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1 use patterns that bolster economic growth and stability, help generate jobs,
2 attract private investment and tourism, create place-making in areas of high
3 activity and can increase retail sales and land values; and

4 (G) That Complete Streets integrate general purpose roadways,
5 sidewalks, bike lanes, transit amenities, traffic calming and safe crossings, to
6 create a balanced transportation system that meets the needs of motorized
7 and non-motorized travelers and persons with disabilities; and

8 (H) That Complete Streets improve community health by reducing the
9 risk of injuries and encouraging walking and bicycling to help combat obesity
10 and heart disease.

11 (I) That Complete Streets promote alternative transportation modes,
12 helping to reduce street network congestion and vehicle emissions and
13 increase the capacity of the transportation network.

14 (J) That the City of Albuquerque is pursuing the development of a
15 Unified Development Ordinance that will establish updated regulations for
16 development in the public right-of-way and encourage new land-use patterns
17 that are best served by balanced transportation systems that facilitate travel
18 by all users; and the Complete Streets Ordinance establishes key City policies
19 for roadway design to be incorporated into that effort; and

20 (K) That Section 2.D.4 of the Albuquerque Bernalillo County
21 Comprehensive Plan establishes as a goal the development of corridors,
22 streets and complementary adjacent land uses that provide a balanced
23 circulation system through efficient placement of employment and services,
24 encouraging bicycling, walking and use of transit as alternatives to
25 automobile travel while providing sufficient roadway capacity to meet mobility
26 and access needs.

27 (L) That Section 2.D.4.a.2 identifies a means of balancing of the street
28 system by encouraging bicycling, walking and use of mass transit between
29 designated neighborhood, community and regional centers as an
30 implementation technique to achieve a balanced transportation system.

31 (M) That Section 2.B.5 of the Albuquerque Bernalillo County
32 Comprehensive Plan states that the established urban areas of the City shall

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1 offer a variety and a maximum of choices in the housing, transportation, work
2 areas and life styles, while creating a visually pleasing built environment.

3 (N) That various adopted local area plans, including Sector Development
4 and Corridor Plans, establish policies calling for the development of streets
5 that serve all users.

6 (O) That multiple street projects aimed at improving accessibility for all
7 users have been successfully completed around the City in recent years,
8 including the Lead and Coal Corridors, Martin Luther King Jr. Boulevard and
9 8th Street. These projects have demonstrated the viability of providing for
10 pedestrians, cyclists, transit users and other while minimizing impacts to
11 vehicle travel.

12 (P) That many opportunities remain, especially in established areas of
13 the City, to improve street rights-of-way for all users, especially where pre-
14 scheduled projects, such as resurfacing, provide opportunities to consider
15 new striping configurations.

16 (Q) That public interest in multi-modal street infrastructure is increasing
17 across a mutigenerational spectrum of people, especially millennials and baby
18 boomers.

19 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
20 ALBUQUERQUE:

21 SECTION 2. A new §6-6-5 of ROA 1994 is hereby adopted to read as follows:

22 “[+§6-5-6-1 SHORT TITLE.]

23 SECTION §6-5-6 ROA 1994 shall be known and cited as the “Complete
24 Streets Ordinance”.

25 § 6-5-6-2 INTENT AND PURPOSES.

26 (A) The intent of Article §6-5-6 et seq. is as follows:

27 (1) To implement and be so interpreted to comply with the New
28 Mexico Municipal Code (§§ 3-60A-10 et seq. NMSA 1978) and the Constitution
29 of the State of New Mexico (Article 10, Section 6).

30 (2) To express the City’s commitment to creating and maintaining
31 Complete Streets within the Central and Established Urban Areas specified by
32 the Albuquerque/Bernalillo County Comprehensive Plan.

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1 (3) For residents and visitors, regardless of their age, ability, or
2 financial resources, to safely and efficiently use the public right-of-way within
3 these corridors and meet their transportation needs regardless of their
4 preferred mode of travel.

5 (4) To establish the image and identity of street corridors and
6 improve economic activity on those corridors by providing a framework for
7 current and future development that integrates sidewalks, bike facilities,
8 transit amenities, and safe crossings, into their design.

9 (5) To accommodate and complement improved streetscapes and
10 pedestrian facilities installed according to the provisions of the City Sidewalk,
11 Drive Pad, Curb and Gutter Ordinance (§ 6-5-5-1 ROA 1994), the Street Tree
12 Ordinance (§ 6-6-2-1 ROA 1994) and the Americans with Disabilities Act (ADA).

