introduce the project team, and receive initial feedback from the public. The first meeting was held at the National Hispanic Cultural Center for the general public. The second meeting was held at Barelas Community Center and was intended to reach out to the Barelas community. The third meeting was held at the South Broadway Cultural Center and was intended for the South Broadway community. A raffle was held at the meetings for a tour of the Rail Yards property at a later date in September.

Following the public kick-off meetings in August, the planning team met with specific stakeholders to solicit feedback on issues affecting particular aspects of the redevelopment of the Rail Yards. The organization and individuals the team met with were:

- Albuquerque Convention and Visitors Bureau
- Albuquerque Economic Development

- Albuquerque Hispano Chamber of Commerce
- Barelas Neighborhood Association / Barelas Community Coalition*
- Bernalillo County Economic Development staff
- City of Albuquerque

Presentation of Initial Master Plan Concepts

Saturday, December 1, 2012, 10 AM-2 PM

Thursday, October 25, 2012, 6 PM

Barelas Community Center

Open House / Tours of Site

Albuquerque Rail Yards

- Mayor Richard J. Berry
- Department of Family & Community Service staff and Affordable Housing Committee representative
- Transit Department Staff
- City of Albuquerque Economic Development staff
- Downtown Action Team
- Economic Forum
- Mid Region Council of Governments
- New Mexico Steam Locomotive 2926 / Railroad Historic Society
- South Broadway Neighborhood Association*
- WHEELS Museum

* NOTE: In addition to sit-down meetings with the neighborhoods, the planning team went on tours of the Barelas and South Broadway neighborhoods, guided by residents, in order to understand the sensitive interfaces with and important connections to the site. As with feedback received from the public, the planning team took into consideration the ideas and input received via the targeted stakeholder meetings in developing the initial Master Plan concepts. A general public meeting was held by the City and Samitaur on October 25, 2012 at the Barelas Community Center. Over 100 people attended this meeting, including members of the Rail Yards Advisory Board. The draft-plan concepts, which were based upon the RFP, the Guiding Principles in the Master Plan Agreement, and the feedback received at the three August meetings and the stakeholder meetings held in September 2012, were presented to the public by the Samitaur project team.

The presentation focused on the site organization, use patterns, massing and scale of the buildings, project phasing, and the architectural concepts for the site. A number of themes emerged at the meeting, including ideas and comments from participants regarding sustainable design elements, edge treatment (proposed "Acoustic Mounds" concept), existing buildings and spaces, community open space, connection to neighborhoods, workforce housing, jobs and economic development, and planning process and phasing. In addition to the evening meeting, the City and Samitaur held three tours during the day at the Rail Yards property.

The next general public meeting was held on December 1, 2012 at the Rail Yards property. This meeting was designed as an open house, and over 300 people attended this event throughout the day. Samitaur presented its draft plan concepts and the project team and City staff were on hand to answer questions and record comments from the participants. Over 200 people took guided tours of the Rail Yards during this event. Given the popularity of the tours, and the limited number that could be held during this event, other interested participants signed up for future tours. Comments received were organized by the meeting facilitators into general categories, including values/principles for the master plan, specific uses, features, and site improvements, tours of the site, and personal connection to the site and its redevelopment.

A presentation of the master planning process and draft concepts for redevelopment was given to the Rail Yards Advisory Board on January 9, 2013. City staff provided an overview of the public process to date, and Samitaur and its consultants introduced the draft redevelopment concepts. Frederick and Laurie Samitaur-Smith emphasized the importance of creating jobs for local residents. The consultants also explained the formal approval process for the MDP, including receiving recommendations from the Rail Yards Advisory Board and the Environmental Planning Commission prior to seeking final approval from the City Council.

3.3 Public Input Process and Major Planning Themes

In order to ensure an open and participatory dialogue, the City engaged local consultants Tim Karpoff & Associates to facilitate the series of public meetings that were used to receive input and communicate initial concepts for the Master Development Plan. The facilitation team moderated and recorded the discussions at the kick-off meetings in August and the first presentation of the plan concepts on October 25, 2012. The team also helped host the December 1, 2012, Open House at the Rail Yards, during which facilitation team members oriented both newcomers and veterans of the process to the activities of the planning effort. After each of the meetings, the facilitators provided a summary report documenting the input received. These reports were shared with the public through email distribution and the website, and were used by the planning team in developing the Master Development Plan.

With its many features and structures of varying construction, sizes, and historic uses, the Rail Yards site can be difficult to fully understand and appreciate without having experienced it for oneself. Therefore, in addition to public meetings, tours of the site were offered during the Master Plan process to provide the public with opportunities to gain a firsthand understanding of the site so that they could be more informed when commenting on the Master Development Plan's proposals. For safety and liability reasons, tours had to be limited in size and number, but approximately 300 people had the opportunity to tour the site as part of the Master Plan process. All in all, hundreds of people participated in the public meetings and tours, including residents of the adjacent neighborhoods, people representing organizations with a specific interest in the project, former employees of the AT&SF/BNSF railroad shops, and individuals from across the city and region who are interested in how the site will be redeveloped. Many people attended the initial kickoff meetings as well as follow-up meetings, which provided continuity in the process and afforded the planning team the opportunity to develop relationships with interested individuals and parties.

A number of major planning themes emerged from the comments provided by the participants at the public meetings. These themes are generally consistent with the guiding principles of the Master Plan Agreement and are summarized as follows:

- The MDP should embrace the concept of creating "synergy" between the jobs created at the Rail Yards and employment of neighborhood residents, in order to raise the economic status for Barelas and South Broadway neighborhoods.
- Public access to the historic buildings should be maintained to the extent feasible.
- Provide the opportunity for micro-businesses to locate at the Rail Yards, and not limit users to a single commercial business.
- Provide landscaped, public spaces within the Rail Yards, including turf grass, trees, and shade structures.
- Promote and ensure better transit access to the Rail Yards. Prioritize redevelopment of and recognition of the Round House as an important element of Albuquerque's history.
- Provide the opportunity for the WHEELS Museum to be located within the Round House.
- Complete the environmental clean-up of the Rail Yards property.
- Continue providing public access through events and/or tours of the Rail Yards property in order to build more public support and momentum for redevelopment.

3.4 Rail Yards Advisory Board Meetings, 2022 3.4.1 April 6, 2022

As part of the update process for the Rail Yards Master Development Plan, there were a series of meetings with the Rail Yards Advisory Board. The first meeting was held on April 6, 2022, to introduce the project and provide a summary of the update process. Petra Morris emphasized that the existing policies, land uses, and agreement with the State Historic Preservation Office (SHPO) were not going to change; rather, the primary purpose of the update was to respond to physical and administrative changes that have occurred since adoption of the Master Development Plan. Ms. Morris emphasized that the update will rely on the Rail Yards Advisory Board, as the elected officials and neighborhood representatives to guide the discussions on the update. She added that the next meeting of the Rail Yards Advisory Board will be interactive and scheduled in June 2022.

3.4.2 June 1, 2022

A second Rail Yards Advisory Board meeting was held on June 1, 2022, for the purpose of discussing the update process and specifically the land uses and parcelization that were included in the previous version of the Master Development Plan. Jackie Fishman (Consensus Planning) gave a presentation that explained the intent of the update as follows:

- Update the Master Plan to ensure the document remains current and applicable;
- Recognize that Samitaur is no longer the "Master Developer" and the contract has been terminated;
- <u>Remove Samitaur's specific design concepts from the Plan;</u>
- <u>Revisit the need to create multiple parcels tied to Samitaur's</u> acquisition of the property over time;
- Update to reflect the new Comprehensive Plan and Integrated
 Development Ordinance (IDO);
- <u>Reflect the physical improvements that have been made to the</u> property and buildings after the Master Development Plan was adopted; and
- Incorporate summaries of post-Master Development Plan studies and site activities.

Questions regarding the current land use approach and future land use options were posed by City staff and the consultant. The questions included:

- Should the parcels and assigned land uses be kept in place?
- Should land uses be assigned by area north, central, and south?
- Should all land uses be allowed anywhere except for certain uses allowed in limited locations (e.g. parking)?
- Or should all land uses be allowed anywhere on the site?

After much discussion, it was decided that the Master Development Plan should incorporate more flexibility and not continue to show the parcelization of the property or specific land uses by area or building. Land uses should be allowed anywhere on the site.

Housing

- <u>Minimum number of dwelling units is 30 should there be a</u> <u>maximum number?</u>
- Should there be specific locations for housing?
- Are there any areas where housing shouldn't go?

City staff explained that the City received Workforce Housing funds to help purchase the Rail Yards property. In addition, there has always been a desire of the City to make the Rail Yards a mixed-use property. It was agreed that a multi-family housing component will remain in the Master Development Plan and there should be no limitations on the number of dwelling units or their location on the site.

Turntable and South Area

- How should the turntable function?
- Should the connection to the main line stay in place?
- What land uses should go around the turntable and within the south area?

There was agreement that the Turntable and the Roundhouse are critical components of the Rail Yards property. The desire is to that the Turntable remain functional and connected to the main line. City staff also provided clarification that while the Turntable is functional, the easement with the railroad was terminated.

Interim Uses

- Filming, art installations, Rail Yards Market, festivals, car shows?
- How long should interim uses be allowed?
- Should there be any restrictions?

There was agreement that current interim uses, such as the Rail Yards Market, provide a benefit to the community and the Rail Yards property. While the Rail Yards Market may not stay in its current location, there was agreement that it should continue to operate at the Rail Yards. Special events are required to obtain a special event permit from the Cultural Services Department. There was some discussion about the length of interim uses, with some members stating that they should run for a year at a time and then have to renew the permit, and others that thought a longer term lease for the Rail Yards Market would be appropriate. There was a concern expressed regarding noise levels coming from the Rail Yards property into the adjacent neighborhoods. The participants agreed that the Master Development Plan should address interim uses.

3.4.3 November 15, 2022

A third Rail Yards Advisory Board meeting was held on November 15, 2022, for the purpose of presenting the draft Master Development Plan. City staff and the consultant reviewed the revisions to the Master Plan with the Advisory Board. Much of the discussion centered on concerns about noise. The Board did not have a quorum at this meeting, so no official recommendations were made. Subsequent to this meeting, the Master Development Plan was updated with language to address noise, and to make other edits and corrections raised in review. At the XX Advisory Board meeting the Advisory Board recommended XX.

TO BE FILLED IN AFTER THE JANUARY RYAB MEETING

Public Input Process Section 3

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



2012-10-25, model presentation, Barelas Community Center.



2011-03-04, Press Conference with Mayor Richard Berry, Councilor Isaac Benton, the Samitaur Smiths, and Giora Solar, Rail Yards.



2012-10-25, Community Presentation, Barelas Community Center.



2012-10-25, Community Presentation, Barelas Community Center.



2012-10-25, Community Presentation, Barelas Community Center.



2012-12-01, Public Tours, Rail Yards.



2012-12-01, community presentation.



2012-12-01, community presentation, Rail Yards.



ZONING COMPLIANCE & REGULATORY FRAMEWORK 4

4.0 ZONING COMPLIANCE & REGULATORY FRAMEWORK

Introduction

This section provides a description of the City policies and existing zoning and regulatory framework provided through the Albuquerque Bernalillo County Comprehensive Plan and the Barelas Sector Development Plan Barelas Character Protection Overlay Zone (Barelas CPO-1). The intent is to illustrate how the MDP Master Development Plan and the site design comply with the existing zoning, plans, and policies.

4.1 Albuquerque/ Bernalillo County Comprehensive Plan

The Albuquerque/Bernalillo County Comprehensive Plan (Comprehensive Plan) is a Rank 1 plan. The Rail Yards property is located within the Central Albuquerque Urban area as designated by the Comprehensive Plan. The Comprehensive Plan is structured around the principles of strong neighborhoods, economic vitality, sustainability, mobility, equity, and community health. Each of these principles is then applied in ten different subject areas. As a unique historical complex within the Central area, the Rail Yards property is subject to Comprehensive Plan policies related to community identity, land use, transportation, urban design, economic development, and heritage conservation. The Central Urban area is a portion of the Established Urban area and is subject to those policies in addition to the Central Urban policies. The goal of the Central Urban area is as follows:-

"The Goal is to promote the Central Urban Area as a focus for arts, cultural, and public facilities / activities while recognizing and enhancing the character of its residential neighborhoods and its importance as the historic center of the City."

Applicable policies address locating public, cultural, and arts facilities in the Central Urban area and preserving existing facilities, upgrading neighborhoods through capital improvements, and creating links between these facilities and residential areas. Policies in the Established Urban area address a variety of issues applicable to the Rail Yards property. Applicable policies and how the Master Development Plan furthers them are as follows:

Community Identity

Goal 4.1: "Enhance, protect, and preserve distinct communities."

Policy 4.1.1: "Encourage quality development that is consistent with the distinct character of communities."

Policy 4.1.2: "Protect the identity and cohesiveness of neighborhoods by ensuring the appropriate scale and location of development, mix of uses, and character of building design."

Policy 4.1.3: "Protect and enhance special places in the built environment that contribute to distinct identity and sense of place."

Policy 4.1.5: "Encourage high-quality development and redevelopment that responds appropriately to the natural setting and ecosystem functions."

Land Use

<u>Goal 5.1:</u> "Grow as a community of strong Centers connected by a multimodal network of Corridors."

Policy 5.1.3: "Strengthen Downtown's identity as a regional hub for the highest-intensity development, with concentrated job and commercial activity supported by the highest-density housing."

<u>Goal 5.2:</u> "Grow as a community of strong Centers connected by a multimodal network of Corridors."

Policy 5.2.1: "Create healthy, sustainable, and distinct communities with a mix of uses that are conveniently accessible from surrounding neighborhoods." <u>Goal 5.3:</u> "Promote development patterns that maximize the utility of existing infrastructure and public facilities and the efficient use of land to support the public good."

Policy 5.3.1: "Support additional growth in areas with existing infrastructure and public facilities."

Policy II.B.5.d: "The location, intensity, and design of new developmentshall respect existing neighborhood values, natural environmentalconditions and carrying capacities, scenic resources, and resources of other social, cultural, and recreational concern."

Policy II.B.5.i: "Employment and service uses shall be located to complement residential areas and sited to minimize the adverse effects of noise, lighting, pollution, and traffic on residential environments."

Policy II.B.5.o: "Redevelopment and rehabilitation of older neighborhoods in the Established Urban area shall be continued and strengthened."

Transportation

<u>Goal 6.1:</u> "Plan, develop, operate, and maintain a transportation system to support the planned character of existing and future land uses."

Policy 6.1.3: "Reduce the need for automobile travel by increasing mixed-use development, infill development within Centers, and travel demand management (TDM) programs."

Policy 6.1.7: "Balance the competing needs of pedestrians, bicyclists, autos, and transit in street design and improvements by slowing auto traffic, minimizing curb cuts, and encouraging primary auto access to parking lots to be provided from intersecting streets."

<u>Goal 6.2:</u> "Encourage walking, biking, and transit, especially at peakhour commuting times, to enhance access and mobility for people of all ages and abilities."

Policy 6.2.3: "Provide direct pedestrian and bicycle access to and circulation within Centers, commercial properties, community facilities, and residential neighborhoods."

Goal 6.3: "Plan, develop, operate, and maintain a transportation system that provides safe access and mobility for all roadway users."

Policy 6.3.2: "Improve safety for pedestrians through street design."

<u>Urban Design</u>

<u>Goal 7.2:</u> "Increase walkability in all environments, promote pedestrianoriented development in urban contexts, and increase pedestrian safety in auto-oriented contexts."

Policy 7.2.2: "Promote high-quality pedestrian-oriented neighborhoods and districts as the essential building blocks of a sustainable region."

Goal 7.3: "Reinforce sense of place through context-sensitive design of development and streetscapes."

Policy 7.3.2: "Encourage design strategies that recognize and embrace the character differences that give communities their distinct identities and make them safe and attractive places."

Policy 7.3.5: "Encourage innovative and high-quality design in all development."

Goal 7.5: "Design sites, buildings, and landscape elements to respond to the high desert environment."

Policy 7.5.1: "Encourage landscape treatments that are consistent with the high desert climate to enhance our sense of place."

Economic Development

Goal 8.1: "Create places where business and talent will stay and thrive."

Policy 8.1.1: "Foster a range of interesting places and contexts with different development intensities, densities, uses, and building scale to encourage economic development opportunities."

Policy 8.1.2: "Encourage economic development efforts that improve quality of life for new and existing residents and foster a robust, resilient, and diverse economy."

<u>Goal 8.2:</u> "Foster a culture of creativity and entrepreneurship and encourage private businesses to grow."

Policy 8.2.1: "Emphasize local business development."

Policy 8.2.5: "Promote the creative economy."

Policy II.D.6.a: "New employment opportunities which will accommodate a wide range of occupational skills and salary levels shall be encouraged and new jobs located convenient to areas of most need."

Policy II.D.6.b: "Development of local business enterprises as well as the recruitment of outside firms shall be emphasized."

Policy II.D.6.c: "Opportunities for improvement in occupational skills and advancement shall be encouraged."

Heritage Conservation Policies

<u>Goal 11.2:</u> "Preserve and enhance significant historic districts and buildings to reflect our past as we move into the future and to strengthen our sense of identity."

Policy 11.2.2: "Promote the preservation of historic buildings and districts determined to be of significant local, State, and/or National historical interest."

Policy 11.2.3: "Preserve and enhance the social, cultural, and historical features that contribute to the identities of distinct communities, neighborhoods, and districts."

<u>Goal 11.3: "Protect, reuse, and/or enhance significant cultural</u> <u>landscapes as important contributors to our heritage and rich and</u> <u>complex identities."</u>

<u>Policy 11.3.1: "Preserve and enhance the natural and cultural</u> <u>characteristics and features that contribute to the distinct identity of</u> <u>communities, neighborhoods, and cultural landscapes."</u>

The Rail Yards Master Development Plan and the SU-2/HLS zoning as designated by the Barelas Sector Development Plan, <u>has</u> have been designed to be consistent with and fulfill these Comprehensive Plan policies. land use and economic development policies. The Master Development Plan includes the necessary safeguards for developing new <u>cultural, educational</u>, commercial, and light industrial uses alongside existing and future residential uses, both adjacent to and within the site.

The MDP Master Development Plan provides the framework for redevelopment of the Rail Yards site in order to reinvigorate this area and bring new life to this long vacant property within an historically significant area of Albuquerque. The Development Regulations and Design Guidelines and the Site Development Plan for Subdivision contained within the MDP Master Development Plan address noise, lighting, sustainability, and landscape issues within and adjacent to the property. Through intentional, high-guality site design, the Master Development Plan aims to sustainably repurpose a unique, historically significant property into a mixed-use development that will support the continued growth of Central Albuquerque, encourage use of alternative transportation, support of local businesses, and the provision of affordable and market rate housing. As the Rail Yards are located in close proximity to important Main Street and transit corridors as identified in the ABC Comprehensive Plan, the site is uniquely well-suited to this type of mixeduse infill development.

The proposed redevelopment strategies contained in the MDP Master Development Plan respect neighborhood values by providing for the opportunity of new, permanent jobs for local residents with a potential range of occupational skills and salary levels, and affordable and market rate housing. Construction jobs will also be an important component of the project, which will last for many years until full development of the property is achieved. The MDP Master Development Plan provides safe physical connections and entry points from surrounding neighborhoods to the property for pedestrians, bicyclists, and vehicular traffic, and ample parking for passenger vehicles. The MDP Master Development Plan provides strategies for interim and permanent uses.



Figure 4: Rail Yards and Surrounding Area - Existing Zoning

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



4.2-Barelas Sector Development Plan Existing Zoning, Barelas <u>CPO-1, and Corridor Designations</u>

The Rail Yards property is zoned PD, Planned Development. Within a PD zone, a master development plan is used to guide the development through customized zoning and development standards as delineated in the plan. The Rail Yards Master Development Plan contains development standards addressing land use, building height, setbacks, landscape, etc.

The purpose of the PD zone as described in the IDO is:

"...to accommodate small- and medium-scale innovative projects that cannot be accommodated through the use of other zone districts, provided that those projects are consistent with the Albuquerque/ Bernalillo County Comprehensive Plan (ABC Comp Plan), as amended and include standards that would not otherwise be required of the applicant in order to provide significant public, civic, or natural resource benefits. This zone district is applied on a case-by-case basis to reflect a negotiated agreement for uses and standards with the applicant. Allowable uses are negotiated on a case-by-case basis but may not include any use that is not included in Table 4-2-1."

The property is located within the Barelas neighborhood, which is subject to the Barelas Character Protection Overlay Zone (Barelas CPO - 1). The Barelas CPO contains specific design standards, including required setbacks, maximum building heights, and parking standards for properties zoned R-1, R-T, R-ML, and R-MH. However, given the Rail Yards PD zoning, these design regulations do not apply to the Rail Yards property. In addition, the Master Development Plan generally takes precedence over development standards in the CPO. However, the IDO provides that if the Master Development Plan is silent on a certain development standard, the IDO standards apply. Use-specific Standards contained in the IDO also apply unless the Master Development Plan provides a modification.

The Rail Yards runs east and adjacent to the 4th Street Main Street Major. Transit Corridor area, which extends 660 feet from the centerline of the roadway. 4th Street is designated as a Main Street Corridor and the Rail Yards fall within 1,320 feet (1/4 mile) of the Corridor. The IDO contains certain provisions in regard to building height for properties that fall within 660 feet of a transit corridor; however, since the Rail Yards is adjacent to and not within the corridor, the building height bonus would not apply at this time. The Master Development Plan establishes building heights for specific areas within the Rail Yards site.

The site plan associated with the previous version of the Master Development Plan referenced the now rescinded Sector Development Plan. Language from the previous Sector Development Plan has been incorporated into the Master Development Plan.

The Rail Yards property is located within the Barelas Sector Development Plan area. The Barelas Sector Development Plan (Barelas SDP), a Rank-Three plan, was adopted in April 2008 and zoned the Rail Yards property as SU-2/HLS (Historic Locomotive Shops).

The Barelas SDP prioritized the redevelopment of the Rail Yards propertyas a key economic development strategy. Participants in the planningprocess for the Barelas SDP identified the importance of creatingemployment opportunities for local residents and mitigating any negativeimpact redevelopment might have. They also valued the historic nature of the existing structures and felt that redevelopment should recognize and celebrate the history of the railroad. Participants felt that efforts towardsbusiness retention and recruitment should be directed towards businesses that meet local shopping needs.

The Barelas SDP requires that the entire Rail Yards property be controlled by a MDP that is reviewed by the Rail Yards Advisory Board and the Environmental Planning Commission and adopted by the City Councilbefore a building permit is issued for any portion of the site. Exceptionsinclude a museum project (WHEELS Museum) and a City-sponsoredhousing project, both of which may receive approvals and buildingpermits prior to the adoption of the MDP, and subject to an agreementwith the City that has been approved by City Council being in place. The Barelas SDP requires that the MDP include appropriate buffering between residential and non-residential uses on the site.

The SU-2/HLS zone for the Rail Yards property (as established by the Barelas SDP) is based on the C-2 Community Commercial zone, IP-Industrial Park zone, and R-3 Residential zone of the Comprehensive-City Zoning Code. As stated in the Barelas SDP, "The zone provides forflexibility of land use and design within the property and for compatible orientation to the neighborhood and buffering between the locomotive shops complex and residential areas." This unique zoning supports the community's desire to provide high-quality employment in the neighborhood, increase the neighborhood's residential population, and provide for goods and services that meet the needs of neighborhood residents and businesses.

The SU-2/HLS zone provides the development approval process for the Master Development Plan as well as a process for amendments and deviations to the Master Development Plan.

Permissive and conditional uses of the three zoning categories are allowed by the Barelas SDP, with exceptions. Uses permissive in the C-2-Community Commercial zone are allowed. Uses permissive in the IP-Industrial Park zone are allowed, with the exception of an air separationplant. Permissive uses also include iron or steel foundry or fabricationplan, forging, rolling, or heavyweight casting, as regulated by the MDPand provided that such use is buffered from abutting residential zones or residential uses, as approved in the MDP. Conditional uses of the C-2-Community Commercial and R-3 Residential zones are allowed, with the requirement that they are shown on the MDP along with their relationship to other uses on the site. Prohibited uses include emergency shelter, retail sale of alcoholic drinks for consumption off-premise, off-premisesigns, sale of gasoline and liquefied petroleum gas, adult amusement establishment and adult store, cold storage plant, and pawn shop.

The SU-2/HLS zone also provides site development regulations including height, setbacks, off-street parking, landscaping, and orientation.

4.3 Historic Preservation

Since the site is owned by a public entity, the City of Albuquerque, and contains historic resources, the site plan MDP Master Development Plan and its implementation will involve numerous preservation compliance regulations. These regulations are spelled out in federal law in the National Historic Preservation Act of 1966 (as amended) and in state law in the New Mexico Historic and Prehistoric Sites Preservation Act (Section 18-8-7, NMSA 1978), also known as Section 7 review. Some of these steps as well as other preservation measures are already underway. Federal regulations apply when federal money is being used for a project or if a federal permit, license or approval is required. In such a case, the law requires that a Section 106 Review (referring to the section number of the National Historic Preservation Act) be conducted by the State Historic Preservation Officer (SHPO) to determine if there is any adverse effect to the historic resources. To date, The only previous federal dollars funding involved with this project was used for Environmental Protection Agency (EPA) efforts at the site. It has been determined by the Advisory Council on Historic Preservation (ACHP), the agency responsible for making such determinations, that the EPA involvement was not sufficient to trigger a Section 106 review of the project. In the future, if federal funds are used, including housing assistance, the question of a Section 106 Review may become applicable.

Federal tax credits are available for rehabilitation projects on registered historic properties that meet the Secretary of the Interior's Standards for Treatment of Historic Properties and pass the rigorous reviews of the Internal Revenue Service as well as the National Park Service.

State preservation regulations spelled out contained in the New Mexico Historic and Prehistoric Sites Act do apply to public funds, including funds spent by municipalities in the State New Mexico. Projects that are publicly funded require a Section 7 review by the New Mexico State Historic Preservation Office (SHPO). If the entire site is nominated for listing on the State Register of Cultural Properties, then Section 7 review will be required of this project because of the City of Albuquerque's ownership of the site and its intended participation on the project going forward.

Before the site is officially listed on the National Register, buildings and structures (site features) may be subject to Section 106 review by being determined to be eligible for the National Register. The City of Albuquerque has prepared Historic Cultural Properties Inventory (HCPI) forms describing each building on the site as well as some of the non-building features. The HCPI forms will be a reference for the Determination of Eligibility (DOE) to be executed by the City of Albuquerque and SHPO in mutual consultation. To date, There have been were five meetings with SHPO staff, attended by City of Albuquerque and Samitaur staff and consultants regarding the project. SHPO staff have visited the site numerous times, and staff members have worked with the City of Albuquerque to prepare inventory forms of the cultural resources.

As the plans develop, and as the projects begin on the site, SHPO staff will be reviewing continue to review draft plans and designs and provide comments on proposals. Attendance of SHPO's staff to ongoing at planning meetings has been on an advisory role up to now. If and when the City lists the site to the State Register, SHPO's role will further involve official compliance review under applicable preservation laws (Federal Section 106 and State Section 7). State tax credits are available for approved renovations to historic properties on the State Register.

The Firehouse on the site has been named a City of Albuquerque Landmark and has its own set of guidelines for treatment developed by the City's Landmarks and Urban Conservation Commission, <u>now called</u> the Landmarks Commission. Any changes to the Firehouse will require prior approval by the <u>LUCC Landmarks Commission</u> in addition to other permitting processes.

The City of Albuquerque prepared a nomination for the site to the State and National Register of Historic Places. Nominations are reviewed by the SHPO, then placed before the New Mexico Cultural Properties Review Commission (CPRC), the citizens' advisory board for the New Mexico Historic Preservation Division (HPD). The CPRC can make a decision to place the site on the State Register of Cultural Properties. If the CPRC votes to move the nomination forward to the national level, it will be sent to Washington, DC, for review by the keeper of the National Register. This process can take from 12 to 18 months.

In addition to the HCPI, Samitaur hired internationally recognized conservation architect, Giora Solar, to review the historic resources and to provide a the previous planning effort in 2012 included a report by Giora Solar that recommendeding preservation measures. Refer to Section 10 for an overview of these recommendations. With several preservation issues and agencies involved with bringing the Rail Yards back to life, it will be important to bring all the interested preservation agencies together to map out a "compliance plan." This plan would coordinate which agency will review what parts of the plan and subsequent designs of individual components. For example, it is not efficient for both the SHPO's office and the City's Archaeologist to review archaeological issues. If the City's LUCC Landmarks Commission decides to landmark the site or components (in addition to the Fire House), it will be important to coordinate the LUCC Landmarks Commission's guidelines for development with the opinions of the SHPO to uncover any differences of opinion early in the process, since both agencies would have review authority. A good "compliance plan" will describe when reviews need to happen and by whom. It should determine times for review, so that the development schedule can proceed in a timely manner.

4.4 Memorandum of Understanding (MOU)

As part of the "compliance path," it is was the intention of the Master Developer to memorialize the preservation recommendations included in the Master Development Plan in a Memorandum of Understanding (MOU) between the City of Albuquerque, New Mexico SHPO, the ACHP and with others as interested parties (such as the Master Developer). However, the Master Developer is no longer part of the MOU and a new MOU was put in place in 2018. In order to move forward with development, there needs to be agreement on not just the specifics of what is to be preserved, but additional agreement on how that preservation effort will be conducted. This agreement is necessary in order for the Master Developer City of Albuquerque to be able to recruit economic development projects for the site and have a level of comfort about the preservation stipulations that will be placed on a given development on the site. The development of the MOU cannot be negotiated with the SHPO until such time as the historic resources are officially listed on the State Register of Cultural Properties.

There is good precedent for this process in the MOU for the Santa Fe Railyard redevelopment. That MOU was between the City of Santa Fe, City of Santa Fe Archaeological Review Committee, Santa Fe Railyard Community Corporation, New Mexico Cultural Properties Review Committee, SHPO, and the Trust for Public Land, dated 2004. In this case the site was already listed on the National and State Registers. It covers such issues as:

- Surveying all the properties (this has already been done for the Albuquerque Rail Yards)
- Listing of the Historic properties and their character defining features
- Treatment of Archaeological Sites
- Description of continued railroad operations (not applicable to Albuquerque Rail Yards)
- Design guidelines
- Process of approval for potential designs
- Recording requirements of any buildings to be removed

While the Albuquerque Rail Yards project is much more complex, the Santa Fe MOU and other MOU examples should be researched to come up with a document that codifies the consensus of the involved parties and guides the development process procedures in far greater detail than is appropriate at the master planning phase. This agreement should ride with the land as a component of leases and building rights documents to ensure that future parties abide by its requirements.

2018 Memorandum of Understanding

The historic preservation and adaptive reuse of the Rail Yards is guided by the current MOU that was jointly adopted in September 2018 by the City of Albuquerque and the New Mexico Historic Preservation Division (HPD). The MOU notes that the Rail Yards have remained unoccupied for years, which has caused both natural and human damage to significant features of the property to occur, prompting the creation of the original 2014 Albuquerque Rail Yards Master Development Plan for the Area of Potential Effect (APE).

The MOU notes that the City of Albuquerque owns and is responsible for the care and preservation of the Rail Yards pursuant to the Cultural Properties Act NMSA 1978, Cultural Properties Preservation Act NMSA 1978, Prehistoric and Historic Sites Preservation Act NMSA 1978, and the New Mexico District and Landmark Act NMSA 1978. The HPD and the SHPO are charged with preserving and protecting the prehistoric, historic, and cultural heritage of New Mexico pursuant to the same guiding acts as the City, in addition to the National Historic Preservation Act (NHPA). The City's Metropolitan Redevelopment Agency (MRA) is the designee of and is bound by the MOU.

The HPD, City of Albuquerque, and the MRA are tasked with ensuring all architectural design and archeological investigations occur under the supervision of staff that meet the professional standards established by the City and the Secretary of Interior. The redevelopment of Rail Yards is required to comply with the specific requirements outlined by the Secretary of Interiors Standards for the Treatment of Historic Properties. The MOU states that the City will establish a Maintenance and Monitoring Program to preserve, alter, or adaptively reuse structures listed in the Master Plan.

The MOU states that the documentation of all proposed demolition to existing Contributing Buildings will be recorded on a level 3, as designated by the Historic American Building Survey/Historic American Engineering Records. The City will ensure that such work will be carried out or supervised by a preservation professional in the relevant field. All level 3 documentation will be submitted to the Center for Southwest Research, University of New Mexico, and the HPD. If records are unable to be accepted by the previously stated entities, the MOU requires that they be submitted to the State Archives of New Mexico or an alternate local, publicly accessible archive.

The MOU provides that if disagreements between parties arise concerning the interpretation or implementation of the MOU agreement, the parties will negotiate in good faith for a 30-day period after written notification has been received. Meditation will be provided if requested by one of the parties and a mediator will be paid for by the City. The City is required to hold meetings with SHPO every three years to review the progress of the Rail Yards redevelopment and compliance with the MOU agreement.

4.5 Maintenance Program Agreement

While it is not a legal regulation, many multi-building historic sites make use of a Maintenance Program Agreement with the SHPO. Program Agreements are management agreements between the National Park Service, represented by the SHPO, and the management of a specific site with cultural resources such as a National Park, a military base, or a university that uses federal funds on some buildings. A Maintenance Program Agreement, among other objectives, establishes the process by which cultural resources will be maintained and repaired. The National Historic Preservation Act requires that federal agencies and agencies receiving federal funds avoid adverse effects on cultural resources. This requirement is in place not just for initial changes to a site, but over time as repairs and maintenance are needed.

A good Maintenance Program Agreement eliminates the need for site managers to consult the SHPO on every treatment of a cultural resource for repair and maintenance. It accomplishes this objective by describing common maintenance and treatment situations that are expected to occur and describes the treatments that will be used. The Albuquerque Rail Yards is being developed by a private Master Developer. At this time, Section 106 requirements are not applicable because no federal undertaking is currently involved. However, future development might occur that includes federal funding. In addition, future tenants or owners of building rights may wish to pursue Federal Tax Credits.

The City of Albuquerque and the Master Developer has a vested interest in having the cultural resources of the site repaired and maintained in keeping with the Secretary of the Interior's Standards. Otherwise, through the years, with many different property managers making repairs and doing maintenance, the historical integrity of the property could diminish.

It is advised that the <u>Master Developer City of Albuquerque</u> and the SHPO develop a Maintenance Program Agreement for the Rail Yards that can



Rail Yards circa~1925 with original Powerhouse on left. William Walton Photographer, Property of the Albuquerque Museum, Milner Studio

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

serve as a guide for repair and maintenance by the Master Developer and form the basis of covenant agreements with future tenants, building rights of owners and developers.

A few examples of the types of repairs and maintenance items that should be included in a Maintenance Program Agreement include proper materials for replacement of broken glass, maintenance of metal surfaces, cleaning of brick and concrete surfaces, etc. The list can best be developed by referring to the character defining features that are described in the National/State Register Nomination. Examples of this type of program agreement can be found on line on the NPS website.

4.6 Archaeological Regulations

Because <u>Since</u> the site is larger than 5 acres, the City's of Albuquerque's Archaeological Ordinance will apply. The City's Archaeologist will be participating in that process. The activities that could potentially disturb archaeological sites are more likely to occur when actual construction begins. Because buildings cover much of the site, the major concern will be the digging of trenching for new utility lines. Artifacts of the historic period, especially those that might contribute to the history of the Rail Road years would be valuable additions to the story the site has to tell. Deeper excavations might also reveal pre-historic artifacts as with many sites in the Rio Grande Valley.

In addition to the City's <u>Archaeological</u> Ordinance, certain State of New Mexico regulations may apply as well. Based on the above, it is likely that an Archaeological Report will be required. The New Mexico State Archaeologist has been in multiple meetings concerning the Rail Yards project to date and will work with the City's Archaeologist to determine what level of survey(s) are appropriate and how they might be efficiently conducted to satisfy both agencies. The New Mexico State Archaeologist commented that since the site was originally in the flood plain, it would be surprising to find much prehistoric information. However, the historic periods, such as what the area was like prior to the Rail Yards would be of archaeological interest.

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5.0 GOALS AND POLICIES

Introduction

The following guiding principles, goals, and policies <u>for the Rail Yards</u> were adapted from three primary sources: the City's Request for Proposals for a Master Developer, the Master Plan Agreement between the City and the <u>(former)</u> Master Developer, and public input received during the master planning process. <u>Although the City has assumed the role</u> of Master Developer, and a Master Developer may be sought in the future, these guiding principles, goals, and policies remain valid for the 2022 update to the Master Development Plan. This section of the Master Development Plan is intended to serve as an overarching framework to guide the redevelopment of the Rail Yards over many decades.

Development decisions and City approvals shall consider whether a given proposal is consistent with and substantially furthers the goals and policies contained in this section, in addition to being consistent with other applicable plans, such as the Comprehensive Plan <u>and the Integrated</u> <u>Development Ordinance relevant Rank 3 plans</u>.

It is important to note that there will necessarily remain many unknowns with respect to the details of future redevelopment of the Rail Yards, such as specific tenants/user groups, types of employment opportunities, types of housing units, and particular cultural and other public amenities. However, the intent of these principles, goals and policies will be to serve as criteria against which to judge the appropriateness, feasibility and potential efficacy of all such future development activities, beginning with design and continuing through construction, operation, and maintenance.

GUIDING PRINCIPLE #1: JOB GENERATION, ECONOMIC DEVELOPMENT, & ECONOMIC VIABILITY

The Rail Yards, once an economic pillar for the community, is envisioned to become a hub of economic activity again. The Master <u>Development</u> Plan provides a framework for renewed economic and business success for the project area and is sufficiently flexible to accommodate a variety of potential future economic uses and opportunities. The <u>Master</u> <u>Development</u> Plan also provides opportunities to generate quality, livingwage and high-wage jobs and programs that will link those jobs with community residents.

The Master <u>Development</u> Plan recognizes that the success of the Project Area is directly related to the financial feasibility of the overall mix of uses that is ultimately developed. Implementation of the Master <u>Development</u> Plan should prioritize uses that are financially self-sustaining and, preferably, revenue-generating and minimize the City's exposure to and obligation for direct costs and subsidies.

Goal 1.1 - The Rail Yards will again become a major employment center: The Rail Yards site will function again as a major skilled employment generator that utilizes the local workforce.

Policy 1.1.1 - Focus resources and attention toward successful Rail Yards redevelopment: The City, and any future the Master Developer, through direct investment, policies, legislation and formation of public-private partnerships, will maximize the potential for successful redevelopment at the Rail Yards site and the surrounding area.

Policy 1.1.2 - Support local business development: The City and any future the Master Developer will support the start-up and growth of businesses that enhance the Rail Yards site and complement businesses in the surrounding communities. This may include, for example, the establishment of a small business incubator or second stage incubator on the site.

Goal 1.2 - The Rail Yards site will support a mix of employment

opportunities: The range of employers at the Rail Yards will collectively provide a mix of living and high-wage employment, as well as opportunities for on-the-job training.

Policy 1.2.1 - Support educational/workforce training: The City and any future the Master Developer will work with local and state organizations to provide opportunities for "educational training" at the Rail Yards.

Policy 1.2.2 - Institute "First Source" hiring: The City, any future Master Developer, and future businesses at the Rail Yards will encourage the practice of first-source hiring, through legislation, contracting requirements and/or incentives to hire local employees, and incentives to hire graduates of New Mexico educational institutions.

Goal 1.3 - Economically viable development at the Rail Yards site will create new revenue streams for the City and the State:

Redevelopment will focus on developing economically viable businesses and projects that also generate new streams of revenue for the City and State.

Policy 1.3.1- Develop a financing and implementation package: The City and any future the Master Developer will design a financing and implementation package that incentivizes business development yet minimizes costs, obligations and exposure for the City during both construction and operation of the Rail Yards redevelopment.

Policy 1.3.2 - Demonstrate financial sustainability: All uses, features, and projects will demonstrate that they are either financially self-sustaining or have sufficient public financial assistance to provide for their construction, development and/or sustained operation and maintenance.

GUIDING PRINCIPLE #2: HOUSING

Integrating housing into the Rail Yards redevelopment of the site is important for three reasons:

- 1. To ensure the availability of affordable housing in the community;
- 2. To minimize possible displacement of people as a result of redevelopment; and
- 3. To create a true mixed-use environment and a constant presence on the site, which will increase the overall vibrancy and safety of the site.

The Master Plan supports construction of the required Workforce Housing and includes opportunities for additional affordable and market rate housing. The development of housing at the Rail Yards will be coordinated with the City's ongoing efforts to rehabilitate existing housing in the surrounding neighborhoods.

Goal 2.1 - A mix of housing types will be available at the Rail

Yards: A range of housing types, such as apartments and/or live/ work units, that are either market rate and/or Workforce Housing could be developed in order to meet market demand for mixed-use, urban dwellings and to help create an active and vibrant site.

Policy 2.1.1 - Meet the Workforce Housing requirement: A minimum of thirty (30) units of Workforce Housing, as defined by City Ordinance 30-2006 (§14-9-1 et. seq., ROA 1994), will be constructed at the Rail Yards to help activate the site and create an appropriate transition between the site and the residential neighborhood across 2nd Street.

Policy 2.1.2 - Locate housing along 2nd Street, to become part of the neighborhood: Housing is considered an appropriate land use along the 2nd Street frontage of the site in order to relate to development within the Barelas neighborhood.

Policy 2.1.3 - Assure complementary housing scale and design: New housing construction will respect and relate to the scale of development on the west side of 2nd Street, for example by

stepping up building heights towards the interior of the site or, where stepbacks cannot be achieved, through other means of ensuring compatible articulation and scale.

Policy 2.1.4 - Phase development activities to minimize adverse impacts: The master schedule and the schedule for individual development projects should be designed to minimize impacts on commercial and residential tenants over the entire build-out time frame.

Goal 2.2 - Housing at the Rail Yards will be a part of an integrated housing redevelopment and rehabilitation strategy for the larger

community: Housing development at the Rail Yards will be undertaken in concert with efforts by the City to encourage rehabilitation of existing properties and redevelopment of vacant (infill) properties in the surrounding neighborhoods, creating a vibrant, mixed-income community.

Policy 2.2.1 - Encourage infill workforce housing development on existing vacant lots and support housing rehabilitation programs: Infill workforce housing projects and rehabilitation programs within the Barelas and South Broadway neighborhoods should be a priority of the City in order to strengthen existing communities, minimize displacement, and integrate with the redevelopment of the Rail Yards.

Policy 2.2.2 - Develop balanced design standards: Design standards will be developed that reflect the context of the Rail Yard and the adjacent neighborhoods.

GUIDING PRINCIPLE #3: COMMUNITY CONNECTIVITY

The Master <u>Development</u> Plan complements all adopted plans for surrounding areas, including the Barelas, South Broadway and San Jose neighborhoods. The Plan supports current and planned economic activity in the Downtown area and encourages connections with existing attractions in the area—such as the Albuquerque Zoo and BioPark, Tingley Beach, Rio Grande State Park, the National Hispanic Cultural Center, the South Broadway Cultural Center, Old Town and its museums, Downtown Albuquerque and its amenities, the Alvarado Transportation Center, the Historic 4th Street Corridor, local sports venues, the Albuquerque Sunport, and others. The Plan reinforces the City's transit goals and objectives, and supports pedestrian, bicycle, auto and public transportation to and from the site.

Goal 3.1 - The public will feel welcome at the Rail Yards: Public gathering places will be available and accessible for the wider community to enjoy.

Policy 3.1.1 - Create public spaces: Public spaces will be integrated into the design of all phases of redevelopment of the site.

Policy 3.1.2 - Maintain a balance between private and public access to the Machine Shop: While businesses at the Rail Yards will require access and privacy, public access to some portion of the Machine Shop shall be maintained. The design of uses at the Machine Shop will strive to maintain this balance. Access to the Machine Shop, as the largest and most significant of the remaining structures, is a high priority; however, where possible, some degree of public access to other historic structures should be provided. (See also Policy 6.2.1)

Goal 3.2 - The Rail Yards will become part of a well-connected network of attractive community and regional facilities that doesn't require an automobile for access: The Rail Yards will be integrated with and will complement other attractions in the area (see Guiding Principle #3 above), and will be easily accessible by public transportation, bicycling, and walking. The need to drive and park an automobile at the site should be minimized.

Policy 3.2.1 - Support a "Park Once" strategy: Design features and facilities will support a comprehensive "Park Once" strategy, modeled after the Downtown 2025 Sector Development Plan's strategy and promoting walking, bicycling and public transportation to and from locations within the greater Rail Yards area.

Policy 3.2.1.1 - Provide transportation options: Improved public and alternative transportation options to the site, including bicycle, pedestrian, and transit facilities will be accommodated. Within the site, connectivity will be provided.

Policy 3.2.1.2 - Use the Rail Line to provide site access: Connections to the Alvarado Transportation Center and the Central Business District via the main rail line will be encouraged. A future Rail Line stop at the site will be accommodated, should one be approved in the future.

Policy 3.2.2 - Limit on-site parking: A limited amount of onsite parking will be provided, and over-parking of the site will be discouraged. At full project build-out, visible surface parking will not be allowed except for limited loading facilities and to meet accessibility requirements. Subterranean parking will be encouraged to accommodate full project build-out parking requirements. Interim surface parking is acceptable prior to full project build-out, provided it is designed to meet Architectural standards contained in the Master <u>Development</u> Plan.

Policy 3.2.3 - Balance commercial and residential on-street parking needs: On-street parking in appropriate locations contributes to a vibrant urban environment. Commercial and residential parking needs must both be accommodated, which can be accomplished through a mix of metered and permit parking. Policy 3.2.3.1 - Maximize the availability of and direct visitors to on-street parking along non-residential frontages by providing metered parking and wayfinding: The City should install meters, signage, and other measures as appropriate on adjacent and nearby streets.

Policy 3.2.3.2 - Implement on-street residential permit parking for surrounding neighborhoods, as needed: Since on-site parking will be limited, the The City and any future the Master Developer should work closely with adjacent neighborhoods to monitor the impacts of off-site parking as the redevelopment of the site progresses and determine if/when a Neighborhood Permit Parking program should be implemented. The standard requirement for license plate survey which determines if the threshold of on-street parking spaces used by persons who are not residents of the area has been met shall be waived.

Policy 3.2.4 – Maintain direct rail access onto the site: Future development must preserve the functionality of the historic turntable and maintain rail access thereto.

Goal 3.3 - There will be safe, well-designed physical connections between the Rail Yards site and adjacent neighborhoods: Direct, safe and convenient pedestrian and bicycle connections to and from the Barelas and South Broadway neighborhoods will be constructed, and physical barriers to the site, excluding the active BNSF railroad tracks, will be removed, visibly and physically connecting the site with both neighborhoods.

Policy 3.3.1 - Remove barriers to the site: Perimeter fencing will be removed when site security can be ensured. The edges of the site should remain open and accessible, and fencing, gates, and other similar barriers should be employed only when other security measures are not feasible. (See also Policy 4.1.4)

Policy 3.3.2 - Create welcoming, pleasing edges: Development at the edges of the site should be oriented towards the surrounding

neighborhoods. The street edges along 2nd and 1st Streets on the west, and along the railroad tracks on the east, should maintain sight lines to historic structures and should help invite people to visit the site. Developing landscaped spaces to define the edges of the site is appropriate.

Policy 3.3.3 - Create pedestrian and bicycle connections to the Barelas and South Broadway neighborhoods: Direct pedestrian and bicycle connections between the site and adjacent neighborhoods will be created that are safe, feasible, connect to natural points of entry, and encourage people to visit, work and shop at the site. While the design and planning of facilities that serve the site, such as 2nd Street and the Guadalupe Overpass, are outside the purview of the Plan, the City should prioritize and undertake infrastructure improvements that will support redevelopment of the site and maximize opportunities for creating safe, comfortable nonvehicular access to the site.

GUIDING PRINCIPLE #4: LAND USES

The Master <u>Development</u> Plan encourages new development on the Rail Yards site that balances new economic and design approaches with protection of the integrity and history of the Rail Yards and the surrounding residential communities. The Plan complements the goals in other adopted plans that cover or affect the Rail Yards site.

Goal 4.1 - The Rail Yards will become a model for mixed-use

development. The Rail Yards is looked to as a model for reclaiming historic properties, stimulating significant job growth and economic development, accommodating commercial and residential tenants, providing needed services and venues to surrounding neighborhoods and the entire City, and creating a "Live/Work/Learn/Trade/Play" environment.

Policy 4.1.1 - Celebrate and emphasize the historic railroad function of the site: Cultural and employment uses that relate to rail operations, such as transportation museums or compatible and suitable rail equipment maintenance facilities, are encouraged and shall not be precluded. Proximity to the operative Turntable and BNSF switching yard make the south end of the Rail Yards site particularly suitable for such uses.

Policy 4.1.2 - Create a balanced development such that diverse users can utilize the site to the highest degree with minimum impact to one another. Potentially incompatible uses will be organized and buffered in order to achieve compatibility.

Policy 4.1.3 - Demonstrate appropriate transition and scale: New development should demonstrate sensitivity in scale and transition as the historic gateway to the Barelas and South Broadway neighborhoods.

Policy 4.1.4 - Integrate new development and uses with adjacent established development: New development, both buildings and site features, should relate in orientation, massing, and use to established development adjacent to the site. Uses that create impacts to surrounding residential neighborhoods will be appropriately buffered. Since existing development on the west side of 2nd Street is predominantly residential in character, the 2nd Street frontage of the site is considered an appropriate location for housing, mixed with retail where appropriate to serve as an area of transition between the site and the neighborhood to the west.

Goal 4.2 - Rail Yards redevelopment will catalyze redevelopment opportunities in surrounding areas: Stronger connections to the Barelas, South Broadway, and Downtown areas will be built through redevelopment of undeveloped sites that abut or are adjacent to the Rail Yards.

Policy 4.2.1 - Acquire additional land for complementary redevelopment opportunities: The City and any future the Master Developer will consider acquiring additional sites, as appropriate, that abut or are adjacent to the Rail Yards to support area-wide redevelopment activities consistent with and supportive of the aims of the Master Plan, including residential as described in Guiding Principle #2. If additional sites are acquired, the Master <u>Development</u> Plan may be amended to incorporate any additional site or sites. Policy 4.2.2 - Foster partnerships for complementary redevelopment opportunities: This will be pursued through public, private, and/or public-private partnerships to maximize development opportunities on sites that abut or are adjacent to the Rail Yards and that support the aims of the Master Plan.

Goal 4.3 - The Master Plan will respect and maintain consistency with the goals in other adopted Plans: New development will remain consistent with the goals, policies, and recommendations, and regulations in the Albuquerque/Bernalillo County Comprehensive Plan and the Integrated Development Ordinance. the Barelas Sector Development Plan (2008), the South Broadway Sector Development Plan (1986), and the Downtown 2025 Plan (2000, 2014).

GUIDING PRINCIPLE #5: ARCHITECTURE AND HISTORIC REHABILITATION

The Master <u>Development</u> Plan recognizes the significant value of the existing Rail Yards historic resources, i.e. buildings and structures, to a local, state, and national audience. The fundamental approach to site development will be to maintain the "integrity" of the site as a whole, with individual structures being rehabilitated and adaptively re-used for modern and functional purposes, in consultation with the New Mexico SHPO.

Goal 5.1 - The Rail Yards site will be developed as a unified whole with an integrated "sense of place" and unified vision: The original Rail Yards development was characterized by a spirit of innovation and state-of-the-art technical advances in engineering and building practices. The redevelopment will strive to rekindle this spirit both in terms of the adaptive re-use of the existing buildings and the design of new infill development.

Policy 5.1.1 - Follow design standards outlined within the Master Plan in order to create a unified visual language: Visitors, tenants, and inhabitants arriving to the Rail Yards should recognize a cohesive, integrated and high quality environment. Policy 5.1.2 - Architectural design will integrate 20th and 21st century sensibility: The The City <u>and any future the</u> Master Developer will encourage innovative architectural design - for redevelopment, new structures and landscaping - that fits within the historic context of the site.

Policy 5.1.3 - Encourage innovative and progressive building technologies: Redevelopment of the Rail Yards should be characterized by a commitment to the future as well as the past and should build on the lineage of technological advancement embodied by the existing structures.

Goal 5.2 – Historic resources at the Rail Yards will be rehabilitated and adaptively reused: The hierarchy in the relative significance of the existing structures will inform a tiered approach to rehabilitation.

Policy 5.2.1 – Rehabilitate and/or adaptively re-use historic resources: The historic resources represented by the Rail Yards should be rehabilitated and adaptively reused in plans for economic ventures, cultural amenities, and physical changes to the site.

Policy 5.2.2 – Preserve the architectural history of the Rail Yards site for future generations: The site's integral role in the development of the surrounding neighborhoods and Albuquerque as a city is important to communicate. Visitors should have access to the Rail Yards in order to view the historic structures, understand their original relationship and functionality, and experience early 20th century industrial architecture and its remarkable innovations.

Policy 5.2.3 – Honor the human history of the Rail Yards site through the creation of an on-site memorial: The Rail Yards redevelopment will recount the history of the Rail Yards and its relationship to Albuquerque and New Mexico in a number of ways, including, but not limited to, an oral history project, a transportation museum, and an on-site memorial to the workers with special acknowledgement of those who were injured or killed there. The memorial to the workers will be located at or near the entrance from each neighborhood. *Goal 5.3 – Infill development will complement existing structures:* New construction, or new additions to or surrounding existing structures shall be designed in consultation with the New Mexico SHPO.

Policy 5.3.1 – Ensure compatibility of infill development with existing site features in terms of size, scale, proportion and massing: New structures should maintain a low building profile in order to maximize sight lines to and from the most significant historic structures.

Goal 5.4 – The Rail Yards site will become a model for sustainable redevelopment: The Rail Yards redevelopment will strive to incorporate innovative technologies that assist with site resource management and utilization.

Policy 5.4.1 – Incorporate sustainable design features in the redevelopment: Concepts such as natural resource conservation, onsite energy generation, utility co-generation, and sustainable material selection should be employed.

Policy 5.4.2 – Design, build and maintain regionally appropriate landscaping and open areas: Landscape design will be a major component in creating an inviting environment and connection to the wider community. Landscape design should reflect an understanding of the local climate, and landscaping materials should be selected based on their ability to withstand low water conditions and direct sun exposure. Developed open space areas should be shaded from the summer sun with trees and/or permanent or temporary shade structures. Rainwater collection and on-site reuse are strongly encouraged.

Policy 5.4.3 – Design the Rail Yards site to exceed all current City of Albuquerque adopted Energy Code standards and should be USGBC LEED equivalent rated where possible: The historic buildings will be rehabilitated to incorporate the energy standards to the extent feasible through creative design.

Policy 5.4.4 – Employ a "Rehabilitation First" strategy in programming and design: Rehabilitation of existing structures uses the embodied energy within the structure and is strongly encouraged.

GUIDING PRINCIPLE #6: ART AND CULTURE

The Master <u>Development</u> Plan encourages opportunities for promoting the art, history and culture of the site, the community and the region. The Plan sets aside space for a museum that celebrates the history of transportation, particularly rail transportation. Commercial and residential tenants, local community members, and visitors from near and far will be attracted by heightened aesthetics, comfortable, quality amenities, and a unique cultural vibrancy.

Goal 6.1 - The Rail Yards will be home to a quality museum:

Redevelopment will include a venue for a museum that will be operated by an organization that is committed to promoting the importance of the site and its history.

Policy 6.1.1 - Create a facility that conveys the history of the site: The site will include a museum or other appropriate facility that informs visitors of the history of the Rail Yards and the site's relationship to the history of Albuquerque.

Goal 6.2 - The Rail Yards will foster a vibrant set of on-site cultural

events and facilities: The City and the Master Developer will promote opportunities for other cultural events and facilities that support the overall redevelopment goals and, in particular, help honor the value and history of the site, the community and the region.

Policy 6.2.1 - Locate cultural facilities strategically: The preferred location to develop cultural facilities is the southern end of the site, focused around the Turntable and rebuilding the Roundhouse. However, cultural uses may also be developed on other portions of the site, including within historic buildings. For example, as the most prominent and iconic remaining structure on the site, the Machine Shop or a portion thereof could be considered an appropriate location for a publicly-accessible use, such as a cultural facility. (See also Policy 3.1.2) Policy 6.2.2 - Develop standards for community use of public spaces: The use of public spaces by the community will be encouraged but regulated. Standards for cultural and community events, art installation and performance, and farmers' markets, mobile restaurants and other groups will be developed as required.



Bridge Crane.



Bridge Crane in action circa~1943, Jack Delano Photographer, Farm Security Administration/Office of war information photograph collection (Library of Congress).





6.0 DEVELOPMENT REGULATIONS

Intent

The regulations contained in this section supplement the underlying zoning requirements of the SU-2/Historic Locomotive Shops (HLS) zone in the Barelas <u>CPO</u> and the Integrated Development Ordinance (IDO) Sector Development Plan. All development shall comply with both the requirements of the IDO SU-2/HLS zone and the regulations contained herein. In the event of a conflict between this Plan and the IDO SU-2/HLS zone, the more restrictive requirements of the SU-2/HLS zone shall prevail.

6.1 Site Development Plan for Subdivision

The regulatory standards contained in this section are summarized in Tableau 7, Site Development Plan for Subdivision, located on the following pages. The Site Development Plan for Subdivision contains the base subdivision and establishes parameters for future site development, supplementing the underlying zoning regulations contained in the SU-2/ HLS zone of the Barelas Sector Development Plan. All amendments to and deviations from the Site Development Plan for Subdivision and the Master Development Plan shall be per the SU-2/HLS zone in the Barelas Sector Development Plan.

6.2 Development Standards Matrix Components (refer to Figure 5 on facing page)

The following subsections define and/or describe each of the elements contained in the <u>Site Plan</u> Development Standards Matrix.

6.2.1 Parcel Area

The Site Development Plan for Subdivision (Tableau 1) divides the Rail-Yards site into 10 parcels. The Parcel Area is defined as a measurement of the existing surface land area of the underlying parcel. This measurementserves as the basis for calculating the allowable buildable area of each parcel, as capped by the Floor Area Ratio limit for each parcel (see Section 6.2.2). The total of all parcel areas equals 27.3 acres.

6.2.2 Floor Area Ratio (FAR)

The Floor Area Ratio (FAR) controls the density of development by establishing a maximum allowable building area for each parcel. The FAR limit varies by parcel in order to reflect and preserve the spatial hierarchy of the existing historic buildings.

The Master <u>Development</u> Plan establishes an average site density of only FAR 0.74.

6.2.3 Existing Historic Resources to be Preserved

Existing Historic Resources are the structures and features that are presenton each parcel that shall be preserved.

6.2.4 Existing Floor Area

Existing Floor Area is defined as the total amount of existing building area currently under roof contained on the subject parcel.

6.2.<u>4</u> Approved Uses by Parcel Land Uses

Permissive Uses

To maintain maximum flexibility for future development at the Rail Yards, the following land uses are allowed anywhere on the Rail Yards site:

- <u>Cultural Facilities</u>
- Railroad-Related Facilities
- <u>Office</u>
- Light Manufacturing
- <u>Training</u>
- Education
- <u>Retail</u>
- <u>Restaurant</u>
- <u>Commercial Services</u>
- <u>Townhouse and Multi-family Residential</u>
- Parking
- Common Areas

The SU-2/ HLS zone allows for a wide range of permissive uses, including multifamily residential (R- 3), office (O-1), community commercial such as retail, restaurants, services (C-2), and light industrial (I-P). Creating a vibrant and successful mixed-use community on the Rail Yards site will,
Development Regulations Section 6

REPLACE WITH HEIGHT DIAGRAM

Parcel 1. #	Parcel Area (sf)	Proposed Floor Area Ratio (FAR)	Existing Historic Resources to be Preserved	Existing Floor Area (sf)	Approved Uses	Height Limits (ft)	Street Facing Setbacks (ft)	Portung Ann. stall qnty
1	342,143	0.65	Turntable, Babbit Shop, Welding Shop, South Washroom	20,829	Cultural Facilities; e.g. Museum, Performing Arts and Railroad-related facilities. Parking	67	N/A	551
2	77,264	1.0	Platform	N/A	Work-Force Housing	45	10	90
3	63,582	0.50	Storehouse	18,900	Cultural Facilities; e.g. Museum. Live Work	45	10	N/A
4	68,080	0.10	Bridge Crane	N/A	Public Commons Area: Accessory Retail, Education, Public Art Venue, Railroad-related Facilities	45	10	N/A
5	142,747	1.50	Machine Shop	165,000	Business/Professional Uses; Office, Light Marchacturing, Training/Education, Accessory Cultural Uses, Railroad-related Facilities	67	N/A	N/A
6	79,893	N/A	Transfer Table	N/A	Public Commons Area	67	10	N/A
7	30,298	1.50	Blacksmith Sha	24,867	Business/Professional Uses; Office; Light Manufacturing: Training/ Education; Cultural Facilities; Retail	67	N/A	N/A
8	89,989	1.50	Boilershop, Tank Shop, Flue Shop	85,542	Business/Professional Uses; Office, Light Manufacturing, Training/Education	67	N/A	N/A
9	98,216	0.25	Firehouse, Waste & Paint Rooms	5,520	Public Commons Area/Commercial; Retail, Restaurant, Service, Housing	30	10	N/A
10	197,300	0.65	N/A	N/A	Business/Professional Uses; Office, Light Manufacturing, Training/Education. Parking	30		355
TOTALS	1,189,602	0.74		320,658				996
	27.31	acres						



Development Regulations Section 6



in large measure, depend on the type, location and organization of such uses on the site.

The Master Plan establishes Approved Uses by Parcel that are based on a thorough analysis of project goals, site context, and community input.

Prohibited Uses

- Overnight shelter
- <u>Liquor retail</u>
- Off -premise signs
- Gasoline and liquefied petroleum gas sales
- <u>Cold storage plant</u>
- <u>Pawnshop</u>
- Nicotine and cannabis retail sales

Interim Uses

Interim uses, consistent with permitted uses, are allowed at the Rail Yards. Approval of interim uses shall be for a period of one year initially. If there is agreement between the user and the City that an interim use is appropriate to continue at the Rail Yards, a renewal shall be approved by the City on a yearly basis.

<u>6.2.5 Master Plan Amendment Process and Unlisted Uses</u> Uses that are not listed in this <u>Master Development Plan</u> but that are permissive in the underlying SU-2/HLS zoning shall be applied for through the <u>SU-2/HLS zone's-Master Development Plan amendment process</u>. Resolution R-13-272 requires major amendments to be reviewed by the Environmental Planning Commission and approved by the City Council. Minor amendments are allowed to be approved administratively, per the IDO.

6.2.6 Maximum Building Heights

Building Heights shall not exceed those standards contained in the SU-2/ HLS zone in the Barelas Sector Development Plan.

The Master Plan establishes a more restrictive building height limit for certain buildings and site areas parcels in order to comport with neighboring residential uses and to maintain the necessary visual hierarchy between the existing historic buildings, which shall remain the dominant visual elements of the site, and new infill development. The most restrictive building height is capped at 30 feet along 2nd Street to a minimum depth of 100 feet at the northern area of the Rail Yards site. The next most restrictive building height is capped at a maximum of 45 feet at the southern end of the Rail Yards site in proximity to the Storehouse building. Buildings on the remainder of the site shall be a maximum height of 67 feet (see Figure 5: Maximum Building Height Diagram), next page).

Maximum building heights are regulated per the Master Development Plan as described above. Any exceptions or bonuses contained in the IDO do not apply.

6.2.7 Setbacks and Orientation

Setbacks <u>and building orientation for new development at the Rail</u> <u>Yards shall be as follows:</u> per the SU-2/HLS zone in the Barelas Sector Development Plan.

- <u>Setback along 2nd Street is a minimum of 10 feet.</u>
- There are no rear, side, or internal setback requirements.
- Building entries for new construction shall be oriented towards 1st and 2nd Streets.

6.2.8 Off-Street Parking

Off-street parking spaces shall be per the SU-2/HLS zone in the Barelas-Sector Development Plan. Off-street parking may include surface, subterranean or above ground structures, or a combination of these types. Due to the size of the existing historic buildings, new uses may require more parking than can be physically accommodated on the site. Improved surface and/or structured parking spaces may be provided incrementally.

Upon application for a Site Development Plan, the applicant shall demonstrate that the spaces provided will be adequate for the new use(s) and shall be provided as required by the Environmental Planning Commission (EPC). Information provided to the EPC shall detail uses,



Figure 5: Maximum Building Height Diagram

parking amount, layout, and the potential for shared parking agreements and any other relevant data. Interim parking lot trees, buffer landscaping and pedestrian walkways may be required as deemed necessary by the EPC. Permanent parking lot trees, buffer landscaping and pedestrian walkways may be phased as deemed necessary by the EPC. Surface parking may be supplemented with pedestrian, bicycle, and transit access.

While this Plan proposes underground parking at final build-out, surface parking may be provided in the interim in order to comply with the offstreet parking requirements. Interim Surface Parking shall be provided through shared access or parking agreements, and as whole for the site Parking shall be provided for the site as a whole rather than on a parcelby-parcel on individual project basis. Cross parking agreements shall be provided if individual parcels are created in the future.

6.3 Access

Pedestrian/Emergency Access: Parcels 4 and 6 <u>The Transfer Table</u> and the Bridge Crane runway shall retain permanent public access easements and shall operate as internal paths in order to provide pedestrian and emergency access to parcels with limited or no access. As such, Parcels 4 and 6 have been designated to be used as Public Commons Areas with limited Approved Uses.

Pedestrian circulation <u>shall be prioritized and include pedestrian pathways</u> to each part of the Rail Yards site. Vehicular access is illustrated on the <u>Site Plan</u>, with two access points at the southern end of the Rail Yards site, and a main access point at the northern end of the site. :-see Site-Development Plan for Subdivision.



Tableau 2: Landscape Master Plan



6.4 Historic Features

The Master <u>Development</u> Plan requires the preservation and adaptive re-use of most of the buildings on the site. The Secretary of the Interior's Standards for Rehabilitation and associated Guidelines for Rehabilitation shall provide the criteria for preservation and adaptive reuse treatment.

6.4.1 Development Parameters

The 2018 Memorandum of Understanding (MOU) between the City of Albuquerque and the New Mexico Historic Preservation Division (HPD) with the State Historic Preservation Office will provides detailed parameters for rehabilitation of the existing buildings and structures and new developments on the site regarding the redevelopment of the locomotive shops complex. The City, the master developer, along with other development parties that the City deems appropriate, shall be a part of the negotiation process as they it will have a vested interested in the outcome of the negotiations. Applications for approval of future site Development plans for Building Permit shall be in accordance with the MOU.

6.4.2 Historic Preservation and Adaptive Reuse

The following buildings and structures of cultural significance, shown on the Site **Development** Plan for Subdivision, shall be PRESERVED:

- Fire Station
- Machine Shop
- Bridge Crane
- Boiler Shop
- Tank Shop/ Tender Repair Shop
- Flue Shop
- Blacksmith Shop
- Storehouse with Platform
- Transfer Table
- Turntable
- Train Tracks: Rail tracks are extensive throughout the site and contribute to the site's historic character. Not all tracks will be suitable for preservation. Tracks to be preserved shall be determined on a parcel by parcel case-by-case basis with recommendations

from <u>the</u> City <u>historic preservation Landmarks Commission</u> planners provided at <u>future</u> application for site plan<u>s</u> for <u>Building Permit</u>.

- Babbit Shop
- Welding Shop
- South Washroom
- Waste & Paint Room

6.4.3 Buildings Proposed to that may be Removed

There are buildings and structures on the site that may present obstacles to redevelopment. The following buildings may be removed, but are not required to be removed. If no viable alternative to demolition can be identified, appropriate mitigation shall be identified by the <u>SHPO</u>. State-Historic Preservation Officer.

- Canopy
- Cab Paint Shop/later converted to CWE Shops office
- Pattern House
- North Washroom (demolished in 2019)
- Motor Car Garage
- Power House
- Sheet Metal House (demolished 2019)
- Fire Runway
- Water Reservoir

6.4.4 Interpretative Reconstruction of Iconic Historic Buildings and Structures (Roundhouse and Smokestack)

The Site Development Plan for Subdivision includes footprints of the former Roundhouse building and Smokestack in the location where these important historic resources once stood, resources that have been demolished in previous decades. These historic resources will can be represented on the site with new development that may be a modern interpretation of the historic structure. Any reconstruction will be on the original footprint, per the Site Development Plan for Subdivision; and will have approximately the same volume; however, reconstruction of historic structure.

6.5 Signs

- Unless otherwise provided for herein, signage standards shall be per the SU-2/HLS zone in the Barelas <u>CPO-1 and the IDO</u> Sector Development Plan.
- b. Memorials, historic markers or other interpretive signs, and traditional and digital murals dedicated to non-commercial purposes shall not be considered signage. Memorials shall be located at or near the primary entry from the Barelas and South Broadway neighborhoods.
- Self-illuminated signage shall be prohibited except for retail uses; such signage shall be limited to 20 square feet. Signage containing moving graphics shall be is prohibited. for all use categories.
- b. Free standing "monument" signs shall be permitted at locations of vehicular access to the site and adjacent to the proposed transit plaza. A free standing sign shall also be permitted at the proposed location of the future rail station should one be approved. Such signage shall be used to identify the tenants of the Rail Yards site.
- c. A maximum of two building-mounted signs per building are allowed. Such building-mounted signs shall not exceed 1 percent of the facade area to which they are applied and in no case shall exceed 100 square feet in size.
- d. Localized entry signage (e.g., blade signage, door signage) used to identify tenant entrances shall not be considered a buildingmounted sign for purposes of the above calculation and shall be permitted provided they are less than 2 square feet and located within 5 feet of the building entrance.

6.6 Landscape and Site Amenities

The site shall be landscaped with a drought tolerant and indigenous palette with plants and trees placed for both beauty and shade. Refer to Tableau 5 – Landscape Master Plan – for Plant Palette.

6.6.1 Amenities

Site furnishings and other amenities, shall be of a consistent, high-quality, vandal-resistant design. They shall be constructed of durable materials,

such as concrete and powder coated steel. A consistent color palette that is in keeping with the overall design intent of the Rail Yards shall be utilized for finishes.

6.6.2 Seating

Seating areas shall be provided for individual use and for larger group activities to ensure pedestrian comfort throughout the site. Seating opportunities shall be placed periodically along all pedestrian routes.

Permanent seating opportunities shall be placed throughout the Rail Yards, and mobile, temporary seating shall be made available for special events. Seating areas may include benches, chairs, picnic tables, and seat walls. Seating opportunities may be provided at the edges of pedestrian traffic flow. Picnic tables should be provided in numerous locations across the site for those who wish to enjoy a meal outdoors. Seating options should be shaded by trees and/or architectural features whenever possible to provide a comfortable resting space.