13 This Article is adopted pursuant to the authority set forth in Article 1 of the
14 Charter of the City of Albuquerque, which was adopted at a special election on
15 June 29, 1971, pursuant to Article 10, Section 6 of the Constitution of the State
16 of New Mexico and pursuant to the authority set forth in Sections 3-19-12 and
17 Sections 3-20-1 to 3-20-16 NMSA 1978.

18 §6-5-6-4 APPLICABILITY

19 This Article shall apply to all roadways and or segments of a roadway on
20 City right-of-way which meet the following criteria:

21 (A) Are located within the Central and Established Urban Areas specified
22 by the Albuquerque/Bernalillo Comprehensive Plan and are listed on the Mid
23 Region Council of Governments Current Roadway Functional Classification
24 Map; or

25 (B) Designated a Complete Street by Resolution of the City Council or
26 action of the Mayor.

27 § 6-5-6-5 DEFINITIONS.

28 COMPLETE STREETS: A roadway with Cross-Sections (including public
29 right of way and public or private easements abutting a public right of way that
30 are designated for a roadway) built at a human scale, designed and operated
31 for safe access for all users, including pedestrians, bicyclists, motorists and
32 transit riders of all ages and abilities, to allow safe and convenient street
33 crossings, and pedestrian access to adjacent land uses. Complete Streets

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1 components include, but are not limited to, sidewalks, bike lanes, dedicated
2 bus lanes, comfortable, safe and accessible public transportation stops,
3 frequent and safe pedestrian crossing opportunities, median pedestrian
4 islands, accessible pedestrian signals, curb extensions and pedestrian bulb-
5 outs, reduced travel lane widths determined by the design speed of the
6 roadway, context-appropriate curb return radii, roundabouts, or other features
7 that accommodate safe and efficient multimodal travel.

8 CONNECTIVITY: Frequency by which streets or roadways intersect, or
9 how closely intersections are spaced.

10 CONTEXT SENSITIVE DESIGN: Design that seeks to balance the need to
11 move vehicles efficiently with other outcomes specific to communities and
12 neighboring properties through which a street passes, such as placemaking,
13 pedestrian-friendliness, historic preservation and economic development.

14 MULTIMODAL LEVEL OF SERVICE: A set of indicators published by the
15 National Academy of Sciences, National Highway Cooperative Research Board
16 through "Report 616 and any successor document" used to evaluate the
17 convenience and comfort of facilities for transit users, pedestrians, bicyclists
18 and other non-motorized users of the public right of way. These may include,
19 but are not limited to: the connectivity of sidewalks and paths throughout an
20 area, the availability and safety of road crossings for pedestrians, the
21 separation of non-motorized traffic from motorized traffic, (e.g. sidewalk
22 widths and distance from traffic lanes, presences of separators like bollards or
23 trees), motorized traffic speed control (e.g. traffic calming features), way
24 finding, sense of security (e.g. visibility and lighting of sidewalks), transit
25 stations, and weather protection.

26 §6-5-6-6 GENERAL POLICY

27 (A) The following complete streets principles shall apply to all projects
28 on streets that are within the jurisdiction of this ordinance:

29 (1) The overarching goal of any project that affects street
30 configurations, signalizations, and all other design features shall be based on
31 improving Multimodal Level of Service (MLOS) as described in the National
32 Cooperative Highway Research Program's Report 616, Multimodal Level of
33 Service Analysis for Urban Streets and generally defined as safe and efficient

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1 accommodations for all users, including pedestrians, bicyclists the disabled,
2 motorists and transit vehicles;

3 (2) On-street bicycle facilities shall be designed and implemented
4 as identified by the Mid-Region Council of Government's Long Range Bikeway
5 System Map, the Albuquerque Bikeways and Trails Facility Plan, and the
6 Albuquerque Area Comprehensive On-Street Bicycle Plan. All projects on any
7 roadway shall include appropriate safety measures to facilitate the crossing of
8 bicycle traffic wherever a designated bicycle facility crossed the street.

9 (3) On roadways that serve industrial and/or freight uses,
10 complete streets improvements that are consistent with freight mobility and
11 support other modes of travel shall be considered;

12 (4) Vehicle lane widths are governed by the tables for General
13 Parameters for Arterial Thoroughfares and Collector Thoroughfares as
14 established in the Manual for Context Sensitive Solutions in Designing Major
15 Urban Thoroughfares for Walkable Communities published by the Institute of
16 Transportation Engineers (ITE) and or any successor documents or standards
17 that may result from amendments or replacements.