6.6.3 Trash and Recycling Receptacles

Trash and recycling receptacles shall be located in all areas where people gather to attend events, enjoy refreshments, wait for transportation, or picnic. They shall also be located in close proximity to area entries and exits to allow people to easily dispose of waste when traversing various site activities. Receptacles shall be placed in areas that are easily accessible to maintenance vehicles in order to provide for ease of maintenance.

6.6.4 Drinking Fountains

Drinking fountains shall be located in high pedestrian use areas and near picnic tables. They shall use freeze-proof valves and be located in areas easily accessible to maintenance vehicles.

6.6.5 Bicycle Racks

Bicycle racks shall be provided near vehicular parking areas as well as at various perimeter site locations. They should not be installed within the interior of the site in order to deter bike riding through the site; rather, they should be installed in locations that encourage dismount before entering pedestrian spaces. Signage shall be installed to identify bike dismount areas as needed.

6.6.6 Bollards

Permanent bollards shall be located as necessary to prohibit vehicular traffic in restricted areas. Removable bollards shall be provided where access for fire trucks and other emergency vehicles is required. Bollards shall be of a unified design throughout the site.

6.6.7 Information Kiosks

- a. Design: The design of information kiosks shall be in keeping with the industrial architectural style of the Rail Yards. Appropriate kiosk design shall ensure articulation of all kiosk faces, rather than placing all emphasis on the front elevation of the structure and neglecting or downgrading the aesthetic appeal of the side and rear elevations.
- b. Content: Information kiosks shall include permanent signage and maps of the site identifying locations of major activity centers. They shall also be able to accommodate temporary signage for special events.
- c. Location: Kiosks will be located in high pedestrian use areas, such as the Transit Plaza.

6.6.8 Water Conservation Ordinance Compliance

The site's approved plant palette predominantly consists of plants with low to medium water use requirements, thereby minimizing irrigation needs while ensuring viability of the plants. An evapotranspiration management controller shall be included in the design of the irrigation system to monitor weather conditions so that optimum moisture balance is achieved and the possibility of overwatering is reduced.

6.6.9 Irrigation System

The site's irrigation system shall adhere to the City's Water Conservation Landscaping and Water Waste Ordinance with the following additions:

a. A fully automated irrigation system with a centralized computer control system shall be used to irrigate tree, shrub, and groundcover planting areas. Satellite controllers shall be placed at strategic areas and linked back to the central system. Mainline piping shall be provided according to standard City specifications. Gate valves shall be located at strategic points along the mainline piping system to allow for isolation of sections for maintenance reasons. The irrigation system shall be metered separately, based on ownership.

- b. The irrigation system shall be designed to isolate plant material according to solar exposure and shall be set up by plant zones according to water requirements. Trees, shrubs, and groundcovers shall be grouped on the same valve. Turf areas shall be irrigated with pop-up rotary sprinklers with high efficiency nozzles. Temporary irrigation shall be provided for all areas receiving native seed mixes until established. The design for shrub and groundcover areas shall consider alternative irrigation technology (e.g. bubblers, drip irrigation, dry water packs, water harvesting opportunities, etc.). The irrigation system for all cool season turf grass shall be designed to apply 2/3-inches of water in a 7-hour window.
- c. Where non-potable water sources are utilized, irrigation components shall be selected for use with non-potable water sources to allow for connection to the captured stormwater systems. Backflow prevention shall be provided per City code to protect the potable water system from the irrigation system.
- d. Irrigation components shall be readily available for maintenance and/or replacement.
- e. The entire irrigation system shall be designed to maximize water efficiency.

6.6.10 Clear Sight Requirements

<u>Site and</u> landscape plans included with individual projects shall ensure that landscaping and signage shall not interfere with clear sight requirements at points of site ingress/egress. Therefore, signs, walls, trees, and shrubbery between 3 and 8 feet tall (as measured from the gutter pan) shall not be permitted within the clear sight triangle area and shall be noted as such on <u>site and</u> landscape plans.

6.6.11 PNM Coordination

As part of the landscape plan included with individual projects, coordination is necessary with PNM's New Service Delivery Department regarding proposed tree location and height, sign location and height, and lighting height in order to ensure sufficient safety clearances. Landscape screening shall be designed to allow for access to electric utilities. Clearance of ten feet in front and at least five feet on the remaining three sides surrounding all ground-mounted equipment is required for safe operation, maintenance, and repair purposes.

6.6.12 Maintenance Responsibility

Maintenance of the landscaping and irrigation system, including those areas within the public rights-of-way, shall be the responsibility of the owner <u>and shall be noted on proposed site plans</u>. In addition, maintenance of landscape elements, such as benches, litter receptacles, signs, etc., within the common areas shall be the responsibility of the owner. Long term maintenance of landscaping shall be consistent across the site. This shall be accomplished in the easements, covenants, and restrictions to be entered into by the parties in connection with platting.

6.7 Utilities/Screening

To ensure the overall aesthetic quality of the Rail Yards site, all new electric and telecommunication distribution lines within the site shall be placed underground. All permanent utilities serving irrigation systems and other landscape site amenities shall be placed below grade. Transformers, utility pads, HVAC equipment, and telephone boxes shall be screened from public view.

6.8 Exterior Lighting

Exterior lighting standards for the Rail Yards site are as follows:

- a. Placement of fixtures and poles shall conform to state and local safety and illumination requirements. All exterior installations shall be provided with ground-fault interruption circuits.
- b. Shielded-source Light fixtures shall be shielded and aimed so that used to prevent light spillage onto the area 10 feet beyond the property line shall not exceed 200 foot lamberts as

<u>measured from the property line facing the light source</u>, and avoid unnecessary glare or reflection on adjacent properties, buildings, or roadways in compliance with the City's <u>Integrated</u> <u>Development Ordinance</u> Comprehensive Zoning Code.

- c. No light source for any outdoor light fixture shall be directly visible from any adjacent property or public right-of-way and shall not be visible from a distance greater than 1,000 feet in any residential zone district.
- d. <u>Outdoor light fixtures shall have a minimum light intensity of one</u> <u>lumen per square foot and a maximum intensity of 2 lumens per</u> <u>square foot.</u>
- e. Lighting shall be integrated into the design of the buildings and structures; light sources shall be concealed to the degree possible and fixtures shall not become focal elements of the project.
- f. Lighting shall be chosen based on energy efficiency, low level of maintenance and availability of parts, should replacement or repairs be required.
- g. The maximum height for site lighting fixtures is 16 feet.

6.9 Implementation

6.9.1 Required Studies

The redevelopment and platting of the Rail Yards is anticipated to occur over several phases. Several technical studies are required to be developed and approved prior to any site development or platting action at the Rail Yards. These studies include a master grading and drainage plan to be approved by City Hydrology and a master utility plan (water and sanitary sewer) to be approved by the ABCWUA, per the City's Subdivision Ordinance and Development Process Manual.

6.9.2 Infrastructure

The master grading and drainage plan and the master utility plan (water and sanitary sewer) will provide the strategies for phased implementation and the recommendations for both short- and long-term solutions. A key aspect of the water portion of the master utility plan will be fire suppression, which will require review and approval by the City Fire Marshal. As individual projects are implemented at the Rail Yards, it is anticipated that detailed infrastructure plans will be submitted and approved for water and sanitary sewer availability statements from the ABCWUA and the Fire Marshal's office. Outside of the City'sdevelopment process, the master developer shall coordinate <u>Coordination</u> with the dry utility providers for electric, gas, and fiber optic services will also be needed. This should occur simultaneously with the other infrastructure master plans to avoid delay in the provision of services.

6.9.3 Transportation

A Transportation System Report was completed in May, 2010, and a Traffic Impact Study was completed in October of 2013 (2013 TIS) based upon the Master Plan's Approved Uses by Parcel. See Appendix B. As the site is subdivided and phased development occurs, the 2013 TIS shall be considered by the City Traffic Engineer, who will determine if the 2013 TIS is applicable as prepared, requires updating or if a new study is needed.

Mitigation recommendations of the applicable TIS shall be implemented as required for project development and in accordance with any provisions of the Master Plan Agreement and Master Development and Disposition Agreement.

Because access to the site and the availability of on-site parking are extremely limited, emphasis shall be placed on providing alternative modes of transportation in order to reduce reliance on automobile trips. Transit service that is publicly and/or privately provided shall be considered a preferred method of providing access to the site.

Bicycle and pedestrian access shall also be prioritized.

6.9.4 Platting

The Rail Yards property will be platted in order to facilitate acquisition and development of individual projects and phases. Since all projects are required to have additional review, it is anticipated that bulk landvariances will be requested for future phases consistent with the masterinfrastructure plans. Platting may occur simultaneously with the DRB'sreview of Site Development Plans for Building Permit. The 2022 update to the Rail Yards Master Development Plan removed the future parcels that were illustrated on the prior Site Plan for Subdivision. However, platting is not precluded in the future. All future platting actions are based on the Site Development Plan for Subdivisions, and shall be per the Integrated Development Ordinance.

6.10 Noise

The surrounding neighborhoods have expressed concerns about noise generating from the Rail Yards. The City's Noise Control Ordinance provides direction for the control of noise impacts and measured acceptable maximum noise levels generated from the Rail Yards.

Noise is measured at the "receptor" premises and allowable decibel levels are dependent on the zoning district of the source premises and the zoning district of the receptor premises. Where the receptor is located in a residential zoning district and the source premises is located in a commercial or industrial/manufacturing district, noise is measured outside within 25 feet from any side of the residential structure that is nearest to the source premises. Although the Rail Yards is zoned PD, for the purposes of the Rail Yards Master Development Plan, the Rail Yards shall be considered as being within a commercial zoning district (Note, the Noise Control Ordinance does not address mixed-use or PD zoning).

The Noise Control Ordinance contains different allowable decibel levels for daytime hours (7:00 a.m. to 10:00 p.m.) versus nighttime hours (10:00 p.m. to 7:00 a.m.), as well as indoor versus outdoor. Maximum decibel levels per the Noise Control Ordinance are provided on the next page.

Receptor Premises – Residential (A-Weighted Measurements)*							
Daytime	Nighttime						
55 (indoor)	50 (indoor)						
60 (outdoor)	55 (outdoor)						
Receptor Premises – Residential (B-Weighted Measurements)**							
Daytime	Nighttime						
	55 (indoor)						
60 (indoor)	55 (indoor)						

*Sounds measured with the "A" weighting network approximate the response of human hearing when measuring sounds of low to moderate intensity.

<u>**The "C" weighting network is more sensitive to low frequencies than the "A" weighting network.</u>

The noise standards for all events at the Rail Yards shall comply with the Noise Control Ordinance. Events with amplified sound to be held at the Rail Yards must obtain a temporary permit from Environmental Health, which if approved, would allow limited, short duration, non-compliance with the Noise Control Ordinance standards. The event operator shall monitor noise to ensure it meets the standards of the Noise Control Ordinance and the special provisions of permits and leases.

The City Environmental Health Department is responsible for responding to any complaints made to the City from surrounding neighborhoods. All special events are required to submit two contact telephone numbers to allow the City to shut down events which exceed allowable criteria.

The Cultural Affairs Department and Environmental Health Department will work together on protecting the residents from excessive noise generated from the Rail Yards. Sound management is required for all events at the Rail Yards. All event sponsors shall comply with the Noise Control Ordinance and Rail Yards policies concerning sound management.

7.11.1 Noise Control Criteria

Amplified Sound: Amplified sound is allowed between the hours of 7:00 a.m. and 10:00 p.m. only, per the Noise Control Ordinance, but shall not exceed the noise limit regulations. Special events approved by the City are allowed to use amplified sound between the hours of 10:00 p.m. and 7:00 a.m. on a case-by-case basis, and as approved by the Environmental Health Department.

Speaker Type and Location: The speaker design criteria for all events using amplified sound should include a "distributed sound" approach, where more speakers are used at lower volumes..

Outdoor Performances: Any speakers will be located to minimize the sound projecting to the surrounding neighborhoods. In this configuration, the sound levels can be adjusted most effectively to project the sound to the audience and minimize fugitive sound to the neighborhoods. Any amplified sound in this area shall follow time, noise limit, and location standards as stated above.





7.0 DESIGN GUIDELINES

Intent

The design guidelines described in this section pertain more generally to infill (new) construction and general site layout.

7.1 Infill Design Guidelines

7.1.1 Architectural Character / Style

The historic resources of the Rail Yards site are extraordinary examples of machine-age architecture where the full prowess of American ingenuity was brought to bear on building technology. The modern age in architecture is characterized by the idiom "form follows function" and few sites in the United States can boast such a pure expression of this ethos than the Rail Yards.

Accordingly, infill development must respect this context by not attempting to mimic the historic aesthetic in architectural style. Rather, the Master Plan recommends three appropriate architectural guidelines for infill development, as follows:

- Infill development that creates new occupiable square footage shall be simple and volumetric.
- Infill development should not have a recognizable architectural style and/or should not try to mimic a historic style.
- Infill development should capture the spirit of the Rail Yards by utilizing current leading technology and/or engineering.

The goal of these architectural guidelines is to produce infill development that is both compatible with the historic resources and yet clearly distinct; a goal that is critical from a preservation perspective given that the entirety of the Rail Yards site is to be listed to the National Register of Historic Places.

7.1.2 Massing / Shape

The Rail Yard's existing structures are almost universally simple boxes that are generally two to four times as long as they are wide. They typically have only a few, small scale offsets in plan or elevation. This massing is a direct expression of their function as rail based workshops. To ensure that redevelopment is compatible with this massing, the Master Development Plan recommends that infill development of this type be generally simple in massing with flat roofs.

7.1.3 Orientation

Orientation of infill development shall follow standards contained within the <u>IDO</u> SU-2/HLS zone. New development along 1st and 2nd Streets <u>shall</u> should be oriented to the street with entrances and window openings directly onto the street frontage. Development housing retail and residential uses will engage the street facade and support the creation of a vibrant and active urban landscape.

7.1.4 Building Materials

The buildings and structures that make up the Rail Yards complex employ a wide range of industrial materials and building techniques used during the first half of the twentieth century: steel framing, glass curtain walls, reinforced concrete, brick and wood timber framing (See Fig. 18, Existing Palette). The varied materials are united in the raw and basic manner in which they are assembled. There are no composite wall assemblies; materials are expressed equally whether inside or outside the building. The construction methodology is easily legible compared to modern building techniques that often hide building infrastructure beneath a layer of finish. The buildings of the Rail Yards by contrast are fully exposed and pure in their expression of building technology. Infill development must similarly strive to find this raw expression of materials.

New construction should be built using the palette of materials described above: steel, concrete, stone, masonry, and/or glass. Modern and innovative expressions of these basic materials are acceptable and depending on the application, recommended. Examples might include glass facades, cable net structures, cast-in-place concrete set in milled formwork, or automated cut steel components. The use of high performance glass facades is recommended for certain infill buildings where the provision of natural daylight is critical and where the infill building may be juxtaposed against a historic building. In such a location, the goal of the infill building is both to defer to the historic building and to be clearly recognizable as a modern element.

7.2 Tracks

Railroad tracks are considered highly valuable elements within the public space that should be retained and incorporated into the redeveloped Rail Yards project where possible. Design studies shall be performed to assess options for maintaining rail tracks while also accommodating ADA accessibility standards. A few select rail tracks as identified on the Site Development Plan for Subdivision shall be preserved for future possible rail operations.

7.3 Parking

The Master Development Plan recommends that, to the degree possible, As provided in Section 6, Development Regulations, off-street parking may include surface parking, subterranean or above ground parking structures, or a combination of these types. should be avoided and rather contained in a below grade structure. Although not preferred, surface parking will be required during early phases of development until such time as subterranean garage construction is feasible. Per the SU-2/HLS zone, Off-street parking should be screened by buildings where possible and not front on streets.

The water table under the site is at approximately 25-28' which will allow one level of underground parking.

- Garage(s) Parking structures, if provided, shall be designed with ample space for on-site vehicle queuing so as to not impact 2nd Street traffic.
- Garage(s) <u>Parking structures</u> should be designed with ample lighting and security features to provide a safe and inviting space. Courtyardopenings that bring natural light into the garage shall be encouraged although must be designed in tandem with garage exhaust and firecode requirements.
- Electrical vehicle charging stations and preferred spaces for carpool drivers should be included in order to encourage sustainable practices.
- The quality of the garage <u>parking structure</u> user's experience must be a priority; visitors to the site will make first impressions of the redevelopment based on this experience. Spaces shall be easy to

locate, visibility shall be good, layout shall be well organized, and circulation paths easy to follow with integral wayfinding signage. Garage The parking structure should be designed to the same high standards as the balance of the project.

 Current best practices for ticketing / payment systems should be utilized to simplify use of garage the parking structure and prevent long wait times at entry/egress.

7.4 Loading

Project loading requirements will depend heavily on the uses ultimately incorporated into the Rail Yards redevelopment. For example, if light industrial uses are incorporated, the site will need to accommodate some truck or rail loading facilities. If the site remains more business/office related, loading requirements will be much less. The Master <u>Development</u> Plan must afford sufficient flexibility to accommodate all possible future configurations. Basic loading concepts are as follows:

7.4.1 Rail

<u>The City should work with BNSF to ensure</u> direct rail access <u>will be is</u> preserved to the southern portion of the site. Future rail loading operations may be incorporated using this access, if required, although this would need to be coordinated with the use designations for Parcel 1. Direct rail access may also need to be incorporated at the northern portion of the site through use of one of the spur lines that historically connected the Rail Yards site to the main BNSF lines.

7.4.2 Truck

Truck access to the site is relatively limited given that the existing historic buildings constrain access to a large portion of the 2nd Street elevation. The only opportunity for loading operations along the southern portion of the site is directly from 2nd Street, by turning onto the site at the proposed preliminary parking access point under the bridge crane and immediately adjacent to the north end of the Storehouse. Truck loading access could be accommodated within the 50 foot width under the historic bridge crane (Parcel 4), adjacent to the south elevation of the Machine Shop. It is recommended that this area be used for limited loading and delivery operations only.



"Wayfinding" signage, South Washroom building.



Safety signage, south washroom.



Safety signage, sheet metal house.

Figure 6: Existing Palette



Sandstone facade of Firehouse with integral logo.



Masonry facade of Blacksmith Shop with painted and integral logo/window.



Cast-in-place concrete structure of Storehouse Building with painted logo.



Cast-in-place concrete structure of Machine Shop with integral logo.



Machine Shop Crane specification/signage.



Rail lines adjacent to Transfer Table.



Machine Shop floor, 3" thick Kreolite creosoted woods blocks sit on a 6" thick concrete floor to dampen sound.



Turntable, steel rail tracks and wood railroad ties.



Perimeter street lighting and welding lines.



Machine Shop, stair to mezzanine.



Machine Shop, existing high bay lighting.



Machine Shop, urinals.

- Truck access to the northern portion is less constrained, and if required, may be accommodated at the far north portion of the site where direct vehicle access may be provided off 1st Street.
- The vacated portion of 1st Street north of Hazeldine Avenue may be useful in providing a location for intermittent loading for adjacent retail and restaurant uses.
- The Master Development Plan recognizes the potential incompatibility between loading operations and public use/ enjoyment of the site. Truck loading in support of possible light industrial uses should be hidden and screened from public view. If more significant loading operations are required, the Master <u>Development</u> Plan may need to be <u>amended</u> adjusted.

7.5 Signage

The AT&SF rail line is well known for its characteristic Santa Fe logo of the simple square cross bound within a circle. Long before today's age of branding, this logo was a symbol of high quality transit and a commitment to high quality design. The Santa Fe logo is incorporated throughout the Rail Yards complex (See Figure 6) as an integral design element that should be used to inform future signage.

- Signage is to be used only where required and should be kept to a minimum. The spaces and buildings of the Rail Yards should be free from excessive signage and no commercial advertising of offsite products and services is to be allowed on the grounds other than required for business identification and occasional advertising for site-related events and activities.
- Sign size, locations, materials and methods of installation should be consistently employed across the entire Rail Yards site.
- Signage and building identification should be an integrated design element of the building onto which it is applied.

7.6 Security

Given its relatively large 27.3 acre footprint and the likely mixed-use nature of its occupancy, the Rail Yards development will require a constant security presence. The juxtaposition of private professional users alongside public oriented cultural, retail, and housing users will require additional safeguards not normally required of a single-use, more predictable user environment. Recommended security standards are as follows:

- The Rail Yards will require a full-time, 24-hour security presence.
- Similar to the control of public park facilities, the Rail Yards may need to incorporate hours of operation limitations to control after hours use.
- Given its 2,000 foot long frontage along 1st and 2nd Streets, access to the Rail Yards site is not intended to be controlled, and in fact, is not feasible to achieve given other urban design requirements. Access to buildings and parking facilities, however, will be controlled.
- Installation of a network of CCTV security cameras should be considered to assist with site security.

7.7 Public Art

The Rail Yards Master Development Plan is founded in a deep commitment to art and architecture. From the beauty of the existing structures to the quality of design required of all proposed infill development, the Rail Yards is intended to become a world-class center for art and architecture; a center not in terms of its collection of art museums and galleries, but a center in terms of the unparalleled integration of art and architecture in the creation of public space. Public art recommendations are provided as follows:

- The Master <u>Development</u> Plan acknowledges and accepts the concept of architecture as art.
- The Rail Yards will include venues for artistic expression and will celebrate Albuquerque's vibrant art community.
- Traditional and digital murals are appropriate mediums of artistic expression.
- A rebuilt Smokestack may be developed as a venue for public art.

7.8 Sustainability

The design of all new elements and facilities is encouraged to incorporate sustainable design features. At a minimum, new facilities shall comply with the current City of Albuquerque adopted Energy Codes and should be LEED equivalent rated.

7.8.1 Energy Conservation

Rail Yards development should minimize energy consumption using the following measures, keeping in mind that such measures need to also comport with historic building requirements:

- Exterior Envelope Design: Provide building insulation at all new roofs, wall, and below grade retaining wall assemblies (at conditioned spaces only). Seal buildings against air infiltration. Encourage passive solar design (trombe walls, direct gain) where feasible. Incorporate cool roof construction techniques (high reflectance, green roof concepts) to minimize heat island effects.
- Solar Fenestration: Provide east-west building orientation to facilitate solar control. Minimize west and north exposures. Maximize south exposures. Use insulated glazing at all new construction where possible.
- Daylight: Maximize natural daylight to reduce electrical lighting loads.
- Natural Ventilation: Incorporate operable windows where operation (open vs. closed) can be monitored.
- Lighting: Use energy efficient light fixtures (i.e. LEDs) both inside and at exterior locations.
- Light Controls: Provide occupancy sensors at all tenant spaces to limit power consumption when spaces are not in use.
- HVAC Systems: Use high efficiency equipment, programmable thermostats, incorporate economizer cycles. Analyze the potential use of centralized HVAC for the Rail Yards site to increase efficiency and conservation of resources. Consider cogeneration systems that utilize heat energy to simultaneously generate electricity and useful heat.
- Appliances: Use high efficiency type appliances.

7.8.2 Water Conservation

Water conservation efforts are either required by code or are strongly encouraged. Additional measures are as follows:

• Incorporate rain water harvesting for supplemental landscape irrigation and non-potable water use. Where possible, use above

ground cisterns to catch roof water runoff for reuse in landscape irrigation. The collection of rainwater into cisterns reduces the amount of water that needs to be handled by storm water detention ponds. Above ground cisterns avoid the problem of saturating subsoil. In the event of a leak in the system, the flow occurs above ground, and if not allowed to pond, can avoid saturating the subsoils. The benefit to the City is a reduced need for storm water improvements for the Rail Yards. The benefit for the tenant is a source for landscape water that is not dependent on potable water sources. The benefit for the community is a citywide model for water management and conservation.

- Incorporate on-site water retention and infiltration through storm water management.
- Use high efficiency, low flow plumbing fixtures.
- Use low water water efficient irrigation techniques (drip, etc) and specify native and drought tolerant plant species. Use xeriscape principles of design.
- Reuse gray water for non-potable water needs (e.g., toilet flushing) and irrigation, <u>where feasible.</u>

7.8.3 Alternative Energy Sources

- Provide photovoltaic panels/membranes for on-site electricity generation.
- Consider solar panels for hot water generation and hot air systems.
- Passive solar design (trombe walls, direct gain)
- Consider opportunities to use or add alternate energy sources such as fuel cells, distributed energy generation, solar, thermal exchange, etc.
- Consider wind-powered electric generators, where feasible. (size, location, and placement are a major issue in context to the historic structures.)

7.9 Pollution Control

To create a plan that reduces pollution, the Master Development Plan proposes the treatment of storm water runoff by water harvesting, constructed swales, bio-remediation, and other techniques to minimize non-point pollution from surface runoff. The Master Development Plan strongly encourages the utilization of nonpolluting materials by avoiding polluting materials or treatments in the construction and maintenance of buildings and sites. Polluting materials can include creosote, petroleum based paints and sealers, high volatile organic compound (VOC) solvents, insecticides, etc.

7.10 Exterior Lighting Guidelines

- Building lighting is appropriate if it is low level and consistently employed. For example, existing stone and cast-in-place concrete facades of the historic structures may be uplit. Architectural features may also be illuminated.
- Controlled, directional lighting should be used to highlight public spaces and walkways. The use of walkway-level lighting, such as wall pocket lights, is encouraged to accent pedestrian areas.
- Landscape lighting is encouraged to enhance certain landscape features. Landscape lighting should be concealed at grade.

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LANDSCAPE GUIDELINES 8

8.0 LANDSCAPE GUIDELINES

The landscape concept for the Rail Yards celebrates the gritty nature of a railroad setting with materials and plants that remind patrons of the form and functional needs of the historic users of the site. Although the Rail Yards are historically an industrial site, photographic evidence depicts landscape, specifically large shade trees, along the perimeter of the site. Plantings are a valuable component of our environment by cooling our city, cleansing the air, and absorbing noise. The plant palette for the Rail Yards includes a variety of plant species that are native or naturalized to

the high desert landscape of New Mexico in an effort to create a space that relates to historic landscape condition of the site.

Refer to Section 6 for the Landscape Master Plan and the Landscaping regulations.

8.1 Design Goals

The landscape of the Rail Yards is intended to be aesthetically pleasing with distinguishing characteristics; meet the needs of the site users and adjacent neighborhoods; universally accessible; responsible with water



Rail Yards construction showing historic landscape.

use; considerate of maintenance issues; and considerate of the health, safety and welfare of the users. Landscape design goals include:

- Enhance the attributes and characteristics of the site to provide a sense of place while respecting the history of the site.
- Design the site to serve as a focal point and activity hub for the surrounding community.
- Provide universal accessibility with strong connections to and throughout the site.
- Create visual connections to the site.
- Create a perimeter landscape buffer between the Rail Yards and the surrounding neighborhoods. Plant materials and a perimeter landscape buffer should be used to attenuate noise from the railroad tracks and provide visual interest.
- Provide shade via trees and areas that provide a retreat from sun exposure.
- Use plants to provide visual connections between multiple outdoor spaces and define edges of different land uses and outdoor pedestrian areas.
- Provide plants with flowers, textures, and/or fragrance for sensory stimulation (i.e. sight, touch, and smell).
- Preserve the City's natural resources through innovative design approaches which respond to water conservation and solar exposure. Captured stormwater from multiple sources will be utilized for irrigation purposes. Opportunities to harvest water should also be explored to optimize use of this valuable resource.

8.2 General Landscape Design

The site allows for a wide range of activities to serve the interests of the greater community as well as the local neighborhoods. Therefore, the landscape design for the Rail Yards allows for and encourages yeararound use by employing a plant palette with four seasons of visual interest. Shade trees will be used strategically to provide enjoyable spaces protected from sun exposure. Temporary and/or permanent shade structures may be constructed within the site, but should be sited to preserve the long vistas to the historic buildings.

In addition, trees and other plantings will be placed to define areas for their unique uses and buffering for safety, as applicable. The plant palette and landscape features (e.g. hardscape, furnishings, lighting, signage, etc.) will be consistent throughout the Rail Yards property to identify a clear image for the site. Designing for pedestrian level views, as well as aerial views of the site, will serve to garner a memorable space for the community.

Some areas of the site may function like that of an extensive roof garden or greenroof. Subterranean buildings and parking areas could provideideal conditions to utilize green infrastructure opportunities. With a depth of only a few inches of growing medium, drought-tolerant plants with shallow root systems are a necessity. This type of roof garden is not intended to be walked upon, except for maintenance, and usually does not feature pedestrian access. As a result, this lightweight system may often be installed on existing buildings without the expense of structural modification and maintenance. Although retrofitting existing buildings with greenroofs may be explored, their inclusion is not anticipated at the Rail Yards. Rather, new subterranean structures could offer greenroof spaces. Typically, the main purposes of extensive roof gardens are to addinsulation, address ecological issues, and improve views from overlooking offices and apartments. By incorporating greenroofs into the design of the Rail Yards, the site will serve as a local precedent in how the economic undertaking of upgrading a desolate rooftop or creating a new building's greenroof space is far less of a burden when compared to the ecologic and healthful contributions immediately and over time.

The proposed landscape design for the Rail Yards emphasizes sustainability with permeable surfaces, low water use, low maintenance, and recycling to the greatest extent possible. On-grade plaza elements not directly above the subterranean garage should include permeable hardscape options. The plant palette shall primarily include native and/or naturalized plant species that perform well in an arid environment. Plants will be chosen for their ability to stimulate the senses by texture, fragrance, and/or flowers. Recycling on-site materials for soils, mulches, and landscape features are encouraged in an effort to celebrate the setting and history of the site.

Rainwater harvesting measures, such as curb cuts and bioswales, shall be provided where feasible. Curb cuts (minimum 1' wide) may be provided in places where there is a curb or seat wall in order to allow water runoff to infiltrate landscape areas. Swales shall be composed of native and/ or naturalized vegetation with cobble along the centerline and side slopes no steeper than 3:1 or use of vertical boulder walls as edging. Soils may need to be amended to facilitate infiltration. Intermittent check dams may be installed to further abet silt capture as necessary. The image on this page illustrates multiple options for stormwater capture that may be used at the Rail Yards.

All planting areas, other than turf, shall be top dressed with a minimum 3-inch layer of mulch. Turfgrass will be limited per City requirements and placed to maximize pedestrian views and access.

8.3 Landscape Planting Design

(Note: This plant palette serves as a suggested list and others may be added to fit particular situations as necessary.)

There are four primary areas of landscape plantings at the Rail Yards property. These may include but are not limited to:

- Perimeter Landscaping
- Pedestrian Circulation Paths
- Connectors
- Transit Plaza

The landscape treatment is limited to these four areas. The main plaza areas are not anticipated to include any plant materials. The planting approach for each of these four areas is provided below. See Plant Palette at the end of this section for a complete list of suggested plant species for the Rail Yards site.

8.3.1 Perimeter Landscaping

Landscaping is located along most of the site's boundary utilizing a plant palette that adjusts depending on site conditions (i.e. slope, orientation, activity space, etc.) The majority will be planted with shrubs, groundcovers, native and ornamental grasses, vines, and flowers, but turfgrasses are allowable within the confines of the City's limitation on high-water-use turf.



Options for stormwater capture.

Turfgrass will be limited, but placed in key locations for patron use. The workforce housing is anticipated to have one large turfgrass area for use by residents for recreation and community gathering events.

Appropriate traditional, recreational turfgrass species include but not limited to:

• Poa hybrid (see Plant Palette at the end of this section for description of specifications as well as an example species)

Appropriate native and general use turfgrass species may include but are not limited to:

- Bouteloua species Grama
- Buchloe dactyloides Buffalograss
- Hilaria jamesii Galleta

Grasses are a key component to the natural New Mexican landscape as they can be found growing successfully across all areas of the state. Grasses typically are fast-growing and have strong root systems that are well-suited for stabilizing slopes to prevent erosion. The steepest slopes should include dense plantings of ornamental grasses.

Ornamental grasses, shrubs, groundcovers, and vines with aggressive rhizomes and stolons may all be planted on steeper slopes (5:1 and greater) to help stabilize the soil. These plant types should also be included in the buffer areas between more manicured (i.e. traditional turfgrass) to wilder areas (i.e. native turf) as well as for general planting on the edges across the site.

Appropriate ornamental grass species for steep slopes and other areas within the perimeter landscaping may include, but are not limited to:

- Aristida longiseta Purple Threeawn
- Calamagrostis x acutiflora 'Karl Foerster' Karl Foerster Grass
- Muhlenbergia capillaries 'Regal Mist' Regal Mist Muhly Grass
- Pennisetum species Fountain Grass

Appropriate shrubs, groundcovers, and vines species for steep slopes, buffer areas and general planting include but not limited to:

Shrubs & Groundcovers

- Artemisia & Salvia Sage (deciduous and evergreen)
- Buddleia davidii nanhoensis Dwarf Butterfly Bush
- Chrysothamnus nauseosus Chamisa
- Jasminum nudiflorum Winter Jasmine
- Leucophyllum frutescens 'compactum' Compact Ceniza
- Potentilla species Shrubby and Spring Cinquefoils
- Prunus besseyi Western Sand Cherry
- Psorothamnus scoparius Broom Dalea
- Rhus trilobata species Sumac
- Agave species Agave
- Atriplex canescens Fourwing Saltbush
- Ceratostigma plumbaginoides Blue Leadwort
- Ephedra species Joint Fir
- Fallugia paradoxa Apache Plume
- Lavandula species Lavender
- Opuntia ellisiana Spineless Prickly Pear
- Pinus mugo Mugo Pine
- Rosmarinus officinalis Rosemary

- Salvia species Sage
- Santolina species Santolina
- Sedum species Stonecrop
- Yucca species Yucca

Vines

- Campsis radicans Trumpet Vine
- Parthenocissus inserta Woodbine
- Hedera helix English Ivy
- Lonicera species Honeysuckle

Flowers should be included within the Perimeter Landscaping to provide year around color, as an accent across the site and at key gateway locations. A variety of flowers may be used.

Appropriate flower species for the accent at the base of the Perimeter Landscaping may include but are not limited to:

Perennials

- Alcea rosea Hollyhock
- Centranthus ruber Red Valerian
- Hemerocallis hybrids Daylilies
- Linium perenne Blue Flax
- Penstemon spp. Penstemon
- Ratibida columnifera Coneflower

Bulbs

- Crocus spp. Crocus
- Narcissus spp. Daffodil
- Muscari armeniacum Grape Hyacinth
- Tulipa spp. Tulip

In addition, the Gateway locations also may include but are not limited to:

Annuals

- Gaillardia pulchella Blanketflower
- Mirabilis species Four O'clock
- Salvia species Sage
- Tagetes species Marigold
- Viola wittrockiana Pansy

8.3.2 Pedestrian Circulation Paths

The paths for pedestrians are located throughout the site. Shade trees and seating opportunities will be placed along these paths where appropriate to create a welcome retreat for enjoying views of the site.

The paths provide a means for pedestrian navigation across the Rail Yards property. Generally, the paths run north-south. Trees shall be placed to define both sides of the path edges as well as "rooms" and other features along the paths to be highlighted. Shade trees should be provided to create comfortable retreats for patrons as they traverse the site. Ornamental trees will identify special features along the path. Evergreen trees shall be included to offer year around color throughout the site.

Appropriate tree species for the Pedestrian Circulation Paths may include but are not limited to:

Shade Trees

- Ulmus Americana 'New Harmony' American Elm
- Platanus wrightii Arizona Sycamore

Ornamental Trees

- Chilopsis linearis Desert Willow
- Robinia ambigua 'Purple Robe' Purple Robe Locust

Evergreen Trees

- Pinus nigra Austrian Pine
- Pinus sylvestris Scotch Pine

8.3.3 Connectors

The connectors are the major entrances to the site, both pedestrian and vehicular, into the Rail Yards property. The connectors include the Neighborhood/Site Interface locations as secondary access points to the property. These locations may include site furnishing and be framed with shade and ornamental trees as a form of wayfinding to indicate an access point. In addition, flowers may be used to accent these major access points for a welcoming entry. Appropriate tree species for the connectors may include but are not limited to:

Shade Trees

- Fraxinus species Ash
- Acer glabrum Rocky Mountain Maple

Ornamental Trees

- Foresteria neomexicana New Mexico Olive
- Pyrus species Flowering Pear
- Vitex agnus-castus Chaste Tree

For appropriate flower species for the Connectors, see list for Perimeter Landscaping.