18 (5) Mid-block Pedestrian Crossings are encouraged and may be
19 installed as necessary for a project to meet the intent of this ordinance under
20 the criteria established in the Manual on Traffic Control Devices (MUTCD)
21 Chapter 3B-18, the Urban Street Design Guide of the National Association of
22 City Traffic Officials Traffic Officials, (NACTO), and the Guide for the Planning
23 Design and Operation of Pedestrian Facilities by the American Association of
24 State Highway and Transportation Officials (AASHTO). Unsignalized mid-block
25 crossings are permitted where warranted and should be clearly marked by
26 signs and other high-visibility features. Where necessary, mid-block
27 pedestrian crossings shall be controlled by pedestrian-activated conventional
28 traffic signals or pedestrian hybrid beacons (PHB).

29 (6) Curb cuts serving access points blocked by permanent walls,
30 fences or other structures that prohibit entry to a lot shall be replaced with
31 curb, gutter and sidewalk as part of any roadway project.

32 (B) All major projects involving streets under the authority of this
33 ordinance, including road construction, resurfacing, reconstruction of

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1 sidewalks or restriping, shall be considered an opportunity to either retrofit
2 existing streets or construct new streets consistent with the principles of this
3 ordinance.

4 (C) The Department of Municipal Development shall annually submit a
5 memorandum to the City Council listing upcoming projects, to include
6 scheduled Street Maintenance Program projects such as resurfacing and
7 other projects including reconstruction, curb, gutter and sidewalk repair or
8 capital improvement projects. This memorandum shall detail how those
9 projects will be consistent with the principals of this ordinance and shall
10 indicate:

11 (1) The location, scope and estimated cost of the project;

12 (2) Whether the project is to be implemented under the Street
13 Maintenance program or by the Engineering Division.

14 (3) How the project incorporates any existing existing policies for
15 street improvements established by corridor, neighborhood, area, or sector
16 plans, or the reasons for which implementing such recommendations is not
17 reasonable.

18 (4) Any Complete Streets improvements recommended by the
19 Department of Municipal Development for inclusion as part of the project;

20 (5) The estimated cost of those Complete Streets improvements
21 (e.g. added engineering costs for new striping diagrams);

22 (6) Whether and when the improvements can be implemented
23 through the existing revenues available for maintenance projects or Capital
24 Improvement Program;

25 (7) Other potential funding sources that may be required.

26 (D) Projects may be exempted in part from the requirements of this
27 ordinance upon review by the Director of Municipal Development or his/her
28 designee, provided they meet one or more of the following criteria;

29 (1) Existing adopted ordinances and policies affecting the street
30 preclude a certain use (e.g. non-motorized vehicles);

31 (2) The project is a maintenance activity that does not involve
32 resurfacing, restriping or reconfiguring the street. Examples of exempt
33 projects include patching, sidewalk repair or cleaning

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- 1 (3) The project is limited by available publicly owned right-of-way.
- 2 (4) The project is located on state or federal right-of-way, the City
- 3 has made an effort to obtain permission for certain features compliant with the
- 4 provisions of §6-5-6, and the agency with control of the right of way has
- 5 indicated they will not permit requested features.
- 6 (E) Design and engineering of streets, sidewalks, bikeways and other
- 7 facilities shall follow the relevant standards set forth in the following
- 8 documents or any successor documents or standards that may result from
- 9 their amendment or replacement:
- 10 (1) Urban Street Design Guide of the National Association of City
- 11 Traffic Officials Traffic Officials, (NACTO);
- 12 (2) Urban Bikeway Design Guide of the National Association of
- 13 City Traffic Officials Traffic Officials, (NACTO);
- 14 (3) Guide for the Planning Design and Operation of Pedestrian
- 15 Facilities by the American Association of State Highway and Transportation
- 16 Officials (AASHTO);
- 17 (4) Guide for the Development of Bicycle Facilities by the
- 18 American Association of State Highway and Transportation Officials
- 19 (AASHTO);
- 20 (5) Manual for Context Sensitive Solutions in Designing Major
- 21 Urban Thoroughfares for Walkable Communities published by the Institute of
- 22 Transportation Engineers (ITE);
- 23 (6) Report 616, Multi-Modal Level of Service Analysis for Urban
- 24 Streets, National Cooperative Highway Research Program, (NCHRP);
- 25 (7) Proposed Rights-of-Way Guidelines (PROWAG) United States
- 26 Access Board.
- 27 (F) Engineering Criteria. Deviations or alternatives from the
- 28 Development Process Manual for intersection spacing, geometry, alignment
- 29 and other characteristics shall be considered on a case-by-case basis, and as
- 30 approved may be implemented provided they meet the standards set forth in
- 31 the documents specified in §6-5-6-6 (F) or any successor documents or
- 32 standards that may result from their amendment or replacement.+1”

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1 SECTION 3. A new Section (N) of §2-12-1 of the Capital Improvement
2 Ordinance is adopted as follows:

3 “[+ (N) Applications for funding for street projects proposed on those
4 streets to which §6-5-6 ROA 1994 applies shall comply with §6-5-6 ROA 1994.
5 Additional costs incurred due to required compliance with §6-5-6 ROA 1994
6 shall be detailed. +]”

7 SECTION 4. A new Item 19 is added to paragraph §2-12-8 (E) of the Capital
8 Improvement Ordinance:

9 “[+(19) All capacity and rehabilitation project located within the Central and
10 Established Urban Areas as designated by Albuquerque Bernalillo County
11 Comprehensive Plan (excluding those located on the Interstate system) shall
12 comply with §6-5-6 ROA 1994.+]”

13 SECTION 5. §4-3-7-5, (B) is amended as follows:

14 (B) For purposes of this dedication the following definitions shall apply:

15 **DEFICIENCY.** Deficiency projects are those required to correct inadequate
16 service and bring system capacity to adopted levels of service
17 standards. Deficiency expenditures shall enhance the capacity, safety and
18 efficiency of all modes of travel within the roadway network. New roads and
19 improvements to existing roadway facilities shall include improvements for all
20 transportation and mobility modes, including motor vehicles, transit
21 operations, pedestrians and bicyclists. Deficiency projects shall improve
22 connections between the various transportation and mobility modes and
23 complete missing links within the arterial roadway network. [+Deficiency
24 projects shall follow complete streets principles as prescribed in §6-5-6.+]
25 Deficiency projects shall also include the continued development of Intelligent
26 Transportation System (ITS) management tools, managed lanes (using
27 existing lanes for different travel directions depending on demand and time of
28 day), queue jump lanes (providing transit priority) and other traffic
29 management strategies that increase the efficiency of existing and newly-
30 constructed roadways for all transportation and mobility modes. No funds
31 shall be expended to enhance aesthetics on interstate highways.

32 **REHABILITATION.** Rehabilitation projects are those required to extend the
33 service life of an existing facility, improve its operation, improve safety, or

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1 restore original performance or capacity. [Rehabilitation projects shall follow
2 complete streets principles as prescribed in §6-5-6.] Rehabilitation projects
3 shall examine the entire right-of-way to enhance usefulness for all
4 transportation and mobility modes, including improvements for automobiles
5 as well as for transit, pedestrians, and bicyclists. Rehabilitation projects shall
6 prioritize the improvement of connections between the various transportation
7 and mobility modes and shall improve conditions for pedestrians. No funds
8 shall be expended to enhance aesthetics on interstate highways.

9 **TRAILS AND BIKEWAYS.** Trails and Bikeways projects shall prioritize the
10 construction of trails and bikeways that are currently [~~key~~] [identified as
11 critical] [~~missing~~] links [~~in the network and that improve access to transit~~
12 ~~routes and major destinations~~] [in the Bikeways and Trails Facility Plan and
13 that improve access to transit routes and major destinations]”

14 **SECTION 6. SEVERABILITY CLAUSE.** If any section, paragraph, sentence,
15 clause, word, or phrase of this Ordinance is for any reason held to be invalid or
16 unenforceable by any court of competent jurisdiction, such decision shall not
17 affect the validity of the remaining provisions of this Ordinance. The Council
18 hereby declares that it would have passed this Ordinance and each section,
19 paragraph, sentence, clause, word, or phrase thereof irrespective of any
20 provision being declared unconstitutional or otherwise invalid.

21 **SECTION 7. COMPILATION.** Sections 2 through 6 of this Ordinance shall
22 be incorporated in and made part of the Revised Ordinances of Albuquerque,
23 New Mexico, 1994.

24 **SECTION 8. EFFECTIVE DATE.** This Ordinance shall take effect five (5)
25 days after publication by title and general summary.
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COMMITTEE DRAFT