8.3.4 Transit Plaza

The transit plaza serves as the "front porch" of the Rail Yards property. Shade and specialty trees as well as ornamental trees shall be used to provide protection from the sun for waiting transit passengers as well as accenting the space while still framing views into the site.

Appropriate tree species for the Transit Plaza may include but are not limited to:

Shade Trees

- Fraxinus species Ash
- Tilia Cordata Littleleaf Linden

Ornamental Trees

- Pyrus species Flowering Pear
- Robinia ambigua 'Purple Robe' Purple Robe Locust

All trees on the property shall be placed in tree grates if not within landscape planting areas. These features shall be designed to provide protection for the trees from pedestrian traffic.

With exception of the turf grass areas, all planting areas shall be top dressed with mulch as described in the General Landscape Design section of this document. Mulches shall be provided that are compatible with the conditions of the landscape as well as the plant selection for the space. Organic mulch will improve soil quality and is ideally suited for plants that prefer humus conditions (e.g. annuals and other heavily flowering plants). Rock mulches are best for plants requiring well-drained soil as well as for areas needing minimal maintenance. Organic mulches typically need to be renewed annually, but rock mulch may last for several years before needing supplemental mulch. Mulches placed in runoff, drainage areas and/or in wind "tunnels" shall be angled-face rock mulches that are heavy enough (i.e. large enough diameter) to withstand stormwater and strong air flows. All areas top-dressed with rock mulches shall include a filter fabric underlay to minimize maintenance needs.

8.3.5 Workforce Housing

The workforce housing is proposed to be located at the southwest portion of the site. Workforce housing is proposed for the site and the landscaping in this location is focused more on serving residents rather than the visiting public. Although drought-resistant species will still dominate the plant palette, places for recreation that include turfgrasses are encouraged. Gathering spaces, with shaded seating opportunities for community events, shall be provided.

8.3.6 Firehouse

The firehouse is a historic building that will be highlighted with its own plaza. Planting beds and trees in tree wells may be incorporated within the plaza to soften the space and reduce sun exposure. Outdoor seating with umbrellas may also be used to activate this pedestrian area.



American Elm.

Ash.





8.4 Plant Palette

(Note: This plant palette serves as a suggested list and others may be added to fit situations as necessary)

8.4.1 Trees

Deciduous Shade and Street Trees

- Acer glabrum Rocky Mountain Maple
- Fraxinus species Ash
- Platanus wrightii Arizona Sycamore
- Tilia Cordata Littleleaf Linden ٠
- Ulmus Americana 'New Harmony' American Elm



Chaste Tree.





New Mexico Olive Tree.



Deciduous Flowering Ornamental Trees

- Chilopsis linearis Desert Willow
- Foresteria neomexicana New Mexico Olive
- Pyrus species Flowering Pear
- Robinia ambigua 'Purple Robe' Purple Robe Locust
- Vitex agnus-castus Chaste Tree

Flowering Pear.

Desert Willow.



Scotch Pine.



Low-Water Traditional Turf.



Grama + Buffalograss Mix.

Evergreen Trees

- Pinus nigra Austrian Pine
- Pinus sylvestris Scotch Pine

8.4.2 Grasses

Traditional Turf Species

• Poa hybrid – (or similar that requires less irrigation, has deeper roots and aggressive rhizomes, plus excellent heat tolerance; e.g. Reveille - Gardner Turfgrass)

Native Turf and General Use Species

- Bouteloua species–Grama
- Buchloe dactyloides Buffalograss
- Hilaria jamesii Galleta



Fountain Grass



Purple Threeawn





Ornamental Species

- Aristida longiseta Purple Threeawn
- Calamagrostis x acutiflora 'Karl Foerster' Karl Foerster Grass
- Muhlenbergia capillaries 'Regal Mist' Regal Mist Muhly Grass
- Pennisetum species –Fountain Grass

Karl Foerster Grass







8.4.3 Shrubs and Groundcovers

Deciduous Shrubs & Groundcovers

- Artemisia and Salvia Species Sage
- Buddleia davidii nanhoensis Dwarf Butterfly Bush
- Chrysothamnus nauseosus Chamisa
- Jasminum nudiflorum Winter Jasmine
- Leucophyllum frutescens 'compactum' Compact Ceniza
- Potentilla species Shrubby and Spring Cinquefoils
- Prunus besseyi Western Sand Cherry
- Psorothamnus scoparius Broom Dalea
- Rhus trilobata species Sumac

Chamisa.




Agave.



Evergreen Shrubs & Groundcovers

- Agave species Agave
- Artemisia and Salvia species Sage
- Atriplex canescens Fourwing Saltbush
- Ceratostigma plumbaginoides Blue Leadwort
- Ephedra species Joint Fir
- Fallugia paradoxa Apache Plume
- Lavandula species –Lavender
- Opuntia ellisiana Spineless Prickly Pear
- Pinus mugo Mugo Pine
- Rosmarinus officinalis Rosemary
- Santolina species Santolina
- Sedum species Stonecrop
- Yucca species Yucca





Trumpet Vine.

Honeysuckle.



8.4.4 Vines **Deciduous Vines**

- Campsis radicans Trumpet Vine
- Parthenocissus inserta Woodbine

- Evergreen VinesHedera helix English IvyLonicera species Honeysuckle

English Ivy.





Red Valerian.







8.4.5 Flowers

Annuals

- Gaillardia pulchella Blanketflower
- Mirabilis species Four O'clock
- Salvia species Sage
- Tagetes species Marigold
- Viola wittrockiana Pansy

Perennials

- Alcea rosea Hollyhock
- Centranthus ruber Red Valerian
- Hemerocallis hybrids Daylilies
- Linium perenne Blue Flax
- Penstemon spp. Penstemon
- Ratibida columnifera Coneflower

Bulbs

- Crocus spp. Crocus
- Narcissus spp. Daffodil
- Muscari armeniacum Grape Hyacinth
- Tulipa spp. Tulip

Penstemon.

Skylights-

TRANSPORTATION INFORMATION AND RECOMMENDATIONS 9

9.0 TRANSPORTATION INFORMATION and RECOMMENDATIONS

Intent

This section provides guidance and background information for vehicular, rail, transit, pedestrian and bicycle access to and from the site.

9.1 Vehicular Site Access Information

The existing transportation system that serves the Rail Yards is not likely to change in any significant way in the future. Development of this site has enormous benefits to the surrounding neighborhoods and the city as a whole through the creation of a vital, economic driver that provides jobs, housing, and public space in the heart of the city. The Master Development Plan discusses alternative modes of transportation as a viable strategy to reduce the impact of the Rail Yard redevelopment on the existing street network.

The primary vehicular access route associated with the Rail Yard Master Development Plan will be 2nd Street. Third Street will act as a secondary access for the project, but will most likely provide an accommodation for traffic that currently passes through the neighborhood on 2nd Street today. These two streets are designated as collectors by MRCOG and have a capacity of 11,000 vehicles per day. Second and 3rd Streets currently have an excess capacity of 6,100 and 7,900 vehicles per day respectively.

The project should be designed so impact is minimized to Pacific, Santa Fe, Cromwell, Atlantic, and Hazeldine Avenues. Those five streets are local residential streets with single family residential driveways. Generally speaking, the City of Albuquerque policy is to minimize traffic on local residential streets so that the volume typically does not exceed 1,000 vehicles per day. The Rail Yards site benefits from direct access to the existing street grid to the west, its proximity to Bridge Boulevard to the south, and its location just south of Coal and Lead Avenues.

2nd Street south of Coal Avenue has recently been reconfigured into a two-way street, as was mandated by the City Council. Second Street was recently classified as a Collector Roadway on the Long Range Roadway Map for the Albuquerque Metropolitan Area. Parallel parking is permitted along the west side of the street. The posted speed limit is 30 mph. Third Street is currently configured as a two-way street with delineated parking on both sides of the street to the south of Coal Avenue. The posted speed limit is 30 mph.

9.2 Traffic Impact Study Information

A Traffic Impact Study (see Appendix B) was completed in October 2013 based upon the Master <u>Development</u> Plan land uses as described on the Site Development Plan for <u>Subdivision</u>. The purpose of the study was to determine the impact of the proposed development on the adjacent transportation system and recommend any improvements to mitigate the impact.

Utilizing the projected traffic volumes resulting from the development of the site into a mixed-use facility such as shown on the Site Development Plan for Subdivision site plan, in conjunction with projected 2018 traffic volumes, the 2013 TIS concluded that the development of the Rail Yards subject site will have no significant adverse impact on the existing signalized intersections of the adjacent transportation system and will have moderate adverse impacts to the existing unsignalized intersections of the system, provided the recommendations contained in the report are followed.

As the site is subdivided and phased development occurs, the 2013 Traffic Impact Study will be considered by City Transportation who will determine if the October 2013 study is applicable as prepared, requires updating, or if a new study is appropriate. Recommendations of the applicable TIS will be implemented as required for project development and in accordance with any provisions of the Master Plan Agreement and the Master Development and Disposition Agreement between the City and Samitaur Constructs.

9.3 Existing Access by Alternative Transportation

Direct transit service to the Rail Yards property and along 2nd Street does not currently exist. However, the site is within walking distance of the Alvarado Transportation Center, which is located approximately $\frac{1}{2}$



Rail Yards, Aerial Map showing roadway infrastructure, Terry O. Brown, 2010

mile to the north of the property and serves as a major hub for ABQ Ride, the RailRunner, and regional and national bus and rail service (Greyhound, Amtrak). Additionally, 4th Street has existing bus service and is approximately ¹/₄ mile to the west of the Rail Yards. Existing transit routes are shown on the map on the next page.

9.4 Transit Recommendations

9.4.1 Transit Plaza

The Master Development Plan proposes a major Transit Plaza located at the heart of the Rail Yards site along 2nd Street located adjacent to the Machine Shop and Transfer Table. The development of the Transit Plaza should be coordinated with the implementation of direct transit service to the site.

9.4.2 Shuttle (Circulator) Service

In addition to the recommendation of increased ABQ Ride and/ or private transit service to the site, the Rail Yards Master Development Plan supports an express shuttle/trolley system concept referenced in the Barelas SDP and contained as part of the Downtown 2025 Plan. Such a system would link the Zoo, Tingley Beach, the <u>National</u> Hispanic Cultural Center, 4th Street in Barelas, and Downtown Albuquerque to the Rail Yards site. Connecting the Rail Yards to other area amenities via convenient transit service is vital to the success of the redevelopment of the area, in general, and the Rail Yards, specifically. The City should work closely with the-Master Developer and other stakeholders to determine the appropriate timing and means for implementing such a service.

9.4.3 Rail Access

The Rail Yards Master Development Plan supports the possibility of bringing direct public rail access to the Rail Yards site whether it be for the Rail Runner or other future rail options that become available. If a rail station is someday located at the site, it should be located at the eastern terminus of the Transfer Table. Such a location would mirror the proposed Transit Plaza at the western terminus of the Transfer Table, creating a full multi-modal transit hub at the center of the project. Other options for Rail connectivity include extension of the narrow gauge rail line that currently runs along Tingley Drive adjacent to the Bosque from its current terminus at the Zoo southward and eastward to connect to the National Hispanic Cultural Center and ultimately to the Rail Yards site. Such a novel method of site access would relate to the history of the Rail Yards and provide convenient access to other major cultural amenities.

9.5 Other Alternative Transportation Recommendations

9.5.1. Pedestrian and Bicycle Access

The City of Albuquerque recently improved the segment of 2nd Street where the Rail Yards is located with sidewalk and ADA ramp improvements on the west side only and added bike lanes (sharrows) as well. The City also recently completed significant improvements to Coal and Lead Avenues east of Broadway Boulevard that included streetscape, sidewalk widening, bike lanes, and street furniture. These projects benefit the redevelopment of the Rail Yards by improving pedestrian and bicycle facilities that can be used to access the site, but additional enhancements to roadways that provide access to the site will also be needed. The City (and Master Developer, where appropriate) should prioritize multi-modal improvements, focusing on pedestrian and bicycle facilities, along the following roadways that provide access to the Rail Yards:

- The eastern side of 2nd Street in accordance with the proposed perimeter landscaping and pedestrian circulation paths in the Master Development Plan;
- 1st Street from the Alvarado Transportation Center to the site;
- Coal and Lead Avenues, west of Broadway to 4th Street; and
- Bridge Boulevard (Guadalupe) overpass from Broadway Boulevard to 4th Street.

9.5.2 Crossings to and from South Broadway

Currently, there is not a direct connection from the Rail Yards to the South Broadway neighborhood to the east due to the railroad tracks. The closest connections that currently exist are to the north via Coal Avenue and to the south via Bridge Boulevard Both of these routes include significant out of direction travel, especially for pedestrians and bicyclists. Providing a more direct connection to the east, while challenging, would facilitate the



Existing Transit Routes near the Albuquerque Rail Yards

realization of one of the main goals of the redevelopment: to reconnect South Broadway to the site and increase opportunities for South Broadway residents to take advantage of everything the site will offer, including employment and recreational activities.

Accordingly, the Rail Yards Master Development Plan includes two recommendations for providing direct connections to the South Broadway neighborhood, these recommendations, along with other viable means of connecting South Broadway to the site, should continue to be explored and prioritized in early phases of redevelopment.



Circulation along the Bosque includes a narrow gauge rail line and pedestian/bike path.

Bridge Crossing

The Site Development Plan for Subdivision provides an above grade pedestrian bridge that would directly connect the Barelas and South Broadway neighborhoods through the heart of the Rail Yards project. The bridge would provide both pedestrian and bicycle access across the tracks and is intended to operate not only as a bridge but also as a series of retail spaces and as a primary visual gateway announcing the redevelopment of the Rail Yards project to rail passengers. At a minimum, requirements for this bridge crossing shall include the following:

- Provide 24-hour convenient, easy-to-use and ADA accessible points of access at both sides of the track (stair/elevator access).
- Provide security / safety features that will prevent falling, throwing of objects onto the track, etc.
- Be designed with adequate lighting

At-Grade Crossing

The Site Development Plan for Subdivision also provides an at-grade pedestrian crossing between the South Broadway neighborhood and the site. Members of the South Broadway community expressed concerns that the pedestrian bridge concept may not be financially feasible and have asked for an at-grade option to be included in the Master Development Plan to ensure site access. Accordingly, the Master Development Plan recommends the direct extension of Cromwell Avenue from its terminus at Commercial Avenue across the railroad tracks and onto the southern part of the site. Provision of an at-grade crossing will require approvals from the Federal Railroad Administration (FRA), the owner of the Rail Line (NMRX), and state and local agencies in order to ensure the highest level of pedestrian safety. At a minimum, requirements for any at-grade crossing shall include the following:

- Pedestrian crossings will require gates.
- All crossing sub-grade will be constructed to standard practice for rail and pedestrian interaction.
- Sub-base will be designed for low maintenance.
- Crossings shall be ADA compliant.
- Crossing shall have rubber filler in the gaps between the rail and the crossing surface resulting in the safest operation with a high volume of pedestrian traffic. The filler fits snugly against the field and gauge side of rail to form a barrier between crossing material and rail that blocks out moisture and protects the rail fastening system. It also provides an easy walking and safe surface at rails.

9.6 Site 1st and 2nd Street Reconfiguration

The effects of the reconfiguration of 2nd Street to a two-way street resulted in the vacation of the portion of 1st Street that runs along the northern portion of the site (see Figure 7). The former 1 st/2nd Street corner of the Rail Yards site is now curved back in favor of a more generous 2nd Street traffic alignment. 1st Street now terminates at Hazeldine Avenue instead of merging with 2nd Street. The effect is improved traffic flow and safety. The vacated portion of 1st Street and the adjacent triangular parcel has become a valuable asset to the Rail Yards by providing direct access onto the site from 1st Street at the north. In addition to this area, another smaller area to the south was also created by virtue of the realignment. Similar to the vacated portion of 1st Street, The Master Development Plan recognizes the potential that this portion of land could be used in support of the area wide redevelopment. The City has completed a conceptual design for a roundabout at 2nd Street/1st Street, and Hazeldine Avenue leading into the main entry to the Rail Yards site. The proposed roundabout should improve traffic flow and safety, as well as provide a formal entrance to the Rail Yards site.



Planned Roundabout at 2nd Street/1st Street/Hazeldine Avenue





CONCEPT AND PHASING PLAN 10

10.0 CONCEPT AND PHASING PLAN

Intent

This section illustrates conceptual plans for redevelopment of the Rail Yard site. The concepts contained herein are not compulsory elements of the project and will require further studies and approvals as established by City codes and/or the standard processes that are outlined in the SU-2/HLS zone in the Barelas Sector Development Plan.

10.1 Vision Statement

There are always planning and building antecedents. We don't start from zero. And there's inevitably a relationship between where we were, where we are, and where we're going. The essential question for the Rails Yards site is how architecture might communicate both an acknowledgement of precedents -- salient built pieces of history -- and simultaneously push forward toward very different purposes, new and adaptively reused buildings, suggesting new directions for the City of Albuquerque's future.

Knowing where we've been makes the story of where we're going more legible, more intelligible. At the Rail Yards site, Albuquerque's built record is largely intact. But historic structures like the Boiler Shop, Machine Shop, Tender Repair/Tank Shop, and Flue Shop, though the buildings are extant, no longer fill their original functions. Those functions now belong to Albuquerque's heritage. They have for a while. The Concept Plan objective is to acknowledge that heritage -- the trains, the story of the opening of the American southwest with new transportation, new machines, new energy, and new opportunities for those who came.

The Concept Plan celebrates the facilities that made the trains run.

How does a Concept Plan manage that celebration?

Not by simply reconstituting those historic buildings [though there's a role for this] whose uses have passed into history, but by giving those buildings a new, vital life, a new role in the burgeoning, evolving community that surrounds the site, and more broadly, an up-dated contemporary definition for urban life in the center of Albuquerque in the first quarter of the 21st century.

How do we acknowledge an old life, and simultaneously forecast a new one? We call our Concept Planning strategy for the Albuquerque Rails Yards site "Recollecting Forward."

What the new plan retains in its entirety is the enduring spirit of the rail yards, the energy, the optimism, and the reconstituted exteriors of the primary buildings on the site. We rebuild the missing Roundhouse, complete the original organizational logic of the site, but assign new uses, new public and private purposes to both old and new buildings. So what's the Roundhouse? Is it the original building? Not quite. Is it a new building? Perhaps, but its plan form re-iterates that of the original structure. The Concept Plan intends a hybridization of old and new without insisting on a clear distinction between the two.









In summary, the primary goal of the Concept Plan Section 10 of the MDP document is to provide illustrative strategies for an organization of the Rail Yards site that will engender a vibrant, cohesive, and viable community of mixed users sharing a common vision. The existing structures to be preserved and adaptively reused are the primary and dominant elements of the site; however, they are not sufficient to accommodate the myriad uses identified in the Goals & Policies Section 5 and confirmed through the public comment process. New structures and improvements are required to make the site viable for development. The Concept Plan Section 10 proposes illustrative strategies for the design and integration of such structures so that they both complement the historic structures and provide a unified architectural language across the site. By contrast, Sections 6, 7, and 8 of the MDP provide the development regulations and design guidelines to guide re-development of the site.

The intention of the Concept Plan is to preserve the "integrity" of the site and reinvent the "spirit" of the Rail Yards for a modern age. The intention is to "Recollect Forward."

To achieve these aspirations, the Concept Plan itself must be a living, working document that is built with sufficient flexibility to accommodate an evolving and unknown future set of conditions. The concepts, recommendations, and design features that follow should be understood in this context.



Rail Yards, aerial photo of current site conditions (201



Rail Yards, diagram massing of key historic resources to be preserved or rebuilt

10.2 Preservation and Adaptive Reuse Standards

Preservation criteria and considerations are based on the understanding of cultural significance and the cultural values of a property. In the case of the Albuquerque Rail Yards, it should be looked at first as part of the train system in the United States, contributing to the development and creation of the country. The Albuquerque Rail Yards are an important element within that whole line, and one of its cultural values derives from this fact. This criterion puts the Rail Yards at a national and state level of significance, based on the role the railroad and the Rail Yards had in the development and history of New Mexico.

In keeping with the goals and policies stated in Section 5, the Master Development Plan seeks to preserve and adaptively reuse the majority of historic resources on site. However, while all buildings and structures (site features) tell some part of the story, not all building and site features are equally significant. In addition, the viability of arranging new uses for all existing buildings depends upon their condition and the opportunity to match a building configuration with a suitable reuse. The Master Development Plan requires the preservation of most of the built components of the complex, the re-construction of some important ones which have been demolished and which are crucial to the understanding of the place, the adaptive re-use of the buildings, and suggests the addition of modern facilities, landscaping, and other features for optimal use of the site.

10.2.1 Preserve and Adaptively Reuse

Keep, consolidate, renovate, maintain – and reuse. It could be just the "envelope" (outside wall), or could include interiors, parts or whole, including windows, doors, fixtures, etc. On the site, elements of the highest cultural significance that shall be PRESERVED are listed below (refer to <u>Tableau 3 on page 110-111</u>):

- Fire Station (#1 on map). The only building on the site officially recognized as a City Landmark by the City of Albuquerque at the time of the Master Development Plan's adoption.
- Machine Shop (#2 on map)
- Bridge Crane (#3 on map)



PRESERVE PRESENT RECONSTRUCT REMOVE

- Boiler Shop (#4 on map)
- Tank Shop/ Tender Repair Shop (#5 on map)
- Flue Shop (#6 on map)
- Blacksmith Shop (#9 on map)
- Storehouse (#10 on map)
- Platform (#11 on map). The only real platform still existing on the site, therefore representing all platforms, and being a characteristic element of all train stations and rail yards
- Transfer Table (#14 on map)
- Turntable (#16 on map), which is still functioning, attractive, and a very important element in every main train station and rail yard. In addition, it is still in use by the BNSF Railroad.
- Significant Train Tracks (#29 and elsewhere on map). Although there is nothing special about train tracks, on the contrary, a rail yard without tracks would look strange; they are an important visual and technical element. A selection of the most significant Train Tracks should be PRESERVED on-site (some of those leading from the south to and from the Turntable and Round House, and connecting them





JUSE





TANK SHOP



BOILER SHOP



BLACKSMITH SHOP



MACHINE SHOP



BRIDGE CRANE



FLUE SHOP



TRANSFER TABLE

with the workshops). Other Train Tracks that also demonstrate the use of the site could potentially be PRESENTED, while a large portion of Tracks could be REMOVED.

- Babbit Shop (#12 on map) and Welding Shop (#13 on map). These are two modest and small structures, used as different kinds of workshops. They were later connected with each other (the connecting structural element is suggested to be demolished, i.e. REMOVED). The two shops represent smaller-scale activities that took place in buildings other than the larger Machine Shop and Boiler Shop, therefore, PRESERVATION is recommended.
- South Washroom (#20 on map). It is recommended that the South Washroom be PRESERVED whereas the North Washroom (#19 on map) be REMOVED.
- Waste & Paint Room (#21 on map).
- "Pissoires" (not indicated on map). We also recommend the PRESERVATION of at least one bank of the very unusual metal urinals, since they were especially designed for the site, and represent a human aspect of the place.
- Infrastructure Elements (not indicated on map). Since rail yards are not simply architectural heritage, but rather infrastructure and Industrial Age heritage, the architectural elements are not the only ones to be PRESERVED and PRESENTED, as opposed to REMOVED. Therefore, at a phase beyond the new Master Development Plan, PRESERVATION of some of the infrastructure elements, such as pipes and cables along with the structural materials carrying them, is recommended. Such infrastructure elements, together with the tracks, connected all the built components, and were the "circulatory system" of the entire place.

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



TABLEAU 3: Historic Preservation & Adaptive Reuse Standards Diagram



COMMERCIAL STREET SE

& SANTA FE RAILWAY CO.



120'

10.2.2 Reconstruction

On the site, There are elements of very high cultural value and significance without which the functioning of the place cannot be understood; and/or the element's contribution is important to the integrity of the site. These structures were demolished, but have good documentation and sufficient remains on the site to allow for a certain kind of RECONSTRUCTION, while permitting modern interpretation. The reconstruction will be on the original footprint, will have some volume, but will not be identical to the original structure (it is a symbolic reconstruction). Such structures are listed below as:

- Roundhouse (#15 on map). The Roundhouse was one of the most important, impressive, and visually strong structures on the site. The reinstatement of its physical existence on the site is very important, and this is why it is suggested for RECONSTRUCTION (its footprint, shape, and volumetric space – not a replication of the original).
- Smokestack (#27 on map). The Smokestack was seen from quite a distance and became an iconic symbol of the site. Its reconstruction should mainly represent the idea of a high, vertical element, rather than accurate replication. The Smokestack was part of the Original Power House (Ref. to Category # 2).

10.2.3 May be or Has Been Removed

Remove, leaving no physical trace. This applies to a structure or other element that does not contribute significantly to our understanding of the history of the site. Such structures <u>that could be removed</u>, but are not <u>required to be removed</u>, as listed below are:

- Canopy (#7 on map). Originally an open structure, consisting of a roof supported by several columns. The Canopy functioned as the place to test the locomotives, and was later altered by adding partition walls, to become a paint shop.
- Cab Paint Shop/later converted to CWE Shops office (#8 on map). It covers the long (western) façade of one of the important and impressive structures (the Tank Shop/ Tender Repair Shop).
- Pattern House (#18 on map).
- North Washroom (#19 on map). If the South Washroom (#20) is

preserved, the North Washroom is recommended to be removed as it is in need of major structural repairs.

- Motor Car Garage (#22 on map). A small workshop structure.
- Power House (#24 on map). This modern structure replaced the Original Power House which was demolished. It has no cultural significance. (See recommendation for the PRESENTATION of the Original Power House).

10.2.4 Presentation

Being an important part of the story, but the element has been removed, or is planned to be removed, for various reasons. Its "presentation" on-site can be through a sign, paved or marked footprint, photo and explanation on a wall, etc. On the site, there are elements of relatively high historic value (for the understanding of the functioning of the site), but either in a very poor state of preservation, or already REMOVED; or else being a later addition that is hiding more important parts of the complex, and there is a desire for it to be REMOVED. Such structures listed below should be PRESENTED:

- Sheet Metal House (#17 on map). This wooden shed was used for storage of metal sheets and for moving them mechanically to their work stations.
- Fire Runway (#23 on map).
- Water Reservoir (#25 on map). This underground storage space and water reservoir is historically significant, being the only source of water on the site. It is therefore suggested for PRESENTATION as a concrete platform, possibly underground.
- Original Power House (#28 on map). Although the original structure was previously demolished, due to its functional importance and connection with the proposed RECONSTRUCTED Smokestack (Ref. to Category #3) it is suggested that it be PRESENTED, by its footprint, on the original location (even if completely or partially underground).

10.3 Design Features

In keeping with the goals and policies stated in Section 5 and with the aforementioned Vision Statement, the Concept Plan seeks to preserve and adaptively reuse the vast majority of historic resources on site. The

successful revitalization of these structures represents the cornerstone of the redevelopment effort and is the foundation upon which all the following site organization concepts and design features are based.

The following sub-section provides design concepts and recommendations for new infill development. The following concepts and diagrammatic sketches represent basic ideas about how to organize the site rather than specific architectural solutions per se. Likewise, images from other locales are used to convey a design *sensibility* rather than a literal design response.

10.3.1 Rebuild Iconic Structures

Concept: Important iconic elements of the Rail Yards that had previously been demolished should be rebuilt in order to re-establish the original organization of the site.

As the first organization strategy for site infill development, the Master Plan advises the rebuilding of the Roundhouse and Smokestack features as important elements to the original conception of the site. The reconstruction will be on the original footprint, will have the same volume, but will not be identical to the original structure. As such, it is intended as a symbolic reconstruction permissive of a modern interpretation.



Rail Yards, Historic Roundhouse and Smokestack.



View from atop Smokestack.

Smokestack.



HISTORIC FEATURES TO BE PRESERVED AND ADAPTIVELY REUSED

REBUILD ICONIC STRUCTURES



Figure 8: Rebuild Iconic Structures Diagram

10.3.2 Paseo

Concept: The Rail Yards should be unified into a cohesive and interconnected whole.

The Paseo is the tissue that unifies the site plan, and integrates the Rail Yards with the City. It is the primary planning component for the new Rail Yards project.

The Paseo is a concept for infill development. It is a low, single volume, building, approximately 14 feet in height, with a flat roof that doubles as a public plaza. There are two Paseo buildings proposed, north and south, located on the only large areas available for development that do not impact any historic resources recommended for Preservation. Due to their low profile, the Paseo buildings allow for additional buildable area to be created without impacting views to and from the historic structures; they are auxiliary buildings that will increase the technical functionality of the site that might otherwise be limited by use of the historic structures alone. The plan shape of the Paseo buildings is determined by using historic raillines or fire road. Public access to the Paseo roof decks would be provided via generous stairways and landscaped mounds along 1st and 2nd Streets.

The Paseo's conceptual purpose is to inter-connect events and event options on the site, to link existing buildings with new buildings, tofacilitate pedestrian movement north/south and east/west on the site and to encourage pedestrian engagement of the myriad new opportunities the Rail Yards <u>project will provide</u>.





NOTE: ALL DIAGRAMS ARE CONCEPTUAL



Piazza del Campo, Siena, Italy

Las Ramblas, Barcelona, Spain



Figure 9: Conceptual Paseo Building Diagram

10.3.3 Subterranean Parking Concept: The Rail Yards should be free of visible parking.

The Paseo concept and the subterranean parking concept go hand in hand. Given the historic nature of the site, visible surface parking should be avoided and instead should be contained in a below grade structure.

Given the increased cost of subterranean parking and the relative highwater table, a one-level only structure is proposed which will result in a site that will be considered underparked by current City parkingstandards. The provision of parking for the Rail Yards site, however, mustseek a balance between satisfying market needs on the one hand andminimizing traffic impacts on the other. Deficiencies in on-site parkingshould be mitigated by use and encouragement of alternative means of transportation.-

The Concept Plan addresses this issue by locating subterranean parking at the North and South ends of the site immediately below the proposed Paseo buildings, leaving the center portion of the site focused on pedestrian, bicycle and transit access. The Paseo buildings are located on the only two portions of the site that have open areas sufficient to construct an efficient parking garage. Building the parking garage and the Paseo buildings together will result in an economy of cost and schedule.

The specific location for vehicular ingress/egress to the parking structures should be determined by the ultimate configuration of the Paseo buildings and the use requirements thereof. Access points should be adequately spaced in order to allow proper vehicle queuing and to minimize traffic impacts to the Barelas residential community immediately to the west.





Historic Rail Yards Entrance

Rail Yards Entrance Today



Figure 10: Conceptual Below Grade Parking Diagram

10.3.4 Acoustic Mounds

Concept: The Rail Yards should have an inviting edge that balances the needs of future users with those of the neighboring communities.

Summary: The Acoustic Mounds is one possible concept for how to treat the edges of the Rail Yards site. The Historic edge was once bounded by a wooden fence that limited site access to Rail Yards employees and visitors only. By contrast, the Concept Plan intends the site grounds to be completely open for public access; however, there remains a need for limited visual and acoustic privacy between potentially disparate and incompatible uses.

The Acoustic Mounds provide a flexible, 'soft' edge that can be sculpted to achieve desired levels of privacy without creating the effect of a barrier and without impacting views to and from the site.

The Mounds unify the site by use of a common visual language (earthwork, landscape) that does not belong to a 'style' of architecture that might conflict with the historic vocabulary of the buildings.

The Mounds are publicly accessible; they can be walked on, sat upon, hollowed out and inhabited for both public uses (e.g. retail) and infrastructural uses (e.g. screening of mechanical equipment).

The Mounds are positioned just inside the east and west property lines of the site, and run essentially north/south, ascending on the west from the sidewalk perimeter and on the east from the retaining wall adjacent to the active rail lines to the Mounds' apex, then down to tree-lined pedestrian walks (Meandering Walk) running north/south at grade, roughlyparalleling the Mounds.

By virtue of their shape and positioning, the Mounds organize the nearly half mile long frontage of the Rail Yards site by providing directed points of entry and egress.



Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



Details: The Acoustic Mounds demonstrate one possible edge treatmentconcept for framing the Rail Yards boundaries and providing a buffer from the surrounding uses in an interesting and playful manner. The moundsshould have flexibility of being either planted, hardscape, or a mixture of both. The mounds may be planted with mostly drought-resistant speciesto provide recreational spaces, as well as enhance their visual screening function. Deep-rooted native and naturalized plants are preferred for infiltration and reduced maintenance. Including native and naturalized grasses with fibrous root systems will help alleviate erosion concerns along the steep slopes that may occur on the mounds. Depending on design, there may be an opportunity to provide turf grass in areas with slopesthat are amenable to mower access. The use of grasses should signal the transition from more manicured to wilder areas of the landscape. Low and high water use turf grasses should be defined separately from each other with a shrub buffer. Plant materials on the Acoustic Mounds should be kept below eye-level to accentuate the rolling line of the mounds. The only exception on plant heights is on the down slope of the Acoustic-Mounds where trees may line the edges. Trees will follow the meandering path on the interior side, but will serve to frame and enhance views onthe 2nd Street side. Seating opportunities may be provided via slopes as well as fixed or movable furnishings. Some slopes on the mounds maybe terraced to provide integrated seating. The slopes should generally follow the City of Albuquerque's design standards for slope requirements for safety and erosion control. Where the edges of the Acoustic Mounds

meet grade (typically hardscape), swales should be identified as needed to address water harvesting drainage, as well as to supplement the irrigationfor plants.

Accessibility of the Acoustic Mounds would vary across the site dependent on their internal use (when applicable) and the grading necessary to transition safely to surrounding hardscape areas. Terracing is encouraged to soften slopes and provide seating opportunities near activity centers. Slopes will require vegetation to prevent erosion and beautify the landscape. However, steep areas are difficult to mow (turf grasses) and maintain. Heavy ornamental grass cover is encouraged as it is better at slowing water runoff than is turf grass, but both are acceptable means for binding soil to the slope.

Although 1.5% slope is preferred to maximize recreational uses, turf grassmay be installed on landscapes up to 5:1 slope for areas to be used for passive seating and similar uses. In addition, irrigation sprinklers that typically serve turf grass areas should be kept at least five feet from walls, windows and other architectural structures to prevent alkali staining on surfaces.

Noise: Given its proximity to neighboring residential areas and the intention for the Rail Yards to become a vibrant mixed-use community with a significant public presence, noise mitigation is a critical design concernfor the project. The proposed Acoustic Mound design feature is a direct



Tiguex Park, Albuquerque, smaller scale precedent for Acoustic Mound concept

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

response of this need to control potential noise pollution emanating *from* the site and likewise to control noise pollution emanating *to* the site fromoutside sources such as the active BNSF railway immediately to the east. The Acoustic Mound is a buffering and absorptive mechanism.

Air Quality: During the planning process, community concerns werevoiced regarding the potential for the Acoustic Mounds proposed alongthe east side of the site to exacerbate existing air quality problemsassociated with rail traffic along the BNSF rail lines. Specifically it wasmentioned that BNSF trains are often left idling on the tracks adjacent toresidential communities in South Broadway and San Jose neighborhoods, leaving the diesel exhaust to accumulate. The concern is that the Acoustic Mounds will create a tunnel effect that further traps these fumes fromescaping, thereby worsening an already significant problem.

It is recommends that further analysis of the existing problem beundertaken and the potential effects of the Acoustic Mounds be studied, including the possibility that the Mounds might ameliorate the condition by creating a landscape edge that can absorb harmful pollutants. Itmight also be determined that existing practices by the BNSF rail line need further review and evaluation.

The Mounds remain a conceptual idea only for treatment of the projectedges. They are designed and intended to be a positive community asset that help solve many different site considerations. If they are determinedto have negative air quality impacts, alternative edge concepts will be explored.

10.3.5 Connectors Pedestrian Connections

Concept: The Rail Yards should be stitched into the fabric of the community.

Pedestrian connections from Barelas neighborhood are envisioned to align with the east-west streets, including Hazeldine Avenue, Atlantic Avenue, Santa Fe Avenue, Pacific Avenue, and Cromwell Avenue. Pedestrian connections from South Broadway are aligned with Cromwell Avenue that crosses the rail tracks into the site and via a bridge crossing that aligns with the Transfer Table. A pedestrian connection to the City's future Rail Trail will be provided from the Rail Yards site.

Primary points of access are located by extending the existing <u>City street</u> grid onto the project site. At each location where east/west running streets terminate along the project north/south boundary, a Connector is created. The Connector takes many forms depending on the specific site condition, as follows:

The Perpendicular Walk is the primary east-west Connector that extends Santa Fe Avenue onto and through the Rail Yards site, adjacent to the historic Transfer Table, and on into the South Broadway neighborhood via a proposed pedestrian bridge over the active rail lines. Conversely, the Santa Fe extension also provides a pedestrian connection west, from South Broadway through the site to historic Route 66 along 4th street in the Barelas neighborhood. The Perpendicular Walk provides an operational synopsis of the area's history; trains, rail yards, cars, diverse sociologies; unified along a single axis. It is the conceptual heart of the project.

The proposed Transit Plaza is a north-south Connector that runs between Santa Fe and Pacific Avenues along the western edge of the site fronting the Machine Shop.

The Fire House Plaza is a Connector created at the intersection of Atlantic-Avenue and 2nd Street that provides Public Open space surrounding the historic Fire House building. This Connector is likely to increase in size due to the abandonment of 1st Street between Atlantic and Hazeldine Avenues.

The proposed Cromwell Avenue at-grade pedestrian rail crossing is a second Connector for the South Broadway community that will align with the proposed rebuilt Smokestack and connect to the rebuilt Roundhouse.





PUBLIC OPEN SPACES ACOUSTIC MOUNDS VEHICLE CIRCULATION AROUND THE SITE MAJOR ACCESS





Spanish Steps, Rome, Italy

Ponte Vecchio, Florence, Ita

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



10.3.6 Public Open Space

Concept: The Rail Yards should provide ample and varied opportunities for public open space.

The Concept Plan provides for a significant amount of public open space in a variety of different spatial configurations: broad and open public paseos, tree-lined meandering paths, vertical courtyards, long pedestrian promenades, circular amphitheater, etc. The concept is to offer different ways of interacting with the site that yields flexibility in public programming.

Visitors should be able to traverse the site freely in order to view the various historic structures and understand their original purposes and interrelationship.

Public spaces are connected <u>throughout the site</u>. by two north-southwalks; the Edge Walk that follows along the 1st and 2nd Street sidewalkand the tree-lined Meandering Walk that follows the space createdbetween the Paseo Building and Acoustic Mound. In addition to the Paseo and Perpendicular Walk spaces previously referenced, additional Public spaces are as follows:

- Quadrangle <u>Plaza</u>: A new event space formed by the conjunction of the Flue Shop on the east, the Boiler Shop on the south, and the Tank Shop on the west with the new Paseo on the north. The Quad opens to the Paseo and center city with a large public stair/seatingwhich descends south from the Paseo Level to the Quad floor.
- Machine Shop Plaza: Extending south from the Machine Shop and usable for exhibits and/or open air markets. The current plan proposes to re-use the Bridge Crane <u>runway area</u>. apparatus attached to a steel frame that extends across the south elevation of the building. The crane and steel frame support a retractable Glass Canopy.
- Turntable Commons: South of the Machine Shop, the new Roundhouse intersects with Paseo South to forms an enclosed and partly covered performance courtyard, with ramps and stairs to the public seating and Turntable stage area.



Plaza between the Flue Shop, Boiler Shop, and the Tank Shop.



Bosque, Albuquerque, NM

Public Arcade, Milan, Italy

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



10.4 Sustainability

Concept: The Rail Yards should be a model for sustainable design practices.

New construction should be designed to meet or exceed U.S. Green Building Council (USGBC) standards and where possible, the retrofit of the existing structures should accommodate green building features as well. Specific concepts for the introduction of sustainable design features and practices into the Concept Plan are as follows:

10.4.1 On-site Power Generation (Photovoltaic Panels) The Concept Plan recommends that all south facing roofs of existing historic structures be retrofitted to include arrays of Photovoltaic (PV) panels capable of generating on-site electricity. As evidenced by the growing PV market in the area, Albuquerque has an ideal climate for PV generation due to a high number of clear sunny days coupled with a lack of extreme summer temperatures found in other desert type communities at lower elevations. PV generated electricity is valuable because it is most efficient during times of peak electricity demand (A/C requirements during hot summer days) thus shaving peak loads. Careful attention will be required to ensure the panels are well integrated into the roof lines. Finally, electrical vehicle charging stations located in the subterranean garages may be able to utilize on-site electrical generation.





Cantalloc Aqueducts, Nazca, Peru



Acequia, White Mountains, NM



Daylighting defined by the path of the sun



Anasazi Kiva, Mesa Verde, CC



Figure 14: Conceptual Sustainability Features Diagram
10.4.2 Water Conservation

Given Albuquerque's low precipitation of approximately 9" of rain per year, it is critical that water conservation be a major consideration in all future development. Accordingly, the Concept Plan recommends the collection and retention of on-site water into cisterns that may be used for future irrigation of drought tolerant landscaping atop the Acoustic Mounds and along the tree-lined meandering walks. Given a total site area of 27.3 acres, there is potential for a large catchment area. The cisterns themselves may become design elements for the project thereby reinforcing the importance of water conservation. In addition to catchment, all plumbing fixtures shall utilize the least amount of water allowable by code and where permitted, the collection and use of grey water for irrigation purposes shall be encouraged.

In order to facilitate collection of roof water and to provide cover overthe Perpendicular Walk, a design feature called the "glass canopy" isproposed between the Machine and Boiler Shop buildings. The canopy isan all-glass canopy supported by a light weight cable truss that will collect and distribute water to a proposed cistern and surrounding pool located in the trough of the Transfer Table.

10.4.3 Energy Efficient Construction/Green Roofs

All new construction should be designed to minimize heat loss/gain through building envelopes. Note that this is especially pertinent with regard to the rehabilitation of the historic structures which are largely clad in small single-pane glass windows set into steel window frames. In such cases, the requirements for energy conservation will need to be balanced with the historic preservation aspects of the project. For example, it may be necessary to create new building envelopes within the historic envelope thereby avoiding its poor thermal performance.

Along the lines of envelope performance, the Concept Plan recommends the use of green roof structures over the retail components along 2nd Street. A green roof is essentially a well-insulated roof that contains a vegetated outer layer that outperforms traditional roofing in terms of its ability to absorb and slowly re-radiate heat energy without creating the "heat island" effect found in many urban areas. Careful attention will be required to select plantings that are well suited to the particular Albuquerque climate.

10.4.4 Natural light & Ventilation

During the time of their original construction, the historic structures of the Rail Yards were considered pioneering achievements in the use of natural light and ventilation to provide superior working conditions. In keeping with this tradition, all new construction should be designed to maximize availability of natural light and ventilation in order to reduce power consumption and increase the quality of the working environment. The Concept Plan recommends the use of Courtyards to provide natural light and ventilation to spaces that would otherwise be too deep to achieve from perimeter access alone. The proposed Paseo buildings will be designed with perimeter glazing and operable windows.

10.4.5 Alternative Transportation

The Concept Plan is organized to prioritize pedestrian, bicycle, and transit connections to the project. Vehicle access to below grade parking structures is purposely relegated away from the center of the site such that these other forms of transportation can be unimpeded. Accordingly, a large transit plaza is proposed along 2nd Street immediately adjacent to the Perpendicular Walk between the historic Machine and Boiler Shop buildings, and may contain bike lockers, bike racks, benches, and other pedestrian amenities. Finally, in order to further encourage the use of alternative forms of transportation, the Master Plan recommends decreased parking requirements for anticipated uses and will encourage ride sharing.

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



10.5 Parcel / Land Use Recommendations

Given the large size of the Rail Yards site (27.3 acres), the complexities involved in adaptively re-using the existing historic buildings <u>creates the</u> <u>resulting</u> need to construct the project in a phased approach. While the 2014 Site Plan showed the site being divided in the future into separately platted parcels with the intent to accommodate phasing, the updated Site Plan removes those parcel lines. However, platting of separate parcels is not precluded in the future. the Concept Plan assumes the creation of 10 distinct parcels that each will have their own design features and land use recommendations. The resulting parcelization will enable distinct parcels to be developed and permitted according to the schedule requirements of a particular tenant need, thereby making the process more nimble and responsive to market conditions. Parcelization will also allow distinct use types, (e.g. Workforce Housing or Public Open Space), to be broken offfrom the larger project in order to be executed by a different development entity as may be desired.

10.6 Land Use Characterizations

As delineated in Section 6.2.4, land uses allowed at the Rail Yards are characterized into the general categories of Business, Cultural, Retail, and Workforce Housing. These categories are described in the text below: Creating a vibrant and successful mixed-use community on the Rail Yards site will in large measure depend on the type, location and organization of uses on the site. Accordingly, the Concept Plan identifies preferred land use types and locations based on a thorough analysis of project goals, site context, and community input.

Based on the Parcel organization described above, the site can be understood to be divided into 4 basic use zones; Business, Cultural, Retail, and Housing. In addition, each of these use groups contains a significant amount of open space available for public use. The following descriptions provide a qualitative summary of each of the primary use categories:

BUSINESS

At its peak of operation, the Rail Yards once provided jobs to nearly 25% of the residents of the City of Albuquerque; it was the principal economic engine for the region. The development model for the Rail Yards MDP is likewise founded on a jobs-centered approach that intends to create a robust innovation-based and creative office business community. This use designation will be largely housed within the historic structures but will also extend northerly toward the Downtown city center, providing a connection between the two job centers. A successful business tenancy will be the economic engine that will provide for the costly adaptive reuse and ongoing maintenance of the historic structures, thereby preserving them for future generations.

Specific business/professional uses types may include but are not limited to: the following; creative office, professional services, training/upper level education, research and development, media, and light manufacturing.

CULTURAL

The entirety of the Rail Yards site is understood as a <u>c</u>ultural <u>c</u>enter of major significance to the City, State, and Country. It is the intent of the Master Development Plan that visitors to the site will be able to traverse the grounds in their entirety in a way that was never previously afforded due to the walled perimeter required by its heavy industrial past.





ATSF 2926 Restoration, Albuquerque, NM

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

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Dedicated cultural uses could will be centered about the historic Turntable and rebuilt Roundhouse at the south of the site with the Machine Shop and Storehouse buildings as backdrops. The south portion of the site retains the greatest physical connection to the functioning BNSF Rail Lines and will could therefore tie the dedicated cultural facilities directly to the history of the site.

Specific cultural use types may include but are not limited to the following: museums (including WHEELS), performing arts, community centers, accessory retail facilities, and public gathering spaces. Museum functions may include such work as the restoration of historic artifacts such as the work currently underway by the New Mexico Steam Locomotive & Railroad Historical Society to fully restore the Baldwin 4-8-4 Steam Locomotive, AT&SF 2926.

Any future use that requires access to the existing railway, such as the WHEELS Museum or a rail equipment maintenance facility, shall have access to the tracks and Turntable. As such, land between the Turntable and the Storehouse is an appropriate area for future expansion of the WHEELS Museum.

RFTAIL

Primary dedicated retail zones spaces are appropriate occur along the western periphery of the site along 2nd Street and along the proposed Railroad Bridge that will connect the site to the South Broadway community. The scale of the proposed retail is commensurate with that along 4th Street in the Barelas community and will be designed to complement rather than compete with neighborhood businesses.



Taos Pue Cliff Palace, Mesa Verde, CO

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





Specific retail use types may include but are not limited to the following; restaurant, café, growers markets, artisan shops, business services, galleries, and hospitality/boutique hotel uses.

WORKFORCE HOUSING RESIDENTIAL

The proposed <u>Residential uses and</u> Workforce Housing are <u>critical</u> <u>elements of the Rail Yards.</u> located at the southwest corner of the site adjacent to 2nd Street and bordering the proposed Cultural zones to the north and east which are understood as compatible uses. Given the minimum requirement of 30 <u>Workforce Housing</u> units, care should be taken to ensure that the scale of the proposed housing is commensurate with that contained in the adjacent residential neighborhoods. <u>Residential</u> housing types may include townhomes, multi-family, or a combination.

10.7 Parcel Characterizations

Parcel recommendations and qualitative characterizations of each of the proposed 10 parcels are as follows;

Parcel 1

Parcel 1 is intended as the cultural center of the Rail Yards site and contains uses of cultural significance to the community such as museums, performing arts venues, community centers, accessory retail functions and public gathering spaces. Parcel 1 is conceptually centered aboutthe historic Turntable and contains the proposed rebuilt iconic structure of the Roundhouse which is connected with the proposed Paseo Southbuilding. The historic Turntable must remain in active operation since adjacent landowner BNSF retains an easement for its use. The design of future cultural facilities shall not limit or preclude access to or use of the Turntable.

Any future use that requires access to the existing railway, such as the WHEELS Museum or a rail equipment maintenance facility, shall have access to the tracks and Turntable contained on Parcel 1. As such, land between the Turntable and the Storehouse is an appropriate area for future expansion of the WHEELS Museum. Parcel 1 also contains a series of smaller historic buildings such as the Welding and Babbit Shops and the South Washroom facility that are intended to be adaptively re-used and included as part of the cultural life of the project. Together with Parcel 4, the area containing these structures is characterized in the Concept Plan as part of the Machine Shop Plaza.

Since Parcel 1 contains the largest portion of undeveloped land within the larger Rail Yards site, the Concept Plan recommends one level of subterranean parking to be constructed coincident with development of above-grade cultural facilities. Given the lack of parking opportunities across the balance of the site, it is anticipated that parking created on Parcel 1 will likely serve parking needs for adjacent parcel userequirements (e.g. Parcels 3, 4 and 5). Access to the parking facility from 2nd Street would be provided by an easement across Parcel 3 as shown on the Parcel plan.

Parcel 2

Parcel 2 is the proposed site for the 30 units of Workforce Housing. The proposed Housing structures are positioned informally across the top of the southwestern most Acoustic Mound leaving substantial portions of the landscape for use by inhabitants, adjoining neighbors and visitors.

It is recommended that parking for Parcel 2 be accommodated similarly to Parcel 1 in a subterranean garage with separate and dedicated access from 2nd Street. Parcel 2 contains a major portion of the historic castin-place concrete Platform structure that was used as the primary loadingdock facility for the Rail Yards.

Parcel 3

Parcel 3 contains the historic Storehouse structure and is the current home of the WHEELS warehouse. Similar to Parcel 1, Parcel 3 supports culturally significant uses and, due to its significant frontage along 2nd Street, will act as the public face of the onsite cultural facilities to the larger community. Parcel 3 is uniquely situated to contain cultural facilities connected to those anticipated to be developed in Parcel 1 or, alternatively, be adaptively reused as housing to relate to existing development across 2nd Street and the Workforce Housing anticipated to be developed on Parcel 2 to the



south. Should the WHEELS Museum in the future move its operations, the Storehouse is an appropriate location for adaptive reuse for other culturaluses or housing that may include live-work.

Parking for Parcel 3 users will be accommodated within the subterranean structure on Parcel 1 with an easement provided across Parcel 3 for access.

Parcel 4

Parcel 4 is primarily a public open space parcel that includes the areaimmediately south of the Machine Shop contained beneath the historic-Bridge Crane and its steel support colonnade. At the eastern edgeadjoining the Rail Line, Parcel 4 widens to include the footprint of the original Powerhouse recommended for Presentation and the original Smokestack recommended for Reconstruction.

Parcel 4 is intended as a major public assembly area supporting a covered outdoor Farmers/Artisan Market and Public Events Venue under the Bridge Crane and an Educational Center located adjacent to the proposed Smokestack. Such a location on the South side of the Machineshop will have maximum daytime and nighttime visibility from driversalong the Avenida Cesar Chavez overpass and will provide direct accessto the Barelas neighborhood through the entry portal that once served as the primary entrance to the historic Rail Yards site.

The proposed location will draw people onto the site, provide potential visitors to the existing WHEELS warehouse on Parcel 3, and will provide easy vehicular access for deliveries from 2nd Street to support the Public Market concept. Locating the market adjacent to the historic site entrance will also serve to reacquaint Albuquerque residents with the site. Similar to Parcels 1 and 3, Parcel 4 is understood as a community oriented parcel that supports and complements the cultural uses on the site.

Parcel 5

The boundary of Parcel 5 coincides with the footprint of the historic-Machine Shop building and is connected to the 2nd Street public rightof-way through the two adjacent public open space parcels immediatelyto the north and south of the building. The Machine Shop building isthe largest and most significant structure at the Rail Yards site and oncerevitalized is envisioned to anchor the innovation based and creativeoffice tenancies that will drive successful development of the project. A pedestrian connection running north-south through Parcel 5 is proposedto allow the public to experience the interior volume of the Machine Shop. The connection is currently shown at the east/west center of the Machine Shop, however its ultimate location may be adjusted to accommodateother site constraints and considerations. Parking for Parcel 5 will be accommodated in the proposed structure contained on Parcel 1, and like all such off-site parking in the proposed development, will require some sort of covenant or easement agreement between parcels that will ensure availability of long term parking.

Parcel 6

Parcel 6 is a primary open space parcel known as the Perpendicular Walkthat is bounded by the historic Machine Shop to the south and the historic Boiler Shop and Blacksmiths Shops to the north. It is the heart of the project. Parcel 6 contains the historic Transfer Table structure that at one time functioned to transfer locomotive assemblies under repair laterallyeast-west across the site. The Transfer Table is a unique structure that is recommended to be adaptively reused as a water feature becoming the main focal point for the Perpendicular Walk that will become the primary east-west artery connecting the Barelas and South Broadway communities. The proposed Railroad Bridge is an extension of Parcel 6 to the east over the BNSF Rail lines, and to the west, Parcel 6 extends around the westfaçade of the Machine Shop to contain the central transit plaza, the front door of the project. Finally, Parcel 6 is to be covered by a transparent roof that will span between the existing structures providing protection from the elements.

Parcel 7

The boundary of Parcel 7 coincides with the footprint of the historic-Blacksmith Shop building with the exception that also contains the 10'wide walkway immediately west of this building to be preserved as a pedestrian and utility access easement for adjacent parcels. Similar toParcels 5 and 8, Parcel 7 is envisioned to house an anchor business tenancy. Parcel 7 will utilize Parcel 6 as its primary access easement to 2nd Street and will utilize the proposed subterranean parking contained in Parcel 10 to satisfy code parking requirements.

Parcel 8

The boundary of Parcel 8 contains the combined footprint of the historic Boiler Shop, Flue Shop, and Tank Shop structures. The three structures are currently linked to one another through interior connections thereby affording the possibility of a single tenant utilizing all three combined. Alternatively, Parcel 8 may be developed in a multi-tenant arrangement with common areas. Similar to Parcel 7, Parcel 8 gets access to 2nd Street via Parcel 6 and will be parked in Parcel 10 to the North.

Parcel 9

Situated north-south along 2nd Street, Parcel 9 is an appropriate place to integrate retail with housing as part of a mixed-use development. Primary features include the designated City Landmark Firehouse building and the proposed perimeter Acoustic Mound structures that are to be hollowedout to contain various retail shops and pedestrian walkways through the site. The Firehouse itself is intended to be converted to a restaurant/café use in order to reinforce the retail edge. The café is surrounded with a generous exterior plaza carved into the Acoustic Mounds providingadditional seating and informal gathering spaces. Parcel 9 retail isintended to complement rather than replace any of the existing retailamenities along 4th street within the Barelas neighborhood.

Parcel 10

Parcel 10 completes the Northern portion of the site and is similar to Parcel 1 to the South except that its primary use designation is Businessrather than Cultural. Parcel 10 contains the proposed Paseo Northbuilding and the subterranean parking garage below. As such, Parcel 10is envisioned as an auxiliary parcel to Parcels 7 and 8 that contain historic structures and likewise may be less flexible with regard to developmentoptions. Uses contained in the Paseo North building are intended tocomplement those uses in the historic structures, e.g. laboratory space, training/education, or research and development. Parcel 10 alsocontains perimeter Acoustic Mounds and a retail zoned edge that willact as an extension of Parcel 9 to the South. Such retail uses may bemore business oriented and may include options for limited on-site hotel facilities. Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



DESIGN FEATURE

- 1 PASEO NORTH
- 2 PASEO SOUTH
- 3 ACOUSTIC MOUNDS
- 4 FIREHOUSE CAFE
- 5 MACHINE SHOP PLAZA
- 6 QUADRANGLE
- 7 MEANDERING WALK
- 8 EDGE WALK
- 9 PERPENDICULAR WALK
- 10 GLASS CANOPY
- 11 RAILROAD RETAIL BRIDGE
- 12 TRANSIT PLAZA
- 13 REBUILT ROUNDHOUSE
- 14 REBUILT SMOKESTACK
- 15 TURNTABLE COMMONS
- 16 WORKFORCE HOUSING
- 17 CISTERN
- 18 COURTYARD
- 19 PARKING ACCESS
- 20 AT-GRADE CROSSING
- 21 BRIDGE CRANE MARKET
- 22 TRANSFER TABLE POOL

NOTE:

Design Features shown are for illustrative purposes only and are not regulatory features of the MDP document.

VIGNETTE VIEW REFERENCE

Note: Concept vignettes included on the following pages are intended to provide a sketch view of selected significant spaces envisioned by the Rail Yards Concept Plan.

Tableau 5: Illustrative Concept Plan





Albuquerque Rail Yards Master Development Plan June 2014 2022 Update 10.8 Concept Vignettes (Illustrative sketches to convey concepts)





View 1: Firehouse Cafe

The historic Firehouse is adaptively reused as a restaurant/cafe and surrounded by a generous public plaza availble for outdoor seating and events. The plaza perimeter is defined by the Acoustic Mounds which are sculpted to create pockets for small group seating and "off-road" strolling areas. Neighbors, workers and visitors alike can traverse the mounds for exercise, and use the seating, located variously, to look out and enjoy views to the site and surrounding neighborhood.

The plaza area surrounding the Firehouse ties into and extends the perimeter Edge Walk concept onto the site.

Given the discrete nature of its location, development of the Firehouse Cafe could be one of the Master Plan actions to be implemented and accordingly is included in Phase 1 of the development schedule.

View 2: Meandering Walk



The Meandering Walk is a tree-lined, on-grade path, that provides a leisurely, curvilinear route moving pedestrians north and south acrossthe site along the edge of the Acoustic Mounds. The Meandering Walk-follows the curvature of the east or west elevations of the office/lab/ cultural spaces housed beneath the North and South Paseo structures. First floor office, laboratory, or cultural related spaces below the Paseodeck look out on this walk-way. Glazing along the work-area perimeterbrings natural light to the work-space interiors, and permits views from the walk in and the from the offices out.

Trees shade both the Meandering Walk and the edge of the Paseo deckabove. Intermittent seating opportunities are provided along the walkson both east and west sides of the Paseo. The edge of the walk will bedeveloped as a drainage swale to collect and control storm water.



View 3: Quadrangle 3

The Quadrangle, created by the intersection of the North Paseo with the "U" shaped conjunction of the Flue, Boiler and Tank Shops, is a moreprivate, "walled" enclosure that opens to the north across a large publicstair, effectively connecting the Quadrangle floor across the North Paseo to the Downtown City Center.

The Quadrangle is either open to the sky or can be readily covered by attaching a temporary canopy to the roof edges of the buildings that define the Quadrangle perimeter. The resulting space can be used in a variety of ways as an open-air performance, market, or exhibition venue with seating imported as required, or alternatively, using the descending stairs as permanent seats.



The Edge Walk runs parallel with the sidewalkalong 1st and 2nd Streets adjacent to the entire length of the western perimeter of the site. Along the way, the Edge Walk extendsand contracts with the undulations of the Acoustic Mounds to include street side plazas, landscaped areas, and proposed retail spaces. The Edge Walk concept may be developed in conjunction with the current need to provide improved sidewalks (currently missing) along the property edge. Visitors arriving to Albuquerque at the Alvarado Transportation Center will be encouraged to walk to the Rail Yards and will get their first experience of the site along the Edge Walk.





View 5: Perpendicular Walk

The Perpendicular Walk is the pedestrian heart of the redeveloped Rail Yards project and the critical connective tissue between the Barelasand South Broadway neighborhoods. The Walk is a rectangular, east/west pedestrian space, located midway along the site between the Machine and Boiler/Blacksmith Shops and flanking the historic-Transfer Table. The Perpendicular Walk is covered by an all-glasscanopy that spans between the perimeter buildings by a light weight cable truss system that may also accommodate intermittent skywalksserving potential future tenant needs. The glass canopy will providecover to the space and will collect and funnel rainwater into a cisternfor future reuse. The trough of the Transfer Table is adaptively reusedas a water feature that will provide evaporative cooling and reflect/ refract the grandeur of the historic facades across the surface of the water. The Perpendicular Walk terminates in a bridge structure, the Retail Pedstrian Bridge, that spans the BNSF railway, currently in use.

View 6: Machine Shop Plaza



Extending south from the Machine Shop is the Machine Shop Plaza, useable for exhibits or open air markets. The Concept Plan proposes to adaptively reuse the historic Bridge Crane apparatus attached toa steel frame that extends across the south elevation. The Bridge-Crane and steel frame support an innovative retractable canopy that attaches to the existing Crane mechanism. When the Crane movesacross the south elevation from east to west, it pulls the canopy with it, so that either a portion of or the entire space below can be covered, allowing for marketing space in every sort of weather. The canopy can be opened and retracted as events in the Plaza require. Thecanopy itself is made from 2 layers of colored PVC fabric welded atthe seams (not unlike Hot Air Balloon construction) to form a series of "pillow" type structural membranes continuously attached to the Bridge Crane support tracks and spanning the 50ft width of the space. Once in place, the canopy is inflated via air compressorsinstalled on the crane.



View 7: Turntable Commons

The Turntable Commons is a dynamic public space created by the convergence of the South Paseo and the proposed rebuilt Roundhouse structures. At the center of the Turntable Commons resides the historic-Turntable that will remain in operation for BNSF service in the forseeable future and that may have a role in the future programming of the space as an analogue stage. Tiered seating surrounding the Turntable extends to connect to the Roundhouse which will be constructed in the same plan position and with the same massing as the original building.

The Turntable Commons is an open-air venue for cultural uses including concerts, performing arts and museum uses. A light-weight net canopy-will provide shading.

View 8: Pedestrian Retail Bridge The Pedestrian Retail Bridge will allow people and bicycles to cross overthe BNSF Rail lines to and from the Rail Yards site. The Bridge will also contain occupiable spaces that maybe used for retail, workshops, or artist studios. The Bridge, by virtue of itslocation above an operational railwaywill become a gateway symbolizingthe rebirth of the Rail Yards to railpassengers. Should a future train stopbe permitted, the area immediatelybelow the Bridge would be used. Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





TABLEAU 6: Conceptual Aerial View from the Northwest

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





View 10: Aerial View



TABLEAU 7: Conceptual Aerial View from the West

10.9 Surrounding Development Opportunities

The long-term success of the Rail Yards redevelopment will be aided by the simultaneous and complementary investment and redevelopment of its immediate surroundings. Although not directly part of the Master Development Plan scope, the strategic planning of this area is an important subject to be included in the Master Development Plan document. Recommendations for the development of these adjacent sites are as follows (refer to Figures 17 and 18 for maps showing existing vacant lots in South Broadway, dated 2013, and Barelas, dated 2010 respectively):

- Vacant parcels located within the Barelas and South Broadway neighborhoods could be developed and infilled as housing to match existing city fabric.
- Vacant or currently occupied parcels north of the site currently zoned SU-2 WD (warehouse district) could be developed as a continuation of the innovation and creative-based business hub envisioned by the Rail Yards Master Development Plan. The BNSF property immediately north of the Rail Yards site could be similarly developed, creating an innovation corridor that will connect Downtown with the redeveloped Rail Yards.
- BNSF property immediately east of the Rail Yards could be planned for future public / cultural / community uses that will extend the cultural center envisioned as part of the Master Development Plan. In general, the planning strategy is for the Rail Yards to become an "anchor tenant" on both a cultural and private business level with complementary tenancies and uses extending outward.
- The large storm water catchment area located east of the BNSF rail lines and Commercial Street in South Broadway could be developed as a public park. As a place of repose away from the gritty aesthetic of Rail Yard, the park would be a great place to "take in" the redeveloped site without having to be there. Its shape, focused orientation and sculpted terrain provide a natural landscape for public gatherings and would be a great asset to the community.
- Pedestrian connections from the Rail Yards to local Barelas businesses located on 4th Street are important and could be strengthened. At a minimum, Santa Fe Avenue could see additional

tree planting and beautification to facilitate pedestrian traffic. 4th Street local businesses will be a great amenity for future users of the Rail Yards site.

• Similarly, sidewalk connections along 1st Street between the Alvarado Transportation Center and the Rail Yards could be improved.



Figure 17: Existing Vacant Lots in South Broadway



Figure 18: Existing Vacant Lots Highlighted in Yellow, Barelas SDP (2010)

10.10 Project Phasing

Project phasing for the Rail Yards site is assumed given the size of the site and the historic character and resulting needs of the existing buildings. Any proposed projects shall be required to follow the regulations contained in the Master Development Plan and the IDO, as applicable. The allowed uses, including cultural facilities, office, light manufacturing, traning, education, retail, restaurant, commercial services, townhomes and multi-family residential, parking, and common areas may occur in any sequence. However, the assumption is that cultural facilities will likely come first in the development of the Rail Yards followed by the other allowed uses.

A phasing plan is provided in Figure 19 as a general framework for the relative sequencing of project buildout over time. Phases are organized by parcel designations previously discussed in Sections 6 and 8. Although the Concept Plan includes these preliminary recommendations, it is critical to the future success of the project that there remain ample flexibility to respond and adapt to the changing conditions of the future marketplace. The general concepts underlying the phasing plan are as follows:

Phase 1 - Stimulate Interest in the Rail Yards

A preliminary Phase I concept should be implemented to stimulate interest in the Rail Yards project from a future user/tenant perspective, to set the tone and standards of design quality for the future buildout and mostimportantly, to get the community engaged and reconnected to their site. The proposed Phase I scheme should strive to embody the energy of the future development and have the greatest public visibility possible for the least initial investment of cost. Specific Phase 1 recommendations are as follows:

- Machine Shop Plaza / Farmer's Market under the Bridge Crane:-Refer to Section 10.12 for a detailed description of the concept.
- Firehouse Cafe: The adaptive re-use of the historic Firehousebuilding into a public cafe complete with outdoor seating should be considered in Phase 1.

Phase 2 - Develop Job Core

The adaptive reuse of the existing buildings into a vital and innovationbased job center is the business model and economic engine thatwill drive the successful redevelopment of the Rail Yards. Phase 2implementation must be adaptable to a dynamic market and must be able to be processed in a timely manner to accommodate user/tenantrequirements for occupancy.

Phase 2 contains both a south component (Parcel 5) and a north component (Parcels 7, 8) which may be developed together or sequentially depending on project needs. Surface parking toaccommodate this phase will be developed according to Tableau 8: Preliminary Phase Parking Plan included on the following page. Preliminary phase parking is designed to provide the same number of parking spaces as will eventually be accommodated in the proposedbelow grade structures; approximately 642 in the proposed south lot (including existing parallel parking spaces located directly west of the Storehouse Building) and 353 in the proposed north lot. Although interim in nature, surface parking must be well designed and properly integrated with other concepts contained within the Master Plan. Considerations for each surface parking area are as follows:

North Lot

- Access is by a driveway located at the intersection of Hazeldine-Avenue and 1st Street.
- Parking is oriented north-south to comport with the axial configuration of the existing buildings.
- A dedicated lot is provided to serve the Firehouse Cafe. Loadingaccess will be provided. All other parking will be shared by other development parcels.
- Where possible, parking must not be located immediately in front of, and therefore blocking, existing buildings.
- Parking is screened from the street by landscaping.
- ADA parking is located in closest proximity to intended use destination.



South Lot

- Access is by a driveway located at the original entrance to the historic Rail Yard, at the intersection of Pacific Avenue and 2nd Street.
- Primary parking is organized around, and uses the historicfoundations of, the original Roundhouse. BNSF easement access to the Turntable is preserved.
- The existing surface lot with parallel parking serving the Storehousebuilding will be preserved but improved to accommodate bettertraffic flow through the addition of a egress driveway to 2nd Streetlocated at the south of the site.
- Parking is screened from the street by the Storehouse buildingand existing platform. Depending on the timing of Phase 2, the Workforce Housing component may also screen parking from the street.
- Parking provided will generally serve the entire Rail Yards site during these preliminary phases.
- At-grade crossing is provided from the South Broadway neighborhood as extension of Cromwell Avenue.
- Intermittent loading and emergency access is provided just northof the proposed driveway access under the extension of the Bridge-Crane at 2nd Street. Significant loading operations will be requiredto accommodate proposed Grower's Market located in the Machine Shop Plaza.

Phase 3 - Workforce Housing

Based on feedback during the Master Planning process, it wasrecommended that the Workforce Housing component of the projectlocated on Parcel 2 be implemented as soon as possible within thedevelopment timeframe of the overall project. The timing of housingdevelopment, however, will need to take into consideration variousfactors, including but not limited to the nature of ongoing developmentactivity on the rest of the site and the impacts that future on-site residentsmay experience if housing is developed in an early phase. Given the recommended location along 2nd Street, early development of the Housing component necessarily will block construction access to the balance of the site and may impact considerations such as the timing of underground parking construction.

Notwithstanding the above, when Workforce Housing is ultimatelydeveloped will depend on many factors, including when a housingdeveloper is selected and when sufficient funds for the project can besecured. The Master Development Plan shall consider implementation of the Housing component as early as feasible.

Phase 4 - Retail Edges and Connective Tissue

Having developed the core infrastructure in Parcel 2, developmentof Phase 4 will proceed from the center of the project outward andwill include construction of the Transit Plaza, Perpendicular Walk and Pedestrian connection to South Broadway (Parcel 6), the landscape buffers and Retail component adjacent to 2nd Street (Parcel 9) and any additional improvements required for the Storehouse Building (Parcel 3) should there be a desire to increase density or change of use.

Phase 5 Paseo / Subterranean Garages

Phase 5 includes construction of the single story infill buildings and the subterranean parking garages located beneath them (Parcels 1and 10). Phase 5 also includes the rebuilding of the Roundhouse and Smokestack buildings that are intended as the cultural anchors of the project. Construction of the new infill buildings will necessarily cause the temporary displacement of parking and therefore it is recommended that Parcel 10 be developed first since it has significantly less impacted parking that could be more easily accommodated within the surface parking lot located on Parcel 1. In addition, parking requirements for Parcel 1 willbe significantly less until such time as the Parcel 1 improvements are constructed.

10.11 Development Thresholds

Although the phasing plan is provisional, the issue of when certainimprovements are made or phases "triggered" is an important subject for consideration in the redevelopment of the site. Although subject to change, the various thresholds for commencement of each of the development phases is proposed as follows;

- Phase 1 and 2: Approval of Master Development Plan, MDDA document, and project financing. Approval of adaptive reuse of historic buildings as described in the Master Development Plan-document.
- Phase 3: Approval of Master Development Plan and MDDA.
 Selection of a housing developer (if different than Master Developer), project financing and determination of phasing impacts of Phase-3 development to itself and all current and future phases of development.
- Phase 4: Completion/Tenant Buildout of 50% of Phase 2 total allowable building area. Approval of adaptive reuse of historic-buildings as described in the MDP document.
- Phase 5: Completion/Tenant Buildout of 75% of Phase 2 totalallowable building area. Reconstruction of Historic Roundhouseand Smokestack will require approvals as described in the MDPdocument.

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



- 2 ADJOINING PARCEL NOT CONTROLLED BY CITY BUT WITH STRATEGIC IMPORTANCE TO MASTER PLAN. MDP RECOMMENDS ITS INCLUSION.
- 3 MAIN NORTH-SOUTH DRIVE AISLE FOLLOWS APPROXIMATE POSITION OF ORIGINAL FIRE ROAD.
- 4 USE EXISTING FIRE ROAD FOR LOADING TO FIREHOUSE CAFE.
- 5 DISCOURAGE PARKING ALONG EDGE OF EXISTING BUILDINGS, PLACE ROADS/PEDESTRIAN ACCESS AGAINST EDGES TO KEEP OPEN.
- 6 FIREHOUSE CAFE AND PLAZA MAY BE DEVELOPED EARLY IN THE PROJECT.
- ADD STRATEGIC LANDSCAPING ALONG EDGE OF SURFACE PARKING WHERE SHOWN TO MINIMIZE VISUAL IMPACT OF VEHICLES. POSSIBLY USE POTTED LANDSCAPE SUCH THAT IT MAY BE REUSED DURING FUTURE BUILDOUT PHASES.
- 8 GUEST PARKING FOR FIREHOUSE CAFE.
- 9 LINE OF RECONFIGURED SECOND ST. CUTS INTO THE FORMER 1ST/2ND ST. CORNER OF THE RAIL YARDS SITE.
- 10 PORTION OF LAND CREATED BY THE RECONFIGURATION OF 2ND ST. IS OF STRATEGIC IMPORTANCE TO MASTER PLAN, MDP RECOMMENDS ITS INCLUSION.
- III
 LINE OF ORIGINAL POSITION OF 2ND ST. DEMARCATION OF NEW PARCEL AREA TO THE EAST REFERENCED IN KEYNOTE 10.
- 2 PORTION OF ORIGINAL FIRE ROAD USED TO CONNECT SOUTH AND NORTH PARKING LOTS, POSSIBLY USED FOR PEDESTRIAN CIRCULATON OR EMERGENCY ACCESS ON INTERIM LEVEL.
- 13 PARALLEL PARKING SERVED BY ONE-WAY DRIVE AISLE TO SERVE EXISTING WHEELS MUSEUM.
- 14 LOCATION FOR PROPOSED PHASE I BRIDGE CRANE MARKET.
- 15 MODERN POWER HOUSE TO BE REMOVED.
- [16] LOCATION FOR PROPOSED REBUILT SMOKESTACK ATOP ORIGINAL FOUNDATION.
- LOCATION FOR PROPOSED REBUILT ROUNDHOUSE ATOP ORIGINAL FOUNDATION, ALSO SERVES AS PRINCIPLE ORGANIZATIONAL MECHANISM FOR SOUTH SURFACE PARKING LOT.
- LOCATION FOR PROPOSED REBUILT ROUNDHOUSE ATOP ORIGINAL FOUNDATION, ALSO SERVES AS PRINCIPLE ORGANIZATIONAL MECHANISM FOR SOUTH SURFACE PARKING LOT.
- 19 PROPOSED PEDESTRIAN AT-CROSS CROSSING



TABLEAU 8: Preliminary Phase Parking Plan



10.12 Conceptual Phase 1 Implementation

The purpose of this section is to provide a detailed presentation of the open-air Farmer's Market concept recommended as the initial Phase 1 development and the first action taken toward implementation of the Concept Plan. The concept proposes utilizing the approximately 50ft-wide space immediately to the south of the Machine Shop within and below the area served by a 15-ton Bridge Crane that once was used to-transport supplies and equipment laterally across the full width of the site. The Bridge Crane is supported on the north by a beam and track system connected directly to the facade of the Machine Shop whereas the south is supported by a steel wide flange beam and column colonnade.

Below is a summary of benefits of the proposed Phase 1 concept;

- Provides early stage public use of the site, creates enthusiasm for the Rail Yards redevelopment. Provides direct connection to the Barelas-Neighborhood from 2nd Street, extends Pacific Avenue onto Rail Yards site.
- Re-opens historic entrance to the Rail Yards site, refer to photo on preceding page.
- Provides high level of off-site visibility from Avenida Cesar Chavez-(39,000 cars per day), affords a great number of Albuquerqueresidents to know that the Rail Yards are under redevelopment.
- Utilizes innovative, state-of-the art engineering stategy for canopystructure. Creates new, vibrant canopy that would bring life to the existing Bridge Crane structure and Rail Yards site in general.
- Takes advantage of south exposure providing ample sun when cool and ample canopy shade when hot.



 Provides direct connection with historic structures; Re-opens historic entrance to the Rail Yards site, refer to photo on preceding page, uses the Machine Shop as a backdrop and allows the potential early stage adaptive reuse of the smaller historic buildings located adjacent to the site; South Washroom, Babbit Shop and Welding Shops.



Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





Phase 1 Concept Rendering, Market under Bridge Crane canopy



Phase 1 Concept Rendering, Night view From Avenida Cesar Chavez

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APPENDICES

APPENDIX A: SOURCES AND CREDITS

- ULI Advisory Services Panel, 2008, "Albuquerque Rail Yards," prepared at the invitation of the City of Albuquerque, the WHEELS Museum, and the University of New Mexico School of Architecture and Planning.
- Wilson, Chris, 1986, "The Historic Railroad Buildings of Albuquerque, an Assessment of Significance," prepared for the Redevelopment Division, Planning Department, City of Albuquerque.
- Dodge, Bill et al, 2014, "National Register of Historic Place Nomination Form, Atchison, Topeka & Santa Fe Railway Locomotive Shops Historic District," prepared for the City of Albuquerque for submittal to the New Mexico State Historic Preservation Office.
- City of Santa Fe, 2002, "Santa Fe Railyard, Master Plan and Design Guidelines." Master Plan prepared for the former Rail Yard site at the terminus of the former ATSF line in Santa Fe.
- City of Albuquerque, 2008, "Barelas Sector Development Plan." Document prepared as a replacement to the Barelas Sector Development Plan written in 1978 and amended in 1993.
- City of Albuquerque, 1986 (amended 2002) "South Broadway Neighborhoods Sector Development Plan."
- Historic District Improvement Company, 1999, "Master Plan, Alvarado Transportation Center Project Area."
- City of Albuquerque, Department of Finance and Administrative Services, 2010, "Request For Proposals, Solicitation Number: RFP 2011-003-JR."

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Traffic Impact Study Railyard Re-development – (Second St. S. of Hazeldine Ave.)

STUDY PURPOSE

The purpose of this study is to identify the development's impact on the adjacent transportation system. The study is being conducted in conjunction with a request for approval of a proposed plan for a commercial retail, office, and residential development located at Second St. south of Hazelcue Ave. in Albuquerque, New Mexico. This study is presented to satisfy the requirements of the City of Albuquerque.

GENERAL

The proposed development is located along the east side of Second St. between Hazeldine Ave. and Bridge Blvd. (see Appendix Page A-1 - Visinity Map). It is the old AT&SF Railyard. The existing intersections of Gold Ave. / Second St., Lead Ave. / Second St., Coal Ave. / Second St., and Bridge Blvd. / Third St. are currently signalized intersections and the existing intersections of Hazeldine Ave. / Second St. are unsignalized intersections and will be analyzed in this study.

Currently, properties in the area are a mix of commercial, office, and resident in nature.

PROPOSED DEVELOPMENT

The proposed plan for this site consists of an approximately 1 million SF mixed use project described in the table below. This study will analyze only the full development of the project.

Use	Scenario 1 – Samitaur Master Plan (1-4-13)	
Cultural Facilities	239,229 - 271,767	
Housing	77,927 – 110,465	
Public/Open Space	<123,466	
Comm./Retail/Restaurant	100,000	
Light Manufacturing	<43000	
Office	0,100 ک	
Training/Education	<430,100	
TOTAL SQFT	1,003,260	

The anticipated implementation year for this site is the year 2018.



Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

10/01/2013

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Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY



A Scoping Meeting was with City of Albuquerque staff to discuss scope and menodology to be utilized within the report before the start of the project. Specific it ans included format, intersections to be studied, intersection analysis procedured, existing traffic counts, trip distribution methodology, and implementation year definition.

The basic procedure followed for this traffic impact study is out med as follows:

- Calculate the generated trips for this proposed development as defined on Page A-3 of the Appendix of this report and more specifically defined in the Trip Generation Table on Page A-5 of the Appendix of this report. The trips generated for the implementation year analyses (2018) will assume that 100% of the development has occurred.
- Calculate trip distribution for the pawly generated trips by this development. The new trips will be distributed based on a two-mile radius distribution of population for the commercial portion of the revelopment and based on city-wide socio-economic data from the Mid-Region Crancil of Governments (2035 data set) for the residential and office portions of the development, Appendix Pages A-15 thru A-20, A-23 thru A-27, and A-30 thru A-50.
- Determine T15 Assignments for the newly generated trips based on the results of the Trip Distruction Analysis and logical routing to and from the new site, Appendix Pager A-21 thru A-22, A-28 thru A-29, and A-36 thru A-37.
- Obtain AM Peak Hour and PM Peak Hour Turning Movement Volumes Traffic counts for the intersections of Gold Ave. / Second St., Lead Ave. / Second St., Coal Ave. / Second St., Bridge Blvd. / Third St., Hazeldine Ave. / Second St., and Santa Fe Ave. / Second St., Appendix Pages A-115 thru A-120.
- Determine Historic Growth Rates for background traffic volumes based on an analysis of the growth trend of recent AWDT Volumes obtained from 2002 thru 2011 MRCOG Trans Flow Maps, Appendix Pages A-38 thru A-52.
- Determine the 2018 NO BUILD Volumes for each intersection to be analyzed by growing the background traffic growth from the year of the counts to 2018, Appendix Pages A-53 the A-72.
- Add newly generated trips from the proposed development to the 2018 NO BUILD Volumes to obtain the 2018 BUILD Volumes for this project, Appendix Pages A-53 thru A-72.
- Provide signalized and / or unsignalized intersection analyses for the following intersections:

INTERSECTION	TYPE CONTROL	NO BUILD ANALYSIS	BUILD ANALYSIS	
Gold Ave. / Second St.	Traffic Signal	2018	2018	
L. d Ave. / Second St.	Traffic Signal	2018	2018	
Coal A Second St.	Traffic Signal	2018	2018	
Bridge Blv. / Third St.	Traffic Signal	2018	2018	
Hazeldine Ave. / Scond St.	Stop Sign	2018	2018	
Santa Fe Ave. / Second St.	Stop Sign	2018	2018	
Driveway 'A' / Second St.	Stop Sign	N/A	2018	
Driveway 'B' / Second St.	Stop Sign	N/A	2018	

TRIP GENERATION WORKSHEET

Projected trips were calculated based on the ITE trip generation data for library, apartment, city park, shopping center, variety store high turnover (sit-down) restaurant, manufacturing, general office, and junior / community ollege. Trips for the development were determined based on land use defined by the oveloper. See Conceptual Site Development Plan on Page A-3 in the Appendix of this sport. The following table summarizes the trip generation rate for the project:

Railyard Re-development (Second St S. of Hazeldine)

Trip Generation Data (ITE Trip Generation Manual - 9th Edition)

	USE (ITE CODE)		24 HR VOL	A. M. PE	AK HR.	P. PE	ak hr.
COMMENT	DESCRIPTION		GROSS	ENTER	EXIT	ENTER	EXIT
	Summary Sheet	Units					
Cultural Facilities	Library (590)	270.00	7,427	249	102	721	781
Housing	Apartment (220)	160	1,093	16	66	69	37
Open Space	City Park (411)	120.00	227	302	238	239	اد
40%	Shopping Center (820)	40.00	3,743	55	34	156	169
40%	Variety Store (814)	40.00	2,561	76	76	.0	136
20%	High Turnover (Sit-Down) Restaurant (932)	20.00	2,543	119	97	118	79
_ight Mfg	Manufacturing (140)	430.00	1,689	255		115	204
Office	General Office Building (710)	430.00	3,978	541	74	95	465
Training / Ed.	Junior / Community College (540)	430.00	698	1	23	114	67
	Total		23,959	.,736	782	1,763	2,119

See Appendix Page A-5 thru A-14 for the Trip Generation Summary Table and Worksheets for this project.

Pass-by trips were not considered for this study order to maintain a more conservative analysis.

BACKGROUND TRAFFIC GROWTH

Background traffic growth ates were considered for each individual approach to an intersection that was to set of analysis based on data from the 2002 through 2011 Traffic Flow maps repared by the Mid-Region Council of Governments. Most of the

10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

Traffic Flow Data for those years taken from the MRCOG Traffic Flow Maps Standard Data. The data from those years for each approach was plotted on a graph and a linear "regression trend line" calculated using the equation format $y=p_{1}+b$. The growth rate was determined by calculating the average volume increase prover during the time period considered and dividing that volume into the most receive AWDT used in the analysis from which future volumes will be calculated. The rese of growth of that trend line was utilized as the annual growth rate for each approximit that calculated rate appeared feasible. However, there were some instances mere the rate indicated a negative growth trend or appeared to be unreasonably bin or low. In those cases, an appropriate growth rate from an adjacent segment of the same roadway was used, a shorter time span was used to determine the south rate, or the growth rate was considered to be 0.5% or a generic 1% if appropriate. Due to the limited potential for growth in the area, it was believed that a 0.5% growth rate was appropriate for this study. Therefore, a growth rate of 0.% was used if the linear regression analysis showed the growth rate to be negative. Additionally, if the R² value of the trend line was low, other means of establishing probable growth rate from the data accumulated was considered. Historical Growth Rate Graphs with linear regression trendlines are shown in the Appendix on Pages -38 thru A-52. Additionally, the growth rate utilized for each approach to an intersection is printed at the top of the Turning Movement sheets for each intersection (Copendix Pages A-53 thru A-72).

PROJECTED PEAK HOUR TURNING MOVEMENTS FOR 2018 BUILDOUT

The calculated growth rates were applied to the most recent (2013) peak hour traffic counts to derive the 2018 AM and PM Peak Hour NO BUILD Volumes. To these volumes, the generated trips based on implementation of the proposed Site Development Plan (100% development) were added to obtain BUILD volumes for the intersection analyses. See Appendix Pages A-53 thru A-72 for further information regarding the turning movement counts.

TRIP STRIBUTION

Primary and Liverted Linked Trips:

Commercial Land Use

Primary and diverted linked trips for the commercial land use development were distributed proportionally to the 2018 projected population of Data Analysis Subzones within a two-mile radius of the proposed development. Population data for the years 2015 and 2035 were taken from the 2035 Socioeconomic Forecasts by Data Analysis Subzones for the MRCOG Region, sup-lied by the Mid-Region Council of Governments (MRCOG). Population data from the years 2015 and 2035 was interpolated linearly to obtain 2018 population data to utilize for this analysis. Population Subzones were grouped based on the most likely major street(s) or route(s) to the subject development. The trip distribution worksheets and associated map of subareas and data analysis subzones is shown on Appendix Pages A-30 thru A-37.

10/01/2013

3

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

Office Land Use

Primary and diverted linked trips for the office land use development were distributed proportionally to the 2018 projected population of Subareas citywide. Population data for the years 2015 and 2035 were taken from the <u>2035 Socioeconomic Forecasts by Data</u> <u>Analysis Subzones for the MRCOG Region</u>, supplied by the Mid-Region Council of Governments (MRCOC, Population data from the years 2015 and 2035 was interpolated linearly to obtain 2018 population data to utilize for this analysis. Population Subzones were grouped based on the most likely major street(s) or route(s) to the subject development. The trip distribution worksheets and associated map of subareas and data analysis subzones is shown on Appendix Pages A-23 thru A-39.

Residential Land Use

Primary and diverted linked trips for residential development have been distributed proportionally to the 2018 projected employment of orbareas citywide. Employment data for 2015 and 2035 were taken from the <u>2035 Sourceconomic Forecasts for Data</u> <u>Analysis Subzones for the MRCOG Region</u>, supplied by the Mid-Region Council of Governments (MRCOG). Employment Data was interpolated linearly to obtain 2018 values and adjusted for distance from the proposed new facility. The trip distribution worksheets and associated map of subareas are shown in the Appendix Pages A-15 thru A-22.

RESULTS OF SIGNALIZED INTERSECTION CAPACITY ANALYSES

#1 - Gold Ave. / Second St. - Pages A-73 thru A-76

The results of the implementation year analysis of the signalized intersection of Gold Ave / Second St. are summarized in the following table:

Intersection: 1 - GOLD AVE. / SECOND ST.



2018 PM Peak Hour BUU

			(E	XIST.	GEON	1.)					(EXIST.	GEON	
		N	o Buil	D		BUIL	D		N	οвι	JILD		BUILD
		Lanes	LOS-I	Delay	Lanes	LOS	-Delay		Lanes	LOS	S-Del y	Lanes	LOS-Delay
	L	>	Β-	13.8	>	Β·	- 17.4	L	>	Р	13.0	>	C - 25.9
n	Т	1	Β-	13.8	1	В·	• 17.4	Т	1	в	- 13.0	1	C - 25.9
	R	>	В-	13.8	>	Β·	- 17.4	R		В	- 13.0	>	C - 25.9
	L	>	В-	12.9	>	Β·	- 15/	4	>	В	- 11.6	>	C - 21.6
R	Т	1	Β-	12.9	1	В·	· J.4	Т	1	В	- 11.6	1	C - 21.6
	R	>	В-	12.9	>	P	15.4	R	>	В	- 11.6	^	C - 21.6
	L	1	Α-	6.3	1	Α	- 4.3	L	1	А	- 7.8	1	B - 16.0
P	Т	1	Β-	14.2	1	A۰	- 8.9	Т	1	В	- 14.6	1	C - 23.3
	R	>	В-	.3	>	A۰	- 8.9	R	>	В	- 14.6	>	C - 23.3
	L	1	1	5.9	1	A۰	- 6.1	L	1	А	- 6.5	1	A - 9.8
S	Т	1	Α-	4.0	1	A۰	· 6.3	Т	1	Α	- 5.0	1	A - 6.4
	P	>	Α-	4.0	>	A۰	· 6.3	R	>	Α	- 5.0	>	A - 6.4
	erse	ection:	В-	12.2		A·	· 9.4			В	- 11.4		B - 18.2
N	ote:	">" de	esignat	es a s	hared	right	or left tu	rn l	ane.			-	

J13

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 5

10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

The implementation year analysis of the intersection of Gold Ave. / Second St demonstrates that the level-of-service will be acceptable for both the AM Peak Hour and PM Peak Hour NO BUILD and BUILD conditions. The implementation year analysis shows that the proposed development increases the delay at the intersection by 6.8 seconds. Therefore, this study concludes that the development presents to significant impact to the calculated delays at the intersection of Gold Ave. / Second 5.

The following table summarizes the results of the queuing analysis for the auxiliary lanes at the intersection:

10/01

Queueing Analysis Summary Sheet

Railyard Re-development (Second St S. of Hazeldine)

Gold Ave SW / Second St

Project:

10/01/2

Intersection:

Approach		eft Tui	ms	1	Thru	Mover	nents		Rig	ght Tu	rns
Eastbound	# Lanes	Vol.	Length		# Lanes	Vol.	Length		# Lanes	Vol.	Lengt
Existing Lane Length	0	19	0		1	66	Cont		0	22	0
AM NO BUILD Queue	0	23	75		1	81	150		0	27	75
AM BUILD Queue	0	23	75		1	81	150		0	71	125
Existing Lane Length	0	50	0		1	99	Cont		0	15	0
PM NO BUILD Queue	0	61	125		1	121	200		0	18	50
PM BUILD Queue	0	61	125			121	200		0	75	125
			÷								
Westbound	# Lanes	Vol.	Length		# Lanes	Voi.	Length		# Lanes	Vol.	Lengt
Existing Lane Length	0	14	0		1	22	Cont		0	21	0
AM NO BUILD Queue	0	14	50		1	23	75		0	22	50
AM BUILD Queue	0	14	50		1	23	75		0	22	50
Existing Lane Length	0	15	0		1	20	Cont		0	30	0
PM NO BUILD Queue	0	15	50		1	21	50		0	31	75
PM BUILD Queue	0	15	50		1	21	50		0	31	75
	<u> </u>		<u>.</u>		· · · · · ·			_			
Northbound	# Lanes	Vol.	Length		# Lanes	Vol.	Length		# Lanes	Vol.	L ngi
Existing Lane Length	1	18	75		1	266	Cont		0	12	0
AM NO BUILD Queue	1	18	50		1	273	375		0	12	
AM BUILD Queue	1	41	100		1	401	525		0	12	50
Existing Lane Length	1	13	75		1	204	Cont		0		0
PM NO BUILD Queue	1	13	50		1	209	300		0	22	50
PM BUILD Queue	1	72	125		1	583	675			22	50
	1										
<u>Southbound</u>	# Lanes	Vol.	Length		# Lanes	Vol.	Leng*		# Lanes	Vol.	Lengt
Existing Lane Length	1	25	100		1	58	unt		0	13	0
AM NO BUILD Queue	1	26	75		1	59	125		0	13	50
AM BUILD Queue	1	26	75		1	7.6	500		0	13	50
	1	36	100		1	117	Cont		0	11	0
		37	75			120	200		0	11	50
PM NO BUILD Queue	1	-							0	11	= 0
PM NO BUILD Queue	1 1	37	75		_ 1	402	500		U	11	50
PM NO BUILD Queue	1	37				-		1 1 fo	- 1	11	50
Existing Lane Length PM NO BUILD Queue PM BUILD Queue Cycle Length:	1 <u>AM</u>	-				-	500 ngths are ir	n fe	- 1		50

The following table summarizes the recommendations of the queuing analysis to the auxiliary lanes at the intersection:

Lane Description	Existing Length (Ft)	NO BUILD Length (Ft)	BUILD Length (Ft)	Lengthen Existing Auxiliary Lane to:
Eastbound Left Turn:	0	125	.25	No Recommendation
Eastbound Right Turn:*	0	1	60	No Recommendation
Westbound Left Turn:	0	50	50	No Recommendation
Westbound Right Turn:*	U	40	40	No Recommendation
Northbound Left Turn:	75	50	125	125' plus transition.
Northbound Right Tarn:*	0	30	30	No Recommendation
Southbound I at Turn:	100	75	75	No Recommendation
Southbe and Right Turn:*	0	30	30	No Recommendation

calculated right turn queue lengths have been reduced by 50% to account for right-turns-on red and overlap phases.

The queuing analysis recommends that the northbound left turn lane be lengthened from 75 feet to 125 feet. This intersection is completely built out and there is no available right-of-way to construct this improvement. Therefore, no recommendations are made for the auxiliary lanes at the intersection of Gold Ave. / Second St.

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

8

#2 - Lead Ave. / Second St. - Pages A-77 thru A-82

The result of the implementation year analysis of the signalized intersection of Lead Ave. / Second St. we summarized in the following table: Intersection: 2 EAD AVE. / SECOND ST.

		<u>2018</u>	AM	Peak	(Ho.	BU	ILD					<u>2018</u>	РМ	Peal	(Hou	ır BU	IILD			
			(E	XIST.	GEON	1.)		(MI	Т. G	EOM.)	1		(EXIST.	GEON	1.)		(MI	T. Geo	DM.)
		N	O BUIL	D		BUILD			BUII	LD		N) BU	ILD		BUILD)		BUILD)
		Lanes	LOS-	Delay	Lanes	LOS-E	Delay	Lane	10	S-Delay		Lanes	LOS	-Delay	Lanes	LOS-	Delay	Lanes	LOS-	Delay
EB	L	1	Α-	8.3	1	С-	28.7	1	D	53.0		1	Α-	7.4	1	D -	42.7	1	D -	41.5
ш	R	1	Α-	4.9	1	В-	17.9	1	Е	- 6 3	R	1	Α-	4.3	1	С-	26.1	1	D -	47.1
	L	1	Α-	5.2	1	D -	44.2	1	D	- 40.1		1	Α-	4.9	1	F -	93.1	1	Ε-	69.0
WB	Т	2	Α-	6.8	2	С-	23.3	2	С	- 26.4			Α-	5.9	2	С-	34.2	2	С-	29.9
Ē	R	>	Α-	6.8	>	С-	23.4	>	С	- 26.4	R	>	^ -	5.9	>	С-	34.3	>	С-	30.0
В	L	>	Α-	10.0	>	D -	38.2	>	С	- 20.2	L	>	В	10.5	>	Ε-	77.5	>	D -	40.2
z	Т	1	Α-	10.0	1	D -	38.2	1	С	- 20.2	Т	1	В -	10	1	Ε-	77.5	1	D -	40.2
B		1	Α-	7.5	1	D -	51.2	1	D	- 47.8	Т	1	В -	11.2		D -	36.3	1	Α-	1.9
S	R	1	Α-	6.6	1	С-	32.4	1	С	- 30.3	R	1	Α-	8.5	1	<u> </u>	23.0		Α-	0.1
		ection:		7.4		D -	36.7		С	- 34.1			Α-	7.0		E	55.8		С-	34.5

Note: ">" designates a shared right or left turn lane.

The implementation year analysis of the intersection of Lead Ave. / Second St. demonstrates that the level-of-service will be acceptable for both the AM Peak Hour and PM Peak Hour NO BUILD conditions and for the AM Peak Hour BUILD conditions. The PM Peak Hour BUILD condition will experience excessive delays. The intersection can be mitigated by changing the westbound left turn lane signal type from permitted to permitted plus protected. This mitigation demonstrates an acceptable level-of-service for the PM Peak Hour BUILD condition. Signal modifications will probably be required.

The following table summarizes the results of the queuing analysis for the auxiliary lanes at the intersection:

Railyard Re-development (Second St. S. of Hazeldine Ave.)

TRAFFIC IMPACT STUDY

Queueing Analysis Summary Sheet

Project: Intersection:

9

Railyard Re-development (Second St S. of Hazeldine) Lead Ave SW / Second St

- - -

<u>2018</u>									
Approach	L	eft Tur	ns	Thru	Move	ments	Rig	ght Tu	Irns
Eastbound	# Lanes	Vol.	Length	# Lanes	Vol.	Le _J th	# Lanes	Vol.	L
xisting Lane Length	1	9	125	1	0	Cont	0	11	
M NO BUILD Queue	1	9	25	1		0	0	11	
M BUILD Queue	1	9	25	1	0	0	0	66	Т
xisting Lane Length	1	7	125		0	Cont	0	30	
M NO BUILD Queue	1	7	25	1	0	0	0	31	
M BUILD Queue	1	7	25	1	0	0	0	102	
									-
Westbound	# Lanes	Vol	Length	# Lanes	Vol.	Length	# Lanes	Vol.	1
xisting Lane Length	1		590	2	581	Cont	0	73	Ļ
M NO BUILD Queue	1	56	125	2	596	450	0	75	
M BUILD Queue		452	575	2	596	450	0	75	
xisting Lane Length	1	109	590	2	691	Cont	0	74	
M NO BUILD Qur le	1	112	175	2	708	475	0	76	Ι
M BUILD Officiae	1	420	500	2	708	475	0	76	
	# Lanes	Vol.	Length	# Lanes	Vol.	Length	# Lanes	Vol.	
xisting Lane Length	# Lanes	7		# Lanes	203	Cont	# Lanes	0	
M NO BUILD Queue	0	7	25	, 1	203	300	0	0	┝
BUILD Queue	Ő	36	75	1	359	475	ů 0	0	
xistin, Lane Length	0	9	15	1	141	Cont	0	0	┝
M NO BULD Queue	0	9	25	1	141	225	0	0	-
M BUILD Que	0	82	25 150	1	578	675	0	0	╀
W BUILD QUE	0	02	150		570	6/5		0	
Southbound	" anes	Vol.	Length	# Lanes	Vol.	Length	# Lanes	Vol.	
xisting Lane Length	0	0	0	1	64	Cont	1	15	
M NO BUILD Queue	0	0	0	1	66	125	1	15	
M BUILD Queue	0	U	0	1	433	550	1	15	t
xisting Lane Length	0	0	2	1	120	Cont	1	28	t
M NO BUILD Queue	0	0	0	1	123	200	1	29	T
M BUILD Queue	0	0	0	1	462	550	1	29	T
	AM	PM		NOLO	ما میںم	ngths are in	feet		
Cycle Length:		120							
eyele Longan	100	120							
/01/2013	Railvard I	Se-devel	onment (So	cond St. S. of	Hazoldi	ine Ave)			10
	nanvalu	IC-UEVE	UDITIE III (38			INC AVC.I			- U

10/01/20

The following table summarizes the recommendations of the queuing analysis for the auxilian lanes at the intersection:

Lane Description	Existing Length (Ft)	NO BULD Length (Ft)	UILD Length (Ft)	Lengthen Existing Auxiliary Lane to:
Eastbound Left Turn:	125	25	20	No Recommendation
Eastbound Right Turn:*	0	40	90	No Recommendation
Westbound Left Turn:	590	175	575	No Recommendation
Westbound Right Turn:*	0	80	80	No. Pecommendation
Northbound Left Turn:	0	25	150	No Reco. mendation
Northbound Right Turn:*	0	0	0	No Recommendation
Southbound Left Turn:	0	0	0	No Recommendate
Southbound Right Turn:*	170	40	40	No Recommendation

* - Calculated right turn queue lengths have been reduced by 50% to account for right-turns-on red and overlap phases.

There are no recommendations for the auxiliary lanes at the intersection of Lead Ave. A Second St.

#3 - Coal Ave. / Second St. - Pages A-83 thru A-86

The results of the implementation year analysis of the signalized intersection of coal Ave. / Second St. are summarized in the following table:

Intersection: 3 - COAL AVE. / SECOND ST.

10/01/2

		<u>2018</u>	AM Pe	ak Hou	ur BL	JILD		<u>2018</u>	PMI	Peak	Ho	BUIL	D	
			(EXIS	ST. GEOI	VI.)		l	(EXIST GEOM.)						
		NO BUILD BUILD						N	BUILD					
		Lanes LOS-Delay Lanes LOS-Delay						Lanes	JS-D)elay	Lanes	LOS-Del	ay	
	L	>	B - 10	.1 >	D -	53.4	L		Α-	7.9	>	E - 67	7.1	
E	Т	3	A - 9	.8 3	D -	48.1		3	Α-	7.7	3	E - 57	7.6	
	R	>	A - 9	.8 >	D -		R	^	Α-	7.7	^	E - 59	9.2	
	L	1	A - 7	.2 1	0	35.0	L	1	Α-	8.3	1	A - 6	6.2	
E	Т	1	B - 13	.1 1	в -	12.3	Т	1	Α-	9.6	1	C - 29	9.7	
	R	>	B - 13	1 >	В-	12.3	R	>	Α-	9.6	>	C - 29	9.7	
Γ	L	1	Α-	.2 1	Β-	19.0	L	1	Α-	6.2	1	E - 79	9.0	
SB	Т	1	A 3	.0 1	В-	13.5	Т	1	Α-	5.7	1	A - 1	1.9	
	R	≥	A - 3	.0 >	В-	13.5	R	^	Α-	5.7	>	A - 1	1.9	
Int	ers	aon:	B - 10	.2	С-	24.9			A -	7.6		C - 30).3	
	ote: ">" designates a shared right or left turn lane.													
	Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY													

11

10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

The implementation year analysis of the intersection of Coal Ave. / Second St. demonstrates that the level-of-service will be acceptable for both the AM Peak hour and PM Peak Hour NO BUILD and BUILD conditions. The implementation year analysis shows that the proposed development increases the delay at the intersection by 14.7 to 26.5 seconds. Therefore, this study concludes that the development presents no significant impact to the calculated delays at the intersection of Coal Ave. / Second St.

The following table summarizes the results of the quering analysis for the auxiliary lanes at the intersection:

Queueing Analysis Summary Sheet

Lanes 0 0 0 0 0 0 0 0 Lanes 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Art Yol. 28 31 31 19 21 21	Length 0 75 75 0 50	# Lanes 3 3 3 3	Move Vol. 582 637 637	Length Cont 350	#	Lanes	ht Tu Vol. 8 9	Length 0 25	
0 0 0 0 0 0 0 0 0	28 31 31 19 21	0 75 75 0	3 3 3	582 637	Cont 350		0	8	0	
0 0 0 0 0 0 2 2 2	31 31 <i>1</i> 9 21	75 75 0	3 3	637	350			-		
0 0 0 Lanes	31 19 21	75 0	3							
0 0 Lanes	21	0	3		350		0	70	125	
0 Lanes		50		611	Cont		0	10	0	E
Lanes	21		3	669	350		0	11	50	E
		50	3	669	350		0	92	150	V
										V
0	Vol.	Length	# Lanes	Vol.	Length	#	Lanes	Vol.	Length	N
	0	0	0	0	ont		0	0	0	
0	0	0	0	0	0		0	0	0	N
0	0	0	0	0	0		0	0	0	S
· ·		-	-				2		-	S
-			-	-				0		
0	0	0	0	0	0	╎┝	0		0	*.
2000	Vol	Longth	#1 2000	Val	Longth		Lanos	Val	Lanth	
		-				#				The
										leng
							-			no a
1	-	75					0	-		norti in. r
1	18	50	1	122			0	72		auxi
1	101	175	1	628	725		0	J 14	600	
Lanes	Vol.	Length	# Lanes	_	Length	#		Vol.	Length	
						*				
-				892				-		
									-	
		the second se				*	-			
		175			>1,000		.		75	
AM	PM		NOTE: Q	ueue le	ngths are i	n feet	<u>t.</u>			
130	120									
	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	0 0 0 0 1 7 1 7 1 7 1 7 1 8 1 18 1 101 Lanes Vol. 1 34 1 35 1 35 1 99 1 101 1 101 AM PM	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 7 75 1 7 25 1 40 100 1 18 75 1 101 175 Lanes Vol. Length 1 34 75 1 35 75 1 35 75 1 99 75 1 101 175 1 101 175 1 101 175 1 101 175 1 101 175	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 7 75 1 7 25 1 40 100 1 18 75 1 18 50 1 101 175 1 35 75 1 35 75 1 35 75 1 101 175 1 101 175 AM PM	0 1 <th10< th=""> <th10< th=""></th10<></th10<>	0 0 0 0 Cont 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 7 75 1 246 Cont 1 1 7 25 1 252 350 1 433 550 1 40 100 1 433 550 1 119 Cont 1 18 75 1 122 200 1 122 200 1 101 175 1 628 725 Lanes Vol. Length 1 74 Cont 1 35 75 1 76 100 1 35 75 1 892 >1,000 1 101 175 893 >1,000 AM PM NOTE: Queue lengths are i	0 0 0 0 Cont 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 7 75 1 246 Cont 40 1 7 25 1 252 350 40 100 1 433 550 1 119 Cont 40 100 1 433 550 1 119 Cont 1 122 200 1 122 200 1 122 200 1 122 200 1 1 122 200 1 <th1< th=""> <th1< th=""></th1<></th1<>	0 0 0 Cont 0	$ \begin{array}{c c c c c c c c c c c c c c c c c c c $	0 1 7 75 1 246 $Cont$ 0 101 0 1 7 25 1 252 350 0 101 0 1 40 100 1 433 550 0 249 35 1 18 75 1 119 $Cont$ 0 70 0 1 18 50 1 122 200 0 314 600 1 101 175 1 628 725 0 314 600 1 35 75 1 892 $>1,000$ $*$ $*$ U Length 1 34 75 1 175 250 0 15 0 1 101 175 1 175 250 0 30 75 1 101 175 893 $>1,000$ $*$ 0 30 75 AM PM $NOTE: Queue lengths are in feet.Vol.Length000$

The following table summarizes the recommendations of the queuing analysis for the auxiliary lanes at the intersection:

Lane Description	Existing Length (Ft)	NO BUILD Length (Ft)	BUILD Length (Ft)	Longthen Existing Auxiliary Lane to:
Eastbound Left Turn:	0	75	75	No Recommendation
Eastbound Right Turn:*	0	30	80	No Recommendation
Westbound Left Turn:	0	U	0	No Recommendation
Westbound Right Turn:*	P	0	0	No Recommendation
Northbound Left Turn:	75	50	175	175' plus transition.
Northbound Right Turn	0	90	300	No Recommendation
Southbound Left Tarn:	75	175	175	175' plus transition.
Southbound sight Turn:*	0	40	40	No Recommendation

Calculated right turn queue lengths have been reduced by 50% to account for right-turns-on red and overlap

The queuing analysis recommends that the northbound and southbound left turn lanes be engthened from 75 feet to 175 feet. This intersection is completely built out and there is no available right-of-way to construct this improvement. Furthermore, lengthening the porthbound left turn lane would adversely impact the southbound left turn at the intersection of Iron Ave. / Second St. Therefore, no recommendations are made for the auxiliary lanes at the intersection of Coal Ave. / Second St.

Railyard Re-development (Second St. S. of Hazeldine Ave.)

TRAFFIC IMPACT STUDY

Length

260

200

375

260

125

325

Length

0

50

475

0

75

475

Length

80

75

275

80

50

550

Length

0

75

125

0

150

250

84

86

176

<u>#4 – Bridge Blvd. / Third St. - Pages A-87 thru A-92</u>

The results of the implementation year analysis of the signalized intersection of Bridge Blvd. / Third Surge summarized in the following table:

Intersection: 4 - BRILLE BLVD. / THIRD ST.

		<u>2018</u>	AM Peal	(Hou	<u>ir Bul D</u>	2018 PM Peak Hour BUILD									
		(EXIST. GEOM.)				(MIT. GEOM.)					(EXIS	Л.)	(MIT. GEOM.)		
		NO BUILD BUILD			VILD				NO BUILD			BUILD	BUILD		
		Lanes LOS-Delay Lanes LOS-Delay		LOS-Delay	Lanes	LOS			Lanes	LOS-Dela	/ Lanes	LOS-Delay	Lanes	LOS-Delay	
	L	>	A - 3.5	>	A - 6.8	>	D -	37.	L,	^	A - 8	5 >	B - 15.3	>	C - 24.9
EB	Т	2	A - 3.6	2	A - 7.0	2	D -	41.7	Ζ	2	A - 8	62	B - 15.6	2	C - 25.5
	R	1	A - 1.5	1	A - 3.4	1	Β-	15.0	R	-	A - 5.	9 1	B - 12.1	1	B - 19.1
	L	1	B - 11.0	1	F - 402	1	F -	105	L	1	L 13	9 1	F - 102	1	C - 26.2
NB	Т	1	A - 1.9	1	A - 4.4	1	Α-	8.4	Т	1	В - 9	7 1	C - 32.1	1	C - 28.9
_	R	2	A - 1.9	2	A - 4.5	2	Α-	8.5	R	2	B - 10	, 2	D - 44.1	2	D - 38.9
	L	>	D - 47.3	>	E - 55.8	>	D -	53.5	L	>	D - 44	6	D - 35.4	>	D - 48.6
NB	Т	1	D - 47.3	1	E - 55.8	1	D -	53.5	Т	1	D - 44	6 1	- 35.4	1	D - 48.6
	R	1	D - 50.0	1	F - 177	1	F-	177	R	1	C - 31	1 1	E - 8.6	1	F - 194
	L	>	D - 50.9	>	F - 390	1	D -	49.0	L	>	D - 38	3 >	F - 47	1	F - 147
SB	Т	1	D - 50.9	1	F - 390	1	D -	44.9	Т	1	D - 38	3 1	F - 471		C - 33.1
	R	>	D - 50.9	>	F - 390	>	D -	44.9	R	>	D - 38	3 >	F - 471	>	- 33.1
Intersection: A - 5.1 E - 56.6 D -						39.8			B - 12.	1	E - 76.8		D 20		
Note: ">" designates a shared right or left turn lane.															

The implementation year analysis of the intersection of Bridge Blvd. / Third Sc. demonstrates that the level-of-service will be acceptable for both the AM Peak Hour and PM Peak Hour NO BUILD conditions and will experience excessive delays for the AM Peak Hour and PM Peak Hour BUILD conditions. The intersection can be partially mitigated by adding a 200 foot southbound left turn lane with a permitter plus protected turn signal. This mitigation demonstrates acceptable levels-of-service for both the AM Peak Hour BUILD conditions. No other improvements are physically possible at this intersection.

The following table summarizes the results of the quering analysis for the auxiliary lanes at the intersection:

Queueing	Analysis	Summary	Sheet
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Project: Intersection: Railyard Re-development (Second St S. of Hazeldine) Bridge Blvd / Third St

<u>2018</u>													
Approach	L	eft Tur	ns		Thru	Move	ments		Right Turns				
Eastbound	# Lanes	# Lanes Vol. Length			# Lanes	Vol.	L .gth		# Lanes	Vol.	Ler		
Existing Lane Length	0	1	0		2	1,544	Cont		1	123	26		
AM NO BUILD Queue	0	1	0	1 [2	1 03	>1,000	*	1	126	20		
AM BUILD Queue	0	1	0		2	1,583	>1,000	*	1	276	37		
Existing Lane Length	0	0	0			1,083	Cont		1	64	26		
PM NO BUILD Queue	0	0	0		2	1,110	700		1	66	12		
PM BUILD Queue	0	0	0		2	1,110	700		1	249	32		
Westbound	# Lanes	Vo!	Length		# Lanes	Vol.	Length	Ĺ	# Lanes	Vol.	Ler		
Existing Lane Length	1	57	50		2	723	Cont		0	12	(
AM NO BUILD Queue	1	58	125	1	2	741	525		0	12	5		
AM BUILD Queue	1	217	325		2	741	525		0	358	47		
Existing Lane Length	1	45	50		2	1,498	Cont		0	31	(
PM NO BUILD Quide	1	46	100	1	2	1,535	>1,000	*	0	32	7		
PM BUILD C leue	1	200	275		2	1,535	>1,000	*	0	380	47		
Northbound	# Lanes	Vol.	Length		# Lanes	Vol.	Length		# Lanes	Vol.	Ler		
Existing Lane Length	0	14	0		1	2	Cont		1	34	8		
AM NO BUILD Queue	0	14	50		1	2	0		1	35	7		
A BUILD Queue	0	55	125		1	2	0		1	188	27		
Exist. Lane Length	0	59	0		1	2	Cont		1	22	8		
PM NO BUD Queue	0	60	125		1	2	0		1	23	5		
PM BUILD Que	0	166	250		1	2	0		1	448	55		
Southbound	Lanes	Vol.	Length	Π	# Lanes	Vol.	Length		# Lanes	Vol.	Ler		
Existing Lane Length		9	0		1	20	Cont		0	30	(
AM NO BUILD Queue	0	9	25		1	21	50		0	31	7		
AM BUILD Queue	0	1.	150		1	21	50		0	65	12		

 150
 1
 21
 50
 0

 0
 1
 52
 Cont
 0
 0

 50
 1
 53
 100
 0
 0

 275
 1
 53
 100
 0
 0

NO. S Queue lengths are in feet.

10/01/2015

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 15

10/01/2013

Existing Lane Length

PM NO BUILD Queue

Cycle Length:

PM BUILD Queue

0

0

0

AM 130 12

12

199

PM

120

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY The following table summarizes the recommendations of the queuing analysis for the auxilian lanes at the intersection:

Lane Description	Existing Length (Ft)	NO JUILD Length (Ft)	BUILD Length (Ft)	Lengthen Existing Auxiliary Lane to:
Eastbound Left Turn:	0	0	0	No Recommendation
Eastbound Right Turn:*	260	100	190	No Recommendation
Westbound Left Turn:	50	125	325	325' plus transition.
Westbound Right Turn:*	0	40	240	In Recommendation
Northbound Left Turn:	0	125	250	No Recommendation
Northbound Right Turn:*	80	40	280	280' plus consition.
Southbound Left Turn:	0	50	275	No Recomment tion
Southbound Right Turn:*	0	80	130	No Recommendation

* - Calculated right turn queue lengths have been reduced by 50% to account for right-turns-on red and over phases.

The queuing analysis recommends that the westbound left turn lane be lengthened from 50 feet to 325 feet and the northbound left turn lane be lengthened from 80 feet to 280 feet. Lengthening the westbound left turn lane is not feasible without widening the bridge along Bridge Blvd. Lengthening the northbound left turn lane would adversely impact the eastbound left turn lane at First St. Therefore, no recommendations are made for the auxiliary lanes at the intersection of Bridge Blvd. / Third St.

RESULTS OF UNSIGNALIZED INTERSECTION CAPACITY ANALYSES

Intersection: 5 - SANTA FE AVE, / SECOND ST

#5 – Santa Fe Ave. / Second St. – Pages A-93 thru A-98

The results of the analysis of the unsignalized intersection of Santa Ferrier. / Second St. are summarized in the following table:

	2018 AM Peak Hour BUILD									<u>PM</u>	eak	Hou	r BUII	D	
		(EXIST. GEOM.)							(EXIST. GEOM.)						
		NO BUILD BUILD					NO BUILD BUILD								
	Lanes LOS-Delay Lanes LOS-Del						Lanes LOS-Delay Lanes LOS-Delay								
m	L	1	Α-	9.8	1	F	195	L	1	Α-	9.7	1	F - 9	999	
ш	R	>	Α-	9.8	>	. -	195	R	>	Α-	9.7	>	F - 9	999	
m	L	>	Α-	7.4	-	Α-	9.9	L	>	Α-	7.6	>	B - 1	2.2	
P	Т	1	Α-	.4	1	Α-	9.9	Т	1	Α-	7.6	1	B - 1	2.2	
Int	erse	ection: // N/A			u - N/A				u - I	V/A		u - N	/ A		
Note: ">"signates a shared right or left turn lane.															

This analysis indicates that the tee intersection will operate at acceptable levels-of-service in the implementation year (2018) for both the AM Peak Hour and PM Peak Hour NO BUILD conditions and will experience excessive delays for both the AM Peak Hour and PM eak Hour BUILD conditions. The delays for the eastbound shared left/right turn povement are so excessive during the PM Peak Hour that Synchro 8 cannot calculate the actual delay. This intersection can be improved by constructing a single lane roundabout is demonstrated in the following table.

2018 Peak Hour BUILD



Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 17 10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

10/01/20

#6 -Hazeldine Ave. / Second St. - Pages A-99 thru A-104

The results of the analysis of the unsignalized intersection of Hazeldine Ave. / Second St. are summarized in the following table:

Intersection: 6 - HAZL DINE AVE. / SECOND ST.

		<u>2018</u>	AM Peal	(Hou	<u>ir Bul D</u>	2018 PM Peak Hour BUILD												
		(EXIST. GEOM.)			(MIT. GEOM.)			1		(EXIST. GEOM.)					(MIT. GEOM.)			
		NO BUILD BUILD		VILD				N	NO BUILD			BUILD		BUILD		D		
		Lanes LOS-Delay Lanes LOS-Delay					Lanes	Lanes LOS-Delay		Lanes LOS-Delay		Lanes LOS-Delay						
Г	L	~	B - 12.0	>	F - 999	1	D -	41.	Ļ	^	В-	10.2	>	F -	999	1	D -	45.0
E	Т	1	B - 12.0	1	F - 999	1	Ε-	68.4	Ν	1	В-	10.2	1	F-	999	1	F	172
	R	>	B - 12.0	>	F - 999	^	Ε-	68.4	R		В-	10.2	^	F -	999	>	÷	172
	L	>	B - 12.7	>	F - 999	1	D -	38.9	L	>	-	10.8	>	F -	999	1	F -	183
MB	Т	1	B - 12.7	1	F - 999	1	D -	40.2	Т	1	В -	0.8	1	F -	999	1	D -	44.8
Ē	R	^	B - 12.7	>	F - 999	1	D -	41.5	R	>	Β-	10.	2	F -	999	1	F	88.7
	L	>	A - 7.4	>	A - 8.8	1	В-	14.2	L	>	Α-	7.5		Α-	9.0	>	В -	10.6
NB	Т	1	A - 7.4	1	A - 8.8	1	С-	24.9	Т	1	Α-	7.5	1		9.0	1	Ε-	62.3
	R	>	A - 7.4	^	A - 8.8	1	В-	12.3	R	>	Α-	7.5	>	Α-	9.0	^	Α-	9.7
	L	>	A - 8.3	>	C - 20.1	1	С-	22.1	L	>	Α-	7.6	>	С-	22.	1	F -	158
SB	Т	1	A - 8.3	1	C - 20.1	1	В-	10.3	Т	1	Α-	7.6	1	С-	22.0		Α-	3.2
	R	>	A - 8.3	>	C - 20.1	^	Β-	10.3	R	>	Α-	7.6	^	C -	22.0	^		3.2
Int	erse	ection:	u - N/A		u - N/A		С-	24.9			и-	N/A		u -	N/A		Ε-	15

Note: ">" designates a shared right or left turn lane.

This analysis indicates that the full intersection, which will also be the northernmost driveway of the proposed development, will operate at acceptable levels-of-service in the implementation year (2018) for both the AM Peak Hour and PM Peak Hour NO BUILD conditions and will experience excessive delays for the AM Peak Hour and PM Peak nour BUILD conditions for the eastbound and westbound movements. The delays for the eastbound and westbound movements. The delays for the AM Peak Hour and PM Peak Hour and PM Peak nour BUILD conditions for the eastbound and westbound movements. The delays for the eastbound and westbound movements are so excertine during the AM Peak Hour and PM Peak Hour that Synchro 8 cannot calculate the actual delay. This intersection can be improved by constructing second northern driveway for the proposed development at the intersection of Atlantic Ave. / Second St. and by constructing a traffic signal as demonstrated in the table above, goal Ave. / Second St. is the nearest unsignalized intersection to the north. Stover Ave. / Second St. is the nearest unsignalized intersection and is approximately 360 feet away from the Hazeldine Ave a Second St. Intersection. Atlantic Ave. / Second St. is the nearest unsignalized intersection and is approximately 300 feet to the south. The analysis of the Atlantic Ave. / Second St. intersection is discussed in the #9 - Atlantic Ave. / Second St. section on Page 22.

<u>#7 – Driveway 'A' / Second St. – Pages A-105 thru A-108</u>

The results of the analysis of the unsignalized intersection of Driveway 'A' Second St. are summarized in the following table:

Intersection: 7 - DRIVEWAY'A' / SECOND ST.

2018 Peak Hour BUILD

		Α	M BUII	D	P				
		Lanes							
в	L	1	F -	999	1	- 999			
×	R	>	F -	999		F - 999			
в	L	>	Β-	147	>	B - 14.5			
S	Т	1	В-	4.7	1	B - 14.5			
Intersection: - 0.0 u - N/A									
Note: "> designates a shared right or left turn lane.									

This analysis indicates that the driveway will experience excessive delays for both the AM Peak Hour and M Peak Hour BUILD conditions for the westbound movement. The delays for the westbound shared left/right turn movement are so excessive during the AM Peak Hour and PM Peak Hour that Synchro 8 cannot calculate the actual delay. This intersection can be improved by constructing a single lane roundabout as demonstrated in the following table.

2018 Peak Hour BUILD



10/01/ 13

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 19

10/01/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

#8 – Driveway 'B' / Second St. – Pages A-109 thru A-112

The result of the analysis of the unsignalized intersection of Driveway 'B' / Second St. are summarized in the following table:



This analysis indicates that the driveway will experience excessive derives for both the AM Peak Hour and PM Peak Hour BUILD conditions for the westbound movement. The delays for the westbound shared left/right turn movement are so excessive using the AM Peak Hour and PM Peak Hour that Synchro 8 cannot calculate the actual or ay. This intersection can be improved by constructing a single lane roundabout as demonstrated in the following table.

2018 Peak Hour BUILD



#9 -Atlantic Ave. / Second St. - Pages A-113 thru A-114

This intersection will be used as a second northern driveway for the proposed development to improve the delays at the intersection (northern most driveway) of Hazeldine Ave. / Second St. The results of the analysis of the unsignalized intersection of Atlantic Ave. / Second St. are summarized in the following table:

Intersection: 9 - ATLANTIC AVE. / SECOND ST.



This intersection was analyzed as a single lane roundabout. The analysis indicates that the driveway will experience excessive delays for both the AM Peak Hour and PM Peak hour BUILD conditions. But is necessary to improve the delays at Hazeldine Ave. / Second St.

It should be noted that Levels of Service (LOS) for unsignalized intersections cannot be compared the rectly with Levels of Service for signalized intersections. LOS for unsignalized intersections is based on reserve capacity, which is converted to generalized levels of delay; LOs for signalized intersections is based on actual delay in seconds.

LEVEL-OF-SERVICE CRITERIA FOR SIGNALIZED INTERSECTIONS



184

10/01/2012

LEVEL-OF-SERVICE CRITERIA FOR UNSIGNALIZED INTERSECTIONS

Average Delay	Level-of-Service
<u>(secs)</u>	
≤ 10	Α
> 10 and ≤ 15	В
15 and ≤ 25	С
> 2^{5} and ≤ 35	D
> 35 a. d ≤ 50	E
> 50	F

Generally speaking, a Level-of-Service or better is an acceptable parameter for design purposes.

CONCLUSIONS

This analysis demonstrates that the existing signalized interactions of Gold Ave. / Second St., Lead Ave. / Second St. Coal Ave. / Second St., and Lidge Blvd. / Third St. will operate at acceptable levels-of-service with some mitigation. The existing unsignalized intersections of Hazeldine Ave. / Second St., Santa Fe Ave. / Second St., and Atlantic Ave. / Second St. will require more substantial improvements and will still experience long delays for some of the turning movements upon implementation of the proposed project along with Driveways 'A' and 'B'.

Utilizing projected traffic volumes resulting from the development of this site into a mixed use facility such as the one shown on Page A-3 in the Appendix in conjunction with projected 2018 traffic volumes this report concludes that development of the subject site will have no significant adverse impact on the existing signalized intersections of adjacent transportation system and will have moderate adverse impacts to the existing unsignalized intersections of the adjacent transportation system, provide that the following recommendations are followed:

RECOMMENDATIONS

- Design of the site should maintain adequate sight distances for traffic approaching, entering, and exiting the site from the proposed driveways.
- All driveways should be constructed utilizing 30 feet minimum radius curb returns or larger if needed to accommodate delivery trucks. The new development should be implemented utilizing at least four driveways for access - the intersections of Hazeldine Avea. Second St. and Atlantic Ave. / Second St. and Driveway 'A' and 'B' (from Second St.). The driveway (Hazeldine Ave. / Second St. intersection) should be signalized and the others should be constructed as single lane roundabous.
- #2 Lead Ave. / Second St. Change the westbound left turn signalized movement from permitted to permitted plus protected.
 #4 Bridge blvd. / Third St. Construct a 200 foot long southbound left turn lane
- #4 Bridge Stvd. / Third St. Construct a 200 foot long southbound left turn lane along Second St. with a permitted plus protected left turn signal.
- #5 Janta Fe Ave. / Second St. Construct as a single lane roundabout.



Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY 23

)1/2013

Railyard Re-development (Second St. S. of Hazeldine Ave.) TRAFFIC IMPACT STUDY

- #6 Hazeldine Ave. / Second St. Construct as a signalized intersection with th mitigated geometry described on Page 19.
- #9 Atlantic Ave. / Second St. Construct a single lane roundabout with a driveway to the proposed development.

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APPENDIX C: PHOTOGRAPHIC SURVEY OF HISTORIC STRUCTURES

Appendix C provides a photographic summary of some of the historic buildings and structures on the Rail Yards site. There are a number of historic documents that address the site. Rather than compiling an exhaustive list, this appendix focuses on information that would be pertinent in the future adaptive reuse of the site. Some is technical pulled from literature, some is based on site observation. The photographic survey was conducted in 2011 by Giora Solar.

The current configuration of the Rail Yards site was constructed between 1915 and 1925 and represented the height of modern industrial design and achievement at the time. The photographic survey covers several of the buildings and structures to be preserved: the Machine Shop (1921), the Boiler Shop (1923), the Blacksmith Shop (1917), the Flue Shop (1920), the Tank Shop (also known as the Tender Repair, 1925), the Firehouse (1920), the Transfer Table (1919), the Storehouse and its platform (1915), the Turntable (1915) and the Bridge Crane (also known as the Crane Runway and the Gantry Crane, 1921).



Aerial photograph showing the historic buildings and structures to be preserved.



MACHINE SHOP

Built in 1921. A footprint of 139,316 square feet and includes a partial mezzanine in the Bench Bay. Divided into 4 bays, with an exterior 5th bay at the south for unloading, also known as the Crane Runway.

Entirely glazed north and south façades. ¹/4" thick, single glazed panels, 14"x 20", set in steel sashes. Partially glazed east and west façades set into reinforced concrete frames.

The Lower 18' of the north façade contains

continuous bi-fold steel frame doors, supported on rollers, that allowed the locomotives to move from Machine Shop to the exterior Transfer Table.

Mechanically operated natural ventilation, large crank/pulley devices controlled multiple operable sashes at once. Equipment looks to be in decent shape.

Rooftop skylights allowing no direct sun. Single glazed, ribbed, wire glass. Skylights are also mechanically operable on one side only. Almost all panels are broken, resulting from apparent vandalism (target practice).

2 large mechanical rooms contained two large electrical fans providing 90,000cfm and 68,000cfm respectively, capable of 3 complete air changes per hour. Air was forced across steam heated coils when required for heating load. Ductwork throughout structure followed column lines to the distribution point 7' above floor.

Flooring: 6" concrete slab, finished to a true surface, primed with a 1/8" bituminous coating, upon which 3" creosoted (distillate derived entirely from tars produced from the carbonization of bituminous coal) end-grain wood blocks were laid, with pitch interlaid between for waterproofing. Wood floor is in poor condition and creosote is carcinogenic.

Steel Frame Structure, columns designed to support 16 tons each. Each column is supported on a concrete foundation supported upon creosoted wooded piles, driven on average 26' into the earth. Frame also supports various cranes, still intact, not known if still operable, largest crane supports 250 tons.

Building contained 3 electric Otis elevators serving one Mezzanine Level that was historically used for offices and files. Elevators have been removed, only shafts remain.

Roof is double sheathed with built-up roofing. Roof surface is in poor condition although the Machine Shop roof looks to be in better shape than other buildings on-site.



Machine Shop, bench bay - Below board formed, cast in place, concrete mezzanine.

Machine Shop, light machinery bay, pyramidal skylights run between the heavy and light machinery bays.



Machine Shop, view towards east elevation.



Machine Shop, heavy machinery bay.



Machine Shop, erecting bay, 57' clear height to underside of truss structure. Floor troughs can be seen across slab.



North interior elevation showing large operable doors.



Machine Shop, erecting bay - view from within floor trough.



HVAC duct distribution from central plant.



North interior elevation.



North elevation, operable doors.



North elevation, operable doors.



North elevation, completely glazed façade.



Machine Shop, north elevation, view from Transfer Table.





Skylight detail.

operation.



Crank mechanism for skylight operation.



Machine Shop, pyramidal skylights over the heavy and light machinery bays.



Longitudinal view from mezzanine catwalk.



Mezzanine elevator machine room (cab has been removed).



Transverse view from mezzanine.



Wired skylight glazing.



Machine Shop, view up toward mezzanine level.



Machine Shop, view from roof looking north.



View of erecting bay from roof clerestory.



Pyramidal skylights.



Clerestory skylight at erecting bay:



Built-up roofing, positive slope to south.



Machine Shop, erecting bay, main 250 ton crane.



Flooring, 3" thick creosoted end-grain wood blocks.



West elevation, cast in place concrete frame.



Erecting bay columns supported on deep piles, dampened by springs.



Southeast corner, adjacent to active BNSF rail lines.



Erecting bay, floor trough.



BRIDGE CRANE

The Bridge Crane, also known as the Gantry Crane or the Crane Runway is a 15 ton crane that runs along the South elevation of the Machine Shop.



15 ton bridge crane connected to south elevation of Machine Shop.



Bridge crane, view from Machine Shop roof, north towards south.



Bridge crane, view from east elevation.



South bay, crane runway, exterior loading crane.



Bridge crane, view from west elevation.



TURNTABLE

Plate girder steel turntable with head frame, motorized, set in 120' diameter cylindrical pit c.4 feet deep with poured concrete walls. The structure served a supporting function in a complex proposed for City Landmark designation in the City's Barelas Sector Development Plan. The turntable is an essential part of the complex. Currently used by BNSF Railway Co. The turntable is a key remnant of the shops complex, its historic integrity is high. It is

driven by an internal combustion engine and drive gear.



Turntable, view from south.



Machine Shop, south elevation, view across turntable.



Turntable, view from south.



Turntable, view from north side.



Turntable, view from Machine Shop roof.

BOILER SHOP

Built in 1923. Contains 58,100 square feet. Divided into two bays. Entirely glazed south façade and partially glazed north façade. ¹/4" thick, single glazed panels, 14"x 20", set in steel sashes. Partially glazed east and west façades set into reinforced concrete frames. The lower 18' of the south façade contains continuous bi-fold steel frame doors, supported on rollers, that allowed the locomotives to move from Boiler Shop to the exterior Transfer Table. Mechanically operated natural ventilation, large crank/pulley devices controlled multiple operable sashes at once.

Equipment looks to be in decent shape.

Rooftop skylights allowing no direct sun over northern bay only. Single glazed, ribbed, wire glass. Skylights are also mechanically operable on one side only.

Mechanical rooms similar in concept to that of the Machine Shop although much smaller due to the fact that the Boiler Shop is 1/3 the area.

Flooring: 6" concrete slab, finished to a true surface, primed with a 1/8" bituminous coating, upon which 3" creosoted (distillate derived entirely from tars produced from the carbonization of bituminous coal) end-grain wood blocks were laid, with pitch interlaid between for waterproofing. Wood floor is in poor condition and creosote is carcinogenic.

Steel Frame Structure. Frame supports various cranes, still intact, not known if still operable.

Exposed wood plank ceiling is intact, although severe damage can be seen at the southern edge of the south bay.

Roof is double sheathed with built-up roofing. Roof surface is in poor condition, and in some cases, completely void where the plank ceiling has been damaged.

Various auxiliary buildings are directly connected to the Boiler Shop, e.g. Tank Shop, Flue Shop, and the firing shed.

Electric transformer, not original to the site, has been located at the western edge of heavy equipment bay and looks to be still active.



West elevation, glazing inset to concrete frame.



Boiler Shop, south elevation, view from Transfer Table.



Northeast corner, reinforced concrete with fully glazed perimeter wall.



North elevation, exterior courtyard in foreground.



Firing shed attached to west elevation, Transfer Table in foreground.



Boiler Shop, view from south operable doors.



Boiler Shop, erecting bay, fully glazed southern elevation, crane at rear. Floor troughs seen across floor.



Boiler Shop, heavy equipment bay, pyramidal skylights



Boiler Shop, erecting bay, fully glazed southern elevation with 18' tall operable doors.



Boiler Shop, heavy equipment bay, pyramidal skylights, entrance to Flue Shop at immediate right.



Crane controls.





Crane operator workstation, heavy equipment bay.



Stair access to mechanical rooms, at columns lines between the erecting and heavy equipment bays.



Damaged flooring, 3" thick creosoted end-grain wood blocks

BLACKSMITH SHOP

Built in 1917, with the exception of the Storehouse, the Blacksmith Shop is the oldest remaining building on-site. Contains 24,879 square feet.

Predominantly glazed east and west façades set between vertical bands of masonry. The Blacksmith Shop is the only brick shop building on the site.

North and South façades are primarily masonry with much smaller openings, except for a large bi-fold

central door at both façades. Interior of masonry walls have been painted white.

South elevation abuts Transfer Table, and east elevation abuts the railroad tracks. Very little provision for mechanically operated natural ventilation, fan units were integrated into the east and west façades in subsequent years.

No rooftop skylights. No mechanical rooms.

Flooring: Concrete slab on grade.

Steel Frame Structure. Columns are themselves built up trusses. No cranes evident in space. Truss shape is unique.

Exposed wood plank ceiling is intact, water damage is evident although ceiling is in relatively good condition.

Seismic retrofitting is evident at exterior masonry walls at attachments to steel support structure. Alternatively, steel plates may have resulted from some early form of post-tensioning.

Central rail lines remain through center of bay, recessed into the concrete floor.



Blacksmith Shop, steel trusses, wood plank ceiling, glazed east and west elevations.



Blacksmith Shop, south elevation


Exterior walkway between Blacksmith Shop (Left) and Flue Shop (Right), Machine Shop/Transfer Table shown in background.



Blacksmith Shop, steel truss at column surrounded by masonry wall.

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



South elevation showing proximity to Boiler Shop to the west.



Interior view toward south elevation masonry wall.



North elevation from adjacent parcel.



Fan equipment at glazed elevation.





Steel 'trussed' column.



FLUE SHOP Built in 1920. Contains 9,464 square feet.

All concrete cast in place construction makes it unique to the complex with the exception of the Storehouse and some less significant miscellaneous site buildings.

Predominantly glazed east and west façades set between vertical bands of concrete.

North façade is primarily cast in place concrete with two large openings. South end of building opens directly to adjoining Boiler Shop. East elevation abuts Blacksmith Shop/exterior walkway and West elevation abuts exterior courtyard. Courtyard surface is hardscape but cracked with weeds. A few trees have grown up over the years.

Mechanically operated natural ventilation made possible by operable clerestory skylights.

Unlike other buildings, lighting fixtures can be seen throughout, a small amount of mechanical duct work is visible, with registers supplying the shop. These are not original to the structure.

Ceiling, walls, beams, and slab are all cast in place concrete.

Seismic retrofitting is evident at exterior concrete walls at attachments to concrete beams. Alternatively, steel plates may have resulted from some early form of post-tensioning.



Flue Shop, view down center of bay.



Steel plate upgrades.

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



Operable windows.



Flue Shop, Interior view of entrance, Boiler shop shown beyond.



Flue Shop, View up toward operable clerestory windows.



TANK SHOP

Also known as the Tender Repair Shop. Built in 1925. Contains 18,564 square feet.

Building is very similar in structure to the Heavy Equipment Bay (northern bay) of the Boiler Shop.

Entirely glazed east and west façades, although the Cab Paint Shop blocks the lower 15' of the western façade.

1/4" thick, single glazed panels, 14" x 20", set in steel sashes throughout. Partially glazed North façade with large openings to accommodate locomotive transfer set into reinforced concrete frames. South façade opens directly to the Boiler Shop.

Mechanically operated natural ventilation, large crank/pulley devices controlled multiple operable sashes at once. Equipment looks to be in decent shape.

Rooftop clerestory skylights allowing no direct sun run down center of bay. Clerestory shape is distinctive from 'A' frame skylights found in the Boiler and Machine Shops. Single glazed, ribbed, wire glass. Skylights are mechanically operable on both sides.

Mechanical ductwork is visible running through the space is likely to contain asbestos. Mechanical equipment is probably located on rooftop, although this would need to be confirmed. Flooring: Concrete slab on grade.

Steel Frame Structure. Frame supports one central 30 ton crane, manufactured by Shaw, still intact, not known if still operable. Full height, large braced frames exist in three locations on both east and west façades to deal with lateral loading in north/south direction. Exposed wood plank ceiling is intact, although severe damage can be seen at the western edge.



Northwest corner, Cab Paint Shop in the foreground.



Tank Shop, north elevation.



Tank Shop, interior view, central bay with Shaw 30-ton crane in foreground.



Interior view, west, fully glazed elevation.



FIREHOUSE

Built in 1920. Contains 3,936 square feet on two floors. With the exception of the mezzanine in the Machine Shop, this is the only above grade floor in the complex. The Firehouse is the only building in the complex recognized as a City Landmark by the City of Albuquerque. Below find the City's description taken from its website:

"The Atchison, Topeka and Santa Fe

Railway Fire Station was built in 1920 to serve the railroad's shop and roundhouse complex, located south of the passenger depot and Alvarado Hotel. It was one of the last buildings constructed by the railroad in Albuquerque, and reflected the company's interest in providing independent services and utilities for its operations.

This is Albuquerque's oldest remaining fire station. Its rustic architecture is rare in the city, conveying the railroad architect's romantic images of the Southwest. E.A. Harrison's design features a rough, sandstone exterior with an asymmetrical tower, crenellated parapet and sleeping porch. The tower itself is decorated with tiled overhangs, protruding beams, a stone insignia and ornamental globes. The building's sandstone, quarried at Laguna Pueblo, was taken from a demolished 1881 roundhouse built by the Atlantic and Pacific Railroad, a forerunner to the AT&SF. The protection of all of these features is included under its Landmark status.

The fire station was used as offices for several years following the demolition of the roundhouse. It is currently vacant but still stands as a reminder of the important role that the AT&SF industrial complex played in Albuquerque's economy through most of the 20th century."





Historic photos, AT&SF Firehouse, Courtesy of City of Albuquerque



Firehouse, west elevation

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update



Firehouse, south elevation - detail.



Firehouse, south elevation.



Southwest corner showing proximity to Tank Shop in background.



East elevation.

STOREHOUSE WITH PLATFORM Built in 1915. 1-story, poured concrete building of 50 feet by 417 feet plan dimensions. The Storehouse sits on a concrete platform with 10foot wide runways/ loading docks on east and west sides. Platform extends south of building and beyond. Building held stores for AT&SF Railway Company administration and management-

forms, tools, toilet paper- for the entire line. The Storehouse is ancillary to the shops operation

but served other AT&SF facilities near and far during the 1914-1953 period. Its historic integrity is high. An oil cellar is partly exposed on the platform just south of the building. The Storehouse's southern bay is a space unto itself and accessible only via two exterior doors.



Aerial view of the Storehouse from roof of the Machine Shop.



Storehouse, view from north.



Storehouse, view from roof of the Machine Shop.



Storehouse, view from inside.



TRANSFER TABLE

Concrete-lined pit with east-west tracks and electrically powered gear-driven table with operators' cab and north/south track in a steel-plate deck. Also includes a non-powered table with northsouth track. Transfer Table was an essential part of locomotive shops operation and the complex. Electric motor housing by cab, electrical service frames Transfer Tables are rare, far more so than railway turntables. The Transfer Table made this

shops complex work as a cross-axial design.



Transfer Table, west elevation.



Transfer Table, view from west.



Transfer Table, view from east side.



Transfer Table, view from southeast corner to Blacksmith Shop and Boiler Shop.



Transfer Table, view from the east side.



Transfer Table, view from the southeast corner to Blacksmith Shop and Boiler Shop.

APPENDIX C: INFRASTRUCTURE REPORT & COMPANY

The infrastructure report <u>(completed as part of the 2014 Master-Development Plan)</u> deals broadly with systems designed to convey utilities to and from the Rail Yards site. Systems are analyzed to determine existing capacity and against this baseline, the development proforma of the Concept Plan is evaluated and recommendations for its accommodation-are provided.

Note that the information contained in this section is preliminary innature and intended to provide a baseline analysis and rough order ofmagnitude summary of future infrastructure requirements only. Specificinfrastructure requirements will be detailed prior to Site Plan for Building-Permit approvals.

D.1 Infrastructure - Executive Summary:

The redevelopment of the Albuquerque Rail Yards located at 2nd Street-SW and Santa Fe Avenue SW has been investigated. Infrastructure needed to support the redevelopment concepts has been analyzed. The analysis will review the existing adjacent infrastructure and capacities, to meetthe full proposed build-out of the redevelopment, estimated at 30 workforce residences, and 801,592 square feet of "heavy commercial" landuse. This report will show existing capacities available for both wet and dry utilities; as well as demands and concept improvements for futureredevelopment.

At this time, analysis of the infrastructure to support phasing of the projectin order to minimize working capital and maintenance requirementshas not yet been undertaken. Rather the current examination is to showthe amount of infrastructure required to support the full build-out of the project only.

D.1.1 Water Distribution System

Significant improvements must be made to the potable water distributionsystem between Hazeldine Avenue and Cromwell Avenue along 2nd-Street SW to satisfy fire flow demands for the future development. The Rail Yard appeared to have had its own private water line, consisting of both 6-inch and 8-inch pipes. The recommendation is to replace the existing old on-site system with the a proposed public distribution system that will consist of 8-inch pipes, with the appropriate placed fire hydrants, valves, service meters, and a large cistern that will be used to augmentfire flows. Each building will be sized for its own independent watermeter; and will also be analyzed for the number of fire hydrants that are required for its building type to meet fire code requirements. Requests to the Albuquerque Bernalillo County Water Utility Authority (ABCWUA)have been made to prepare a fire flow test for the existing distributionsystem adjacent to the Rail Yard. The results of this analysis have not been received so for the purposes of the master plan, the assumption is that amaximum fire demand for the existing infrastructure of 1,500 gallons perminute (GPM), is achievable. The existing public line in 2nd Street SWwill be connected in several locations to the new proposed line within the development.

All new hydrants will be located by the City Fire Marshal's office, and subsequent utility plans will need to be prepared and approved, by the ABCWUA. Public easements will be required for the proposed on-site distribution system.

The site will require an on-site cistern with an additional water supplyvolume of 46,300 cf; with a peak potable demand of 520 gpm and amaximum fire demand of 4000 gpm; for a two hour duration. Wilson & Company has addressed these requirements in the body of this masterplan. The 46,300 cubic foot cistern with booster pump will be required to support the existing infrastructure to provide fire flow for the project. The cistern and the booster pump may need to be installed during the firstphase of the project in case the existing system pressure in 2nd Street SWdrops below 20 psi, to address an emergency situation.

The project is also planned to have open space areas, which will be irrigated; with low flow or special irrigation to prevent the unnecessary use of potable water.

D.1.2 Wastewater Collection

Wastewater generated from the proposed developed site will be collected by a series of internal private systems. The proposed system will connectto the existing 8-inch line in 2nd Street SW at 2 locations: near the crossing streets of Atlantic Avenue SW; and Santa Fe Avenue SW. The existing 8-inch line has a capacity of 0.85 cfs. The existing 8-inch line is required to be upsized to a 12-inch line as part of this project. A third-connection will be made to the proposed 12-inch line in 2nd Street SW south of Pacific Avenue in order to handle the additional flows. The proposed 12-inch line has a capacity of 2.52 cfs. The line at the intersection of Cromwell Avenue SW and 2nd Street SW is a 12-inch line. The existing capacity of the 12-inch line is 2.52 cfs. Each proposed 8-inch sanitary sever line has capacity of 0.85 cfs. The technical discussion in the body of this report shows the peak demand at each of the proposed sanitary connections within the development.

The existing on-site sanitary system will be completely replaced for the purpose of this report.

D.1.3 Stormwater Management System

Stormwater management is a critical element for the proposed development. Drainage patterns will remain similar to those of the existing condition; however, no detention is currently provided for the mostlyimpervious Rail Yard. Through an existing agreement with the City of Albuquerque, the proposed project will be allowed to release at a rateof 2.75 cfs per acre of development. The existing drainage patterns, with very flat slopes running from east to west, show 3 natural drainage basins, which will be similar for final grading of the proposed site. Each basin (Basin A-1 located at the northern end of the development, Basin A-2 located in the middle of the development and Basin A-3, located in the southern portion of the development) will provide its own detention areas, whether by underground cistern, porous landscape techniques, bioswales, rain gardens, or other general low impact improvements accepted for high density urban environments. The onsite system for collection and detention will be a private system connecting to the public gravity systemlocated in 2nd Street SW. It is anticipated that each of the basins will require:

• Basin A-1 - total volume of storage required 17,978 cf, with maximum discharge of 20.1 cfs

- Basin A-2; total volume of storage required 20,309 cf, with maxdischarge of 22.6 cfs
- Basin A-3; total volume of storage required 28,807 cf, with max discharge of 32.2 cfs

For the purposes of this report, Wilson & Company proposes to incorporate an extensive array of best management practices that respectthe flat topography; which reflect the stormwater criteria and regulations. We propose a gravity system consisting of swales, ditches, small diameterpiping, and shallow ponds, while attenuating peak discharges, which also adhere to a sustainable design practice for open space and landscape areas.

D.1.4 Dry Utilities

- Gas availability Contact was made with the New Mexico Gas-Company. Based on the general concepts of the site plan, it wasdetermined that there will be no problem servicing the anticipated load.
- Century Link availability Contact was made with Century Link. Its main copper and fiber optic facilities located at 4th Street SW, between Coal and Bridge can be extended to serve the Rail Yarddevelopment.
- Comcast availability Contact was also made with Comcast; Capacity is available to provide service to the proposed Rail Yardsite;
- PNM availability An existing substation is located at the northernend of the project across 2nd Street SW that has been estimated toprovide 1.5 megawatts. The assumption for the development is that the electricity demand will exceed 8 megawatts; requiring the existing substation to be expanded, along with the construction of primarydistribution lines to the proposed development. The project may also require a new 115kV transmission line to be extended to connect to the expanded substation. Additional analysis through PNM will be required to develop a final conceptual plan for this development.

D.2 Water Distribution

This section of the report is intended to address the future water distribution system for the Rail Yards. The proposed public waterdistribution system within the site is intended to serve a dual function of domestic service, as well was fire protection flows. Based on the proposed-Parcel Map, Floor Area Ratios (FAR), and Projected Usages prescribedwithin the Master Development Plan, The demands on the water servicesystem have been estimated as outlined within this section of the report.

D.2.1 Existing Infrastructure

According to municipal maps, a private water distribution system within the Rail Yard did exist at one time. It has since been abandoned and its size and condition is unknown at this time. Therefore, for the purposes of this section of the report, it has been deemed infeasible to re-use the existing on-site system. Instead, this section will schematically layout a new system designed to specifically meet the requirements of the proposed development.

The existing public potable water distribution system to the west of the site within 2nd Street SW consists of a 6-inch main. An 8-inch main also exists within Commercial Street to the east. However, due to the feasibility and potential expense of crossing the existing railroad tracks to reach the main in Commercial Street, the recommendation of this document is that water services be obtained from 2nd Street.

*Note: If additional resources can be identified through working with the Albuquerque Bernalillo County Water Utility Authority, this could be revisited during the initial designs.

D.2.2 Proposed Development

The proposed concept for development will consist of numerous buildings, both existing buildings to be rehabilitated and new construction. The siteis proposed to be divided into ten parcels as part of the master planningprocess. Each of these parcels was assigned a floor area ratio (FAR)and proposed use. The FAR and parcel area then dictated the potential build-out for development within each parcel. It is these fully built-outsquare footages that were used in the calculations of the domestic and fire demands.

D.2.3 Domestic Demand Calculation

The Volume II – Design Criteria, Chapter 25: Waste System Design Criteria of the Albuquerque Development Process Manual does not dictate a method for estimating design flows. Therefore, the domesticdemand has been calculated by use of the sanitary sewer flows based on the potential build-out outlined above. The sanitary sewer flows weremodified to approximate domestic demand by assuming a 20% waterconsumption rate. Domestic demands for the proposed development are as follows:

D.2.4 Fire Flow Demand Calculation

Fire flows for the proposed development were approximated using the International Fire Code Table B105.1. Building Type IIB was assumed for both existing structures to be rehabilitated and proposed new structures. Type IIB was selected due to its non-combustible, non-rated classification. The flow rates from the table were then reduced by 50% due to the assumption that all buildings will be sprinkled as allowed by the Fire Code. The required flow durations were also obtained based on the projected demands. See the table for a summary:

D.2.5 Proposed System Layout and Design

The proposed water distribution system on site was laid out with two main objectives. The first was to provide infrastructure to fully service various connection points throughout the parcel as well as place new fire hydrants to meet the spacing requirements. The second objective was to provide an independently looped system within the boundaries of the site. By doing so it allows fire demands for the development to be met by a single cistern and pump system, which will be installed during the initial phasing of the project.

At the time this document was prepared, no existing flow data wasavailable for the municipal water distribution system adjacent to the site. It has been assumed that the 6-inch water main in 2nd Street SWwill not have an ability to sufficiently supply fire flows for the proposeddevelopment. Therefore, it is proposed a booster pump and cistern system be central located within the site's water distribution network to meet the demands a timated in the table above. The proposed cistern size of 46,300 cf and pump size of 2,500 GPM is intended to supplementa projected draw of 1,300 GPM from the city infrastructure to meet the maximum flow of 4,000 GIM for a maximum duration of 2 hours.

Parcel ID	Proposed Use (Per Master Plan)	Domestic Demand (MGD)
1	Cultural Facilities: Museum, Performing Arts	0.174
2	Work-Force Housing	0.122
3	Cultural Facilities: Museum, Live Work	0.029
4	Open Space; Accessory Retail	N/A
5	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media. Accessory Cultural Uses.	0.1.7
6	Open Space	N/A
7	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media	0.040
8	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media	0.104
9	Open Space/Commercial: Retail, Restaurant, Service	0.023
10	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media	0.105

It is important to note that the Code requires flow durations in excess of that which the pump system can supply. This non-compliance with Code has been disregarded due to the nature of the flows that have been calculated. The flows are calculated using bulk buildable square footages for different parcels of the site that in many cases include multiple structures. During the formal design of the development moreaccurate, building specific calculations will be performed that will result inlower flow values and durations. The conceptuabline system is, therefore, conservative and appropriate for planning proposed as the project movesforward. Also use of fire rated construction in larger buildings can beused to reduce demand.

Parcel ID	Buildable Area (°1-)	Construction Type*	Fire Flow** (GPM)	50% Reduction for Sprinklers (GPM)	Flow Duration As Required by Code (Hours)
1	240,567	IIB	8000	4000	4
2	77,264	IIB	6000	3000	3
3	31,791	IIB	4750	2375	2
4	N/A	N/A	N/A	N/A	4
5	214,121	IIB	8000	4000	4
6	N/A	N/A	N/A	N/A	4
	45,447	IIB	4750	2375	2
8	134,984	IIB	7750	3875	3
9	24,554	IIB	4750	2375	2
10	128,204	IIB	7500	3750	3

Attachments:

Domestic Demand Calculations

Existing Water Infrastructure Map

Concepto Water Infrastructure Map

	<u>Albuquerque R</u>	ail Yard	l - Dom	estic D	emand Estima	ation		
Parcel IL	Proposed Use (Per Masterplan)	Parcel Area (SF)	Proposed FAR	Buildable Area (SF)	Proposed Use (For Utility Sizing)*	Design Flow Per Sanitary* (MGD)	Useage Factor	Dom stic Dem and (MGI
1	Cultural Facilities: Museum, Performing Arts	370,103	0.65	240,567	Heavy Commercial	0.145	1.2	0.174
2	Work-Force Housing	77,264	1.00	77,264	80 DU (~1,000SF/DU)	0.101	1.2	0.122
3	Sultural Facilities: Museum, Live Work	63,582	0.50	31,791	Heavy Commercial	0.024	12	0.029
4	Open Space; Accessory Retail	40,120	N/A	N/A	N/A	N/A	N/A	N/A
5	Business/Professional Cres: Office, Light Manufacturing, Training/Education, R&D, Mc lia. Accessory Cultural Uses.	142,747	1.50	214,121	Heavy Commercial	0.131	1.2	0.157
6	Open Space	79,893	N/A	N/A	N/A	N/A	N/A	N/A
7	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Meria.	30,298	1.50	45,447	Heavy Commercial	0.033	1.2	0.040
8	Business/Professional Uses: Office, Light Manufacturing,	89,989	1.50	134,984	Heavy Commencial	0.087	1.2	0.104
9	Open Space/Commercial: Retail, Restaurant, Service.	98,216	0.25	24,554	Heavy commercial	0.019	1.2	0.023
10	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media.	197,390	0.65	128,304	Heavy Commercial	0.083	1.2	0.100

* - Per Albuquerque Development Process Manual - Chapter 24 - Sanitary Sover Design Criteria

Albuquerque Rail Yard - Fire Demand Estimation

Parcel ID	Proposed Use (Per Masterplan)	Parcel / ea	Proposed FAR	ы ildable Area (i E)	Construction Type*	Fire Flow** (GPM)	50% Reduction for Sprinklers (GPM)	Flow Duration (Hours)
1	Cultural Facilities: Museum, Performing Arts	370,103	0.65	240,567	IIB	8000	4000	4
2	Work-Force Housing	77,264	1.00	77,264	ЧВ	6000	3000	3
3	Cultural Facilities: Museum, Live Work	63,582	0.50	31,791	IIB	4750	2375	2
4	Open Space; Accessory Retain	40,120	N/A	N/A	N/A	N/A	N/A	4
5	Business/Professional Uses: Office, Mont Manufacturing, Training/Education, R&D, Media Accessory Cultural Uses	142,747	1.50	214,121	IIB	8.00	4000	4
6	Open pace	79,893	N/A	N/A	N/A	N/A	N/A	4
7	Business/Professional Lines: Office, Light Manufacturing, Training, Education, R&D, Media	30,298	1.50	45,447	IIB	4750	2375	2
8	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media	89,989	1.50	134,984	IIB	7750	387	3
9	Chen Space/Commercial: Retail, Restaurant, Service	98,216	0.25	24,554	IIB	4750	2375	2
10	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media.	197,390	0.65	128,304	IIB	7500	3750	3

* - Construction Type IIB assumed for all buildings: non-combustable, non-rated

** - Fire Flows per IFC Table B105.1

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





D.3 Wastewater Collection

This section of the report is intended to address the proposed sanitaryflows that will be contributed from the Albuquerque Rail Yards. The development concepts will be comprised of a minimum 30 dwelling units and 5 analysis points of mixed commercial use that has a total parcelarea of 1,189,602 square feet, of which 801,592 square feet is the allowable buildable "heavy commercial" land use area. The analysispoints are laid out as such:

- Analysis point 1 consist of Parcels 9 and 10
- Analysis point 2 consist of Parcels 5, 7, and 8,
- Analysis point 3 consist of Parcels 1, 2, and 3,
- Analysis point 4 is the combination of analysis points 1 and 2, and
- Analysis point is the combination of analysis point 1 and 4

**Note: See attached Figure 22b Conceptual Wastewater for analysespoint locations and Parcel ID.

The following calculations have been prepared to meet the requirementsof Volume II – Design Criteria, Chapter 24: Sanitary Sewer Design Criteria of the Albuquerque Development Process Manual.

- Analysis Point 1 Proposed Flow
 Avg Flow = (5,968 GPD/AC)(6.79 AC)(10-6) = 0.040 MGD
 Peak Flow = 2.5(0.040)0.8875 = 0.145 MGD
 Design Flow = (1.2)(0.145 MGD)(1.547) = 0.270 cfs
 Total Design Flow for Analysis Point 1
 Total Design Flow = 0.27 cfs
- Analysis Point 2 Proposed Flow
 Avg Flow = (5,968 GPD/AC)(6.04 AC)(10-6) = 0.036 MGD
 Peak Flow = 2.5(0.036)0.8875 = 0.131 MGD
 Design Flow = (1.2)(0.145 MGD)(1.547) = 0.243 cfs
 Total Design Flow for Analysis Point 2
 Total Design Flow = 0.24 cfs
- Analysis Point 3 Proposed Flow

Commercial Portion

 $\frac{\text{Avg Flow} = (5,968 \text{ GPD/AC})(9.96 \text{ AC})(10-6) = 0.059 \text{ MGD}}{\text{Peak Flow} = 2.5(0.059)0.8875 = 0.204 \text{ MGD}}$ $\frac{\text{Design Flow} = (1.2)(0.204 \text{ MGD})(1.547) = 0.379 \text{ cfs}}{1.547}$

Dwelling Portion

Avg Flow = (80 DU)(2.5 People/DU)(110 GPD/Person)(10-6) = 0.022 MGDPeak Flow = 2.5(0.022)0.8875 = 0.084 MGDDesign Flow = (1.2)(0.084 MGD)(1.547) = 0.157 cfsTotal Design Flow for Analysis Point 3 Total Design Flow = 0.157 cfs + 0.379 cfs = 0.54 cfs

The above mentioned results are the quantities that were obtainedusing the heavy commercial sanitary average flows provided by Volume-II – Design Criteria, Chapter 24: Sanitary Sewer Design Criteria of the-Albuquerque Development Process Manual. The heavy commercialsanitary flows were chosen to be conservative when projecting theadditional flows and were compared the City and Country of Denver-Department of Public Works Sanitary Sewer Design Technical Criteria-Manual (See attached CCD Table 2.04.3 – Commercial/Industrial Flow-Factors), in order to allow for reasonable assumptions to be made. Nodata on existing sanitary sewer conditions have been provided prior to this report, such as slope and sanitary flows.

Analyses were performed using FlowMaster software to determine the allowable capacities of the existing sanitary sewer system. The analysis revealed the existing 8" Vitrified Clay Pipe, VCP, running along the west side of the future development had an allowable capacity of 0.85 cfs, assuming the current system runs at a 0.5% slope. Thus the 0.27 cfs calculated at analysis point 1 (See attached Proposed Sanitary Site Layout for location) could flow into the existing 8" VCP with a remaining capacity of 0.58 cfs (68.2%). Analysis point 4, which is a second proposed connection to the above mentioned existing 8" VCP pipe in 2nd Street SW, will be the combination of the flows from analysis points 1 and 2, which have a total projected flow of 0.51 cfs. The additional 0.51 cfs could be added to the existing 8" VCP sanitary with a remaining 0.34

cfs (40.0%). These analyses were done separate due to the lack of dataprovided on current conditions.

South of analysis point 5, the report proposes the replacement of the 8" VCP with a 12" PVC sanitary pipe, due to the additional flow that will be contributed from analysis point 5, which is a combination of analysis point 1, 2, and 3. The project flow at this portion of the sanitary sewer system will be 1.05 cfs. An analysis was done using FlowMaster to determinethe allowable capacity in the proposed 12" PVC pipe. The results of the FlowMaster analysis it was determined the allowable flow capacity of the proposed 12" PVC pipe was 2.52 cfs, therefore a remaining capacity of 1.47 cfs (58.3%) would be allowable for future developments.

With the above mentioned results, it is assumed that with the additionalflows and the proposed change to the portion of the existing 8" VCP to a 12" PVC sanitary pipe, between Pacific Avenue SW and Cromwell Avenue SW, that there will be adequate capacities to handle proposed and existing flows.

Existing Wastewater
Conceptual Wastewater
Spread Sheet of Analysis Points with Calculated Flows
Section 2 of Chapter 24: Sanitary Sewer Design Criteria
CCD Table 2.04.3 – Commercial/Industrial Flow
Factors
FlowMaster Worksheet for Existing 8" VCP @ Assumed
0.5% (Allowable Capacity)
FlowMaster Worksheet for Existing 12" PVC @
Assumed 0.5% (Allowable Capacity)

Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





Albuquerque Rail Yards Master Development Plan June 2014 2022 Update

	Analysis Point 3		1		
Parcel ID	Proposed Use (Per Masterplan)	Parcel Area	Proposed FAR	Buildable Area	Proposed Use (For Utility Sizing
1	Cultrual Facilities: Museum, Performing Arts	370,103	0.65	240,567	Heavy Commercial
2	Work-Force Housing	77,264	1.00	77,264	80 DU (~1,000SF/DU)
3	Cultural Facilities: Museum, Live Work	63,582	0.50	31,791	Heavy Commercial
	Total area (minus WFH Parcel 2 & Open Space Parcel 4) (SF)	433,685 MGD	CFS		
	Ave Flow	0.059	0.092		
	Peak Flow	0.204	0.316		
	Design Flow	0.245	0.379		
	Work-Force Housing	Population			
	2.5 persons/DU	200			
		MGD	CFS		
	Ave Flow	0.022	0.034		
	Peak Flow	0.084	0.131		
	Design Flow	0.101	0.157		
		MGD	CFS		
	Total Desiby Flow for Analysis Point 3	0.346	0.536		
	Analysis Point 2				
Parcel ID	Proposed Use (Per Masterplan) Business/Professional Uses: Office, Light Manufacture,	Parcel Area	Propose FAR	Buildable Area	Proposed Use (For Utility Sizing
5	Training/Education, R&D, Media. Accessory Cultural Uses Business/Professional Uses: Office, Light Manufacturing,	142,747	1.50	214,121	Heavy Commercial
7	Training/Education, R&D, Media.	30,298	1.50	45,447	Heavy Commercial
8	Business/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media.	ه درود	1.50	134,984	Heavy Commercial
	Total area (minus open space Parcel 6)	263,03			
		MGD	CFS		
	Ave Flow	0.036	0 756		
	Peak Flow	0.131	0.205		
	Design Flow	0.157	0.243		
		MGD	CFS		
	Total sesign Flow for Analysis Point 2	0.157	0.243		
Parcel ID	Analysis Point 1 Toposed Use (Per Masterplan)	Parcel Area	Proposed FAR	Buildable Area	Proposed Use (For Utility Sizing
9	Open vace/Commercial: Retail, Restaurant, Service.	98,216	0.25	24,554	Heat Commercial
10	Burness/Professional Uses: Office, Light Manufacturing, Training/Education, R&D, Media.	197,390	0.65	128,304	Heavy Con-percial
	Total area (minus open space Parcel 6) (SF)	295,606			
		MGD	CFS		
	Ave Flow	0.040	0.063		
	Peak Flow	0.145	0.225		
	Design Flow	0.174	0.270		
		MGD	CFS		
	Total Design Flow for Analysis Point 1	0.174	0.270		
		MGD	CFS		

No water or sanitary sewer service accounts shall be sold to any development project prior to issue of a Water and Sanitary Sewer Availability Statement for that specific project. No property may a help or take service in such a manner that leaves adjacent unserviced properties without means to obtain service. In accordance with the Water and Sewer Expansion Policies, line extensions are required to come all frontage of the property requesting service unless all adjacent properties have other means of being s. red.

Section 2. ENGINE RING DESIGN CRITERIA

Unless modified for a specific project, specifications for pipe and other construction materials and specifications for construction will be as poured in the current <u>City of Albuquerque Standard</u> <u>Specifications for Public Works Construction and Standard Details.</u>

- A. Design Capacity Criteria Section, Development and Development Service
- 1. Off-site flows will be typically determined by the Physing Department/Utility Development.

2. In areas with a mix of residential, commercial, industrial, encroughly representative of the city as a whole, the population of the contributing area is determined and the resign flows are calculated as follows:



3. Population loadings are assumed to be:

2.5 persons per DU for apartments, townhouses and mobile homes

3.0 persons per DU for R-1 single-family homes

Where DU = Dwelling Unit

4. In primarily non-residential areas, design flows are determined by other methods as may be appropriate with the approval of the Planning Department/Utility Development, Development & Building Services Center. Following is a summary of non-residential sewer use categories and estimated demand currently used by City staff in the Albuquerque Sewer Analysis Model (ASAM) of the City's major sewer lines:

NOTE: The following land use categories and associated sewer use loading values are pablished for use with development within the City of Albuquerque Wastewater collection basin. The Land Use Categories relate to standard "Sewer Use Unit Hydrographs" within the City's calputer model of the sewer system, Albuquerque Sewer Analysis Model (ASAM). Alternative loading smay be considered or required when justified for a specific development. Impact fees analysis pay reflect variations in flows.

	AVERAGE FLOW (gpd / Acre)	PEAN FLOW	
,			1
ttp://www.amlegal.com/alpscr	ipts/get-contendaspx		7/5/2013

Light Commercial	1,230	1,621	
Heavy Commercial	5,968	7,600	
Light Institutional	226	310	
Heavy Institutional	1,788	2,448	
Light Industrial	447	745	
Medium Industrial	1,680	1,982	
Heavy Industrial	9,266	10 00	

Section 4 of this chapter contains a detailed listing of and Use Codes and classifications for nearly all possible developed uses, as they are applied in A^C a.M. Contact Planning Department /Utility Development for assistance in applying rates and actermining applicable loadings.

5. Design is for full pipe flow at the resign flow.

6. Manning's Formula is to be used for determination of pipe flow velocities and capacities using a value for Manning's "n" = 0.05.

- a. Peak velocity = Velocity at peak flow conditions
 - Ay age velocity = Velocity at average flow conditions

anhole Criteria

B.

1. Manholes must generally be located on the centerline of street right-of-way or of street width if the street is not concentric with the right-of-way. Manholes for straight lines in curved streets may be located as much as 5' off from centerline of street or right-of-way; however, required clearances from other utilities must be maintained. The offset of such manholes is to be dimensioned from center of manhole barrel to the centerline of the street or right-of-way. In narrow, curving, residential streets, greater than 5' offset may be appropriate to maintain separation from other utilities. Avoid locating manholes in the "wheel path" on arterial and collector roadways, and keep them out of "Parking" lanes and spaces. Manhole locations that conflict with centerline monumentation required for subdivisions, build be shifted, when practical, to eliminate the conflict. Manholes will not be allowed outside of public right-of-way within residential areas except in private streets or within multifamily housing with public or genents. All manholes must be accessible by sewer maintenance truck. Manhole locations in residentia rear or side yards are not acceptable.

2. Standard in inum manhole depth is 6.0', measured from rim to invert. Manhole depths greater than 20 feet shall be avoided.

3. The required inside discreter for a manhole is determined as follows:

4 0'

a. Minimum inside diameter

b. A minimum 9" wide shelf must be, povided on each side of each main line within the manhole.

http://www.amlegal.com/alpscripts/get-content.aspx

7/5/2013

CITY AND COUNTY OF DENVER DEPARTMENT OF PUBLIC WORKS

SECTION 2: SANITARY PLANNING CRITERIA

TABLE 2.04.3 - COLMERCIAL/INDUSTRIAL FLOW FACTORS

Type of Establishment Future Average Flow	(GPD/1000 Gross Building sq. ft.)
Office Buildings	200
Restaurants	500
Bar & Lounges	300
Hotels & Motels	350
Neighborhood Stores	200
Department Stores	200
Laundries & Dry Cleaning	1 20
Banks & Financial Buildings	300
Medical Buildings & Clinics	300
Warehouses	100
Meat & Food Processing Plants	2800
Car Washes	1900
Service Stations	20
Auto Dealer, Repair & Service	150
Super Market	200
Trade Businesses - Plumbers, Exterminator, etc.	200
Mobile Home Dealer, Lumber Co., Drive-In Movies, Flea Market	ts 500
Places of Assembly - Churches, Schools, Libraries, Theaters	600
Factories - Manufacturing raw products into finished products	800
Hospitals	450 gal/bed

March 2008

	Worksheet for 8	" Sewer	- Capac	ity
Project Description				
Friction Method	Manning Formula			
Solve For	Full Flow Capacity			
nput Data				
Roughness Coefficient		0.013		
Channel Slope		0.00500	ít/ft	
Normal Depth		.67	ft	
Diameter		0.67	ft	
Discharge		0.85	ft³/s	
Results				
Discharge		0.85	ft³/s	
lormal Depth		0.67	ft	
Flow Area		0.35	ft²	
Wetted Perimeter		2.09	ft	
Hydraulic Radius		0.17	ft	
Top Width		0.00	ft	
Critical Dept		0.44	ft	
Percept all		100.0	%	
Coal Slope		0.00848	ft/ft	
/elocity		2.45	ft/s	
vs city Head		0.09	ft	
Specific Spergy		0.76	ft	
Froude Num. r		0.00		
Maximum Dischal		0.92	ft³/s	
Discharge Full		0.85	ft³/s	
Slope Full		0.00500	ft/ft	
low Type	SubCritical			
GVF Input Data				
Downstream Depth		0.00	ft	
.ength		0.00	ft	
Number Of Steps		0		
GVF Output Data				
Upstream Depth		0.00	ft	
Profile Description				
Profile Headloss		0.00	ft	
Average End Depth Over Rise		0.00	%	

Bentley Systems, Inc. Haestad Methods ScheenbleyCEinterMaster V8i (SELE Series 1) [08.11.01.03] Page 1 of 2

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	Worksheet for 12" Sewe	r - Capacity	Worksh	eet for 12" Sewer - Capacity
pject Desch, tion			GVF Output Data	
n Method	Manning Formula		Normal Depth Over Rise	100.00 %
For	Full Flow Capacity		Downstream Velocity	Infinity ft/s
			Upstream Velocity	Infinity ft/s
ata			Normal Depth	1.00 ft
ess Coefficient	0.01:		Critical Depth	0.68 ft
Slope	0.00500	ft/ft	Channel Slope	0.00500 vft
epth		ft	Critical Slope	0.06 t 0 ft/ft
	1.00			
	2.52	ft³/s		
				heet fr. 8" Sewer - Capacity
	2.52	ft ³)s	GVF Output Data	
ge Depth		ft	Normal Depth Over Rise	100.00 %
a		ft²	Downstream Velocity	Infinity ft/s
Perimeter		ft	Upstream Velocity	Infinity ft/s
c Radius		ft	Normal Depth	0.67 ft
th	0.00	ft	Critical Depth	0.44 ft
epth	0.68	ft	Channel Slope	0.00500 ft/ft
ull	100.0	%	Critical Shae	0.00848 ft/ft
ope	0.00770	ft/ft		
	3.2	ft/s		
ead	0.16	ft	$\mathbf{\Lambda}$	
nergy	1.10	ft		
umber	0.00			
lischarge	2.7	ft³/s		
ull	2.52	ft³/s		
	0.0050	ft/ft		
	SubCritical			
Data				
Depth	0.00	ft		
	0.00	It		
fSteps				
utput Data				
n Depth	0.00	ft		
Description				
eadloss	0.00	ft		
		%		

D.4 Stormwater Management System

This section of the report is intended to address the drainage analysis for the Rail Yards, and the proposed detention volumes that can be expected with the various basins of the proposed project. The followingcalculations have been prepared to meet the requirements of Volume-II – Design Criteria, Chapter 22: Drainage, Flood Control and Erosion-Control of the Albuquerque Development Process Manual (The Manual).

The proposed conditions are obtained from the concepts for the site. The land treatments for the site have been weighted with 90% Impervious (Treatment D) to comply with a commercial development per The Manual. In the interest of being conservative and because the final ground coverfor the site is unknown, the remaining 10% is assumed to be Treatment C. The site is located between the Rio Grande and the San Mateo, and therefore has been determined that the site falls within the Zone '2' precipitation zone. Due to the existing drainage patterns observed on site and the conceptual layout of the site we have analyzed the site with three separate drainage basins: A-1, A-2, and A-3. It should be noted that Conceptual Basin A-2 is the Transfer Table, a historic feature that is proposed to be preserved. Use of the space for stormwater retention may not be compatible with preservation of the Transfer Table.

The 100-year 6-hour event was used as the principal design storm per The Manual. A summary of the hydrology for each basin is as follows:

100-Year 6-Hour Storm Hydrology

• Basin A-1:

Area = 7.37 ac P360 = 2.35 in Excess Precipitation = 2.021 in Peak Intensity = 5.05 in/hr C100 Coefficient = 0.899 Peak Discharge = 33.2 cfs

• Basin A-2:

Area = 8.23 ac P360 = 2.35 inExcess Precipitation = 2.021 inPeak Intensity = 5.05 in/hr C100 Coefficient = 0.899Peak Discharge = 37.4 cfs

Basin A-3:

Area = 11.71 ac P360 = 2.35 in Excess Precipitation = 2.021 in Peak Intensity = 5.05 in/hr C100 Coefficient = 0.899 Peak Discharge = 53.2 cfs

The allowable peak discharge for the site post development has been established at 2.75 cfs/acre per the City Engineering department. The peak discharge for the developed site is projected to be 4.54 cfs/acre. Therefore, stormwater volume detention will be necessary to reduce the peak discharge to the allowable rate. Stormwater detention volumes could be captured and stored within numerous cisterns, or other approved catchment system, on the site. The water captured within the catchmentsystems will be released to the municipal storm sewer system at a rateno larger than allowable discharge rate. Stormwater runoff may alsobe retained for use of irrigation at elevations less than the outfall to the municipal system. Should this option be exercised during final design of the storm system, the retained volume cannot exceed 10 acre-ft.

As defined by The Manual, the Hydrograph for Small Watershed methodwas used to determine the volume of stormwater that must be detainedto meet allowable discharge rates for the site. Each of the three (3) basinswas analyzed separately. Each basin will contain multiple cisterns sothe volumes calculated below represent the total that must be detained. During the formal design process of the campus, it may be determinedthat it is more feasible to slow discharge for some cisterns and allow other areas of the site to discharge at a rate faster than that allowed or evenfreely discharge. This design approach would be acceptable as long astwo criteria were met: 1) the total site discharge were to be below the allowable rate of 2.75 cfs/acre; and 2) no cistern were to retain water for a period greater than 6 hours. Should drain times exceed the 6 hour limit, design storms in excess of the 100-year 6-hour storm must be analyzed.

Below is a summary of the analysis for the three (3) major basins of the proposed site. Hydrographs representing the 100-year 6-hour design storm were plotted using the parameters defined by The Manual. The allowable discharge was also plotted on the hydrograph. The areabetween the two is representative of the detention volume necessary. See the attached Hydrographs for more information.

• Basin A-1:

Peak Discharge = 33.2 cfs Allowable Discharge = 20.1 cfs Base Time, tb = 0.713 hours Time to Peak, tp = 0.198 hours Peak Duration = 0.225 hours Detention Volume = 17,978 cf = 0.413 ac-ft

• Basin A-2:

• Basin A-3:

Peak Discharge = 11.71 cfs Allowable Discharge = 32.2 cfs Base Time, tb = 0.712 hours Time to Peak, tp = 0.198 hours Peak Duration = 0.225 hours Detention Volume = 28,807 cf = 0.661 ac-ft storage required for each acre of the parcel. The consistent unit storage volume is due to use of the uniform Land Treatment of 90% impervious and the uniform allowable discharge of 2.75 cfs/acre. Assumptionsmade for the non-impervious Land Treatment as well as the time of concentration were conservative. Therefore, the unit storage rate of 2,500 cf/acre is appropriate for future conceptual layout of cisterns as the development of the campus moves forward and drainage basins shift to accommodate desired grading and surface treatments. Use of Low Impact Design techniques such as rain gardens or infiltration swales in the design of the site would result in necessary detention volumes decreasing.

Attachments: Existing Drainage Conceptual Drainage Existing Dry Utilities

In summary, the resultant volumes yielded are approximately 2,500 cf of



Albuquerque Rail Yards Master Development Plan June 2014 2022 Update





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